AUDIT OBJECTIVES, SCOPE, AND METHODOLOGY

The objectives of the audit were to review the BOP's: (1) action taken in response to the identification of lost or stolen weapons and laptop computers, and (2) management controls for these types of equipment. We performed our audit in accordance with <u>Government Auditing Standards</u> issued by the Comptroller General of the United States and, accordingly, included such tests of the records and procedures that we considered necessary.

We obtained an understanding of the control environment for weapons and laptop computers from the Property Management Section at the BOP Central Office. We performed on-site audit work between August 2001 and December 2001 at the following locations:

Bureau of Prisons Central Office Washington, DC

Federal Correctional Institution Texarkana Texarkana, TX

United States Penitentiary Lewisburg Lewisburg, PA

Bureau of Prisons Northeast Regional Office Philadelphia, PA

Federal Law Enforcement Training Center Bureau of Prisons Staff Training Academy/Glynco Glynco, GA

To examine the BOP's action regarding the identification of lost and stolen weapons and laptop computers, we obtained from the Department Security Officer the semiannual theft report submissions as well as additional supporting documents from the BOP Program Security Officer for such losses occurring from October 1, 1999, through June 30, 2001. In addition, we obtained information from the BOP OIA regarding weapons lost during that same period. For weapons, we also queried NCIC in November 2001 to determine if the loss had been reported and if the weapon had been subsequently recovered. We also queried the National Tracing Center maintained by the ATF for further indication of weapon recoveries through subsequent law enforcement activity. For laptop computers, our objective was to determine if the loss resulted in the compromise of classified or sensitive information, which if divulged could lead to public harm. This information is based upon the assertions provided; we could not independently verify the sensitivity of the information due to the loss of the machines.

Our audit work included: (1) reviewing applicable laws, policies, regulations, manuals, and memoranda; (2) interviewing responsible personnel; (3) testing management controls; (4) reviewing property and accounting records (with emphasis on activity since October 1, 1999); and (5) physically inspecting property. Our tests were performed in the following control areas as they pertained to weapons and laptop computers:

- Purchasing and recording in the official property database, SPMS;
- Receipt and assignment, including pooled property, specialized equipment, and the return of items from separated employees;
- Physical inventories, including separation of duties; and
- Disposals, including property record listings.

We tested these controls through a judgmental sample from the 20,594 weapons and 2,690 laptop computers reported in the SPMS as of August 27, 2001. In total, we reviewed 443 items - 206 weapons and 237 laptop computers. The universe, from which these samples were taken, by location, is detailed in Appendix IV, Table 1. Our tests included sampling:

- Weapons and laptop computers purchased between October 1, 1999, and the last day of our site visits, as recorded in purchase documents, to ensure that the items were recorded in the SPMS;
- Weapons and laptop computers not assigned to specific individuals (pooled property) to ensure that the property was accounted for and the records reflected the correct status;
- Weapons and laptop computers found during an on-site walkthrough inventory (walk through) at the BOP location to ensure that the item was accurately recorded in the SPMS;
- Weapons and laptop computers identified in the SPMS as having serial numbers that were duplicates of other weapons and laptop computers or were missing critical identifying information (duplicates); and

• BOP personnel having temporary custody of laptop computers (staff testing) to ensure that the property was accounted for and the property records accurate.

The samples described above are delineated by test, property type, and location, in Appendix IV, Tables 3 and 4. We also reviewed the documentation related to BOP personnel separated between October 1, 1999, and the dates of our site visits to determine if all laptop computers were returned. Moreover, we reviewed disposal actions initiated between October 1, 1999, and August 27, 2001, to ensure these actions were adequately supported.

CIRCUMSTANCES OF WEAPON AND LAPTOP COMPUTER LOSSES

ITEM #	DATE OF INITIAL REPORT	LOCATION	BRIEF DESCRIPTION OF CIRCUMSTANCES OF LOSS ¹
		WEA	APONS
1	8/30/99	FCI SHERIDAN	The weapon was lost by an airline while employee was traveling to specialized weapons training at Artesia, NM. No disciplinary action was taken.
2	5/22/01	FCI FLORENCE	The weapon was lost during transfer to another facility. The loss was discovered during an annual inventory approximately 18 months later. Disciplinary action is dependent on the outcome of a current investigation.
		LAPTOP (COMPUTERS
1	4/19/00	FCI BASTROP	The laptop computer was found to be missing during the annual inventory. No disciplinary action was taken.
2	5/15/00	FEDERAL CORRECTIONAL COMPLEX (FCC) BEAUMONT	The laptop computer was found to be missing during the annual inventory. No disciplinary action was taken.
3	7/12/00	CENTRAL OFFICE	The laptop computer was found to be missing during the annual inventory. No disciplinary action was taken.
4	2/10/00	CENTRAL OFFICE	The laptop computer was stolen out of luggage while employee was traveling to training in Aurora, CO. No disciplinary action was taken.
5	7/17/00	CENTRAL OFFICE	The laptop computer was found to be missing during the annual inventory. No disciplinary action was taken.
6	UNKNOWN	FMC BUTNER	The laptop computer was found to be missing during the annual inventory. No disciplinary action was taken.

 $^{^1\,}$ $\,$ The descriptions are paraphrased from the documentation of the loss and/or Reports of Survey.

ITEM #	DATE OF INITIAL REPORT	LOCATION	BRIEF DESCRIPTION OF CIRCUMSTANCES OF LOSS ⁴⁵
7	12/16/98	FMC BUTNER	An employee separated from the BOP but kept the laptop computer he was using. The facility was unable to contact this person by telephone. No further action was taken.
8	UNKNOWN	ADMAX FLORENCE	The laptop computer was found to be missing during the annual inventory. No disciplinary action was taken.
9	UNKNOWN	METROPOLITAN DETENTION CENTER (MDC) GUAYNABO	The laptop computer was found to be missing during the annual inventory. No disciplinary action was taken.
10	UNKNOWN	USP LEAVENWORTH	The laptop computer was found to be missing during the annual inventory. No disciplinary action was taken.
11	UNKNOWN	NORTHEAST REGIONAL OFFICE	The laptop computer was found to be missing during the annual inventory. No disciplinary action was taken.
12	2/15/00	NORTHEAST REGIONAL OFFICE	The laptop computer was determined to be missing from an office within the facility in September 1999. However, it was not reported as missing until 2/15/00. No disciplinary action was taken.
13	12/17/99	USP LOMPOC	The laptop computer was stolen from the Command Center inside the facility. No disciplinary action was taken.
14	4/5/01	CENTRAL OFFICE	The laptop computer was found to be missing during the annual inventory. No disciplinary action was taken.
15	4/18/01	CENTRAL OFFICE	The laptop computer was found to be missing during the annual inventory. No disciplinary action was taken.
16	4/18/01	CENTRAL OFFICE	The laptop computer was found to be missing during the annual inventory. No disciplinary action was taken.
17	4/20/01	CENTRAL OFFICE	The laptop computer was found to be missing during the annual inventory. No disciplinary action was taken.
18	UNKNOWN	FMC BUTNER	The laptop computer was found to be missing during the annual inventory. No disciplinary action was taken.

APPENDIX II

ITEM #	DATE OF INITIAL REPORT	LOCATION	BRIEF DESCRIPTION OF CIRCUMSTANCES OF LOSS ⁴⁵		
19	UNKNOWN FEDERAL PRISON CAMP (FPC) EL PASO		The laptop computer was found to be missing during the annual inventory. No disciplinary action was taken.		
20	UNKNOWN	FCI FLORENCE	The laptop computer was found to be missing during the annual inventory. No disciplinary action was taken.		
21	UNKNOWN	ADMAX USP FLORENCE	The laptop computer was found to be missing during the annual inventory. No disciplinary action was taken.		
22	UNKNOWN	USP FLORENCE	The laptop computer was found to be missing during the annual inventory. No disciplinary action was taken.		
23	3/12/01	MID-ATLANTIC REGIONAL OFFICE	The laptop computer was found to be missing during preparation for the annual inventory. No disciplinary action was taken.		
24	2/20/01	METROPOLITAN CORRECTIONAL CENTER (MCC) SAN DIEGO	The laptop computer was found to be missing from an office inside the facility following a training session. No disciplinary action was taken.		
25	UNKNOWN	USP TERRE HAUTE	The laptop computer was found to be missing during the annual inventory. No disciplinary action was taken.		
26	4/15/01	WESTERN REGIONAL OFFICE	Laptop computer, along with office keys and contract proposals, was in an employee's personal vehicle. The vehicle was stolen. No disciplinary action was taken.		
27	4/30/01	WESTERN REGIONAL OFFICE	The laptop computer was found to be missing during the annual inventory. No disciplinary action was taken.		

ANALYSIS OF LOST AND STOLEN WEAPONS AND LAPTOP COMPUTERS

	WEAPONS									
NUMBER	LOSS TYPE ²	DAYS BETWEEN THE DISCOVERY OF THE LOSS AND THE INITIAL REPORT ³	REPORTED TIMELY	REPORTED TO NCIC	DAYS ELAPSED BEFORE NCIC ENTRY	REVIEWED BY BOARD OF SURVEY	DAYS ELAPSED BEFORE APPROVAL BY THE BOARD OF SURVEY ⁴	REPORTED TO DOJ		
1	L	1	YES	YES	11	YES	CND	NO		
2	L	0 5	YES	YES	381	YES	CND	NO		

² Stolen items are designated as S while lost items are designated as L.

⁴ Some of the Reports of Survey were not dated, and we could not determine the elapsed time between the initial report of the loss and the date that the Report of Survey was approved. These are annotated CND.

⁵ The loss of this weapon was immediately reported upon discovery. However, all indications are that the weapon was missing for 18 months before the loss was discovered.

³ As previously noted, the BOP does not specify the format of a report of loss or theft by the responsible employee. This date may refer to a telephone, verbal, or a memorandum report. In some cases, insufficient documentation was provided, and we could not determine the elapsed time. These cases are annotated as CND.

	LAPTOP COMPUTERS										
NUMBER	LOSS TYPE ⁴⁶ DAYS BETWEEN LOSS AND REPORT ⁴⁷		REPORTED TIMELY	REVIEWED BY BOARD OF SURVEY	DAYS ELAPSED BEFORE BOARD OF SURVEY ⁴⁸	REPORTED TO DOJ					
1	L	0	YES	YES	84	NO					
2	L	CND	CND	YES	CND	NO					
3	L	CND	CND	YES	6	NO					
4	S	6	NO	YES	166	YES					
5	L	CND	CND	YES	8	NO					
6	L	CND	CND	YES	CND	NO					
7	S	CND	CND	YES	588	NO					
8	L	CND	CND	YES	CND	NO					
9	L	CND	CND	YES	CND	NO					
10	L	CND	CND	YES	CND	NO					

	LAPTOP COMPUTERS										
NUMBER	LOSS TYPE ⁴⁶ DAYS BETWEEN LOSS AND REPORT ⁴⁷		REPORTED TIMELY	REVIEWED BY BOARD OF SURVEY	DAYS ELAPSED BEFORE BOARD OF SURVEY ⁴⁸	REPORTED TO DOJ					
11	L	CND	CND	YES	CND	NO					
12	L	164	NO	YES	160	NO					
13	S	0	YES	YES	180	NO					
14	L	0	YES	YES	CND	NO					
15	L	0	YES	YES	CND	NO					
16	L	0	YES	YES	CND	NO					
17	L	0	YES	YES	94	NO					
18	L	CND	CND	YES	CND	NO					
19	L	CND	CND	YES	CND	NO					
20	L	CND	CND	YES	CND	NO					

	LAPTOP COMPUTERS										
NUMBER	LOSS TYPE ⁴⁶ DAYS BETWEEN LOSS AND REPORT ⁴⁷		REPORTED TIMELY	REVIEWED BY BOARD OF SURVEY	DAYS ELAPSED BEFORE BOARD OF SURVEY ⁴⁸	REPORTED TO DOJ					
21	L	CND	CND	YES	CND	NO					
22	L	CND	CND	YES	CND	NO					
23	L	0	YES	YES	CND	NO					
24	L	0	YES	YES	CND	NO					
25	L	CND	CND	YES	CND	NO					
26	S	0	YES	YES	25	YES					
27	L	0	YES	YES	CND	YES					

PROPERTY UNIVERSES AND SAMPLES BY TEST, TYPE, AND LOCATION

TABLE 1.	UNIVERSE OF ALL PROPERTY ASSIGNED TO LOCATIONS	
	AUDITED (PER SPMS AUGUST 27, 2001)	

PROPERTY TYPE		FCI TEXARKANA	NORTHEAST REGIONAL OFFICE	USP LEWISBURG	FLETC	TOTALS
WEAPONS	19	147	292	447	1,063	1,968
LAPTOPS	590	7	41	18	50	706
TOTALS	609	154	333	465	1,113	2,674

TABLE 2. SUMMARY OF ALL PROPERTY REVIEWED BY METHOD ⁶								
	PROPERTY TYPE		FCI TEXARKANA	NORTHEAST REGIONAL OFFICE	USP LEWISBURG	FLETC	TOTALS	
	WEAPONS	6	0	0	17	30	53	
PURCHASE DOCUMENTS	LAPTOPS	75	0	10	9	17	111	
	SUBTOTAL	81	0	10	26	47	164	
	WEAPONS	16	33	24	30	50	153	
PHYSICAL INSPECTION	LAPTOPS	51	11	19	14	31	126	
	SUBTOTAL	67	44	43	44	81	279	
тот	ALS	148	44	53	70	128	443	

⁶ Certain of our sample sizes are greater than the universe listed for that location. This can be attributed to the following: centralized purchasing of experimental weapons at the Central Office that were distributed to other locations; purchases of laptop computers at the USP Lewisburg after the inventory database was provided by the BOP that we subsequently traced to the SPMS; and reclassification of laptop computers at the FCI Texarkana that had been previously misclassified as desktop computers.

TABL	TABLE 3. DETAIL OF WEAPONS PHYSICALLY INSPECTED										
METHOD	CENTRAL OFFICE	FCI TEXARKANA	NORTHEAST REGIONAL OFFICE	USP LEWISBURG	FLETC	TOTALS					
WALK THROUGH ⁷	0	20	10	16	20	66					
STAFF TESTING	0	0	0	0	0	0					
POOLED INVENTORY	16	13	10	10	20	69					
DUPLICATES	0	0	4	4	10	18					
TOTALS	16	33	24	30	50	153					

TABLE 4	TABLE 4. DETAIL OF LAPTOP COMPUTERS PHYSICALLY INSPECTED										
METHOD	CENTRAL OFFICE	FCI TEXARKANA	NORTHEAST REGIONAL OFFICE	USP LEWISBURG	FLETC	TOTALS					
WALK THROUGH ⁵¹	10	4	4	7	10	35					
STAFF TESTING	10	0	0	0	10	20					
POOLED INVENTORY	25	7	10	7	10	59					
DUPLICATES	6	0	5	0	1	12					
TOTALS	51	11	19	14	31	126					

Walk-through testing at the USP Lewisburg also included testing of weapons and laptop computers assigned to the SORT team.

ITEM CODE	DESCRIPTION	TOTAL # ACTIVE
10500	HAND GUN	388
10501	SHOTGUN	3,546
10502	ILAR GAS DEVICES	5
10505	RIFLE, LASER	3
10506	RIFLE	747
10507	SCOPE, RIFLE	12
10508	GUN, STUN	38
10509	RIFLE, 30 CAL	49
10510	RIFLE, 7.62 MM	25
10511	RIFLE, 22 CAL	4
10512	RIFLE, 30.6 CAL	16
10513	RIFLE, 0.308 CAL	243
10515	HANDGUN, 38 CAL	578
10516	RIFLE, AF-15, 0.223 CAL	284
10518	HANDGUN 9 MM	7,904
10520	MACHINE GUN	546
10521	RIFLE, M-16 CARBINE 5.56 MM	1,030
10522	RIFLE, M-16 5.56 MM	1,664
10523	RIFLE, M-16, MODIFIED (9MM SUB MACHINE)	1,756
10525	RIFLE, GAS	46
10528	RIFLE, M-16 0.223 CAL	54
10530	GUN, MULTI-LAUNCHER	22
10540	RIFLE, M-16, TRAINING/SIMULATOR	1
10541	PISTOL, 9MM, TRAINING/SIMULATOR	1
10542	LAUNCHER, STRING BALL	6
10700	MULTI-LAUNCHER	5
10800	GRENADE LAUNCHER	3
10951	GUN, LINE THROWING	5
10952	FOGGER, TEAR GAS	39
10953	PISTOL, PAINT PELLET	244
10954	RIFLE, PAINT PELLET	46
10955	RIFLE, PIRANHA PAIN	3
10956	GUN, PAINT, SPITFIRE II SLIDE ACTION 13	9
99804	GUN, GAS (TEARGAS)	1,272
	TOTAL ACTIVE WEAPONS	20,594

APPENDIX V

SAMPLE REPORT OF SURVEY

					DATE	
We certify that w be shown.	ve have p	ersonally i	nspected the below	v listed property and t	find its condition and present	estimated value t
STOCK OR EQUIP. NO. QU	JANTITY	ļ	ARTICLES	BOOK COST VALUE	PRESENT CONDITION	ESTIMATED VALUE
FPS-ID NUMBER (If applicable)		Indicate property	description of	Acq. cost	Condition code (see FPMR 101-43)	
			· · · · · · · · · · · · · · · · · · ·			
		,				
Deterioration in	value due	e to(Completed by the	Accountable Prope	rty Officer)	ļ
110100011110110		ononing a	isposition be made	of the property: R	ecommendation of Board	of Survey
Dr. Acct. #			Cr. Acct. #		Records adjusted on Requisition/Invoice Nu	
Dr. Acct. #				\$	Records adjusted on Requisition/Invoice Nu Not applicable	
					Records adjusted on Requisition/Invoice Nu Not applicable ract Specialist	
Dr. Acct. # Date Approved	\$		Cr. Acct. #	Supervisory Cont	Records adjusted on Requisition/Invoice Nu <u>Not applicable</u> ract Specialist r SCS\	
Dr. Acct. # Dr. Acct. # Date Approved	ard of Su	rvey Chair	Cr. Acct. #	Supervisory Cont \Comptroller o Accountable Prop	Records adjusted on Requisition/Invoice Nu <u>Not applicable</u> ract Specialist r SCS\	
Dr. Acct. # Date Approved Approved by Bo Title)	sard of Su vey Chai	rvey Chair irman\	Cr. Acct. #	Supervisory Cont \Comptroller o Accountable Prop	Records adjusted on Requisition/Invoice Nu Not applicable ract Specialist r SCS\ perty Officer	
Dr. Acct. # Date Approved Approved by Bo Title) \Board of Sur	ard of Su vey Chai	rvey Chair irman\ list was dis	Cr. Acct. # man (Name and sposed of as Date:	Supervisory Cont Comptroller o Accountable Prop VAccountable I Property Officer \Property Officer	Records adjusted on Requisition/Invoice Nu Not applicable ract Specialist r SCS\ Property Officer Property Officer\	
Dr. Acct. # Date Approved Approved by Bo Title) \Board of Sur I certify that the recommended:	ard of Su vey Chai property f	rvey Chair irman\ list was dis tr\ (After	Cr. Acct. # man (Name and sposed of as Date: complete certificati	Supervisory Cont Comptroller of Accountable Prop VAccountable I Property Officer VProperty Officor on, return to Property	Records adjusted on Requisition/Invoice Nu Not applicable ract Specialist r SCS\ Property Officer Property Officer\	Imber

APPENDIX VI

SAMPLE BP-S133.044 INPUT TRANSACTION FORM 8

Attachment 9 - A, Page ROPERTY MANAGEMENT SYSTEM OCT FEDERAL BUREAU OF PRIS	3P-S133.044 INPUT TRANSACTION - PR J.S. DEPARTMENT OF JUSTICE
2. Function	1. FPS-ID
4. Manufacturer Code	3. Item Code
6. Ownership Code	5. Method of Acquisition
	7. Acquisition Date
	8. Acquisition Value
	9. Acquisition Quantity
	10. Order Number
	11. HASH TOTAL (sum of shaded items-disregard decimal po
BOP REG FAC LVL PI	12. ACTCLASS
	13. Sub-Object
	14. Fund Code
	15. Acquisition Year
	16. Location Code
	17. Source Document Number
	18. Serial Number
	19. Transfer Destination
	20. Disposition Date
	21. Disposition Method
	22. Rent Period (Months)
	23. Loan/Rent Expiration Return Date
25. Useful Life (Years)	24. Depreciation Method
	26. Trade-In Value
	27. Remarks:
	Property Received:
APO SIGNATURE	

8

BOP policy does not require that sections 2, 19, and 24 be entered in the SPMS.

SAMPLE BP-100(44) STORES REQUISITION, INVOICE & TRANSFER RECEIPT

U.S. DEPARTMENT OF JUSTICE Federal Bureau of Prisons		STORES RI		/					
INSTITUTION									
[] Please Furnish From :				,					·
[] Return From :									
Transfer From :		То							
(Purpose for which material is to be used)	(Signature of Requisitioning Officer)					(Title)			
Account STOCK No. or QUANTITY No. EQUIPMENT No. Wanted Furnished Bal	, on Hand		A	RTICLI	1			UNIT PRICE	AMOUNT
								-	
TRANSFER FROM:	-				NSFER	<u>. TO:</u>			
APPR ALLOT BA COST PMS PROJ SUB		APPR	ALLOT	BA	COST - CENTER	PMS	PROJ	SUB OBJECT	
	¢								\$
Transformed By:	¢				Data				, 20
Transferred By: Issued By:									,
Returned By:(Signature)			R	4	Received	(Si	gnature	of person rec	eiving items)
JSP LVN	Previous edit	tions not usable	C C	PRINTED ON REC	YCLED PAPER			BP-100(44)	OCTOBER 1989

APPENDIX VIII

SAMPLE WEAPONS HAND RECEIPT

Γ

		OF WEAPONS ANI	DEQUIFMENT	
	D EQUIPMENT CHEC			
	s will be printed			
1. Purpose	e of issue:			
	nd title of emplo		, <u>, ,</u> ,	
Name:			Title:	
	zing Official:			
4. <u>WEAPON (</u>	(S) : Type Type	Ser.# Ser.#	Rds. Amm Rds. Ammo	10
5. Other E	Equipment Issued			
	sued:			
	turned:			
8. Signatu	re of employee i	receiving weap	oon/equipment.	
Name:			Title:	
9. Signatu	re of issuing of	fficer.		
Name:			Title:	
10. Signat	ure of receiving	g officer.		
Name:			Title:	
notified. RECEIVING E After the e issued to a receipt has will give t	rill be documents INDIVIDUAL RECEN QUIPMENT/WEAPON relief employee been completed, he receiving emp ally hand carry review. It will	(s) have been (s) have been e and all info , the issuing ployee the car the original l then be main	returned to th prmation/signat Lieutenant or bon copy of th to the Captain	CH EMPLOYE a Armory of ures on the Security (is receipt 's office in the

APPENDIX IX

SAMPLE REPORT OF EQUIPMENT INVENTORY DIFFERENCES

	Cost	Center:	Performance Me	Project:		
	(M) (A)	FPS-ID NUMBER	DESCRIPTION	SERIAL NUMBER	APO EXPLANATION	PO DISPOSITION
•						
· . `						
				· · · ·		
•						
		<u></u>				
					-	
•	1					<u> </u>
	· · · ·					