

U.S. Department of Justice

Office of the Inspector General

REPORT OF INVESTIGATION

Special .	Agent in Cha	rge			CASE NUMB	BER	
OFFICE CONDUCTINGINVESTIGATION			DOJ COMPONENT				
Denver Field Office			Drug Enforcement Administration				
DISTRIBU	TION		STATUS				
	Field Office	DNFO	□ OPEN	☐ OPEN PENDING	PROSECUTIO	N 🛮	CLOSED
\boxtimes	AIGINV		PREVIOUS REPOR	T SUBMITTED:	□ YE	s 🛛	NO
\boxtimes	Component	DEA		Date of Previous Report:			
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	Other						
				SYNOPSIS			
obsection obsect	erved him have dent. ing the course cial Agent in raction with t	ormation from DEA) ha wing sex in a p e of the invest Charge (SAC)	an anonymous can all an anonymous can an anonymous can all and contact with a poark with an unide and that DE and that DE and the OIG for Police Department.	A Cound indications that failed to properly re	, Detain Charge supervi	Orug Enfo (ASAC) , after the sors were	ne officer e aware of the
appa	rently engag stigation,	ged in sexual a	employee when the ctivity in a public from his position	park while in a state	ved	and the During th	
DATE	November 1		IGNATURE				
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DATE	November 1	AGENT IN CHA	IGNATURE RGE Sandr	a D. Barnes Sund	R) 1	Digitally signed	1 12-20-50 .06'00'



with the (2) showed favoritism to would have allowed for an impartial reviet to the OIG concerning his knowledge of the 2635.101, Basic Obligation of Public Serv	by not reporting the incident to DEA OPR, which wo f the incident; and (3) provided false statements under oath he allegations involving, all in violation of 5 CFR ice, and DEA Manual, Chapter 27, Personnel Relations and Conduct, Section 2735.14, Responsibilities, and Section 2735.
The U.S. Attorney's Office	declined criminal prosecution of
However, the DEA did not sustain the cha infraction may result in more severe discip	g other things, lack of candor, failure to report, and favoritism. rge of lack of candor, but warned that any further blinary action or other management action as appropriate.
The OIG has completed its investigation a	nd is providing this report to the DEA for appropriate action.

U.S. Department of Justice Office of the Inspector General PAGE: 2
CASE NUMBER:



ADDITIONAL SUBJECT

Assistant Special Agent in Charge

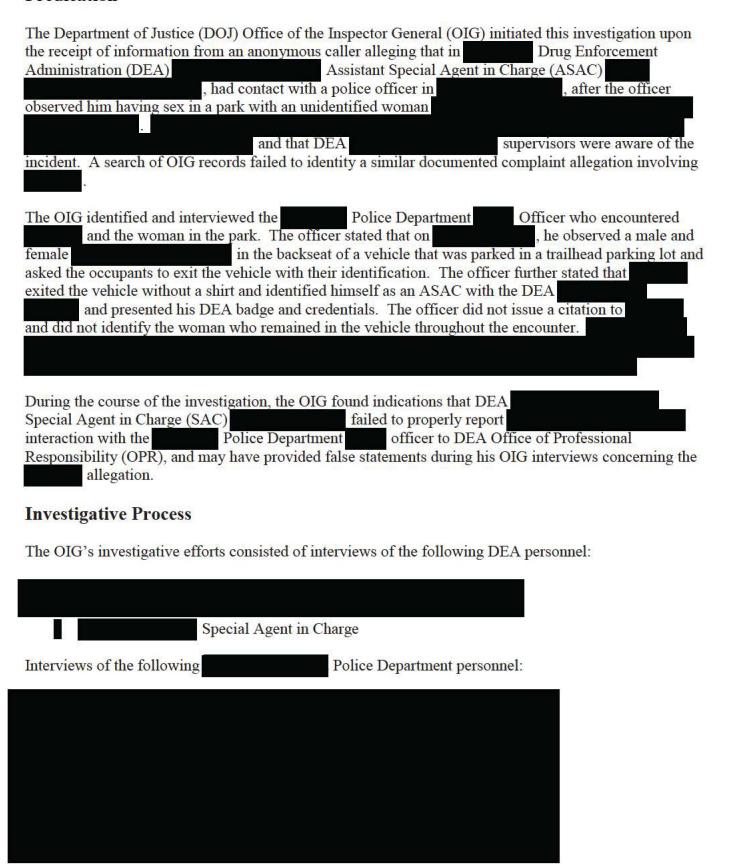
U.S. Department of Justice PAGE: 3

CASE NUMBER:



DETAILS OF INVESTIGATION

Predication



U.S. Department of Justice Office of the Inspector General

CASE NUMBER:

DATE: November 1, 2018

4



Individuals who declined to be interviewed:

- , Retired DEA Assistant Special Agent in Charge
- Woman identified by the OIG as being the woman in the park with

Review of the following:

- Telephone records for and the woman believed by the OIG to have been in the park with
- Forensic report for DEA issued Blackberry device
- DEA e-mail for
- Time and Attendance records
- Security log for DEA

The content of any text messages between and were unavailable for the OIG to review as part of this investigation because DEA does not maintain such data, and also because device was "wiped" subsequent to his retirement from the DEA before the OIG could obtain the device for forensic analysis.

Relevant Authority

Title 28 Code of Federal Regulations, Part 0, Subpart E-4, Reporting to the OIG, states, in part, evidence and non-frivolous allegations of criminal wrongdoing or serious administrative misconduct by Department of Justice employees shall be reported to the OIG, or to a supervisor or a Department component's internal affairs office for referral to the OIG.

Title 18 U.S.C. § 1001 makes it a crime to make any materially false, fictitious, or fraudulent statement or representation in any matter of the executive branch of the U.S. government.

The Standards of Ethical Conduct for Employees of the Executive Branch, articulated in 5 CFR § 2635.101, "Basic Obligation of Public Service," states in pertinent part the following:

- (a) Public service is a public trust. Each employee has a responsibility to the United States Government and its citizens to place loyalty to the Constitution, laws and ethical principles above private gain. To ensure that every citizen can have complete confidence in the integrity of the Federal Government, each employee shall respect and adhere to the principles of ethical conduct set forth in this section, as well as the implementing standards contained in this part and in supplemental agency regulations.
- (b) General principles. The following general principles apply to every employee and may form the basis for the standards contained in this part. Where a situation is not covered by the standards set forth in this part, employees shall apply the principles set forth in this section in determining whether their conduct is proper.
 - (1) Public service is a public trust, requiring employees to place loyalty to the Constitution, the laws and ethical principles above private gain.
 - (8) Employees shall act impartially and not give preferential treatment to any private organization or individual.

PAGE: 5

U.S. Department of Justice Office of the Inspector General

CASE NUMBER:



(14) Employees shall endeavor to avoid any actions creating the appearance that they are violating the law or the ethical standards set forth in this part. Whether particular circumstances create an appearance that the law or these standards have been violated shall be determined from the perspective of a reasonable person with knowledge of the relevant facts.

DEA Manual, Chapter 27, states in pertinent part the following:

Personnel Relations and Services, Employee Responsibilities and Conduct, Responsibilities, Section 2735.14

- A(1) It is the responsibility of DEA supervisors to set and maintain high standards of personal conduct as an example to employees and that supervisory personnel will be held to a higher standard of conduct given their status as managers.
- C(3) Employees should maintain the highest standard of honesty, integrity, professionalism, and impartiality in their conduct.
- C(6) Employees should report, as appropriate, the misfeasance or malfeasance of other employees.

Employee Conduct Requirements, Section 2735.15

- L(3) Employee Testimony and Accuracy in Official Documents, directs employees to recount and provide all facts, data, information, and any other form of evidence in a truthful and fully responsive manner when questioned.
- O, Misuse of Office, prohibits an employee from using his official position to give preferential treatment to another individual.
- Q, Unprofessional Conduct, states employees are responsible for behaving in a professional manner appropriate to the setting, and to be mindful that their conduct and demeanor reflects directly upon the DEA and will ensure that their actions do not reflect unfavorably upon the DEA. No employee will act in a manner which will bring disgrace or disfavor upon the DEA.
- S(2), Occurrences an Employee Must Report to His or Her Supervisor, states that an employee must immediately report to their supervisor instances whereby they have been held for investigation or detained for questioning.
- S(4) states an employee must immediately report to their supervisor any instance in which they are questioned by law enforcement authorities in circumstances that suggest they might be under investigation for or suspected of a potential crime.
- S(6) states any other illegal activity or other misconduct must be reported and is not limited to the other instances outlined in the DEA policy.
- T, Reporting Situations Which Reflect on the Integrity of an Employee or on DEA, states allegations or complaints regarding infractions of these standards of conduct must be reported to proper DEA authorities.
- T(1), states any employee who has any information which indicates or alleges that another employee is engaged in improper or illegal activities in violation of these standard of conduct will immediately report such information to their supervisor or directly to OPR.
- T(2), states a supervisor must make a determination whether the matter can be handled at the local level or represents a serious matter which warrants reporting to OPR. Consultation with the supervisor's chain of command or OPR officials should be obtained in questionable circumstances.

U.S. Department of Justice PAGE: 6
Office of the Inspector General CASE NUMBER:



Police Encounter and Unprofessional Behavior in a Public Park

The information provided to the OIG, by an anonymous caller, alleged that in early had contact with a police officer in, after the officer observed him having sex in a public park with an unidentified woman and that DEA managers were aware of the police encounter. The OIG determined that the
encounter actually occurred in the property is the property of the OIG. Officer Encounter with
The OIG identified and interviewed the woman in the car. It told the OIG that while on patrol on he observed a vehicle that was parked in a trailhead parking lot with its lights on. When approached the vehicle, he saw two people in the backseat knocked on the side of the vehicle, identified himself as a police officer, and asked the occupants to step out with identification.
said that after waiting for a moment and knocking again, a male occupant exited the front passenger-side seat of the vehicle and identified himself as
he had a firearm in the vehicle and was an ASAC with the DEA and presented his DEA badge and credentials. apologized and stated he picked a bad place to park. and did not issue a citation, write an incident report, or identify the woman who remained in the vehicle throughout the encounter.
said he chose not to issue a citation to and did not provide preferential treatment as a result of DEA position. Stated he has never issued a citation in similar circumstances and frequently does not complete incident reports pursuant to citizen encounters during patrol duties. later reported his encounter with and the woman to supervisor because was a law enforcement official.
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U.S. Department of Justice Office of the Inspector General

CASE NUMBER:



concerning encounter with and the woman. The OIG identified a 8-minute telephone call from
told the OIG that reported that told him around lunch time and stated he needed to discuss "a problem." reported that told him that, while on patrol, officer observed and a woman who appeared to be having sex in a vehicle at a park told the OIG that stated told the officer that he was a DEA agent, and had his firearm and DEA credentials in the vehicle's glovebox, and that the officer told to "compose himself and get out of the park."
high" up the see chain of command. So said it was clear from his conversation with that the officer determined that see and the woman's conduct in the backseat of the vehicle was sexual in nature, not that they were merely eating lunch or having a picnic.
and notified of his prior conversation with stated that initially thought he was "joking," but then told that he would call to inquire about his whereabouts. stated that called him back a few minutes later and advised that he had spoken to and told that he was aware of police encounter. Stated that then told him that he would contact for additional information and "would run with it from there." told the OIG that he had no further involvement with the allegation.
told the OIG that he received a telephone call from and advised that had received a telephone call from regarding the recent encounter with and a woman in a vehicle. stated that further advised him that and the woman were in the backseat" of the vehicle at the time of the police encounter, and advised that had received a telephone call from and a woman in a vehicle.
DEA Contacts on Regarding Police Encounter
explained that, after speaking with had been contacted by the stated that he told that the police contact was going "to get out," and that needed to talk to and "give him a heads up." It stated that he did not ask any questions, and did not offer an explanation for the police encounter or make any attempt to diminish the incident. It told the OIG he decided to call because he believed it was responsibility to "self-report" the police encounter to and because it was "mess."
told the OIG he then called and told him to contact him for any future information regarding the allegation, and to take out of the situation. It is stated that then relayed to him the information about that was very consistent with account. It is stated that "basic story" was that and the woman were in the back of a car. After concluded his conversation with that day regarding the allegation. It is aid that the next morning he ran into at the DEA office, and told him that he had already talked to about the incident. It is aid he considered the matter as having been handled. In met with a later that day and asked him if the had spoken to him. It is stated that the next morning he ran into the later that the incident. It is aid had spoken to him. It is stated that the had, and the two men did not discuss it further.

U.S. Department of Justice Office of the Inspector General CASE NUMBER:

DATE: November 1, 2018



said that shortly after that in vague terms due to the fact that in the backseat of the vehicle with a woman when the sofficer contacted them, and stated he understood from his brief conversation with that if and the woman were not yet engaged in sexual activity at the time the sofficer contacted them, then they were about to become engaged in sexual activity. Said that no one, to include the said the vehicle.
An OIG review of phone records for was consistent with the timeline of events as they described them to the OIG.
Speaks With About the Police Encounter that Same Day
told the OIG he learned about interaction with police officer after drove to the DEA office on the same date as the incident, even though was on annual leave that day, and personally reported the police encounter to of DEA key card records revealed that entered the DEA said that told him that his personal vehicle was parked in a trailhead parking lot and that he was eating lunch in the backseat of his personal vehicle with when a police officer knocked on his personal vehicle's door and requested his identification. Said he exited the vehicle and showed the officer his DEA credentials because had a firearm in the vehicle. Stated that did not offer the identity of the woman that was with him. Said that reported that he fully cooperated with the officer and was told he was free to leave. Stated that never disclosed any information to that suggested was engaged in any form of sexual activity with the woman, and said he never asked about the identity of the woman
told the OIG he did not know why office from while on annual leave to personally report to that he was contacted by a police officer while eating lunch in the backseat of a vehicle put that appeared to be "spun up" at the time. It is said he did not question further about the woman stated that he does not remember making any statement to him about their clothing being off at the time they were contacted by the officer, and added that even if they did have their clothing removed, it would not have necessarily caused him to suspect was engaged in sexual activity with the woman. added that offered him "no words" about them doing anything other than they had just and were merely eating lunch at the time of officer's contact.
Police Contact was Reported to the Highest Level in the Police Department
told the OIG he recalled the stated that his understanding of the events was that made contact with and an unidentified female in a vehicle at a park, and suspected they were engaged in sexual activity. It then told that it was not a good place to park, and that he should move on. stated did not to cite or the female, and chose not to do a police report to which

U.S. Department of Justice Office of the Inspector General PAGE: 9
CASE NUMBER:



stated was appropriate discretion for to make.
After becoming aware of the incident involving was assured by his command staff that the appropriate notifications were made to the DEA.
told the OIG he recalled the incident involving and an unidentified female in a vehicle at a park, and their behavior in the vehicle was "sexual in nature." said he determined at the time that the incident was "nefarious enough to make a notification" to the DEA and to supervisor, also said that subordinate at the time, told incident to his DEA counterpart.
told the OIG that it was their understanding from internal conversations around the time of the incident concerning contact with and the female at the park, was that and the female were inside of a vehicle at the park, and their behavior was suspected to be sexual in nature.
OIG's Unsuccessful Attempts to Interview and the Female Companion
An OIG review of revealed 60 telephone calls and that more than half of the calls involved a number subscribed to a woman from the only call placed from DEA cellular telephone on the only call activity one week prior and one week after that date was also to this number. A search for the same telephone number in records, which the OIG obtained by IG subpoena, failed to return a match.
During the investigation, retired from his position at the DEA subsequently refused to provide a statement to the OIG. The OIG attempted to interview the above referenced woman on two separate occasions but she also declined. One day after the second attempted interview of the woman, told the OIG that he received a text message from who inquired if the OIG's investigation was still ongoing because he was aware of the OIG's recent contact with the woman.
OIG's Conclusion
The OIG found that failed to act in a professional manner as a DEA employee when the officer observed and the woman apparently engaged in sexual activity in a public park while in properly reported his interaction with the officer to his supervisor,

U.S. Department of Justice
Office of the Inspector General

CASE NUMBER: DATE: November 1, 2018



Failure to Report to DEA OPR and Lack of Candor Friendship with he has been employed with the DEA According to at which point he began supervising Met With Contacts Shortly After told the OIG that he received a telephone call from after on prior conversations with and inquired about encounter officer. The OIG identified a telephone call to DEA issued cellular telephone from an unknown extension within the DEA a connection time of 3 minutes. At the exact time that call concluded, personal cell phone received a call from an unknown extension within the DEA at 3:10 p.m. for a connection time of 2 minutes. Based on the sequence of events, the OIG believes that these calls were more likely than not placed by , first to and then to told the OIG that, during his call with , he relayed to all of the information he conduct earlier that day. had previously received from about stated that he and the woman were in the backseat of a vehicle appeared to be having sex when they were approached by told the OIG that "might have" told him at the time of his disclosure that was aware of his police encounter and that this information prompted to contact shortly after spoke with to determine if disclosure matched up with recitation of events. said he took disclosure of the encounter at face value and had no reason to disbelieve him, but still wanted to discuss it with denied to the OIG that told him during their telephone conversation that the woman were in the backseat of the vehicle and appeared to be having sex. To the contrary, stated that and "kind of verified" recitation of events was very similar to lied to the OIG concerning his said that he does not believe statement to recollection of his conversation with , but that must have been confused, and theorized police encounter with conversations about peers, and would have been different than the conversation had with due to position as a SAC.

U.S. Department of Justice PAGE: 11
Office of the Inspector General CASE NUMBER

Decision to Not Report Police I	Encounter to	DEA	OPR
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told the OIG he chose not to report disclosure of the police encounter to OPR because actions clearly had no nexus to his job. stated that even if he had learned that and the woman were engaged in some type of sexual activity in the park, he was not "entirely sure" that it would have changed his decision to not refer it to OPR. said that, if there had been a vastly dissimilar statement between and concerning the encounter, it might have caused to question further or possibly report it to DEA OPR.
was questioned about the DEA's reporting responsibilities concerning when an employee learns that another DEA employee violated the DEA's <i>Standards of Conduct</i> , and that the employee has an obligation to report the information immediately to their supervisor or OPR. erred on the side of caution in reporting the encounter to him, and that open decided not to report it to OPR based on the information he had at the time. did not.
said it was not reportable because he did not consider encounter with the officer to be a detention because was civil to the officer, did what the officer asked him to do, and was free to leave at any time. further reasoned that the officer never had "custodial contact" with did not hold for investigation, and did not detain for questioning. It added that if the did not detain that it could have led to a detention, but the argument that was held for investigation or detained for questioning was "very nebulous."
OIG's Conclusion
The OIG found that showledge of the circumstances surrounding encounter with the showledge and a woman eating lunch in the backseat of a vehicle and did not involve any suspected sexual activity, or the oil of interviewed provided an account of the police encounter that explained it as simply having lunch in the back seat of the vehicle to be servations, account of what told him, and account of what told him account of what told him and account of what told him account of the encounter. Similarly, neither told him. For these reasons, the OIG determined that the overwhelming weight of the evidence supported a finding that statement about his conversation with was more credible than account of what told him about lacked candor under oath.
The OIG was unable to interview about what he told because he retired shortly after the OIG initiated this investigation and declined to be interviewed by the OIG after his retirement. The OIG is unable to compel testimony of former employees.

U.S. Department of Justice Office of the Inspector General CASE NUMBER:

DATE: November 1, 2018



Given our finding that was told by on that police encounter earlier
that day was the result of suspected sexual activity by in his car in a public park
, we further found that failed to properly report
police encounter to DEA OPR. After was contacted by
reportable and immediately did so to . Because of admitted friendship with
showed bad judgement by not consulting with OPR about the referral even though was
not issued a citation or arrested. The OIG found that
Obligation of Public Service, and DEA Manual, Chapter 27, Personnel Relations and Services, Employee
Responsibilities and Conduct, Responsibilities, Section 2735.14, paragraph A(1), that states it is the
responsibility of DEA supervisors to set and maintain high standards of personal conduct as an example to
employees and that supervisory personnel will be held to a higher standard of conduct given their status as
managers. In addition, Chapter 27, Personnel Relations and Services, Employee Responsibilities and
Conduct, Responsibilities, Section 2735.14, paragraph C(3), states employees should maintain the highest
standard of honesty, integrity, professionalism, and impartiality in their conduct. Chapter 27, Personnel
Relations and Services, Employee Responsibilities and Conduct, Responsibilities, Section 2735.14,
paragraph C(6), states employees should report, as appropriate, the misfeasance or malfeasance of other
employees. DEA Manual, Chapter 27, Employee Conduct Requirements, Section 2735.15, paragraph L(3),
Employee Testimony and Accuracy in Official Documents, directs employees to recount and provide all
facts, data, information, and any other form of evidence in a truthful and fully responsive manner when
questioned. DEA Manual, Chapter 27, Employee Conduct Requirements, Section 2735.15, paragraph O,
Misuse of Office, prohibits an employee from using his official position to give preferential treatment to
another individual. DEA Manual, Chapter 27, Employee Conduct Requirements, Section 2735.15, paragraph
T(1), states any employee who has any information which indicates or alleges that another employee is
engaged in improper or illegal activities in violation of these standard of conduct will immediately report
such information to their supervisor or directly to OPR. Lastly, DEA Manual, Chapter 27, Employee
Conduct Requirements, Section 2735.15, paragraph T(2), states a supervisor must make a determination
whether the matter can be handled at the local level or represents a serious matter which warrants reporting to
OPR. Consultation with the supervisor's chain of command or OPR officials should be obtained in
questionable circumstances.
Previous OIG Investigation
The OIG previously conducted an investigation of of the oil of the
substantiated misconduct involving, among other things, lack of candor, failure to report, and favoritism,
and on provided the Report of Investigation to DEA.

The OIG has completed its investigation and is providing this report to the DEA for appropriate action.

CASE NUMBER:

DATE: November 1, 2018

13