

#### U.S. Department of Justice

Office of the Inspector General

## **REPORT OF INVESTIGATION**

SUBJECT Assistant United States Attorney (Former)				CASE NUMBER		
OFFICE CONDUCTING INVESTIGA	DOJ COMPONENT					
Dallas Field Office	Executive Office for United States Attorneys					
DISTRIBUTION	STATUS	-A-				
Sield Office DFO	□ OPEN	OPEN PENDING	PROSECUTION		CLOSED	
AIGINV	PREVIOUS REPORT	T SUBMITTED:	□ YES	$\boxtimes$	NO	
⊠ Component EOUSA		Date of Previous Report:				
□ USA						
□ Other						

## SYNOPSIS

The Department of Justice (DOJ or Department) Office of the Inspector General (OIG) initiated this investigation after receiving information from the Executive Office for United States Attorneys (EOUSA) alleging that the second of the Assistant U.S. Attorney (AUSA) alleging that the second of the Inspector General (OIG) initiated this police Department of the Department of Driving Under the Influence (DUI) while off-duty. The information further alleged that the second of the Belligerent, argumentative, and non-compliant with jail officials at the second County Sheriff's Office of during the booking process. Lastly, the information also alleged that the was "seemingly trying to use his official position to avoid any adverse action taken against him."

The OIG investigation substantiated that during the DUI arrest, displayed conduct unbecoming a federal employee when he was intermittently verbally abusive, non-compliant, and threatening towards the arresting officers and jail officials. Furthermore, the OIG substantiated that the misused his position when (1) he suggested to the arresting officers that he be released after they learned he was a federal prosecutor; and (2) he attempted to gain favorable treatment at the jail by threatening to sue, prosecute or cause jail officials to lose their jobs after it was communicated to them that he was a federal prosecutor.

The OIG interviewed nine law enforcement officials, including the **prove** arresting officers and **prove** jail officials, as well as a U.S. Department of Homeland Security (DHS) employee who was present at the jail during the booking and intake process. All of the witnesses corroborated that **prove** was intermittently verbally abusive to either them or their colleagues and that he called many of them derogatory names, including homophobic slurs. The witnesses also stated that **prove** either threatened to sue many of them, or cause them to lose their jobs. The witnesses further stated that **prove** became non-compliant with commands and he tried to provoke some of the officers to physically strike him.

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APPROVED BY SPECIAL AGENT IN CHARGE Robert A. Warth Surter			Date: 2020.03.03		
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Portions of the Report of Investigation may not be exempt under the Freedom of Information Act (5 USC 552) and the Privacy Act (5 USC 552a).



The OIG obtained and reviewed both the video and audio recordings from the body cameras of the arresting officers and the video footage (without audio) from the jail. These reviews revealed that was verbally abusive and mildly uncooperative towards his arresting officers and then became increasingly non-compliant at the jail. When was first arrested, he told the officers that the arrest would cause him to lose his job. He then stated that he was an attorney and that he practiced civil law. At one point during the transport, he asked the arresting officers if they could instead take him home and they declined. It was not until later in the transport and only in response to direct questioning from the arresting officers regarding his employment that identified himself as a federal prosecutor. Immediately after did not request anything from the arresting officers. did articulate a fear for his this exchange personal safety at the jail as a result of his being a prosecutor. The OIG's review of the jail video footage revealed that appeared to argue with jail officials and physically resist their control techniques.

The arresting officer also stated the made repeated attempts to have them let him go after the had made his position as an AUSA clearly known to them once their body cameras were turned off upon arrival at the jail. Prior to the arrival, the supervisor at the jail was made aware that the was a federal prosecutor Witnesses told the OIG that the was profane and verbally abusive toward them, and that the threated to either sue them, prosecute them, or have them terminated. The also made statements witnesses believed were intended to intimidate them, such as, "Don't you know who I am?"

During the investigative process, the OIG contacted and, through his attorney, and the second attempt to conduct a voluntary interview; however, and attorney advised that a least already submitted his DOJ resignation to take effect and the second attorney advised to be interviewed. While the OIG has the authority to compel testimony from current Department employees, the OIG does not have the authority to compel or subpoena testimony from former Department employees, including those who retire or resign during the course of an OIG investigation.

#### was charged with DUI, a misdemeanor violation

sentencing was deferred supervision, participate in a drug and alcohol assessment, and have a breath analyzer attached to his vehicular ignition system for six months. The OIG did not develop evidence of other criminal conduct (apart from the DUI violation) to present for prosecution.

resigned from his position with the Department effective

The OIG has completed its investigation and all administrative actions are complete. The OIG is providing this report to EOUSA and to the Department's Office of Professional Responsibility for their information.

Unless otherwise noted, the OIG applies the preponderance of the evidence standard in determining whether DOJ personnel have committed misconduct. The Merit Systems Protection Board applies this same standard when reviewing a federal agency's decision to take adverse action against an employee based on such misconduct. See 5 U.S.C. § 7701(c)(1)(B); 5 C.F.R. § 1201.56(b)(1)(ii).



## DETAILS OF INVESTIGATION

## Predication

The Department of Justice (DOJ or Department) Office of the Inspector General (OIG) initiated this investigation after receiving information from the Executive Office for United States Attorneys (EOUSA) alleging that the second of the Assistant U.S. Attorney (AUSA) was arrested by the second police Department of the Triving Under the Influence (DUI) while off-duty. The information further alleged that the was extremely belligerent, argumentative, and non-compliant with jail officials at the second county Sheriff's Office second during the booking process, lastly, the information also alleged that the was "seemingly trying to use his official position to avoid any adverse action taken against him."

The OIG investigation only involved the allegations regarding off-duty arrest, werbal abuse of and threatening statements towards law enforcement officials during the booking process, and his misuse of position. The OIG did not investigate the DUI arrest of

## **Investigative Process**

The OIG's investigative efforts consisted of the following:

Interviews of the following personnel who witnessed

behavior following his arrest:



Review of the following:

- report concerning the DUI arrest of authored by
- audio and video footage from the body cameras worn by
- video (no audio available) from the cameras at the jail.

## Background

The OIG learned that following a arrest for DUI on the second sec



# Verbally Abusive and Threatening Comments to Law Enforcement Officials

The information provided to the OIG alleged that had been extremely belligerent towards jail officers and staff, using very profane language, calling many of the officials derogatory names, including homophobic slurs, and being very argumentative/non-compliant when requested to do anything during the booking/intake process.

The OIG reviewed 5 C.F.R. § 735.203, which states: "An employee shall not engage in criminal, infamous, dishonest, immoral, or notoriously disgraceful conduct, or other conduct prejudicial to the Government."

All witnesses interviewed by the OIG similarly stated that at times was verbally abusive to them or their colleagues, calling many of them derogatory names. All nine witnesses interviewed by the OIG heard use the homophobic slur "faggot" directed toward them or their colleagues.

told the OIG that during the arrest, was fairly cooperative at first. that he was a federal prosecutor and repeatedly told that he could lose his job for being told arrested. However, did not articulate that he should not be arrested simply due to his position as an told the OIG that made several derogatory comments towards him while using profanity AUSA. repeatedly, calling him names like "dumb rookie," "faggot," and "retarded" for a period of approximately was "agitated" during his breathalyzer test at the jail and 10-15 minutes. told the OIG that continued to attempt to belittle him. At one point, told to sit down and refused, asking "Are you going to make me?" and stating, "I wish you would hit me." eventually sat down without officers having to place their hands on him. told that he was being treated differently because he had an education.

told the OIG that after was pulled over for suspicion of DUI and was eventually arrested by her and was cooperative during the field sobriety test. When they arrived at the jail after they arrested became upset and began "cussing" at them. mainly directed his statements toward "stupid" and told he was only arresting called not a "faggot" and a "pussy," continued to use profanity, because he was an attorney called and sought to belittle intelligence. defied verbal commands, but eventually complied without the use of force. told the OIG that did not threaten to have the jobs of and or tell them they would face any disciplinary action for arresting him.

personnel, including	, and
, as well as	, all reported hearing
call them or their colleagues a "retard" or "retarded."	and
recalled calling them or their colleagues a "bitch" or "bi	tches."
, along with	, stated

became non-compliant with commands and verbally attempted to get some of the officers to physically strike him.

told the OIG that became upset while using the jail phone, threw his paper down containing his pin code provided by the jail to make phone calls, and said, "f this" or "f you." then told to asked him if he was a "f-ing tough guy." place his hands behind his back and then handcuffed told the OIG that refused to walk to the cell on his own, so had to pull him to the commands to go to his knees and told cell. When they reached the cell, refused told the OIG that break his wrist. continued to say "no" when given commands and yelled curse words at the officers. When left alone in his cell, immediately began to kick or bang on the cell



door, so they removed him from the cell and took him to a medical bench. told the OIG that continued to refuse his commands, so he escorted him walking backwards in an arm bar. told he would "sue his ass," and asked to the knew who he was.

told the OIG that she also witnessed throw down a packet of papers while making phone calls and yelling at saw handcuff and heard shout at the officers, saving things like, "fuck you faggots" and "stupid bitches." also told the OIG that said, "I will prosecute every single one of you." witnessed refuse verbal commands and heard tell to told the OIG that continued to defy verbal commands break his wrist during handcuffing. after he was placed on his knees and then stomach in the cell. After being left in the cell, began pounding on the door. was then brought out of the cell and taken to a medical bench as a safety continued to refuse verbal commands, saying "fuck you" when given orders to sit, and precaution. officers had to physically force to sit on the bench. told the OIG that officers gave multiple opportunities to comply with their commands because they knew who he was, but continually refused and was non-compliant for most of the time she dealt with him.

told the OIG that while was explaining to that he would need to begin wrapping up his something like, "Do you know who the fuck I am?" phone calls, got upset. told then threw down his pin code that allowed him to make phone calls and began shouting at told the OIG that handcuffed because of his aggressiveness and escorted to a holding cell. told the OIG that was yelling the word "faggot" a lot toward and and was generally talking badly to anyone he came in contact with at that point. assumed was job by stating things like, "Do you know who I am?" and "Wait until I get out." threatening repeatedly refused to follow verbal commands and was not cooperative. told the OIG that used profanity such as the "f word." interacted with for approximately 10-15 minutes and behavior during that time period as "non-compliant" and "very drunk." described

told the OIG that before arrived she had been told that a federal prosecutor was being brought into the jail. Upon his arrival, reassured that he would be in protective custody while at the jail. After medical screening and intake, took to the telephone area and told him how to contact a bail bondsman. then went to her office, but returned to the telephone area a few minutes later after hearing yelling near the phone when was attempting to and handcuff told the OIG that began calling names like "faggot" and "retard," and said, "Do you know who I am?" also told the OIG that refused commands to kneel in the cell and continued to antagonize by saying things like "hit me, big boy" repeatedly. began banging on the cell door immediately after the officers left him in the cell, so they took him out of the cell and brought him to a medical bench. told the OIG that refused to change out of his clothes and into a jail uniform, and again attempted to get officers to hit him. told the OIG that behavior was aggressive, uncooperative, belligerent, disrespectful, and uncooperative.

told the OIG that he heard call a "faggot," a "bitch," and a "mother fucker." told the OIG that was antagonistic to basically anyone he came in contact with. refused commands to give him his clothes when they were attempting to change him into the jail first got upset while standing by the phone and that told the OIG that he believed uniform. wanted to continue using the phone. told the OIG that he believed that was attempting and the other officers that they were to "bait" all of the officers he came in contact with. told , "I'm going to have your fucking job," all "gay" when they made him change clothes. told told the OIG that he heard tell without providing details. that he would "kick his would not follow commands when the officers attempted to ass." also told the OIG that remove the handcuffs from him.



told the OIG that he heard from other officers that was kicking the door and he was asked to go talk with When attempted to find out what had happened. began calling a "retard," a "faggot," and a "fat ass," and asked him, "Do you know who the fuck I am?" told he was a federal prosecutor. told the OIG that he believed that first told the officers who he was so that he could be put in protective custody, but later told them that to make the officers scared of who he was. called and others names like "retard" and "faggot" repeatedly and used other profanity toward them. told the OIG that threatened him and his colleagues by stating, "You don't know who you are messing with. I'm going to have all of your jobs." was antagonizing him and attempting to have told the OIG that put his hands on squared off his body with and said something like, "Do you want to punch me?" him. to his knees several times to put him in restraints and ordered refused, stating that would have to make him. told the OIG that he placed in a wrist lock and then physically complied with his commands. told the OIG that "appeared very intoxicated and belligerent."

The OIG obtained and reviewed video and audio recordings from the body cameras of the arresting officers and video footage (no audio available) from the jail. This revealed that was mostly compliant during the initial arrest by the and that became non-compliant at the jail when he refused to walk on his own. Following refusal to walk on his own, escorted backwards in handcuffs, while applying an arm bar, as they went from the cell to the medical bench. In segments of the appears to argue with jail officials and physically resist their control techniques, jail video footage, including by refusing to sit on the medical bench. In the video, officers are seen forcing to sit on the bench, immediately stands backup, and appears to shout at the officers.

#### **OIG's** Conclusion

The OIG investigation substantiated the allegation that was verbally abusive and threatening toward law enforcement officials following his arrest, which was conduct unbecoming a federal employee and prejudicial to the government. *See* 5 C.F.R. § 735.203.

## Attempted Misuse of his Position

The information provided to the OIG alleged that was "seemingly trying to use his official position to avoid any adverse action taken against him."

The OIG reviewed 5 C.F.R. § 2635.702, Use of public office for private gain, which states, in pertinent part: "An employee may not use his public office for his own private gain." This regulation further provides that "[a]n employee shall not use . . . his Government position or title or any authority associated with his public office in a manner that is intended to coerce or induce another person . . . to provide any benefit, financial or otherwise, to himself . . . ." 5 C.F.R. § 2635.702(a).

The OIG reviewed two separate matters concerning the alleged misuse of position by (1) (1) reference to his position when attempting to have the arresting officers release him without charge prior to his arrival at the jail; and (2) reference to his position when making threatening and intimidating statements towards law enforcement officials at the jail in an attempt to gain favorable treatment by having fewer restrictions placed on him while in custody at the jail.

Concerning reference to his position prior to his arrival at the jail, the OIG's review of the body camera footage showed that when was first told he was being arrested, we told the arresting



that he was going to lose his job without specifying his occupation. then officers told the arresting officers that he was a lawyer who practiced civil law. Later, while being transported to the jail. asked if the arresting officers could take him home instead, and the arresting officers denied his request. Finally, while still being transported to the jail, fully identified himself as a federal prosecutor and AUSA, but did not immediately make any additional attempts to have the arresting officers let him go after doing so, and instead cited personal safety concerns about being housed with other inmates at the jail. For example, on the arresting officers' body camera footage can be heard saying, "I'm a federal prosecutor. I could get killed when I get to jail." told the OIG that later continued to make did not specifically articulate that he should be released attempts to have them let him go. Although because of his position as a federal prosecutor, told the OIG that he believed was using his position to get out of the arrest, rather than just out of fear for his safety because of the number of times mentioned his occupation and that fact that he would lose his job because of the arrest. told the OIG that said he was an attorney and that he could lose his job if he were arrested for a DUI. said more than five times that he could lose his job because of the arrest. estimated that told the OIG that she believed that let them know his position in order to tell them who he was and and to instill fear in them. both told the OIG that told them they were only arresting him and treating him this way due to his occupation and education level.

the on-scene supervisor at the jail, told the Concerning reference to his position at the jail, OIG that she was told was a federal prosecutor prior to his arrival and was prepared to place him in protective custody per the jail's standard protocol. Other witnesses at the jail, such as told the OIG that they were informed that was a federal prosecutor prior to and arrival. Additionally, several officers at the jail told the OIG that identified himself as a federal prosecutor told the OIG that he heard while at the jail. For example, repeatedly tell the officers that he was a federal prosecutor. and all stated that at either threatened to sue them, prosecute them, or cause them to lose their jobs. For example, the jail told the OIG that and became very agitated when he was told that it was time to get off the telephone and said, among other things, "Do you know who I am?" Similarly, told the OIG that when he explained to that it was standard procedure to change out of his street clothes, refused and said, "You don't know who the fuck I am. I am a federal prosecutor. You further stated repeatedly told them he was a federal prosecutor and can't do this to me." said, "You can't do this to me." You are abusing my rights." officials stated that was separated from the general population due to the nature of his position, but he did not receive special treatment that another official in a similar position would not have received.

#### **OIG's** Conclusion

The OIG investigation concluded that the attempted to misuse his position to gain an advantage to which he was not entitled. Specifically, the repeatedly asked the arresting officers to release him and verbally abused and threatened jail officials when he was asked to submit to normal prisoner protocols in an attempt to gain favorable treatment at the jail by having fewer restrictions placed upon him than other prisoners. When confronted with routine restrictions, such as limitations on telephone use, placement in a cell, and changing into the jail uniform, the became belligerent and abusive and repeatedly stated things like, "Do you know who I am?" also threatened to sue, prosecute, or have the jobs of jail officials after it was clearly made known to them that the was a federal prosecutor. This conduct was an attempt to use a public office, position, or title to coerce or induce another person to provide a benefit within the meaning of 5 C.F.R. § 2635.702.