Office of the Inspector General
U.S. Department of Justice

## Audit of the <br> U.S. Department of J ustice Annual Financial Statements Fiscal Year 2015

# U.S. DEPARTMENT OF J USTI CE ANNUAL FI NANCI AL STATEMENTS FISCAL YEAR 2015* 

## OFFI CE OF THE INSPECTOR GENERAL COMMENTARY AND SUMMARY

This audit report contains the Annual Financial Statements of the U.S. Department of Justice (Department) for the fiscal years (FY) ended September 30, 2015, and September 30, 2014. Under the direction of the Office of the Inspector General (OIG), KPMG LLP performed the Department's audit in accordance with auditing standards generally accepted in the United States of America. The FY 2015 audit resulted in an unmodified opinion on the financial statements. An unmodified opinion means that the financial statements present fairly, in all material respects, the financial position and the results of the entity's operations in accordance with U.S. generally accepted accounting principles. For FY 2014, the Department also received an unmodified opinion on its financial statements (OIG Audit Report No. 15-02).

KPMG LLP's FY 2015 auditors' report refers to the report of an other auditor who audited a Department component, the Federal Bureau of Prisons (BOP). During the FY 2016 audit of the BOP, management identified an error in the BOP's FY 2015 financial statements, and the BOP auditor withdrew its FY 2015 auditor's report. The BOP's FY 2015 financial statements were subsequently restated, and the BOP auditor issued its auditor's report on the restated FY 2015 financial statements on November 4, 2016. The error was not material to, and therefore was not corrected in, the Department's FY 2015 financial statements. Due to the withdrawal of the other auditor's FY 2015 auditors' report and the subsequent issuance of the auditor's report on the FY 2015 restated financial statements on November 4, 2016, KPMG LLP updated its auditors' report on the Department's FY 2015 financial statements.

KPMG LLP also updated its reports on internal control over financial reporting and on compliance and other matters. The auditors identified one significant deficiency in the FY 2015 Independent Auditors' Report on Internal Control over Financial Reporting Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards. The significant deficiency related to inadequate financial statement preparation and review controls. The auditors detected several reporting errors that were similar and pervasive indicating the Department and certain components need to enhance their existing risk assessment processes to ensure transactions with a higher risk of error are adequately monitored and process-level controls are designed at a level of precision to identify significant errors.

[^0]During FYs 2009 through 2015, the Department made measurable progress toward implementing the Unified Financial Management System, which replaced four of five major non-integrated legacy accounting systems. During FY 2015, the Department's planning efforts focused on ensuring the smooth migration of three additional components within the Offices, Boards and Divisions, which occurred in October 2015. However, it is important to note that the Department does not yet have a unified financial management system to readily support ongoing accounting operations and preparation of financial statements, and achieve the economies of scale that it originally envisioned. As discussed in past years, we believe the most important challenge facing the Department in its financial management is to fully implement an integrated financial management system to replace the remaining major non-integrated legacy accounting system used by three of the Department's nine reporting components.

No instances of non-compliance or other matters were identified during the audit that are required to be reported under Government Auditing Standards, in the FY 2015 Independent Auditors' Report on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards. Additionally, KPMG LLP's tests disclosed no instances in which the Department's financial management systems did not substantially comply with the Federal Financial Management Improvement Act of 1996.

The Department's financial statements are comprised of nine reporting entities as described in Note 1.A. to the financial statements. Four of these entities (Assets Forfeiture Fund and Seized Asset Deposit Fund, Federal Bureau of Investigation, Federal Bureau of Prisons, and Federal Prison Industries, Inc.) prepare separate audited annual financial statements, which are available on the OIG's website shortly after issuance.

The OIG reviewed KPMG LLP's reports and related documentation and made necessary inquiries of its representatives. Our review, as differentiated from an audit in accordance with Government Auditing Standards, was not intended to enable us to express, and we do not express, an opinion on the Department's financial statements, conclusions about the effectiveness of internal control, conclusions on whether the Department's financial management systems substantially complied with the Federal Financial Management Improvement Act of 1996, or conclusions on compliance with laws and regulations and other matters. KPMG LLP is responsible for the attached auditors' reports dated November 10, 2016, and the conclusions expressed in the reports. However, our review disclosed no instances where KPMG LLP did not comply, in all material respects, with auditing standards generally accepted in the United States of America.

# AUDIT OF THE <br> U.S. DEPARTMENT OF J USTI CE ANNUAL FI NANCI AL STATEMENTS FISCAL YEAR 2015 

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MANAGEMENT's Discussion And AnAlysis
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# Management's Discussion and Analysis (Unaudited) 

Established July 1, 1870 (28 U.S.C. § 501 and 503), the Department of Justice (DOJ or the Department) is headed by the Attorney General of the United States. The Department was created to control federal law enforcement, and all criminal prosecutions and civil suits in which the United States has an interest. The structure of the Department has changed over the years, with the addition of a Deputy Attorney General, Associate Attorney General, Assistant Attorneys General, and the formation of Divisions and components; however, unchanged is the commitment and response to securing equal justice for all, enhancing respect for the rule of law, and making America a safer and more secure Nation.

## Mission

The mission of the Department of Justice, as reflected in the Strategic Plan for fiscal years (FY) 2014-2018, is as follows:

> To enforce the law and defend the interests of the United States according to the law, to ensure public safety against threats foreign and domestic, to provide federal leadership in preventing and controlling crime, to seek just punishment for those guilty of unlawful behavior, and to ensure fair and impartial administration of justice for all Americans.

In carrying out the Department's mission, we are guided by the following core values:
Equal Justice Under the Law. Upholding the laws of the United States is the solemn responsibility entrusted to us by the American people. We enforce these laws fairly and uniformly to ensure that all Americans receive equal protection and justice under the law.

Honesty and Integrity. We adhere to the highest standards of ethical behavior.
Commitment to Excellence. We seek to provide the highest levels of service to the American people. We are effective and responsible stewards of the taxpayers' dollars.

Respect for the Worth and Dignity of Each Human Being. We treat each other and those we serve with fairness, dignity, and compassion. We value differences in people and ideas. We are committed to the well-being of our employees and to providing opportunities for individual growth and development.

## Strategic Goals and Objectives

From our mission and core values stem the Department's strategic and annual planning processes. The Department embraces the concepts of performance-based management. At the heart of these concepts is the understanding that improved performance is realized through greater focus on mission, agreement on goals and objectives, and timely reporting of results. In the Department, strategic planning is the first step in an iterative planning and implementation cycle. This cycle, which is the center of the Department's efforts to implement performance-based management, involves setting long-term goals and objectives, translating these goals and objectives into budgets and program plans, implementing programs, monitoring performance, and evaluating results. In this cycle, the Department's FY 2014-2018 Strategic Plan provides the overarching framework for component and function-specific plans as well as annual performance plans, budgets, and
reports. The Strategic Plan is available electronically on the Department's website at: http://www.justice.gov/jmd/strategic2014-2018/index.html.

The table below provides an overview of the Department's FY 2014-2018 strategic goals and objectives.

|  | egic Goal | Strategic Objectives |
| :---: | :---: | :---: |
| 1 | Prevent Terrorism and Promote the Nation's Security Consistent with the Rule of Law | 1.1 Prevent, disrupt, and defeat terrorist operations before they occur by integrating intelligence and law enforcement efforts to achieve a coordinated response to terrorist threats <br> 1.2 Prosecute those involved in terrorists acts <br> 1.3 Investigate and prosecute espionage activity against the United States, strengthen partnerships with potential targets of intelligence intrusions, and proactively prevent insider threats <br> 1.4 Combat cyber-based threats and attacks through the use of all available tools, strong public-private partnerships, and the investigation and prosecution of cyber threat actors |
| 2 | Prevent Crime, Protect the Rights of the American People, and Enforce Federal Law | 2.1 Combat the threat, incidence, and prevalence of violent crime by leveraging strategic partnerships to investigate, arrest, and prosecute violent offenders and illegal firearms traffickers <br> 2.2 Prevent and intervene in crimes against vulnerable populations and uphold the rights of, and improve services to, America's crime victims <br> 2.3 Disrupt and dismantle major drug trafficking organizations to combat the threat, trafficking, and use of illegal drugs and the diversion of licit drugs <br> 2.4 Investigate and prosecute corruption, economic crimes, and transnational organized crime <br> 2.5 Promote and protect American civil rights by preventing and prosecuting discriminatory practices <br> 2.6 Protect the federal fisc and defend the interests of the United States |
| 3 | Ensure and Support the Fair, Impartial, Efficient, and Transparent Administration of Justice at the Federal, State, Local, Tribal, and International Levels | 3.1 Promote and strengthen relationships and strategies for the administration of justice with law enforcement agencies, organizations, prosecutors, and defenders through innovative leadership and programs <br> 3.2 Protect judges, witnesses, and other participants in federal proceedings by anticipating, deterring, and investigating threats of violence <br> 3.3 Provide safe, secure, humane, and cost-effective confinement and transportation of federal detainees and inmates <br> 3.4 Reform and strengthen America's criminal justice system by targeting the most serious offenses for federal prosecution, expanding the use of diversion programs, and aiding inmates in reentering society <br> 3.5 Apprehend fugitives to ensure their appearance for federal judicial proceedings or confinement <br> 3.6 Prevent and respond to genocide and mass atrocities and ensure that perpetrators of such crimes are held accountable in the United States, and if appropriate, their home countries <br> 3.7 Adjudicate all immigration cases promptly and impartially in accordance with due process <br> 3.8 Strengthen the government-to-government relationship between tribes and the United States, improve public safety in Indian Country, and honor treaty and trust responsibilities through consistent, coordinated policies, activities, and litigation |

## Organizational Structure

Led by the Attorney General, the Department is comprised of forty one separate component organizations. More than 114,000 employees ensure that the Department carries out the individual missions of its components. These include the U.S. Attorneys (USAs) who prosecute offenders and represent the United States government in court; the major investigative agencies - the Federal Bureau of Investigation (FBI), the Drug Enforcement Administration (DEA), and the Bureau of Alcohol, Tobacco, Firearms and Explosives (ATF), which deter and investigate crimes and arrest criminal suspects; the U.S. Marshals Service (USMS), which protects the federal judiciary, apprehends fugitives, and detains persons in federal custody; the Bureau of Prisons (BOP), which confines convicted offenders; and the National Security Division (NSD), which brings together national security, counterterrorism, counterintelligence, and foreign intelligence surveillance operations under a single authority.

The Department's litigating divisions represent the rights and interests of the American people and enforce federal criminal and civil laws. The litigating divisions are comprised of the Antitrust (ATR), Civil (CIV), Civil Rights (CRT), Criminal (CRM), Environment and Natural Resources (ENRD), and Tax (TAX)
Divisions. The Office of Justice Programs (OJP), the Office on Violence Against Women (OVW), and the Office of Community Oriented Policing Services (COPS) provide leadership and assistance to state, local, and tribal governments. Other major Departmental components include the Executive Office for U.S. Trustees (UST), the Justice Management Division (JMD), the Executive Office for Immigration Review (EOIR), the Community Relations Service (CRS), the Office of the Inspector General (OIG), and several offices that advise the Attorney General on policy, law, legislation, tribal justice matters, external affairs, and oversight. Headquartered in Washington, D.C., the Department conducts its work in offices located throughout the country and overseas.

## U.S. DEPARTMENT OF JUSTICE



The Department's financial reporting structure is comprised of nine principal components.

## Components:

- Assets Forfeiture Fund and Seized Asset Deposit Fund (AFF/SADF)
- Bureau of Alcohol, Tobacco, Firearms and Explosives (ATF)
- Bureau of Prisons (BOP)
- Drug Enforcement Administration (DEA)
- Federal Bureau of Investigation (FBI)
- Federal Prison Industries, Inc. (FPI)
- Office of Justice Programs (OJP)
- Offices, Boards and Divisions (OBDs)*
- U.S. Marshals Service (USMS)

OBDs*

## Offices

Office of the Attorney General Office of the Deputy Attorney General Office of the Associate Attorney General Community Relations Service Executive Office for Immigration Review
Executive Office for U.S. Attorneys
Executive Office for U.S. Trustees
Executive Office for Organized Crime
Drug Enforcement Task Forces
INTERPOL Washington
Office for Access to Justice
Office of Community Oriented Policing Services
Office of Information Policy
Office of Legal Counsel
Office of Legal Policy
Office of Legislative Affairs
Office of Professional Responsibility
Office of Public Affairs
Office of the Inspector General
Office of the Pardon Attorney
Office of the Solicitor General
Office of Tribal Justice
Office on Violence Against Women
Professional Responsibility Advisory Office
U.S. Attorneys

## Boards

Foreign Claims Settlement Commission
U.S. Parole Commission

## Divisions

Antitrust Division
Civil Division
Civil Rights Division
Criminal Division
Environment and Natural Resources Division
Justice Management Division
National Security Division
Tax Division

## FY 2015 Resource Information

The following pages provide summary-level resource and performance information regarding the Department's operations for FY 2015. The charts on this page reflect employees on board as of September 19, 2015.


FY 2015 DOJ Employees On Board by Category Attorneys, Correctional Officers, Agents, and Other*


[^1] security specialists.

Table 1. Sources of DOJ Resources (Dollars in Thousands)

| Source | FY 2015 | FY 2014 | \% Change |
| :---: | :---: | :---: | :---: |
| Earned Revenue: | \$3,204,126 | \$3,251,190 | (1.45\%) |
| Budgetary Financing Sources: Appropriations Received | 27,469,971 | 27,997,724 | (1.88\%) |
| Appropriations Transferred-In/Out | 360,483 | 345,106 | 4.46\% |
| Nonexchange Revenues | 2,647,335 | 3,598,993 | (26.44\%) |
| Donations and Forfeitures of Cash and Cash Equivalents | 1,285,294 | 4,158,820 | (69.09\%) |
| Transfers-In/Out Without Reimbursement | 1,199,292 | $(595,090)$ | 301.53\% |
| Other Adjustments | $(888,767)$ | $(302,829)$ | 193.49\% |
| Other Financing Sources: <br> Donations and Forfeitures of Property | 337,358 | 308,307 | 9.42\% |
| Transfers-In/Out Without Reimbursement | 6,980 | 3,635 | 92.02\% |
| Imputed Financing from Costs Absorbed by Others | 830,074 | 939,382 | (11.64\%) |
| Other Financing Sources | $(10,836)$ | $(8,193)$ | 32.26\% |
| Total DOJ Resources | \$36,441,310 | \$39,697,045 | (8.20\%) |

Table 2. How DOJ Resources Are Spent
(Dollars in Thousands)

|  | Strategic Goal (SG) | FY 2015 | FY 2014 | \% Change |
| :---: | :---: | :---: | :---: | :---: |
| 1 | Prevent Terrorism and Promote the Nation's Security Consistent with the Rule of Law |  |  |  |
|  | Gross Cost | \$6,124,370 | \$5,872,293 |  |
|  | Less: Earned Revenue | 295,555 | 344,635 |  |
|  | Net Cost | 5,828,815 | 5,527,658 | 5.45\% |
| 2 | Prevent Crime, Protect the Rights of the American People, and Enforce Federal Law |  |  |  |
|  | Gross Cost | 14,299,789 | 15,247,564 |  |
|  | Less: Earned Revenue | 1,481,475 | 1,637,361 |  |
|  | Net Cost | 12,818,314 | 13,610,203 | (5.82\%) |
| 3 | Ensure and Support the Fair, Impartial, Efficient, and Transparent Administration of Justice at the Federal, State, Local, Tribal, and International Levels |  |  |  |
|  | Gross Cost | 14,125,262 | 14,110,427 |  |
|  | Less: Earned Revenue | 1,427,096 | 1,269,194 |  |
|  | Net Cost | 12,698,166 | 12,841,233 | (1.11\%) |
|  |  |  |  |  |
|  | Total Gross Cost | 34,549,421 | 35,230,284 |  |
|  | Less: Total Earned Revenue | 3,204,126 | 3,251,190 |  |
|  | Total Net Cost of Operations | \$31,345,295 | \$31,979,094 | (1.98\%) |

Comparison of Net Costs by Strategic Goal - FY 2015 and 2014
(Dollars in Millions)


## FY 2015 Percentage of Net Costs by Strategic Goal


$\square$ Strategic Goal 1
■ Strategic Goal 2
$\square$ Strategic Goal 3

## Analysis of Financial Statements

The Department's financial statements received an unmodified audit opinion for the fiscal years ended September 30, 2015 and 2014. These statements were prepared from the accounting records of the Department in accordance with the accounting principles generally accepted in the United States and Office of Management and Budget (OMB) Circular A-136, Financial Reporting Requirements. These principles are the standards promulgated by the Federal Accounting Standards Advisory Board (FASAB).

The following information highlights the Department's financial position and results of operations in FY 2015. The complete set of financial statements, related notes, and the opinion of the Department's auditors are provided in pages 33 through 101 of this document.

Assets: The Department's Consolidated Balance Sheet as of September 30, 2015, shows $\$ 50.8$ billion in total assets, an increase of $\$ 3.8$ billion over the previous year's total assets of $\$ 47.0$ billion. Fund Balance with U.S. Treasury (FBWT) was $\$ 31.2$ billion, which represented 61 percent of total assets.

Liabilities: Total Department liabilities were $\$ 18.6$ billion as of September 30, 2015, an increase of $\$ 2.0$ billion from the previous year's total liabilities of $\$ 16.6$ billion. The increase is related to Collections for federal entities by DOJ/Debt Collection Management (DCM) as required by the Federal Debt Recovery Act of 1986, which have not been disbursed and a large deposit recorded in the Seized Asset Deposit Fund by the DOJ prior to September 2015.

Net Cost of Operations: The Consolidated Statement of Net Cost presents Department's gross and net cost by strategic goal. The net cost of the Department's operations totaled $\$ 31.3$ billion for the fiscal year ended September 30, 2015, a decrease of $\$ 0.7$ billion from the previous year's net cost of operations of $\$ 32.0$ billion. The decrease is related to unpaid obligations established for third party restitution payments established in the previous fiscal year.

Brief descriptions of some of the major costs for each Strategic Goal are as follows:

| Strategic <br> Goal | Description of Major Costs |
| :---: | :--- |
| $\mathbf{1}$ | Includes resources dedicated to counterterrorism initiatives for ATF, CRM, DEA, <br> FBI, NSD, USAs, and USMS |
| $\mathbf{2}$ | Includes resources for the AFF/SADF, ATF, BOP, COPS, CRS, DEA, FBI, Foreign <br> Claims Settlement Commission (FCSC), Organized Crime Drug Enforcement Task <br> Forces (OCDETF), OPP, Office of Legal Counsel (OLC), office of the Pardon <br> Attorney (OPA), Office of the Solicitior General (OSG), OVW, USAs, USMS, <br> INTERPL Washington, UST, ATR, CIV, CRT, CRM, ENRD,TAX and services to <br> America's crime victims |
| $\mathbf{3}$ | Includes resources for BOP, EOIR, Fees and Expenses of Witnesses, FBI, FPI, OJP, <br> USMS, and U.S. Parole Commission |

Management and administrative costs, including the costs for the Department's leadership offices, JMD, and others, are allocated to each strategic goal based on full-time equivalent (FTE) employment. ${ }^{1}$

Budgetary Resources: The Department's FY 2015 Combined Statement of Budgetary Resources shows $\$ 46.4$ billion in total budgetary resources, an increase of $\$ 2.3$ billion from the previous year's total budgetary

[^2]resources of $\$ 44.1$ billion. The increase shown on the Other Adjustment line in Table 1 is primarily attributed to large asset forfeitures and a $\$ 1.1$ billion expenditure transfer.

Net Outlays: The Department's FY 2015 Combined Statement of Budgetary Resources shows $\$ 29.9$ billion in net outlays, an increase of $\$ 0.9$ billion from the previous year's total net outlays of $\$ 29.0$ billion. This increase is primarily related to large asset forfeitures and a $\$ 1.1$ billion expenditure transfer.

## Summary of Performance Information

The Government Performance and Results Act Modernization Act of 2010 (GPRAMA) requires an agency's Strategic Plan to be updated every four years and cover a period of not less than four years forward from the fiscal year in which it is submitted.

The Department's FY 2014-2018 Strategic Plan, which contains three strategic goals, is used for this report. The Department's Plan includes 30 key performance measures addressing DOJ's priorities toward achieving its long-term outcome goals. The performance measures are summarized in this document. The Department's full Performance Report for these measures will be reported in the Department's FY 2015 Annual Performance Report/FY 2017 Annual Performance Plan and submitted with the President's Budget in February 2016. The Department strives to present the highest-level outcome-oriented measures available.

During FY 2015, Departmental leadership continued to display a clear commitment to performance management through the reliance on formal quarterly status reviews. Additionally, Departmental components have worked to improve the quality and timeliness of financial and performance information that inform quarterly status reporting and operating plans.

For this summary report, 86 percent of the performance measures have actual data for FY 2015. The Department achieved 81 percent of its key measures that had data available as of September 30, 2015. For some of the performance measures, the actual data will not be available until early 2016. The Department continues to emphasize long-term and annual performance measure development, placement of key performance indicators on cascading employee work plans, and Department-wide quarterly status reporting.

The chart below and the table that follows summarize the Department's achievement of its FY 2015 long-term outcome goals (key performance measures).


## (Key Performance Measures)

|  | [ ] Designates the reporting entity | FY 2014 <br> Revised <br> Actual | FY 2015 Target | FY 2015 <br> Actual | Target Achieved/ Not Achieved |
| :---: | :---: | :---: | :---: | :---: | :---: |
| Strategic <br> Objective | Strategic Goal 1: Prevent Terrorism and Promote the Nation's Security Consistent with the Rule of Law |  |  |  |  |
| 1.1 | Number of terrorism disruptions [FBI] | 214 | 125 | 440 | Met |
| 1.2 | Percentage of counterterrorism defendants whose cases were favorably resolved [NSD] | 92\% | 90\% | 98\% | Met |
| 1.3 | Percentage of counterespionage actions and disruptions against national counterintelligence priorities that result from FBI outreach [FBI] <br> Percentage of counterespionage defendants whose cases were favorably resolved [NSD] | $7.3 \%$ <br> 98\% | $\begin{aligned} & 10 \% \\ & 90 \% \end{aligned}$ | $14 \%$ 100\% | Met Met |
| 1.4 | Number of computer intrusion program disruptions and dismantlements [FBI] <br> Percentage of cyber defendants whose cases were favorably resolved [NSD] | $2,492$ <br> N/A* | $500$ $90 \%$ | 479 <br> N/A* | Not Met <br> N/A |

*There were no cyber cases resolved during FYs 2014 and 2015.

|  | [ ] Designates the reporting entity | FY 2014 <br> Revised <br> Actual | FY 2015 Target | FY 2015 Actual | Target Achieved/ Not Achieved |
| :---: | :---: | :---: | :---: | :---: | :---: |
| Strategic Objective | Strategic Goal 2: Prevent Crime, Protect the Rights of the American People, and Enforce Federal Law |  |  |  |  |
| 2.1 | Number of gangs/criminal enterprise dismantlements (non-CPOT) [FBI] <br> Percent of criminal cases favorably resolved [USA, CRM] | $\begin{gathered} 167 \\ 93 \% \end{gathered}$ | $\begin{aligned} & 150 \\ & 90 \% \end{aligned}$ | $\begin{gathered} 153 \\ 93 \% \end{gathered}$ | Met <br> Met |
| 2.2 | Number of communities with improved capacity for a coordinated response to domestic violence, dating violence, sexual assault, and stalking [OVW] <br> Percent of children recovered within 72 hours of an issuance of an AMBER alert [OJP] | 5,426 $96 \%$ | $\begin{gathered} 5,158 \\ \\ 90 \% \end{gathered}$ | $5,176$ $94 \%$ | Met <br> Met |
| 2.3 | Consolidated Priority Organizations Target (CPOT)-linked drug trafficking organizations [DEA, FBI (Consolidated data-OCDETF)] <br> Dismantled <br> Disrupted | $\begin{aligned} & 208 \\ & 431 \end{aligned}$ | $\begin{aligned} & 150 \\ & 350 \end{aligned}$ | $\begin{aligned} & 194 \\ & 422 \end{aligned}$ | Met Met |
| 2.4 | Number of criminal enterprises engaging in white collar crime dismantled [FBI] <br> Percentage of dollar amounts sought by the government recovered [CIV] | $\begin{aligned} & 464 \\ & 85 \% \end{aligned}$ | $\begin{aligned} & 368 \\ & 85 \% \end{aligned}$ | $\begin{aligned} & 416 \\ & 85 \% \end{aligned}$ | Met <br> Met |
| 2.5 | Percent of civil rights cases favorably resolved: criminal cases [CRT] <br> Percent of civil rights cases favorably resolved: civil cases [CRT] | $\begin{aligned} & 90 \% \\ & 99 \% \end{aligned}$ | $\begin{aligned} & 85 \% \\ & 85 \% \end{aligned}$ | $99 \%$ 86\% | Met <br> Met |
| 2.6 | Case resolution for DOJ litigating divisions - percent of criminal cases favorably resolved [ATR, CIV, CRM, ENRD, TAX, USA] <br> Case resolution for DOJ litigating divisions - percent of civil cases favorably resolved [ATR, CIV, CRM, ENRD, TAX, USA] | $\begin{aligned} & 95 \% \\ & 96 \% \end{aligned}$ | $\begin{aligned} & 90 \% \\ & 80 \% \end{aligned}$ | $\begin{aligned} & 97 \% \\ & 85 \% \end{aligned}$ | Met <br> Met |


|  | [ ] Designates the reporting entity | FY 2014 <br> Revised <br> Actual | FY 2015 <br> Target | FY 2015 <br> Actual | Target Achieved/ Not Achieved |
| :---: | :---: | :---: | :---: | :---: | :---: |
| Strategic Objective | Strategic Goal 3: Ensure and Support the Fair, Impartial, Efficient, and Transparent Administration of Justice at the Federal, State, Local, Tribal, and International Levels |  |  |  |  |
| 3.1 | Percent of grantees implementing one or more evidence-based programs [OJP/OJJDP] | 64\% | 53\% | TBD** | TBD |
| 3.2 | Assaults against protected court members [USMS] | 0 | 0 | 0 | Met |
| 3.3 | Percent of system-wide crowding in federal prisons [BOP] | 30\% | 24\% | 23\% | Met |
| 3.4 | Number of inmate participants in the Residential Drug Abuse Program [BOP] <br> Percent of youths who exhibit a desired change in the targeted behavior [OJP] | $\begin{gathered} 18,102 \\ 80 \% \end{gathered}$ | $18,229$ <br> 72\% | $\begin{gathered} \text { 18,304 } \\ \text { TBD** } \end{gathered}$ | Met <br> TBD |
| 3.5 | Percent and number of USMS federal fugitives apprehended or cleared [USMS] <br> Number of red and green notices published on U.S. fugitives and sex offenders [IPOL] | $63 \% / 30,792$ <br> Red-431 <br> Green-655 | 58\%/31,018 <br> Red-501 Green-816 | $63 \% / 31,202$ <br> Red-402 <br> Green-521 | Met <br> Not Met |
| 3.6 | Number of training sessions or presentations given with the goal of building the capacity of foreign law enforcement, prosecutors, and judicial systems regarding the investigation and prosecution of serious criminal offenses, including genocide and mass atrocities [CRM] | 1,237 | 3,675 | 4,023 | Met |
| 3.7 | Percent of Institutional Hearing Program cases completed before release [EOIR] <br> Percent of detained cases completed within 60 days [EOIR] <br> Percent of detained appeals completed within 150 days [EOIR] | 79\% <br> 74\% <br> 93\% | 85\% <br> 80\% <br> 90\% | $79 \%$ <br> 71\% <br> 95\% | Not Met <br> Not Met <br> Met |
| 3.8 | Number of meetings conducted with the Tribal Nations Leadership Council and the OTJ to further the government-to-government relationship between tribes and the Department, obtain perspective on the Department's activities in Indian Country, and raise issues that have tribal implications [OTJ] <br> Number of individuals in Indian Country that are receiving substance abuse treatment services (in-patient or out-patient), including Healing-toWellness Court [OJP] | 12 $1,124$ | 14 1,200 | 11 <br> TBD*** | Not Met <br> TBD |

## FY 2014 - 2015 Priority Goals

Federal agencies are required to identify a limited number of Priority Goals that are considered priorities for both the Administration and the agency; have high relevance to the public or reflect the achievement of key agency missions; and would produce significant results over a 12 to 24 month timeframe. The Priority Goals represent critical elements of a federal agency's strategic plan and are linked to the larger DOJ policy framework and strategic plan goals.

The Priority Goals align with the FY 2014-2018 Strategic Plan, and are reported on a quarterly basis via http://www.performance.gov. The FY 2014-2015 Priority Goals are:

Priority Goal 1, National Security: Protect Americans from terrorism and other threats to National Security, including cyber security threats.
By September 30, 2015, the Department of Justice will:

- Disrupt 175 terrorist threats and groups and disrupt and dismantle 600 cyber threat actors

Terrorism is the most significant national security threat that the country faces. Accordingly, the number one priority of the Department is, and will continue to be, protecting the security of this Nation's citizens. The Administration has recognized that terrorism cannot be defeated by military means alone and the Department is at the forefront of the fight against terrorism. DOJ provides a broad spectrum of tools and skills to combat terrorists. Specifically, DOJ's agents, analysts, and prosecutors will use every available resource and appropriate tool to detect, deter, and disrupt terrorist plots, investigate and prosecute terrorists, and aid in developing rule of law programs in post-conflict countries to help prevent terrorism abroad. The Department will aggressively pursue emerging threats around the world and at home, enhance the ability to gather and analyze actionable intelligence, and engage in outreach efforts to all communities in order to prevent terrorism before it occurs.

Status: The Department of Justice surpassed its 2-year targets for the National Security Priority Goal. The FBI substantially exceeded its 2 -year target of disrupting 175 terrorist threats and groups, disrupting a total of 654 in FY 2014-2015 due to several factors: external plotting directed at the homeland and U.S. interests abroad, and increasing threats in other regions. The Department remains proactively positioned to combat a constantly evolving threat landscape.

As part of this goal, the FBI expanded the level of access to the Guardian intelligence-sharing system employed at the classified levels to allow external partners of the United States Intelligence Community (IC) to directly interface with the FBI to share information of value to investigations. The Guardian threat and incident tracking system is now being leveraged by all six federal Cybersecurity Centers and numerous select agencies including the Department of Homeland Security, Department of Defense, and the National Security Agency, for the purpose of coordinating and tracking cyber incidents and for all contact with victim entities. During FY 2014-2015, the total number of Guardian and eGuardian incidents shared between the FBI, IC, and law enforcement community partners was 20,646. The reported numbers underscore the value of Guardian and eGuardian in raising awareness of threats and disrupting terrorist activity before it occur

Throughout FY 2014, the FBI executed its cyber mission by identifying, pursuing, and defeating cyber adversaries targeting global U.S. interests. The FBI surpassed its 2 -year target of 600 computer intrusion program disruptions and dismantlements, conducting 2,971 disruptions and dismantlements in FY 2014 - FY 2015 because of significant, coordinated operational activity. A particular case success occurred in May 2014, when the FBI New York Field Office announced the results of the largest law enforcement cyber action in U.S. history. This takedown was of a particularly insidious computer malware known as Blackshades, was sold and distributed to thousands of people in more than 100 countries and used to infect more than half a million computers worldwide.

Priority Goal 2, Violent Crime: Protect our Communities by Reducing Gun Violence using smart prevention and investigative strategies in order to prevent violent acts from occurring.
By September 30, 2015, the Department will:

- Increase the number of records submitted to the National Instant Criminal Background Check System (NICS) Index by states and federal agencies by $10 \%$;
- Increase the number of records entered into the National Integrated Ballistic Information Network (NIBIN) by 3\%; and
- Increase the number of NIBIN "hits", that is, the linkage of two or more separate crime scene investigations, based upon comparisons of the markings made on fired ammunition recovered from crime scenes by $3 \%$.

Gun-related violence continues to constitute a serious threat to public safety throughout the United States. While data shows that overall violent crime in the United States has decreased in the past thirty years, many communities continue to experience high levels of gun violence. The Department recognizes that the challenges confronting each community are different and require solutions tailored to each community's needs. The Department focused its actions and resources on 1) gun-violence prevention, by effecting an increase in the number of records submitted to NICS Index, which in turn supports the Department's efforts to accurately and expeditiously identify persons who are legally prohibited from possessing firearms and 2) enhanced and more effective investigation by substantially increasing the number of records entered into NIBIN that contribute to investigative leads. Collectively, accomplishment of these goals will demonstrate and facilitate our progress in preventing and investigating gun-related violent crime.

Status: The Department exceeded its 2-year targets for all three performance measures for the Violent Priority Goal. For the second measure, "Number of entries in NIBIN," the Department was successful in exceeding its FY 2014 and FY 2015 targets by 64,993 records or $37 \%$ over its target of 176,248 records. The Department also achieved success in its third performance measure, "Number of "hits" in NIBIN". FY 2014 and FY 2015 targets for this measure were exceeded by 7,691 hits or $31 \%$ over its target of 5,884 "hits." As a result of these efforts, 100,719 identified persons in FY 2015 were legally prohibited from possessing firearms due to the expeditious and accurate NICS background check and denial process. In addition during this period, 6,190 federal, state, and local users were trained in NIBIN and 4,527 investigators and analysts were trained to identify how NIBIN can assist them in the investigation process.

An example of a Departmental success in this area is the results achieved by an ATF-led law enforcement operation targeting violent crime. The operation, initiated in Connecticut in 2014, utilized the NIBIN to analyze ballistics evidence in order to target violent criminals and illegal firearm possession and trafficking. Over 80 individuals are expected to or have been charged with various firearms, narcotics, and robbery violations and 74 defendants were charged, or are expected to be charged with various state offenses. In addition, 73 illegal firearms and a large amount of narcotics were removed from the community.

Priority Goal 3, Financial and Healthcare Fraud: Reduce financial and healthcare fraud. By September 30, 2015, the Department of Justice will:

- Reduce by 3\%, the number of financial and healthcare fraud investigations pending longer than 2 years to efficiently and effectively drive those investigations to resolution.

Criminals who commit financial fraud, be it mortgage fraud, securities, and commodities fraud, or insider trading, victimize the American public by undermining the fairness that is critical to all who participate in our economy - from homeowners and private investors to major business leaders. Similarly, those who defraud Medicare, Medicaid, and other government health care programs defraud every American. Fraudsters take critical resources out of our health care system-thus contributing to the rising cost of healthcare for all Americans and endangering the short-term and long-term solvency of these essential healthcare programs. The Department will continue to address these critical problems by vigorously investigating and prosecuting both healthcare fraud and financial fraud, in order to protect American businesses, consumers, and taxpayers.

Status: The Department made significant progress in reducing the number of financial and healthcare fraud investigations pending longer than 2 years during the FY 2014-2015 time period. Through the end of $4^{\text {th }}$ quarter FY 2015, the number of pending investigations was 4,801 . The goal for this measure is to be at or below the annual target. The FY $20154^{\text {th }}$ quarter actual figure is $4 \%$ below the FY 2015 annual target of 4,997. Moreover, the FY 2015 end-of-year actual is 7\% below the FY 2013 baseline figure of 5,152 investigations. Over the past two years, the numbers of investigations pending longer than 24 months have trended downward due to a greater awareness of the "aging matters" by United States Attorney Offices (USAOs). Data concerning health care fraud and financial fraud matters pending for 24 months or more are now posted on each USAO's internal data page. The data page is updated on a quarterly basis.

The Department will continue to vigorously investigate and prosecute both financial fraud and health care fraud related cases, in order to protect American businesses, consumers, and taxpayers. In September 2015, the Department issued new policy guidance to all Department prosecutors and civil litigators to require that, if a company wants any credit for cooperation, it must identify all individuals involved in the wrongdoing, regardless of their position, status, or seniority in the company, and provide all relevant facts about their misconduct. Fundamentally, this guidance ensures that all Department attorneys are consistent in using the best efforts to hold individual wrongdoers accountable.

Priority Goal 4, Vulnerable People: Protect vulnerable populations by increasing the number of investigations and litigation matters concerning child exploitation, human trafficking, and non-compliant sex offenders; and by improving programs to prevent victimization, identify victims, and provide services. By September 30, 2015, working with federal, state, local, and tribal partners, protect potential victims from abuse and exploitation through three sets of key indicators:

- Open investigations concerning non-compliant sex offenders (4\% over average of FYs 2012, 2013), sexual exploitation of children ( $3 \%$ over average of FYs 2011, 2012, 2013), and human trafficking (2\% over FY 2013)
- Open litigation matters concerning sexual exploitation of children and human trafficking ( $5 \%$ increase over baseline)
- Percent of children recovered within 72 hours of issuance of an AMBER alert (90\%)

The abuse, neglect, exploitation, and trafficking, including sexual abuse of children, the elderly, and other vulnerable populations, causes irrevocable harm to victims and society. Ensuring that our children, seniors, and all citizens can live without being disturbed by sexual trauma, exploitation, or human trafficking are more than criminal justice issues, they are societal and moral issues. Despite efforts to date, the threat of these crimes remains very real. In the broadest terms, the goal of the Department is to prevent child sexual exploitation, elder abuse, hate crimes, and human trafficking from occurring in the first place, in order to protect every person from the physical and mental traumas associated with these crimes.

Status: The Department exceeded its 2-year targets for five out of its six performance measures. "Opened investigations concerning non-compliant sex offenders" exceeded its two-year target $(1,841)$ by 26 or $1.4 \%$. "Open investigations concerning the sexual exploitation of children" exceeded its two-year target $(3,051)$ by 5,680 or $86 \%$. "Opened investigations concerning human trafficking" exceeded its two-year target (218) by 47 or $22 \%$. "Opened litigation matters concerning the sexual exploitation of children" exceeded its two year target $(5,424)$ by 360 or $7 \%$. "Within 72 hours of an issuance of an AMBER alert, recover at least $90 \%$ of the children missing" exceeded its two-year target ( $90 \%$ ) by attaining an average recovery rate of $94.6 \%$. ) For "Opened litigation matters concerning human trafficking" the Department achieved $89 \%$, or 152 , of its twoyear target (171). The missed target reflects the temporary fluctuation due to a delay in transitioning duties to newly hired investigators. However, the temporary decline has been offset by subsequent increases.

To address the mistreatment of elderly persons, during FY 2014-2015 the Department launched its Elder Justice website, developed an Elder Justice Research Agenda and a strategy for its implementation. The Office of Justice Program/Bureau of Justice Statistics also began a pilot assessment of criminal victimization of the elderly and disabled adults living in institutionalized group quarters. To continue its efforts to improve federal response to the needs of American Indian and Alaska Native children, the Department completed an
assessment of federally-provided services for child victims. The Department also began working with the White House-led Generation Indigenous (GenI) initiative. To serve victims of human trafficking, the Department's Office for Victims of Crime worked with the Office on Violence Against Women and the Department of Health and Human Services to align Victims of Crime Act grantee reporting with the reporting required by these two agencies.

## Analysis of Systems, Controls, and Legal Compliance

## Internal Control Program in the Department of Justice

The objective of the Department of Justice's internal control program is to provide reasonable assurance that operations are effective, efficient, and comply with applicable laws and regulations; financial reporting is reliable; and assets are safeguarded against waste, loss, and unauthorized use. The Department identifies issues of concern through a strong network of oversight councils and internal review teams. These include the Department's Senior Assessment Team, the Justice Management Division's Internal Review and Evaluation Office and Quality Control and Compliance Group, and Departmental component internal review teams. In addition, the Department considers reports issued by the Office of the Inspector General (OIG) and Government Accountability Office (GAO) when assessing internal control.

The Department's internal control continues to improve through the corrective actions implemented by management. The Department's commitment to management excellence, accountability, and compliance with applicable laws and regulations is evidenced in our continuing actions to establish effective controls, make sound determinations on corrective actions, and verify and validate the results. This commitment is further evidenced by the many control improvements and actions taken by Departmental management in response to new legislation, OMB initiatives, and OIG and GAO recommendations, as discussed later in this section and in Appendix B of the Agency Financial Report (AFR).

Departmental management continued in FY 2015 to further strengthen and maximize the effectiveness of its annual assessment of internal control over financial reporting. Examples of such actions include:

- Refining the assessment framework,
- Enhancing the oversight process to ensure prompt implementation of corrective actions,
- Providing direct assistance to components with previously identified reportable conditions, and
- Continuing to support and commit resources to Departmental component internal review programs.


## Management Assurances

## Federal Managers' Financial Integrity Act of 1982

The Federal Managers’ Financial Integrity Act of 1982 (FMFIA or Integrity Act) provides the statutory basis for management's responsibility for and assessment of internal accounting and administrative controls. Such controls include program, operational, and administrative areas, as well as accounting and financial management. The Integrity Act requires federal agencies to establish controls that reasonably ensure obligations and costs are in compliance with applicable law; funds, property, and other assets are safeguarded against waste, loss, unauthorized use, or misappropriation; and revenues and expenditures are properly recorded and accounted for to maintain accountability over the assets. The Integrity Act also requires agencies to annually assess and report on the internal controls that protect the integrity of federal programs (FMFIA § 2) and whether financial management systems conform to related requirements (FMFIA § 4).

Guidance for implementing the Integrity Act is provided through OMB Circular A-123, Management's Responsibility for Internal Control. In addition to requiring agencies to provide an assurance statement on the effectiveness of programmatic internal controls and conformance with financial system requirements, the Circular requires agencies to provide an assurance statement on the effectiveness of internal control over financial reporting.

## FMFIA Assurance Statement

Department of Justice management is responsible for establishing and maintaining effective internal controls and financial management systems that meet the objectives of the FMFIA. In accordance with OMB Circular A-123, the Department conducted its annual assessment of the effectiveness of internal controls to support effective and efficient programmatic operations, reliable financial reporting, and compliance with applicable laws and regulations (FMFIA § 2). The Department also assessed whether its financial management systems conform to financial system requirements (FMFIA § 4). Based on the results of the assessments, we can provide qualified assurance that the Department's internal controls and financial management systems meet the objectives of the FMFIA. The assessment of systems did not identify any non-conformances required to be reported under FMFIA § 4; however, the assessment of internal controls identified one programmatic material weakness required to be reported under FMFIA § 2. This weakness involves the need to reduce crowding in Federal Bureau of Prisons (BOP) institutions. Details of the weakness are provided in the Summary of Material Weakness and Corrective Actions. Other than the exception noted, the internal controls were operating effectively as of September 30, 2015, and the assessment identified no other material weaknesses in the design or operation of the controls.

In accordance with Appendix A of OMB Circular A-123, the Department conducted its assessment of the effectiveness of internal control over financial reporting, which included the safeguarding of assets and compliance with applicable laws and regulations. Based on the results of this assessment, we can provide reasonable assurance that the Department's internal control over financial reporting was operating effectively as of June 30, 2015. The assessment did not identify any material weaknesses in the design or operation of the controls.

The Department of Justice is committed to maintaining strong program and financial management as we continue our mission of fighting terrorism and protecting our communities from crime. We take our program and financial accountability seriously and are dedicated to ensuring that the funds we receive are used in a responsible and transparent manner. We will continue to strengthen our controls in areas identified through the Department's internal review activities and by the Office of the Inspector General and Government Accountability Office. We look forward in FY 2016 to building on our achievements as we continue the important work of the Department.

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Loretta E. Lynch
Attorney General
November 12, 2015

## Federal Financial Management Improvement Act of 1996

The Federal Financial Management Improvement Act of 1996 (FFMIA) was designed to advance federal financial management by ensuring that federal financial management systems provide accurate, reliable, and timely financial management information to the government's managers. Compliance with the FFMIA provides the basis for the continuing use of reliable financial management information by program managers, as well as by the President, Congress, and public. The FFMIA requires agencies to have financial management systems that comply substantially with federal financial management system requirements, applicable federal accounting standards, and the application of the U.S. Government Standard General Ledger (USSGL) at the transaction level. Furthermore, the Act requires independent auditors to report on agency compliance with the three requirements in the financial statement audit report. Guidance for implementing the FFMIA is provided through OMB Circular A-123, Appendix D, Compliance with the Federal Financial Management Improvement Act of 1996.

## FFMIA Compliance Determination

During FY 2015, the Department assessed its financial management systems for compliance with the FFMIA and determined that, when taken as a whole, they comply substantially with the FFMIA. This determination is based on the results of FISMA reviews and testing performed for OMB Circular A-123, Appendix A. Consideration was also given to issues identified during the Department's financial statement audit. A summary of the Department's compliance with the specific requirements of the FFMIA is provided at the end of this sub-section.

## Financial Management Systems Strategy, Goals, and Framework

The Department's financial management systems strategy is to ultimately replace the one remaining major non-integrated legacy accounting system in use in the Department with the single, integrated financial management system the Department is deploying - the Unified Financial Management System (UFMS). UFMS delivers standard, core accounting processes, as well as the data needed for effective financial and budget management. In FYs 2009 through 2015, the Department made measurable progress in implementing UFMS. In FY 2009, the DEA successfully migrated to UFMS and, importantly, obtained an unqualified audit opinion on its financial statements produced from UFMS. As expected, the DEA project was a large, complex, and difficult migration, but one that helped to lay the foundation for the migrations of the ATF, USMS, Asset Forfeiture Management Staff (AFMS), and FBI that occurred in FYs 2011 through 2014. In FY 2015, the Department continued planning efforts to ensure the smooth migrations of three additional components in FY 2016 - the Executive Office for Immigration Review, Office of the Inspector General, and Office of the Pardon Attorney - all of which occurred in October 2015. The UFMS implementation goals leverage lessons learned from previous migrations and are based on and aligned with operational risks and requirements unique to each component.

The Department's UFMS implementation has enabled components to improve financial and budget management and realize increased efficiencies. For example, UFMS has standardized and integrated financial processes to more effectively support accounting operations, provide accurate and timely financial information throughout the year, facilitate preparation of financial statements, and streamline audit processes.

## Summary of Financial Statement Audit and Management Assurances

The following table summarizes the results of the Department's financial statement audit. The table on the following page summarizes the management assurances regarding the effectiveness of internal control over programmatic operations and financial reporting (FMFIA § 2), conformance with financial system requirements (FMFIA § 4), and compliance with the FFMIA.

Table 3. Summary of Financial Statement Audit
Financial Statement Audit Opinion and Material Weaknesses

| Audit Opinion | Unmodified |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: |
| Restatement | No |  |  |  |  |
| Material Weaknesses | Beginning Balance | New | Resolved | Consolidated | Ending Balance |
| None | 0 | 0 | 0 | 0 | 0 |
| Total Material Weaknesses | 0 | 0 | 0 | 0 | 0 |

Table 4. Summary of Management Assurances
Effectiveness of Internal Control over Programmatic Operations (FMFIA § 2)

| Statement of Assurance | Qualified |  |  |  |  |  |  |
| :--- | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Material Weaknesses | Beginning <br> Balance | New | Resolved | Consolidated | Reassessed | Ending Balance |  |
| Prison Crowding | 1 | 0 | 0 | 0 | 0 | 1 |  |
| Total Material Weaknesses | $\mathbf{1}$ | $\mathbf{0}$ | $\mathbf{0}$ | $\mathbf{0}$ | $\mathbf{0}$ | 1 |  |

## Effectiveness of Internal Control over Financial Reporting (FMFIA § 2)

| Statement of Assurance | Unqualified |  |  |  |  |  |  |
| :--- | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Material Weaknesses | Beginning <br> Balance | New | Resolved | Consolidated | Reassessed | Ending Balance |  |
| None | 0 | 0 | 0 | 0 | 0 | 0 |  |
| Total Material Weaknesses | 0 | 0 | 0 | 0 | 0 | 0 |  |


| Conformance with Financial Management System Requirements (FMFIA § 4) |  |  |  |  |  |  |  |
| :--- | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Statement of Assurance | Systems Conform |  |  |  |  |  |  |
| Non-conformances | Beginning <br> Balance | New | Resolved | Consolidated | Reassessed | Ending Balance |  |
| None | 0 | 0 | 0 | 0 | 0 | 0 |  |
| Total Non-conformances | $\mathbf{0}$ | $\mathbf{0}$ | $\mathbf{0}$ | $\mathbf{0}$ | $\mathbf{0}$ | $\mathbf{0}$ |  |


| Compliance with Federal Financial Management Improvement Act (FFMIA) |  |  |
| :--- | :---: | :---: |
| Compliance with Specific Requirements |  |  |
| Specific Requirements | Agency | Auditor |
| System Requirements | No Lack of Substantial Compliance Noted | No Lack of Substantial Compliance Noted |
| Accounting Standards | No Lack of Substantial Compliance Noted | No Lack of Substantial Compliance Noted |
| USSGL at Transaction Level | No Lack of Substantial Compliance Noted | No Lack of Substantial Compliance Noted |

## Summary of Material Weakness and Corrective Actions

A summary of the material weakness identified in the Department's FY 2015 assessment of the effectiveness of internal control over programmatic operations (FMFIA § 2) follows, along with details regarding corrective actions. The associated Corrective Action Plan is provided in Section III of the AFR.

## Programmatic Material Weakness and Corrective Actions - Prison Crowding

As of September 30, 2015, the inmate population housed in BOP operated institutions exceeded the rated housing capacity by 23 percent, down from the 30 percent overcapacity rate as of the end of FY 2014. The impact of the Department's Smart on Crime initiative, legislative changes, and Clemency have all contributed to reducing the inmate population; nonetheless, the BOP continues to experience dangerously high levels of crowding particularly at higher-security institutions.

Crowding presents critical safety challenges for both staff and inmates. In addition, crowding has a negative impact on the ability of the BOP to promptly provide inmate treatment and training programs that promote effective re-entry and reduce recidivism. For example, because of years of high overcapacity rates and understaffing, a significant number of inmates are on waiting lists for most inmate programs, to include the GED program with approximately 16,000 inmates on the waiting list. While every effort is being made by the BOP to address the backlog, it will take several years due to limited classroom size and teaching staff, as well as the rising costs associated with offering the program in multiple languages and regularly upgrading computer equipment and training content to ensure the program is aligned with community standards. The FY 2015 budget for the BOP was essentially flat from the FY 2014 level. The proposed FY 2016 budget takes into account the declining inmate population but includes investments in additional staffing and inmate treatment and training programs that promote effective re-entry and reduce recidivism.

To address this material weakness, the BOP will continue implementing its Long Range Capacity Plan, making enhancements and modifications to the plan, as needed, commensurate with funding received through enacted budgets. ${ }^{2}$ The BOP's formal Corrective Action Plan includes utilizing contract facilities; expanding existing institutions; and acquiring, constructing, and activating new institutions as funding permits. The BOP will continue to validate progress on construction projects at new and existing facilities through on-site inspections or by reviewing monthly construction progress reports.

This material weakness was first reported in 2006. Remediation of the weakness through increasing prison capacity is primarily dependent on funding. Other correctional reforms and alternatives will require policy and/or statutory changes. Other initiatives notwithstanding, if the acquisition, expansion, construction, and activation plans detailed in the BOP's Long Range Capacity Plan are funded as proposed, the overcapacity rates for FYs 2016 and 2017 are projected to be 12 percent and 11 percent, respectively.

The Department's corrective action efforts are not limited to the BOP alone. The Department continues to consider and implement an array of crime prevention, sentencing, and corrections management improvements that focus on accountability and rehabilitation, while protecting public safety. The Department recognizes that the BOP's capacity management efforts must be teamed with targeted programs that are proven to promote effective re-entry and reduce recidivism. The BOP will continue to work with the Department on these programs.

[^3]
## Improper Payments Information Act of 2002, as Amended

The Department recognizes the importance of maintaining adequate internal controls to ensure proper payments and is committed to the continuous improvement of the overall disbursement management process. A summary follows of actions taken by Departmental management in FY 2015 for continuous implementation of the Improper Payments Information Act of 2002 (IPIA), as amended. ${ }^{3}$ Additional details, as well as the Department's submission of the required improper payments reporting, are provided in Appendix B of the AFR.

## Risk Assessment

The IPIA, as amended, and OMB implementing guidance, OMB Circular A-123, Appendix C, Requirements for Effective Estimation and Remediation of Improper Payments, require agencies to review all programs and activities they administer to identify those that are susceptible to significant improper payments. OMB defines significant improper payments as gross annual improper payments (i.e., the total amount of overpayments plus underpayments) in a program exceeding (1) both 1.5 percent of program outlays and $\$ 10$ million of all program or activity payments made during the fiscal year reported or (2) $\$ 100$ million, regardless of the improper payment percentage of total program outlays. The Department's top-down approach for assessing the risk of significant improper payments allows the reporting of results by the Department's five missionaligned programs - Law Enforcement; Litigation; Prisons and Detention; State, Local, Tribal, and Other Assistance; and Administrative, Technology, and Other.

In accordance with the IPIA, as amended, and OMB implementing guidance, the Department assessed its programs and activities for susceptibility to significant improper payments. Based on the results of the risk assessment for the period ended September 30, 2015, the Department concluded there were no programs susceptible to significant improper payments.

In FY 2013, the Department received approximately $\$ 20$ million of funding under the Disaster Relief Appropriations Act of 2013 (Disaster Relief Act). The Disaster Relief Act provides that all programs and activities receiving funds under the Act shall be deemed to be susceptible to significant improper payments for purposes of IPIA reporting, regardless of any previous improper payment risk assessment results. The OMB implementing guidance required agencies to report on the funding received under the Act beginning in FY 2014. In accordance with the requirements, the Department's IPIA reporting in Appendix B addresses the funding received under the Disaster Relief Act as susceptible to significant improper payments.

## Payment Recapture Audits

The IPIA, as amended, and OMB implementing guidance require agencies to conduct payment recapture audits (also known as recovery audits) for each program and activity that expends $\$ 1$ million or more annually - including contracts, grants, and benefit payments - if conducting such audits would be cost-effective. The OMB implementing guidance also requires agencies to establish annual targets for their payment recapture audit programs - based on the rate of recapture - to drive performance. Agencies have the discretion to set their own payment recapture rate targets for review and approval by OMB.

In FY 2015, as required by the IPIA, as amended, and OMB implementing guidance, the Department measured payment recapture performance and updated its payment recapture rate targets through FY 2017. Based on performance through the period ended September 30, 2015, the Department achieved an annual

[^4]payment recapture rate of 93 percent. Additional details, to include the annual recapture rate by type of payment (e.g., contracts and grants), are provided in Appendix B of the AFR.

## Possible Effects of Existing, Currently Known Demands, Risks, Uncertainties, Events, Conditions, and Trends

The Department's leadership is committed to ensuring its programs and activities will continue to be focused on meeting the dynamic demands of the changing legal, economic, and technological environments of the future.

## Budget Constraints and Uncertainties

- The Department's mission and its employees are inextricably linked; we cannot fulfill our mission without our employees. As of September 19, 2015, DOJ had nearly 3,548 fewer staff than in January 2011, primarily due to budget constraints and limitations. The Department has fewer staff to conduct investigations, address legal matters, adjudicate immigration cases, and support state, local, and tribal partners. Budget constraints and uncertainties affect not only the Department, but also the Courts and other key participants in the criminal justice system, resulting in delayed access to justice.
- While the Bipartisan Budget Act of 2013 enacted by Congress halted sequestration for FY 2014 and FY 2015 discretionary accounts, continued uncertainty remains for the years beyond. Budget cuts through sequestration or appropriation limitations in FY 2016 could be detrimental to the Department and could result in significant operating challenges.


## Technology

- Advances in high-speed telecommunications, computers, and other technologies are creating new opportunities for criminals, new classes of crimes, and new challenges for law enforcement.
- Growing dependence on technology is creating an increasing vulnerability to illegal acts, especially white collar crime and terrorism.


## Economy

- Amount of regulation and the pace of economic growth and globalization are changing the volume and nature of anti-competitive behavior.
- The interconnected nature of the world's economy is increasing opportunities for criminal activity, including money laundering, white collar crime, and alien smuggling, as well as the complexity and scope of civil justice matters.


## Government

- Changes in the fiscal posture or policies of state and local governments could have dramatic effects on their capacity to remain effective law enforcement partners, e.g., the ability and willingness of these governments to allow federal use of their jail space affects achievement of detention goals.


## Globalization

- Issues of criminal and civil justice increasingly transcend national boundaries, requiring the cooperation of foreign governments and involving treaty obligations, multinational environment and trade agreements, and other foreign policy concerns.


## Social-Demographic

- The numbers of adolescents and young adults, now the most crime-prone segment of the population, are expected to grow rapidly over the next several years.


## Unpredictable

- Responses to unanticipated natural disasters and their aftermath require the Department to divert resources to deter, investigate, and prosecute disaster-related federal crimes, such as charity fraud, insurance fraud and other crimes.
- Changes in federal laws may affect responsibilities and workload.
- Much of the litigation caseload is defensive. The Department has little control over the number, size, and complexity of the civil lawsuits it must defend.


## Other Management Information, Initiatives, and Issues

## American Recovery and Reinvestment Act

- The Department received $\$ 4.0$ billion in funding for programs, under the American Recovery and Reinvestment Act (Recovery Act) of 2009. In addition, $\$ 2.0$ million was provided for the Department's Office of the Inspector General oversight activities related to Recovery Act funding.
- In September 2011, OMB directed agencies to complete Recovery Act activities by September 30, 2013. For the majority of the Department's programs, funds were expended and programmatic activities came to an end by that date. However, the Department received a waiver from this directive for a few of its inherently long-term assistance efforts, such as increasing tribal prison capacity and adding to the number of officers on the streets.
- Unobligated balances were rescinded and transferred using the year-end closing module in Treasury by the end of October 2015.
- Reporting of performance and financial activity was suspended by the Recovery Accountability and Transparency Board in January 2014.
o Historical information regarding the Department's Recovery Act activities can be found on: http://www.justice.gov/recovery/.
- The following table summarizes appropriations, obligations, and outlays by component, as of September 30, 2015:
(Dollars in Thousands)

| Component | Appropriation <br> Amount | Obligations* | Outlays | Expired Unobligated <br> Balances** |
| :---: | ---: | ---: | ---: | ---: |
| OJP | $\$ 2,761,930$ | $\$ 2,735,931$ | $\$ 2,735,931$ | $\$ 25,999$ |
| OVW | $\$ 225,564$ | $\$ 215,021$ | $\$ 215,021$ | $\$ 10,543$ |
| COPS | $\$ 1,002,506$ | $\$ 927,880$ | $\$ 927,880$ | $\$ 74,626$ |
| ATF | $\$ 10,000$ | $\$ 9,365$ | $\$ 9,365$ | $\$ 635$ |
| OIG | $\$ 2,000$ | $\$ 2,000$ | $\$ 2,000$ | $\$ 0$ |
| DOJ Total | $\$ 4,002,000$ | $\$ 3,890,197$ | $\$ 3,890,197$ | $\mathbf{\$ 1 1 1 , 8 0 3}$ |

*Reductions in obligations from previous year are due to unspent funds returned upon closeout of award.
**Balances reflect Recoveries.

## Limitations of the Financial Statements

The principal financial statements have been prepared to report the financial position and results of operations of the Department of Justice, pursuant to the requirements of 31 U.S.C. § 3515(b).

While the statements have been prepared from the books and records of the Department in accordance with U.S. generally accepted accounting principles for federal entities and the formats prescribed by the OMB, the statements are in addition to the financial reports used to monitor and control budgetary resources, which are prepared from the same books and records.

The statements should be read with the realization that they are for a component of the United States Government, a sovereign entity.

I ndependent Auditor's Report


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# Independent Auditors' Report on the Financial Statements 

Inspector General
U.S. Department of Justice

United States Attorney General
U.S. Department of Justice

We have audited the accompanying consolidated financial statements of the U.S. Department of Justice (Department), which comprise the consolidated balance sheets as of September 30, 2015 and 2014, and the related consolidated statements of net cost and changes in net position, and the combined statements of budgetary resources and custodial activity for the years then ended, and the related notes to the consolidated financial statements.

## Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these consolidated financial statements in accordance with U.S. generally accepted accounting principles; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of the consolidated financial statements that are free from material misstatement, whether due to fraud or error.

## Auditors' Responsibility

Our responsibility is to express an opinion on these consolidated financial statements based on our audits. We did not audit the financial statements of the following components of the Department: the Federal Bureau of Investigation (FBI), and the Bureau of Prisons (BOP), of which statements reflect total assets constituting $15 \%$ and $13 \%$, respectively, of consolidated total assets at September 30, 2015, and total net costs constituting $28 \%$ and $24 \%$, respectively, of consolidated total net costs for the year then ended. Those statements were audited by other auditors, whose report has been furnished to us, and our opinion, insofar as it relates to the amounts included for those components, is based solely on the reports of the other auditors. We conducted our audits in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in Government Auditing Standards issued by the Comptroller General of the United States; and Office of Management and Budget (OMB) Bulletin No. 15-02, Audit Requirements for Federal Financial Statements. Those standards and OMB Bulletin No. 15-02, require that we plan and perform the audits to obtain reasonable assurance about whether the consolidated financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the consolidated financial statements. The procedures selected depend on the auditors' judgment, including the assessment of the risks of material misstatement of the consolidated financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the consolidated financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on

Independent Auditors’ Report on the Financial Statements
Page 2
the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the consolidated financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

## Opinion on the Financial Statements

In our opinion, based on our audits and the reports of the other auditors, the consolidated financial statements referred to above present fairly, in all material respects, the financial position of the U.S. Department of Justice as of September 30, 2015 and 2014, and its net costs, changes in net position, budgetary resources, and custodial activity for the years then ended in accordance with U.S. generally accepted accounting principles.

## Other Matters

Management has elected to reference to information on websites or other forms of interactive data outside the Agency Financial Report to provide additional information for the users of its financial statements. Such information is not a required part of the basic consolidated financial statements or supplementary information required by the Federal Accounting Standards Advisory Board. The information on these websites or the other interactive data has not been subjected to any of our auditing procedures, and accordingly we do not express an opinion or provide any assurance on it.

## Required Supplementary Information

U.S. generally accepted accounting principles require that the information in the Management's Discussion and Analysis, Required Supplementary Information, and Required Supplementary Stewardship Information sections be presented to supplement the basic consolidated financial statements. Such information, although not a part of the basic consolidated financial statements, is required by the Federal Accounting Standards Advisory Board who considers it to be an essential part of financial reporting for placing the basic consolidated financial statements in an appropriate operational, economic, or historical context. We and the other auditors have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic consolidated financial statements, and other knowledge we obtained during our audits of the basic consolidated financial statements. We and the other auditors do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

## Other Information

Our audits were conducted for the purpose of forming an opinion on the basic consolidated financial statements as a whole. The consolidating information, Combined Schedule of Spending, Freeze the Footprint, and the Civil Monetary Penalty Adjustment for Inflation is presented for purposes of additional

Independent Auditors' Report on the Financial Statements
Page 3
analysis, and is not a required part of the basic consolidated financial statements. Such information has not been subjected to the auditing procedures applied by us and the other auditors in the audits of the basic consolidated financial statements, and accordingly, we do not express an opinion or provide any assurance on it.

## Other Reporting Required by Government Auditing Standards

In accordance with Government Auditing Standards, we have also issued our report dated November 11, 2016 on our consideration of the Department's internal control over financial reporting, and our report dated November 11, 2016 on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of those reports is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. Those reports are an integral part of an audit performed in accordance with Government Auditing Standards in considering the Department's internal control over financial reporting and compliance.
KPMG LLP

Washington, D.C.
November 11, 2016

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# Independent Auditors' Report on Internal Control over Financial Reporting Based on an Audit of Financial Statements Performed in Accordance With Government Auditing Standards 

Inspector General<br>U.S. Department of Justice<br>United States Attorney General<br>U.S. Department of Justice

We have audited, in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in Government Auditing Standards issued by the Comptroller General of the United States; and Office of Management and Budget (OMB) Bulletin No. 15-02, Audit Requirements for Federal Financial Statements, the consolidated financial statements of the U.S. Department of Justice (Department), which comprise the consolidated balance sheets as of September 30, 2015 and 2014, and the related consolidated statements of net cost and changes in net position, and the combined statements of budgetary resources and custodial activity for the years then ended, and the related notes to the consolidated financial statements, and have issued our report thereon dated November 11, 2016. We did not audit the financial statements of the following components of the Department: the Federal Bureau of Investigation (FBI), and the Federal Bureau of Prisons (BOP), as of and for the year ended September 30, 2015. Those financial statements were audited by other auditors whose reports have been furnished to us, and our report, insofar as it relates to the amounts included for those components, is based solely on reports of the other auditors.

## Internal Control over Financial Reporting

In planning and performing our audit of the consolidated financial statements as of and for the year ended September 30, 2015, we considered the Department's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the consolidated financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Department's internal control. Accordingly, we do not express an opinion on the effectiveness of the Department's internal control. We did not test all internal controls relevant to operating objectives as broadly defined by the Federal Managers' Financial Integrity Act of 1982.

As stated above, we did not audit the fiscal year 2015 financial statements of the FBI and the BOP. Those financial statements were audited by other auditors whose reports thereon, including the other auditors' Independent Auditors' Report on Internal Control over Financial Reporting Based on an Audit of Financial Statements Performed in Accordance With Government Auditing Standards, have been furnished to us. Accordingly our report on the Department's internal control over financial reporting, insofar as it relates to those components, is based solely on the reports and findings of the other auditors.

Independent Auditors' Report on Internal Control over Financial Reporting
Based on an Audit of Financial Statements Performed in
Accordance with Government Auditing Standards
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A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. Given these limitations, during our and the other auditors' audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. We did identify one deficiency in internal control, described in the accompanying Exhibit, that we consider to be a significant deficiency.

## The Department's Responses to Findings

The Department's response to the significant deficiency identified in our audit and presented in the Exhibit was not subjected to the auditing procedures applied in the audit of the consolidated financial statements and, accordingly, we express no opinion on the response.

## Purpose of this Report

The purpose of this report is solely to describe the scope of our and the other auditors' testing of internal control and the result of that testing, and not to provide an opinion on the effectiveness of the Department's internal control. This report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the Department's internal control. Accordingly, this communication is not suitable for any other purpose.
KPMG LLP

Washington D.C.
November 11, 2016

Independent Auditors' Report on Internal Control over Financial Reporting
Based on an Audit of Financial Statements Performed in
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## EXHIBIT

## SIGNIFICANT DEFICIENCY

## Improvements Needed in Financial Statement Preparation and Review Controls

The Department and its components make investments in the people, processes, and technology that enable the timely and accurate accounting of the Department's daily operational activities. These operational activities include the personnel, payroll, procurement, grants, budgetary, and funds management activities of the Department and its components. No significant matters came to our attention during our fiscal year (FY) 2015 audit to indicate these operational controls were not operating as designed. However, we did note that the emphasis placed on the Department's financial statement preparation and review processes had not achieved the level of rigor that is required to prepare timely and accurate financial statements in accordance with generally accepted accounting principles, and OMB Circulars A-136 (Financial Reporting Requirements) and A-11 (Preparation, Submission, and Execution of the Budget).

During our FY 2015 audit, we detected and brought to the attention of the Department and certain components the following reporting errors, for which the underlying causes were similar and pervasive:

- Presentation of sources and disposition of custodial activities: Offices, Boards and Divisions (OBDs) management reported certain sources of collections and the disposition of custodial activities within the incorrect captions on the FY 2014 and draft FY 2015 Statements of Custodial Activities. These errors totaled over $\$ 7$ billion between the captions of sources of custodial collections, and $\$ 5.7$ billion between certain trading partners, but did not misstate the total collections or disposition of custodial activities of the OBDs or of the Department.
- Allocation of costs between strategic goals in the Statement of Net Cost: Management of the OBDs, the Bureau of Alcohol, Tobacco, Firearms and Explosives (ATF), and the Office of Justice Programs (OJP) incorrectly reported certain costs between the strategic goals on the FY 2014 and interim FY 2015 Statements of Net Cost. These errors totaled over $\$ 1$ billion, but did not misstate the total net cost of any component or the net costs of the Department.
- Accounting for and reporting certain budgetary activity by apportionment category: Management of ATF, the Drug Enforcement Administration (DEA), and the Federal Bureau of Investigation (FBI) incorrectly accounted for and reported the apportionment status of $\$ 1$ billion in budgetary resources apportioned for obligation in future years (known as Category C apportionments) in the Department's draft FY 2015 Statement of Budgetary Resources. In addition, OBDs' management incorrectly reported obligations incurred between time-based apportionments (known as Category A apportionments) and project-based apportionments (known as Category B apportionments) by $\$ 725$ million in its FY 2014 footnotes and $\$ 600$ million in its interim FY 2015 footnotes. These errors did not misstate the total budgetary resources of any individual component or of the Department.
- Accounting for certain transferred budgetary financing sources: Management of the U.S. Marshals Service (USMS) incorrectly accounted for the execution of budgetary financing sources transferred from the Assets Forfeiture Fund/Seized Asset Deposit Fund (AFF/SADF), and misstated its

Independent Auditors' Report on Internal Control over Financial Reporting
Based on an Audit of Financial Statements Performed in
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unexpended appropriations by $\$ 862$ million in its draft FY 2015 financial statements. The amount was recorded and reported in the incorrect component of the USMS' and the Department's net position.

- Accounting for and reporting of unreconciled differences with the U.S. Department of the Treasury (Treasury): ATF management did not perform timely reconciliations of $\$ 540$ million of its Fund Balance with Treasury during FY 2015, and did not evaluate the impact of unreconciled differences in its financial reports. These amounts were recorded and reported properly in the final FY 2015 financial statements.

Our observations indicate that the Department and certain components need to enhance their existing risk assessment processes to identify and assess the accounting and reporting risks for certain cost allocation methodologies, and for certain complex or unusual classes of transactions. As a result, events and transactions that have a greater likelihood of error are not always receiving an appropriate level of attention, on a proactive basis, for proper or consistent reporting in the Department's or components' financial statements. Further, the Department and certain component have not implemented sufficient monitoring controls to ensure transactions with a higher risk of error are adequately monitored, and process-level controls, such as management's review controls of the financial statements, are not always designed at a level of precision to identify significant errors. Consequently, errors or a combination of errors in the financial statements could go undetected.

## Recommendations:

We recommend that the Department and its component management:

1. Periodically assess the treatment of any new or significant cash collections based on legal proceedings to ensure proper classification of these amounts in the Statement of Custodial Activities. (New)

## Management Response:

Management concurs with this recommendation and is in the process of establishing procedures to identify new or significant cash collections and ensuring that the program and financial management offices are in agreement with the proper classification. The format of the statement of custodial activity will also undergo a thorough review as part of the annual review of the financial statement preparation guide.

Independent Auditors' Report on Internal Control over Financial Reporting
Based on an Audit of Financial Statements Performed in
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2. Periodically review and align the defined cost allocation methodology against the mission-driven program objectives to ensure proper assignment of costs among strategic goals. (New)

## Management Response:

Management concurs with the recommendation and is in the process of establishing a formal annual review of all cost allocation methodologies to ensure proper reporting of costs by strategic goal.
3. Critically analyze the accounting and reporting of complex or unusual transactions to ensure proper, accurate, and consistent reporting in the financial statements and footnotes. (New)

## Management Response:

Management concurs with the recommendation and is in the process of establishing a formal annual review process involving budget formulation, budget execution and financial reporting to ensure proper, accurate and consistent reporting in the financial statements.
4. Assess reconciliation, financial reporting review, and other monitoring controls at certain components, and identify those areas where the components' management could increase the rigor and precision of those controls. (New)

## Management Response:

Management concurs with the recommendation and will implement additional controls to increase the rigor and precision over financial reporting in the Department.

Enhancements made to the Department's annual internal control assessment process should take into consideration the revisions made by the Government Accountability Office's Standards for Internal Control in the Federal Government, which was reissued in September 2014 and is effective beginning in FY 2016.

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# Independent Auditors' Report on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards 

Inspector General<br>U.S. Department of Justice<br>United States Attorney General U.S. Department of Justice

We have audited, in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in Government Auditing Standards issued by the Comptroller General of the United States; and Office of Management and Budget (OMB) Bulletin No. 15-02, Audit Requirements for Federal Financial Statements, the consolidated financial statements of the U.S. Department of Justice (Department), which comprise the consolidated balance sheets as of September 30, 2015 and 2014, and the related consolidated statements of net cost and changes in net position, and the combined statements of budgetary resources and custodial activity for the years then ended, and the related notes to the consolidated financial statements, and have issued our report thereon dated November 11, 2016. We did not audit the financial statements of the following components of the Department: the Federal Bureau of Investigation (FBI) and the Federal Bureau of Prisons (BOP) as of and for the year ended September 30, 2015. Those financial statements were audited by other auditors whose reports have been furnished to us, and our report, insofar as it relates to the amounts included for those components, is based solely on the reports of the other auditors.

## Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Department's consolidated financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests of compliance disclosed no instances of noncompliance or other matters that are required to be reported herein under Government Auditing Standards or OMB Bulletin No. 15-02.

As stated above, we did not audit the fiscal year 2015 financial statements of the FBI and the BOP. Those financial statements were audited by other auditors whose reports thereon, including the other auditors’ Independent Auditors' Report on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards, have been furnished to us. Accordingly, our report on the Department's compliance and other matters, insofar as it relates to those components, is based solely on the reports and findings of the other auditors.

Independent Auditors' Report on Compliance and Other Matters
Based on an Audit of Financial Statements Performed in
Accordance with Government Auditing Standards
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We and the other auditors also performed tests of its compliance with certain provisions referred to in Section 803(a) of the Federal Financial Management Improvement Act of 1996 (FFMIA). Providing an opinion on compliance with FFMIA was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our and the other auditors' tests of FFMIA disclosed no instances in which the Department's financial management systems did not substantially comply with the (1) federal financial management system requirements, (2) applicable federal accounting standards, and (3) application of the United States Government Standard General Ledger at the transaction level.

## Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of compliance and the results of that testing, and not to provide an opinion on the Department's compliance. This report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the Department's compliance. Accordingly, this communication is not suitable for any other purpose.
KPMG LLP

Washington, D.C.
November 11, 2016

Princi pal Financial Statements and Related Notes
See I ndependent Audi tor's Report on the Financi al
StATEMENTS


## U. S. Department of Justice

## Consolidated Balance Sheets

As of September 30, 2015 and 2014

## ASSETS (Note 2)

Intragovernmental
Fund Balance with U.S. Treasury (Note 3)
Investments, Net (Note 5)
Accounts Receivable, Net (Note 6)
Other Assets (Note 10)
Total Intragovernmental
Cash and Monetary Assets (Note 4)
Accounts Receivable, Net (Note 6)
Inventory and Related Property, Net (Note 7)
Forfeited Property, Net (Note 8)
General Property, Plant and Equipment, Net (Note 9)
Advances and Prepayments
Other Assets (Note 10)
Total Assets

| $\$$ | $31,234,522$ |  | $\$$ |
| ---: | ---: | ---: | ---: |
|  | $7,824,789$ |  | $26,878,549$ |
|  | 498,539 |  | $8,940,208$ |
|  | 57,453 |  | 507,672 |
|  | $39,615,303$ |  | 74,062 |
|  |  |  | $36,400,491$ |
|  | $1,146,230$ |  | 190,965 |
|  | 83,490 |  | 93,326 |
|  | 169,336 |  | 127,349 |
|  | 132,420 |  | 138,265 |
|  | $9,269,415$ |  | $9,678,390$ |
|  | 397,218 |  | 379,236 |
|  | 2,069 |  | 5,138 |
|  | $\mathbf{5 0 , 8 1 5 , 4 8 1}$ | $\mathbf{\$}$ | $\mathbf{4 7 , 0 1 3 , 1 6 0}$ |

## LIABILITIES (Note 11)

Intragovernmental
Accounts Payable
Accrued Federal Employees' Compensation Act Liabilities
Custodial Liabilities (Note 21)
Other Liabilities (Note 15)
Total Intragovernmental
Accounts Payable
Accrued Grant Liabilities
Actuarial Federal Employees' Compensation Act Liabilities
Accrued Payroll and Benefits
Accrued Annual and Compensatory Leave Liabilities
Environmental and Disposal Liabilities (Note 12)
Deferred Revenue
Seized Cash and Monetary Instruments (Note 14)
Contingent Liabilities (Note 16)
Radiation Exposure Compensation Act Liabilities (Note 25)
September $11^{\text {th }}$ Victim Compensation Fund (Note 25)
Other Liabilities (Note 15)

## Total Liabilities

| \$ | 320,091 | \$ | 341,756 |
| :---: | :---: | :---: | :---: |
|  | 280,176 |  | 270,102 |
|  | 1,490,600 |  | 679,965 |
|  | 331,895 |  | 297,637 |
|  | 2,422,762 |  | 1,589,460 |
|  | 6,349,078 |  | 5,879,495 |
|  | 487,492 |  | 485,533 |
|  | 1,654,318 |  | 1,679,245 |
|  | 352,289 |  | 310,667 |
|  | 845,755 |  | 823,263 |
|  | 79,802 |  | 78,799 |
|  | 680,641 |  | 662,462 |
|  | 2,258,815 |  | 1,410,443 |
|  | 52,413 |  | 58,125 |
|  | 433,760 |  | 561,661 |
|  | 2,579,175 |  | 2,700,584 |
|  | 440,736 |  | 365,753 |
| \$ | 18,637,036 | \$ | 16,605,490 |
| \$ | 31,274 | \$ | 32,750 |
|  | 9,131,425 |  | 9,585,702 |
|  | 16,328,785 |  | 15,511,728 |
|  | 6,686,961 |  | 5,277,490 |
| \$ | 32,178,445 | \$ | 30,407,670 |
| \$ | 50,815,481 | \$ | 47,013,160 |

[^5]
## U. S. Department of Justice

## Consolidated Statements of Net Cost

For the Fiscal Years Ended September 30, 2015 and 2014

Dollars in Thousands

|  |  | Gross Costs |  |  |  |  | Less: Earned Revenues |  |  |  |  |  | Net Cost of Operations (Note 18) |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | FY | Intra- governmental |  | With the Public |  | Total |  | Intravernmental |  | With the <br> Public |  | Total |  |  |
| Goal 1 | $\begin{aligned} & 2015 \\ & 2014 \end{aligned}$ | $\begin{array}{ll} \$ & 1,660,919 \\ \$ & 1,816,233 \end{array}$ | $\begin{aligned} & \$ \\ & \$ \end{aligned}$ | $\begin{aligned} & 4,463,451 \\ & 4,056,060 \end{aligned}$ | $\begin{aligned} & \$ \\ & \$ \end{aligned}$ | $\begin{aligned} & \text { 6,124,370 } \\ & 5,872,293 \end{aligned}$ | \$ | $\begin{aligned} & 284,542 \\ & 336,845 \end{aligned}$ | $\begin{aligned} & \$ \\ & \$ \end{aligned}$ | $\begin{array}{r} 11,013 \\ 7,790 \end{array}$ | $\begin{aligned} & \$ \\ & \$ \end{aligned}$ | $\begin{aligned} & 295,555 \\ & 344,635 \end{aligned}$ | \$ \$ | $\begin{array}{r} 5,828,815 \\ 5,527,658 \end{array}$ |
| Goal 2 | $\begin{aligned} & 2015 \\ & 2014 \end{aligned}$ | $\begin{aligned} & 3,406,947 \\ & 3,345,479 \end{aligned}$ |  | $\begin{aligned} & 10,892,842 \\ & 11,902,085 \end{aligned}$ |  | $\begin{aligned} & 14,299,789 \\ & 15,247,564 \end{aligned}$ |  | $\begin{aligned} & 462,630 \\ & 504,561 \end{aligned}$ |  | $\begin{aligned} & 1,018,845 \\ & 1,132,800 \end{aligned}$ |  | $\begin{aligned} & 1,481,475 \\ & 1,637,361 \end{aligned}$ |  | $\begin{aligned} & 12,818,314 \\ & 13,610,203 \end{aligned}$ |
| Goal 3 | $\begin{aligned} & 2015 \\ & 2014 \end{aligned}$ | $\begin{aligned} & 2,853,285 \\ & 2,676,758 \end{aligned}$ |  | $\begin{aligned} & 11,271,977 \\ & 11,433,669 \end{aligned}$ |  | $\begin{aligned} & 14,125,262 \\ & 14,110,427 \end{aligned}$ |  | $\begin{aligned} & 795,805 \\ & 663,325 \end{aligned}$ |  | $\begin{aligned} & 631,291 \\ & 605,869 \end{aligned}$ |  | $\begin{aligned} & 1,427,096 \\ & 1,269,194 \end{aligned}$ |  | $\begin{aligned} & 12,698,166 \\ & 12,841,233 \end{aligned}$ |
| Total | $\begin{aligned} & 2015 \\ & 2014 \end{aligned}$ | $\$$ $7,921,151$ <br> $\$$ $7,838,470$ | \$ | 26,628,270 | \$ | 34,549,421 | \$ | 1,542,977 | \$ | 1,661,149 | \$ | 3,204,126 | \$ | 31,345,295 |

Goal 1 Prevent Terrorism and Promote the Nation's Security Consistent with the Rule of Law
Goal 2 Prevent Crime, Protect the Rights of the American People, and Enforce Federal Law
Goal 3 Ensure and Support the Fair, Impartial, Efficient, and Transparent Administration of Justice at the Federal, State, Local, Tribal, and International Levels

## U. S. Department of Justice

## Consolidated Statements of Changes in Net Position

## For the Fiscal Year Ended September 30, 2015

## Dollars in Thousands

Unexpended Appropriations
Beginning Balances
Budgetary Financing Sources
Appropriations Received
Appropriations Transferred-In/Out
Other Adjustments
Appropriations Used

Total Budgetary Financing Sources
Unexpended Appropriations

Cumulative Results of Operations Beginning Balances

Adjustments (Note 26)
Changes in Accounting Principles
Beginning Balances, as Adjusted
Budgetary Financing Sources
Other Adjustments
Appropriations Used
Nonexchange Revenues
Donations and Forfeitures of Cash and
Cash Equivalents
Transfers-In/Out Without Reimbursement
Other Financing Sources
Donations and Forfeitures of Property Transfers-In/Out Without Reimbursement Imputed Financing from Costs Absorbed by Others (Note 19)
Other Financing Sources
Total Financing Sources
Net Cost of Operations
Net Change
Cumulative Results of Operations

Net Position

| 2015 |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Funds from <br> Dedicated Collections |  | All Other Funds |  | Eliminations |  | Total |  |
| \$ | 32,750 | \$ | 9,585,702 | \$ | - | \$ | 9,618,452 |
|  | 43,306 $(137)$ $(6,000)$ $(38,645)$ |  | $\begin{array}{r} 27,426,665 \\ 360,620 \\ (783,767) \\ (27,457,795) \end{array}$ |  | - - - - |  | $\begin{array}{r} 27,469,971 \\ 360,483 \\ (789,767) \\ (27,496,440) \end{array}$ |
|  | $(1,476)$ |  | $(454,277)$ |  | - |  | $(455,753)$ |
| \$ | 31,274 | \$ | 9,131,425 | \$ | - | \$ | 9,162,699 |
| \$ | 15,511,728 | \$ | 5,277,490 | \$ | - | \$ | 20,789,218 |
|  | $(2,135)$ |  | $(118,979)$ |  | - |  | $(121,114)$ |
|  | 15,509,593 |  | 5,158,511 |  | - |  | 20,668,104 |
|  | - |  | $(99,000)$ |  | - |  | $(99,000)$ |
|  | 38,645 |  | 27,457,795 |  | - |  | 27,496,440 |
|  | 2,647,093 |  | 242 |  | - |  | 2,647,335 |
|  | $\begin{gathered} 1,285,294 \\ (1,100,099) \end{gathered}$ |  | 2,299,391 |  | - |  | $\begin{aligned} & 1,285,294 \\ & 1,199,292 \end{aligned}$ |
|  | $\begin{array}{r} 337,357 \\ (4,890) \end{array}$ |  | $\begin{array}{r} 1 \\ 11,870 \end{array}$ |  | - |  | $\begin{array}{r} 337,358 \\ 6,980 \end{array}$ |
|  | 16,388 |  | 833,166 |  | $(19,480)$ |  | 830,074 |
|  | - |  | $(10,836)$ |  | - |  | $(10,836)$ |
|  | 3,219,788 |  | 30,492,629 |  | $(19,480)$ |  | 33,692,937 |
|  | $(2,400,596)$ |  | $(28,964,179)$ |  | 19,480 |  | $(31,345,295)$ |
|  | 819,192 |  | 1,528,450 |  | - |  | 2,347,642 |
| \$ | 16,328,785 | \$ | 6,686,961 | \$ | - | \$ | 23,015,746 |
| \$ | 16,360,059 | \$ | 15,818,386 | \$ | - | \$ | 32,178,445 |

## U. S. Department of Justice <br> Consolidated Statements of Changes in Net Position <br> For the Fiscal Year Ended September 30, 2014

## Dollars in Thousands

## Unexpended Appropriations <br> Beginning Balances <br> Budgetary Financing Sources Appropriations Received <br> Appropriations Transferred-In/Out <br> Other Adjustments <br> Appropriations Used

Total Budgetary Financing Sources Unexpended Appropriations

Cumulative Results of Operations
Beginning Balances
Budgetary Financing Sources
Other Adjustments
Appropriations Used
Nonexchange Revenues
Donations and Forfeitures of Cash and Cash Equivalents
Transfers-In/Out Without Reimbursement

Other Financing Sources
Donations and Forfeitures of Property
Transfers-In/Out Without Reimbursement Imputed Financing from Costs Absorbed by Others (Note 19)
Other Financing Sources

Total Financing Sources
Net Cost of Operations
Net Change
Cumulative Results of Operations

Net Position

| 2014 |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Funds from <br> Dedicated Collections |  | All Other Funds |  | Eliminations |  | Total |  |
| \$ | 35,768 | \$ | 8,649,121 | \$ | - | \$ | 8,684,889 |
|  | 41,680 |  | 27,956,044 |  | - |  | 27,997,724 |
|  |  |  | 345,106 |  | - |  | 345,106 |
|  | 317 |  | $(273,146)$ |  | - |  | $(272,829)$ |
|  | $(45,015)$ |  | $(27,091,423)$ |  | - |  | $(27,136,438)$ |
|  | $(3,018)$ |  | 936,581 |  | - |  | 933,563 |
| \$ | 32,750 | \$ | 9,585,702 | \$ | - | \$ | 9,618,452 |
| \$ | 11,932,799 | \$ | 5,323,221 | \$ | - | \$ | 17,256,020 |
|  | - |  | $(30,000)$ |  | - |  | $(30,000)$ |
|  | 45,015 |  | 27,091,423 |  | - |  | 27,136,438 |
|  | 3,598,671 |  | 322 |  | - |  | 3,598,993 |
|  | $\begin{gathered} 4,158,820 \\ (693,000) \end{gathered}$ |  |  |  | - |  | $\begin{gathered} 4,158,820 \\ (595,090) \end{gathered}$ |
|  | 308,307 |  | - |  | - |  | 308,307 |
|  | $(4,930)$ |  | 8,565 |  | - |  | 3,635 |
|  | 19,656 |  | 939,517 |  | $(19,791)$ |  | 939,382 |
|  | - |  | $(8,193)$ |  | - |  | $(8,193)$ |
|  | 7,432,539 |  | 28,099,544 |  | $(19,791)$ |  | 35,512,292 |
|  | $(3,853,610)$ |  | $(28,145,275)$ |  | 19,791 |  | $(31,979,094)$ |
|  | 3,578,929 |  | $(45,731)$ |  | - |  | 3,533,198 |
| \$ | 15,511,728 | \$ | 5,277,490 | \$ | - | \$ | 20,789,218 |
| \$ | 15,544,478 | \$ | 14,863,192 | \$ | - | \$ | 30,407,670 |

## U. S. Department of Justice

## Combined Statements of Budgetary Resources

For the Fiscal Years Ended September 30, 2015 and 2014

## Budgetary Resources: <br> Unobligated Balance, Net, Brought Forward, October 1 <br> Recoveries of Prior Year Unpaid Obligations <br> Other Changes in Unobligated Balance <br> Unobligated Balance from Prior Year Budget Authority, Net <br> Appropriations (discretionary and mandatory) <br> Spending Authority from Offsetting Collections (discretionary and mandatory) <br> Total Budgetary Resources

## Status of Budgetary Resources:

Obligations Incurred (Note 20)
Unobligated Balance, End of Year:
Apportioned
Exempt from Apportionment
Unapportioned
Total Unobligated Balance - End of Year
Total Status of Budgetary Resources

## Change in Obligated Balance:

Unpaid Obligations:
Unpaid obligations, Brought Forward, October 1
Obligations Incurred
Outlays, Gross (-)
Recoveries of Prior Year Unpaid Obligations (-)
Unpaid Obligations, End of Year
Uncollected Payments:
Uncollected Payments from Federal Sources, Brought Forward, October 1 (-)
Change in Uncollected Customer Payments from Federal Sources
Uncollected Customer Payments from Federal Sources, End of Year
Memorandum (non-add) Entries:
Obligated balance, Start of Year
Obligated balance, End of Year

Budgetary Authority and Outlays, Net:
Budgetary Authority, Gross (discretionary and mandatory)
Less: Actual Offsetting Collections (discretionary and mandatory)
Change in Uncollected Customer Payments from Federal Sources
(discretionary and mandatory)
Budget Authority, Net (discretionary and mandatory)
Outlays, Gross (discretionary and mandatory)
Less: Actual Offsetting Collections (discretionary and mandatory)
Outlays, Net (discretionary and mandatory)
Less: Distributed Offsetting Receipts
Agency Outlays, Net (discretionary and mandatory)

| $\$$ | $5,824,731$ | $\$$ | $3,994,967$ |
| :--- | ---: | :--- | ---: |
|  | 798,481 |  | 746,225 |
|  | $(125,949)$ |  | $(2,421)$ |
|  | $6,497,263$ |  | $4,738,771$ |
|  | $33,043,262$ |  | $33,649,891$ |
|  | $6,894,350$ |  | $5,709,511$ |
|  | $\mathbf{4 6 , 4 3 4 , 8 7 5}$ |  | $\$$ |


| $\$$ | $40,357,528$ |  | $\$$ |
| :--- | ---: | :--- | ---: |
|  | $4,773,397$ |  | $38,273,442$ |
|  | 175,949 |  | $4,712,942$ |
|  | $1,128,001$ |  | 250,958 |
|  | $6,077,347$ |  | 860,831 |
|  |  |  | $5,824,731$ |
|  |  |  | $\mathbf{4 4 , 0 9 8 , 1 7 3}$ |


| \$ | 17,217,457 | \$ | 14,798,020 |
| :---: | :---: | :---: | :---: |
|  | 40,357,528 |  | 38,273,442 |
|  | $(37,403,081)$ |  | (35,107,780) |
|  | $(798,481)$ |  | $(746,225)$ |
|  | 19,373,423 |  | 17,217,457 |
|  | $(1,789,405)$ |  | $(1,666,905)$ |
|  | $(24,247)$ |  | $(122,500)$ |
|  | $(1,813,652)$ |  | $(1,789,405)$ |
| \$ | 15,428,052 | \$ | 13,131,115 |
| \$ | 17,559,771 | \$ | 15,428,052 |


| \$ | $\begin{array}{r} 39,937,612 \\ 6,875,287 \\ (24,247) \end{array}$ | \$ | $\begin{array}{r} 39,359,402 \\ 5,590,273 \\ (122,500) \end{array}$ |
| :---: | :---: | :---: | :---: |
| \$ | 33,038,078 | \$ | 33,646,629 |
| \$ | 37,403,081 | \$ | 35,107,780 |
|  | 6,875,287 |  | 5,590,273 |
|  | 30,527,794 |  | 29,517,507 |
|  | 629,088 |  | 495,904 |
| \$ | 29,898,706 | \$ | 29,021,603 |

# U. S. Department of Justice <br> Combined Statements of Custodial Activity <br> For the Fiscal Years Ended September 30, 2015 and 2014 

Dollars in Thousands
2015
2014
Revenue Activity

## Sources of Cash Collections

Federal Debts, Fines, Penalties and Restitution
Fees and Licenses
Miscellaneous
Total Cash Collections

## Accrual Adjustments

## Total Custodial Revenue

Disposition of Collections
Transferred to Federal Agencies

| Library of Congress | (119) | (356) |
| :---: | :---: | :---: |
| U.S. Department of Agriculture | $(256,014)$ | $(156,297)$ |
| U.S. Department of Commerce | $(1,840)$ | (731) |
| U.S. Department of the Interior | $(104,501)$ | $(35,177)$ |
| U.S. Department of Justice | $(36,290)$ | $(17,064)$ |
| U.S. Department of Labor | $(8,842)$ | $(2,245)$ |
| U.S. Postal Service | $(1,352)$ | $(23,457)$ |
| U.S. Department of State | (8) | $(4,528)$ |
| U.S. Department of the Treasury | $(811,596)$ | $(1,301,974)$ |
| Office of Personnel Management | $(5,024)$ | $(48,872)$ |
| National Credit Union Administration | (1) | $(1,375,000)$ |
| Federal Communications Commission | (345) | 6 |
| Social Security Administration | $(1,241)$ | (554) |
| Smithsonian Institution | $(1,711)$ | $(1,277)$ |
| U.S. Department of Veterans Affairs | $(8,007)$ | $(78,350)$ |
| Equal Employment Opportunity Commission | (291) | - |
| General Services Administration | $(36,820)$ | $(29,173)$ |
| Securities and Exchange Commission | $(135,843)$ | (3) |
| Federal Deposit Insurance Corporation | $(1,000,355)$ | $(702,050)$ |
| Railroad Retirement Board | (335) | (286) |
| Tennessee Valley Authority | (60) | (438) |
| Environmental Protection Agency | $(1,975,823)$ | $(265,167)$ |
| U.S. Department of Transportation | $(10,312)$ | $(17,363)$ |
| U.S. Department of Homeland Security | $(56,750)$ | $(101,451)$ |
| Agency for International Development | (812) | $(4,101)$ |
| Small Business Administration | $(17,535)$ | $(12,163)$ |
| U.S. Department of Health and Human Services | $(960,690)$ | $(1,253,387)$ |
| National Aeronautics and Space Administration | (572) | (44) |
| Export-Import Bank of the United States | $(7,653)$ | $(1,908)$ |
| U.S. Department of Housing and Urban Development | $(1,185,772)$ | $(470,875)$ |
| National Archives \& Records Administration | (126) | - |
| U.S. Department of Energy | $(4,089)$ | $(6,040)$ |
| U.S. Department of Education | $(20,364)$ | $(22,929)$ |
| Independent Agencies | $(61,443)$ | $(78,277)$ |
| Treasury General Fund | $(8,107,129)$ | $(7,259,668)$ |
| U.S. Department of Defense | $(159,664)$ | $(88,859)$ |
| ransferred to the Public | $(668,627)$ | $(502,684)$ |
| ncrease)/Decrease in Amounts Yet to be Transferred | $(853,578)$ | 562,796 |
| efunds and Other Payments | $(20,682)$ | $(124,378)$ |
| etained by the Reporting Entity | $(393,780)$ | $(525,785)$ |
| Disposition of Collections | $(16,915,996)$ | $(13,950,109)$ |

Net Custodial Activity (Note 21)

(356)
$(156,297)$
$(35,177)$
$(17,064)$
$(2,245)$
$(4,528)$
1,301,974)
$(48,872)$
$1,375,000)$
(554)
$(1,277)$
$(78,350)$
(286)
(438)
$265,167)$
$(17,363)$
$(101,451)$
$(4,101)$
$(12,163)$
$(1,253,387)$
(44)
$(1,908)$
$(470,875)$
$(6,040)$
$(22,929)$
$(7,259,668)$
$(88,859)$
$(502,684)$
562,796
$\begin{array}{r}(124,378) \\ (525,785) \\ \hline\end{array}$
\$

# Notes to the Principal Financial Statements <br> (Dollars in Thousands, Except as Noted) 

## Note 1. Summary of Significant Accounting Policies

## A. Reporting Entity

The Department of Justice (Department) has a wide range of responsibilities which include: detecting, apprehending, prosecuting, and incarcerating criminal offenders; operating federal prison factories; upholding the civil rights of all Americans; enforcing laws to protect the environment; ensuring healthy competition of business in the United States' free enterprise system; safeguarding the consumer from fraudulent activity; carrying out the immigration laws of the United States; and representing the American people in all legal matters involving the U.S. Government. Under the direction of the Attorney General, these responsibilities are discharged by the components of the Department.

For purposes of these consolidated/combined financial statements, the following components comprise the Department's reporting entity:

- Assets Forfeiture Fund and Seized Asset Deposit Fund (AFF/SADF)
- Offices, Boards and Divisions (OBDs)
- U.S. Marshals Service (USMS)
- Office of Justice Programs (OJP)
- Drug Enforcement Administration (DEA)
- Federal Bureau of Investigation (FBI)
- Bureau of Alcohol, Tobacco, Firearms and Explosives (ATF)
- Bureau of Prisons (BOP)
- Federal Prison Industries, Inc. (FPI)


# Notes to the Principal Financial Statements <br> (Dollars in Thousands, Except as Noted) 

## B. Basis of Presentation

These financial statements have been prepared from the books and records of the Department in accordance with United States generally accepted accounting principles issued by the Federal Accounting Standards Advisory Board (FASAB) and presentation guidelines in the Office of Management and Budget (OMB) Circular A-136, Financial Reporting Requirements. These financial statements are different from the financial reports prepared pursuant to OMB directives which are used to monitor and control the use of the Department's budgetary resources. The accompanying financial statements include the accounts of all funds under the Department's control. To ensure that the Department financial statements are meaningful at the entity level and to enhance reporting consistency within the Department, Inventory and Related Property, Other Assets, and Other Liabilities, as defined by OMB Circular A-136, have been disaggregated on the Consolidated Balance Sheets. These include Forfeited Property, Net; Advances and Prepayments; Accrued Grant Liabilities; Accrued Federal Employees’ Compensation Act (FECA) Liabilities; Custodial Liabilities; Accrued Payroll and Benefits; Accrued Annual and Compensatory Leave Liabilities; Deferred Revenue; Seized Cash and Monetary Instruments; Contingent Liabilities; Radiation Exposure Compensation Act (RECA) Liabilities; and September 11 ${ }^{\text {th }}$ Victim Compensation Fund Liabilities.

## C. Basis of Consolidation

The consolidated/combined financial statements of the Department include the accounts of the AFF/SADF, OBDs, USMS, OJP, DEA, FBI, ATF, BOP, and FPI. All significant proprietary intra-departmental transactions and balances have been eliminated in consolidation. The Statements of Budgetary Resources and Statements of Custodial Activity are combined statements for FYs 2015 and 2014, and as such, intra-departmental transactions have not been eliminated.

## D. Basis of Accounting

Transactions are recorded on the accrual and budgetary bases of accounting. Under the accrual basis, revenues are recorded when earned and expenses are recorded when incurred, regardless of when cash is exchanged. Under the budgetary basis, however, funds availability is recorded based upon legal considerations and constraints. As a result, certain line items on the proprietary financial statements may not equal similar line items on the budgetary financial statements. FPI is non-appropriated and self-sustaining. While FPI performs budgetary accounting in preparing its financial statements, FPI does not record budgetary information at the transaction level.

Custodial activity reported on the Combined Statements of Custodial Activity is prepared on the modified cash basis. Civil and Criminal Debt Collections are recorded when the Department receives payment from debtors. Accrual adjustments are made related to collections of fees and licenses.

The financial statements should be read with the realization that they are for a component of the U.S. Government, a sovereign entity. One implication of this is that liabilities cannot be liquidated without legislation that provides resources and legal authority to do so.

## Notes to the Principal Financial Statements

(Dollars in Thousands, Except as Noted)

## E. Non-Entity Assets

Non-entity assets are not available for use by the Department and consist primarily of restricted undisbursed civil and criminal debt collections, seized cash, accounts receivable, and other monetary assets.

## F. Fund Balance with U.S. Treasury and Cash

Funds with the Department of the Treasury (Treasury) represent primarily appropriated, revolving, and trust funds available to pay current liabilities and finance future authorized purchases. The Treasury, as directed by authorized certifying officers, processes cash receipts and disbursements. The Department does not, for the most part, maintain cash in commercial bank accounts. Certain receipts, however, are processed by commercial banks for deposit into individual accounts maintained at the Treasury. The Department's cash and other monetary assets consist of undeposited collections, imprest funds, cash used in undercover operations, cash held as evidence, and seized cash.

## G. Investments

Investments are market-based Treasury securities issued by the Bureau of Public Debt. When securities are purchased, the investment is recorded at face value (the value at maturity). The Department's intent is to hold investments to maturity, unless the invested funds are needed to sustain operations. No provision is made for unrealized gains or losses on these securities because, in the majority of cases, they are held to maturity. The market value of the investments is the current market value at the end of the reporting period. It is calculated by using the "End of Day" price listed in The FedInvest Price File which can be found on the Bureau of Public Debt website. Investments are reported on the Consolidated Balance Sheets at their net value, the face value plus or minus any unamortized premium or discount. Premiums and discounts are amortized over the life of the Treasury security. The interest method is used for the amortization of premium and discount of Treasury notes and the straight-line method is used for Treasury bills. Amortization is based on the straight-line method over the term of the securities.

The AFF, the U.S. Trustee System Fund, and the Federal Prison Commissary Fund are three Funds from Dedicated Collections that invest in Treasury securities. The Treasury does not set aside assets to pay future expenditures associated with funds from dedicated collections. Instead, the cash generated from Funds from Dedicated Collections is used by the Treasury for general government purposes. When these funds redeem their Treasury securities to make expenditures, the Treasury will finance the expenditures in the same manner that it finances all other expenditures.

Treasury securities are issued to the funds as evidence of fund receipts and provide the funds with the authority to draw upon the U.S. Treasury for future authorized expenditures. Treasury securities held by funds from dedicated collections are an asset of the fund and a liability of the Treasury, so they are eliminated in consolidation for the U.S. Government-wide financial statements.

# Notes to the Principal Financial Statements <br> (Dollars in Thousands, Except as Noted) 

## H. Accounts Receivable

Net accounts receivable includes reimbursement and refund receivables due from federal agencies and the public, less the allowance for doubtful accounts. Generally, most intragovernmental accounts receivable are considered fully collectible. The allowance for doubtful accounts for public receivables is estimated based on past collection experience and analysis of outstanding receivable balances at year end.

## I. Inventory and Related Property

Inventory is maintained primarily for the manufacture of goods for sale to customers. This inventory is composed of three categories: Raw Materials, Work in Process, and Finished Goods. Raw material inventory value is based upon moving average costs. Inventories are valued at the lower of average cost or market value (LCM) and include materials, labor and manufacturing overhead. Market value is calculated on the basis of the contractual or anticipated selling price, less allowance for administrative expenses. DOJ values its finished goods and sub-assembly items at a standard cost that is periodically adjusted to approximate actual cost. DOJ has established inventory allowances to account for LCM adjustments, excess, obsolete and/or unserviceable inventory that may not be utilized in future periods.

Additional inventories consist of new and rehabilitated office furniture, equipment and supplies used for the repair of airplanes, administrative supplies and materials, commissary sales to inmates (sundry items), metals, plastics, electronics, graphics, and optics.

## J. General Property, Plant and Equipment

DOJ Financial Management Policy Memorandum (FMPM) 13-12, Capitalization of General Property, Plant, and Equipment and Internal Use Software, was issued in FY 2013 with an effective date for reporting periods ending after September 30, 2014. Early implementation of the policy's increased capitalization thresholds were encouraged beginning October 1, 2012. Full implementation was required for all DOJ components by the beginning of FY 2015. In FY 2015, the BOP was granted a waiver to DOJ's Policy Statement 1400.06 (which replaced FMPM 13-12) which allows the BOP authority to maintain their real property threshold. The table below illustrates which portions of the new policy were implemented in fiscal year 2015 and which portions were implemented early.

|  | FY 2015 |  |  |  | Early Implementation |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Department Component | Real Property | Personal Property | Aircraft | Internal Use Software | Real Property | Personal Property | Aircraft | Internal Use Software |
| Assets Forfeiture Fund (AFF) |  |  |  |  | $\checkmark$ | $\checkmark$ | $\checkmark$ | $\checkmark$ |
| Offices, Boards, and Divisions (OBDs) |  |  |  |  | $\checkmark$ | $\sqrt{ }$ | $\checkmark$ | $\checkmark$ |
| United States Marshals Service (USMS) |  |  |  |  | $\checkmark$ | $\sqrt{ }$ | $\checkmark$ | $\sqrt{ }$ |
| Office of Justice Programs (OJP) |  |  |  |  | $\checkmark$ | $\sqrt{ }$ | $\checkmark$ | $\sqrt{ }$ |
| Drug Enforcement Administration (DEA) |  |  |  |  | $\checkmark$ | $\sqrt{ }$ | $\checkmark$ | $\checkmark$ |
| Federal Bureau of Investigation (FBI) |  |  |  |  | $\sqrt{ }$ | $\sqrt{ }$ | $\checkmark$ | $\sqrt{ }$ |
| Alcohol, Tobacco, and Firearms (ATF) |  |  |  |  | $\sqrt{ }$ | $\sqrt{ }$ | $\checkmark$ | $\sqrt{ }$ |
| Bureau of Prisons (BOP) | N/A | $\sqrt{ }$ | $\sqrt{ }$ |  |  |  |  | $\sqrt{ }$ |
| Federal Prison Industries, Inc. (FPI) | N/A | N/A | N/A | N/A | N/A | N/A | N/A | N/A |

# Notes to the Principal Financial Statements <br> (Dollars in Thousands, Except as Noted) 

## J. General Property, Plant and Equipment (continued)

For financial statement purposes, the primary changes relate to the capitalization thresholds for real property, including leasehold improvements; personal property; and internal use software which results in a decrease to the overall general PP\&E balance.

In FY 2015, the BOP was granted a waiver from increasing the capitalization threshold for real property, resulting in the capitalization threshold for real property remaining at $\$ 100$.

Federal Prison Industries, Inc., as a revolving fund, is exempt from FMPM 13-12, which states that "Revolving Funds, Working Capital Funds, and Trust Fund entities may establish their own thresholds on the capitalization of general PP\&E, and IUS projects." These thresholds must not conflict with FMPM 13-12, but may be more restrictive, at the discretion of the entity. Appropriation funded projects must comply with the capitalization thresholds outlined in FMPM 13-12, as listed below.

| Type of Property | New Capitalization Threshold | Old Capitalization Threshold |
| :--- | ---: | ---: |
| Real Property | $\$ 250$ | $\$ 100$ |
| Personal Property | $\$ r 50$ | $\$ 25$ |
| Aircraft | $\$ 100$ | $\$ 100$ |
| Internal Use Software | $\$ 5,000$ | $\$ 500$ |

Except for land, all general PP\&E will be capitalized when the cost of acquiring or improving the property meets the threshold noted in the table above and has a useful life of two or more years. Land is capitalized regardless of the acquisition cost. Except for land, all general PP\&E is depreciated or amortized, based on historical cost, using the straight-line method over the estimated useful life of the asset. Land is never depreciated. FPI capitalizes personal property acquisitions over \$10.

## K. Advances and Prepayments

Advances and prepayments, classified as assets on the Consolidated Balance Sheets, consist primarily of funds disbursed to grantees in excess of total expenditures made by those grantees to third parties, funds advanced to state and local participants in the DEA Domestic Cannabis Eradication and Suppression Program, and travel advances issued to federal employees for official travel. Travel advances are limited to meals and incidental expenses expected to be incurred by the employees during official travel. Payments in advance of the receipt of goods and services are recorded as prepaid charges at the time of payment and are recognized as expenses when the goods and services are received.

# Notes to the Principal Financial Statements <br> (Dollars in Thousands, Except as Noted) 

## L. Forfeited and Seized Property

Forfeited property is property for which the title has passed to the U.S. Government. This property is recorded at the estimated fair market value at the time of forfeiture and is not adjusted for any subsequent increases and decreases in estimated fair market value. The value of the property is reduced by the estimated liens of record.

Seized property is property that the government has taken possession of in consequence of a violation of public law. Seized property can include monetary instruments, real property, and tangible personal property of others in the actual or constructive possession of the custodial agency. Most non-cash property is held by the USMS from the point of seizure until its disposition. This property is recorded at the estimated fair market value at the time of seizure and is not adjusted for any subsequent increases and decreases in estimated fair market value.

## M. Liabilities

Liabilities represent the monies or other resources that are likely to be paid by the Department as the result of a transaction or event that has already occurred. However, no liability can be paid by the Department absent proper budget authority. Liabilities that are not funded by the current year appropriation are classified as liabilities not covered by budgetary resources in Note 11. Accrued payroll and benefits are accrued based on the number of days in a pay period earned but not paid to employees at the end of the fiscal year.

## N. Accrued Grant Liabilities

Disbursements of grant funds are recognized as expenses at the time of disbursement. However, some grant recipients incur expenditures prior to initiating a request for disbursement based on the nature of the expenditures. The OBDs and OJP accrue a liability for expenditures incurred by grantees prior to receiving grant funds for expenditures. The amount to be accrued is determined through an analysis of historic grant expenditures. These estimates are based on the most current information available at the time the financial statements are prepared.

Estimates for the grant accrual contain assumptions that have an impact on the financial statements. The key assumptions used in the grant accrual are: grantees have consistent spending patterns throughout the life of the grant, grantees will drawdown throughout the life of the grant, and the grant has a determined end date. The primary elements of these assumptions include, but are not limited to, type of grant that has been awarded, grant period, accounting basis used by the grantees, and the grant expenditure rate.

## Notes to the Principal Financial Statements <br> (Dollars in Thousands, Except as Noted)

## O. Contingencies and Commitments

The Department is involved in various administrative proceedings, legal actions, and claims. The Consolidated Balance Sheets include an estimated liability for those legal actions where management and the Chief Counsel consider adverse decisions "probable" and amounts are reasonably estimable. Legal actions where management and the Chief Counsel consider adverse decisions "probable" or "reasonably possible" and the amounts are reasonably estimable are disclosed in Note 16. However, there are cases where amounts have not been accrued or disclosed because the amounts of the potential loss cannot be estimated or the likelihood of an unfavorable outcome is considered "remote".

## P. Annual, Sick, and Other Leave

Annual and compensatory leave is expensed with an offsetting liability as it is earned and the liability is reduced as leave is taken. Each year, the balance in the accrued annual leave liability account is adjusted to reflect current pay rates. To the extent current or prior year appropriations are not available to fund annual and compensatory leave earned but not taken, funding will be obtained from future financing sources. Sick leave and other types of nonvested leave are expensed as taken.

## Q. Interest on Late Payments

Pursuant to the Prompt Payment Act, 31 U.S.C. § 3901-3907, the Department pays interest on payments for goods or services made to business concerns after the due date. The due date is generally 30 days after receipt of a proper invoice or acceptance of the goods or services, whichever is later.

## R. Retirement Plan

With few exceptions, employees of the Department are covered by one of the following retirement programs:

1) Employees hired before January 1, 1984, are covered by the Civil Service Retirement System (CSRS). The Department contributes 7\% of the gross pay for regular employees and $7.5 \%$ for law enforcement officers.
2) Employees hired January 1, 1984 or later, are covered by the Federal Employees Retirement System (FERS).
a. Employees hired January 1, 1984 through December 31, 2012, are covered by the FERS. The Department contributes $13.2 \%$ of the gross pay for regular employees and $28.8 \%$ for law enforcement officers.

# Notes to the Principal Financial Statements <br> (Dollars in Thousands, Except as Noted) 

## R. Retirement Plan (continued)

b. Employees hired January 1, 2013 through December 31, 2013, are covered by the Federal Employees Retirement System-Revised Annuity Employees (FERS-RAE). The Department contributes $11.1 \%$ of the gross pay for regular employees and $26.5 \%$ for law enforcement officers.
c. Employees hired January 1, 2014 or later are covered by the Federal Employees System-Further Revised Annuity Employees (FERS-FRAE). The Department contributes $11.1 \%$ of the gross pay for regular employees and $26.5 \%$ for law enforcement officers.

All employees are eligible to contribute to the Federal Thrift Savings Plan (TSP). For those employees covered by the FERS, FERS-RAE and FERS-FRAE, a TSP account is automatically established to which the Department is required to contribute an additional $1 \%$ of gross pay and match employee contributions up to $4 \%$. No government contributions are made to the TSP accounts established by the CSRS employees. The Department does not report CSRS or FERS assets, accumulated plan benefits, or unfunded liabilities, if any, which may be applicable to its employees. Such reporting is the responsibility of the Office of Personnel Management (OPM). Statement of Federal Financial Accounting Standards (SFFAS) No. 5, Accounting for Liabilities of the Federal Government, requires employing agencies to recognize the cost of pensions and other retirement benefits during their employees’ active years of service. Refer to Note 19, Imputed Financing from Costs Absorbed by Others, for additional details.

## S. Federal Employee Compensation Benefits

The FECA provides income and medical cost protection to covered federal civilian employees injured on the job, employees who have incurred a work-related occupational disease, and beneficiaries of employees whose death is attributable to a job-related injury or occupational disease. The total FECA liability consists of an actuarial and an accrued portion as discussed below.

Actuarial Liability: The Department of Labor (DOL) calculates the liability of the federal government for future compensation benefits, which includes the expected liability for death, disability, medical, and other approved costs. This method utilizes historical benefit payment patterns related to a specific incurred period to predict the ultimate payments related to that period. The projected annual benefit payments are discounted to present value. The resulting federal government liability is then distributed by agency. The Department's portion of this liability includes the estimated future cost of death benefits, workers' compensation, medical, and miscellaneous cost for approved compensation cases for the Department employees. The Department liability is further allocated to component reporting entities on the basis of actual payments made to the FECA Special Benefits Fund (SBF) for the three prior years as compared to the total Department payments made over the same period.

## Notes to the Principal Financial Statements

(Dollars in Thousands, Except as Noted)

## S. Federal Employee Compensation Benefits (continued)

The FECA actuarial liability is recorded for reporting purposes only. This liability constitutes an extended future estimate of cost, which will not be obligated against budgetary resources until the fiscal year in which the cost is actually billed to the Department. The cost associated with this liability cannot be met by the Department without further appropriation action.

Accrued Liability: The accrued FECA liability is the amount owed to the DOL for the benefits paid from the FECA SBF directly to Department employees.

## T. Intragovernmental Activity

Intragovernmental costs and exchange revenue represent transactions made between two reporting entities within the federal government. Costs and earned revenues with the public represent exchange transactions made between the reporting entity and a non-federal entity. With the exception of certain accruals, the classification of revenue or cost as "intragovernmental" or "with the public" is defined on a transaction-by-transaction basis. The purpose of this classification is to enable the federal government to prepare consolidated financial statements, not to match public and intragovernmental revenue with the costs incurred to produce public and intragovernmental revenue.

## U. Revenues and Other Financing Sources

The Department receives the majority of funding needed to support its programs through Congressional appropriations. The Department receives annual, multi-year, and no-year appropriations that may be used, within statutory limits, for operating and capital expenditures. Additional funding is obtained through exchange revenues, nonexchange revenues, and transfersin.

Appropriations Used are recognized as budgetary financing sources at the time the related program or administrative expenses are incurred. Exchange revenues are recognized when earned, for example, when goods have been delivered or services rendered. Nonexchange revenues are resources that the Government demands or receives, for example, forfeiture revenue and fines and penalties.

The Department's exchange revenue consists of the following activities: licensing fees to manufacture and distribute controlled substances; services rendered for legal activities; space management; data processing services; sale of merchandise and telephone services to inmates; sale of manufactured goods and services to other federal agencies; and other services. Fees are set by law and are periodically evaluated in accordance with OMB guidance.

The Department's nonexchange revenue consists of forfeiture income resulting from the sale of forfeited property, penalties in lieu of forfeiture, recovery of returned asset management cost, judgment collections, and other miscellaneous income. Other nonexchange revenue includes the OJP Crime Victims Fund receipts, ATF fees from firearms and ammunition industries, and AFF/SADF interest on investments with the Treasury.

## Notes to the Principal Financial Statements

(Dollars in Thousands, Except as Noted)

## U. Revenues and Other Financing Sources (continued)

The Department's deferred revenue includes licenses with DEA that are valid for multiple years. These monies are recorded as liabilities in the financial statements. Deferred revenue also includes forfeited property held for sale. When the property is sold, deferred revenue is reversed and forfeiture revenue in the amount of the gross proceeds of the sale is recorded.

## V. Funds from Dedicated Collections

SFFAS No. 27, Identifying and Reporting Earmarked Funds, as amended by SFFAS No. 43, Funds from Dedicated Collections: Amending Statement of Federal Financial Accounting Standards 27, Identifying and Reporting Earmarked Funds (SFFAS No. 27, as amended), defines 'Funds from Dedicated Collections' as being financed by specifically identified revenues, provided to the government by non-federal sources, often supplemented by other financing sources, which remain available over time. These specifically identified revenues and other financing sources are required by statute to be used for designated activities, benefits or purposes, and must be accounted for separately from the Government's general revenues. The three required criteria for a fund from dedicated collections are:

1. A statute committing the federal government to use specifically identified revenues and/or other financing sources that are originally provided to the federal government by a nonfederal source only for designated activities, benefits or purposes;
2. Explicit authority for the funds to retain revenues and/or other financing sources not used in the current period for future use to finance the designated activities, benefits, or purposes; and
3. A requirement to account for and report on the receipt, use, and retention of the revenues and other financing sources that distinguishes the fund from the federal government's general revenues.

The following funds meet the definition of a fund from dedicated collections: AFF, U.S. Trustee System Fund, Antitrust Division, Crime Victims Fund, Diversion Control Fee Account, and Federal Prison Commissary Fund.

## W. Allocation Transfer of Appropriation

The Department is a party to allocation transfers with other federal agencies as a transferring (parent) entity and/or a receiving (child) entity. Allocation transfers are legal delegations by one department of its authority to obligate budget authority and outlay funds to another department. Generally, all financial activity related to these allocation transfers (e.g., budget authority, obligations, outlays) is reported in the financial statements of the parent entity, from which the underlying legislative authority, appropriations, and budget apportionments are derived. Two exceptions to this general rule affecting the Department include the funds transferred from the Judicial Branch to the USMS, and funds transferred from the Executive Office of the President to OJP. Per OMB's guidance, USMS and OJP report all activity relative to these allocation transfers in the respective financial statements.

## Notes to the Principal Financial Statements <br> (Dollars in Thousands, Except as Noted)

## W. Allocation Transfer of Appropriation (continued)

The activity related to these transfers, included as part of these financial statements, is highlighted below:

OJP, as the parent, transfers funds from the Crime Victims Fund to the Department of Health and Human Services (HHS). This transfer is required by 42 U.S.C. §10603a \{Sec. 14-4A\} for Child Abuse Prevention and Treatment Grants. Amounts made available by section §10601(d) (2) of this title, for the purposes of this section, are to be obligated and expended by the Secretary of HHS for grants under section §5106c of this title.

OJP receives, as a child entity, allocation transfers of appropriations from the Executive Office of the President. This transfer is authorized by P.L. 111-117 and P.L. 112-74. Per OMB guidance OJP reports all budgetary and proprietary activity for Do Right by Youth Pilot transferred from the Executive Office of the President to OJP.

The Department also allocated funds from BOP, as the parent, to the Public Health Service (PHS), a primary division of the Department of Health and Human Services. PHS provides a portion of medical treatment for federal inmates. The money is designated and expended for current year obligation of PHS staff salaries, benefits, and applicable relocation expenses.

USMS, as the child, receives allocation transfers of appropriation from the Administrative Office of the U.S. Courts. The allocation transfers are used for costs associated with protective guard services - Court Security Officers at United States courthouses and other facilities housing federal court operations. These costs include their salaries (paid through contracts), equipment, and supplies. This transfer is performed on an annual basis. Per OMB guidance, the USMS reports all budgetary and proprietary activity transferred from the Administrative Office of the U.S. Courts to the USMS.

## X. Tax Exempt Status

As an agency of the federal government, the Department is exempt from all income taxes imposed by any governing body whether it is a federal, state, commonwealth, local, or foreign government.

## Y. Use of Estimates

The preparation of financial statements requires management to make certain estimates and assumptions that affect the reported amounts of assets and liabilities and the reported amounts of revenue and expenses during the reporting period. Actual results could differ from those estimates.

## Notes to the Principal Financial Statements <br> (Dollars in Thousands, Except as Noted)

## Z. Reclassifications

The FY 2014 financial statements were reclassified to conform to the FY 2015 Departmental financial statement presentation requirements. The reclassifications have no material effect on total assets, liabilities, net position, change in net position, budgetary resources, or custodial activity as previously reported.

## AA. Subsequent Events

Subsequent events and transactions occurring after September 30, 2015 through the date of the auditors' opinion have been evaluated for potential recognition or disclosure in the financial statements. The date of the auditors' opinion also represents the date that the financial statements were available to be issued. On December 18, 2015, the U.S. Congress passed the Consolidated Appropriations Act of 2016. Two significant provisions of this law were: (1) the creation of the Victims of State Sponsored Terrorism Fund, funded primarily by a $\$ 1.025$ billion appropriation beginning in FY 2017, that provides compensation to individuals who are injured as a result of an international act of terrorism by a state sponsor of terrorism, and (2) the reauthorization of the September 11th Victim Compensation Fund of 2011 that extended the September 11th Victim Compensation Fund for five years, extended the claim filing deadline to December 18, 2020, and increased the total funding amount provided by Congress to cover claims by an additional $\$ 4.6$ billion, available in FY 2017.

## Notes to the Principal Financial Statements

(Dollars in Thousands, Except as Noted)

## Note 2. Non-Entity Assets

As of September 30, 2015 and 2014

|  | 2015 |  | 2014 |
| :---: | :---: | :---: | :---: |
| \$ | 1,649,177 | \$ | 798,033 |
|  | 1,267,045 |  | 1,357,972 |
|  | 2,916,222 |  | 2,156,005 |
| 1,104,136 |  |  | 152,693 |
| 4,400 |  |  | 5,079 |
| 1,108,536 |  |  | 157,772 |
| 4,024,758 |  |  | 2,313,777 |
| 46,790,723 |  |  | 44,699,383 |
| \$ | 50,815,481 | \$ | 47,013,160 |

# Notes to the Principal Financial Statements <br> (Dollars in Thousands, Except as Noted) 

## Note 3. Fund Balance with U.S. Treasury

The Fund Balances with U.S. Treasury represent the unexpended balances on the Department's books for the entire Department's Treasury Symbols.

As of September 30, 2015 and 2014

|  |  | 2015 |  | 2014 |
| :---: | :---: | :---: | :---: | :---: |
| Fund Balances |  |  |  |  |
| Trust Funds | \$ | 110,820 | \$ | 115,441 |
| Special Funds |  | 15,382,757 |  | 13,355,637 |
| Revolving Funds |  | 1,110,897 |  | 930,885 |
| General Funds |  | 14,556,369 |  | 12,399,905 |
| Other Fund Types |  | 73,679 |  | 76,681 |
| Total Fund Balances with U.S. Treasury | \$ | 31,234,522 | \$ | 26,878,549 |
| Status of Fund Balances |  |  |  |  |
| Unobligated Balance - Available | \$ | 3,933,234 | \$ | 4,963,900 |
| Unobligated Balance - Available in Subsequent Periods |  | 1,016,112 |  | - |
| Unobligated Balance - Unavailable |  | 1,128,001 |  | 860,831 |
| Obligated Balance not yet Disbursed |  | 17,559,771 |  | 15,428,052 |
| Other Funds (With)/Without Budgetary Resources |  | 7,592,221 |  | 5,625,766 |
| Total Status of Fund Balances | \$ | 31,229,339 | \$ | 26,878,549 |

Annual and multi-year budget authority expires at the end of its period of availability. During the first through the fifth expired years, the unobligated balance is unavailable and may only be used to adjust obligations and disbursements that were recorded before the budgetary authority expired or to meet a legitimate or bona fide need arising in the fiscal year for which the appropriation was made. The unobligated balance for no-year budget authority may be used to incur obligations indefinitely for the purpose specified by the appropriation act. No-year budget authority unobligated balances are still subject to the annual apportionment and allotment process.

Unobligated Balance - Available in Subsequent Periods includes amounts apportioned for future fiscal years that are available for obligation in a subsequent period (apportioned as Category C).

Unobligated Balance - Unavailable includes amounts appropriated in prior fiscal years that are no longer available to fund new obligations, but can be used for upward adjustments for existing obligations. Other restricted funds include the collections of fees in excess of amounts budgeted for administering the Diversion Control Program. These collections may not be used until authorized by Congress.

Other Funds (With)/Without Budgetary Resources primarily represent the net of 1 ) investments in shortterm securities with budgetary resources, 2) resources temporarily not available pursuant to public law, 3 ) custodial liabilities, and 4) miscellaneous receipts.

# Notes to the Principal Financial Statements <br> (Dollars in Thousands, Except as Noted) 

## Note 4. Cash and Monetary Assets

As of September 30, 2015 and 2014

|  | 2015 |  | 2014 |  |
| :---: | :---: | :---: | :---: | :---: |
| Cash |  |  |  |  |
| Undeposited Collections | \$ | 258 | \$ | (74) |
| Imprest Funds |  | 41,825 |  | 38,335 |
| Seized Cash Deposited |  | 1,023,825 |  | 79,675 |
| Other Cash |  | 26,012 |  | 13,887 |
| Total Cash |  | 1,091,920 |  | 131,823 |
| Monetary Assets |  |  |  |  |
| Seized Monetary Instruments |  | 54,310 |  | 59,142 |
| Total Monetary Assets |  | 54,310 |  | 59,142 |
| Total Cash and Monetary Assets | \$ | 1,146,230 | \$ | 190,965 |

The majority of Other Cash consists of project-generated proceeds from undercover operations.
Note 5. Investments, Net

|  |  | Face <br> Value |  | mortized emium scount) |  |  |  | stments, <br> Net |  | Market <br> Value |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| As of September 30, 2015 |  |  |  |  |  |  |  |  |  |  |
| Intragovernmental |  |  |  |  |  |  |  |  |  |  |
| Non-Marketable Securities |  |  |  |  |  |  |  |  |  |  |
| Market Based | \$ | 7,828,448 | \$ | $(4,019)$ | \$ | 360 | \$ | 7,824,789 | \$ | 7,826,210 |

As of September 30, 2014
Intragovernmental
Non-Marketable Securities $\begin{array}{lllllllll}\text { Market Based } & \$ 8,941,967 & \$ & (1,946) & \$ & 187 & \$ 8,940,208 & \$ 8,940,675\end{array}$

# Notes to the Principal Financial Statements <br> (Dollars in Thousands, Except as Noted) 

## Note 6. Accounts Receivable, Net

As of September 30, 2015 and 2014

|  | 2015 |  | 2014 |  |
| :---: | :---: | :---: | :---: | :---: |
| Intragovernmental |  |  |  |  |
| Accounts Receivable | \$ | 499,316 | \$ | 508,008 |
| Allowance for Uncollectible Accounts |  | (777) |  | (336) |
| Total Intragovernmental |  | 498,539 |  | 507,672 |
| With the Public |  |  |  |  |
| Accounts Receivable |  | 98,455 |  | 109,424 |
| Allowance for Uncollectible Accounts |  | $(14,965)$ |  | $(16,098)$ |
| Total With the Public |  | 83,490 |  | 93,326 |
| Total Accounts Receivable, Net | \$ | 582,029 | \$ | 600,998 |

Intragovernmental accounts receivable consists mainly of amounts due under reimbursable agreements with federal entities for services and goods provided.

The accounts receivable with the public primarily consists of OBDs U.S. Trustee Chapter 11 quarterly fees, FBI Non-Federal User Fee Program, FBI National Name Check Program, court mandated restitution, and refunds due from the public.

Note 7. Inventory and Related Property, Net

As of September 30, 2015 and 2014

|  | 2015 |  | 2014 |  |
| :---: | :---: | :---: | :---: | :---: |
| Inventory |  |  |  |  |
| Raw Materials | \$ | 56,842 | \$ | 23,777 |
| Work in Process |  | 29,510 |  | 22,673 |
| Finished Goods |  | 47,264 |  | 32,976 |
| Inventory Purchased for Resale |  | 19,034 |  | 18,410 |
| Excess, Obsolete, and Unserviceable |  | 19,463 |  | 27,006 |
| Inventory Allowance |  | $(22,241)$ |  | $(27,804)$ |
| Operating Materials and Supplies |  |  |  |  |
| Held for Current Use |  | 19,464 |  | 30,311 |
| Total Inventory and Related Property, Net | \$ | 169,336 | \$ | 127,349 |

# Notes to the Principal Financial Statements <br> (Dollars in Thousands, Except as Noted) 

## Note 8. Forfeited and Seized Property, Net

## Analysis of Change in Forfeited Property:

The number of items represents quantities calculated using many different units of measure. If necessary, the adjustments column includes property status and valuation changes received after, but properly credited to a prior fiscal year. The valuation changes include updates and corrections to an asset's value recorded in a prior year.

## Method of Disposition of Forfeited Property:

During FYs 2015 and 2014, \$122,951 and \$162,038 of forfeited property were sold, \$599 and \$6,268 were destroyed or donated, $\$ 9,714$ and $\$ 4,892$ were returned to owners, and $\$ 204,900$ and $\$ 127,091$ were disposed of by other means, respectively. Other means of disposition include property transferred to other federal agencies for official use or equitable sharing, or property distributed to a state or local agency.

## Notes to the Principal Financial Statements <br> (Dollars in Thousands, Except as Noted)

Note 8. Forfeited and Seized Property, Net (continued)

For the Fiscal Year Ended September 30, 2015


For the Fiscal Year Ended September 30, 2014

| Forfeited <br> Property <br> Category |  | Beginning Balance |  | Adjust- <br> ments |  | Forfeitures |  | Disposals |  | Ending <br> Balance |  | Liens and Claims |  | Ending <br> Balance, <br> Net of Liens |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Financial | Number |  | 212 |  | 278 |  | 444 |  | (650) |  | 284 |  | - |  | 284 |
| Instruments | Value | \$ | 2,417 | \$ | 6,389 | \$ | 129,203 | \$ | $(133,102)$ | \$ | 4,907 | \$ | - | \$ | 4,907 |
| Real | Number |  | 526 |  | 26 |  | 390 |  | (484) |  | 458 |  | - |  | 458 |
| Property | Value | \$ | 98,773 | \$ | 6,739 | \$ | 81,133 | \$ | $(97,966)$ | \$ | 88,679 | \$ | $(2,223)$ | \$ | 86,456 |
| Personal | Number |  | 3,422 |  | 285 |  | 4,809 |  | $(5,284)$ |  | 3,232 |  | - |  | 3,232 |
| Property | Value | \$ | 41,770 | \$ | 17,132 | \$ | 59,234 | \$ | $(69,221)$ | \$ | 48,915 | \$ | $(2,013)$ | \$ | 46,902 |
| Non-Valued Firearms | Number |  | 24,001 |  | (58) |  | 15,430 |  | $(13,408)$ |  | 25,965 |  | - |  | 25,965 |
| Total | Number |  | 28,161 |  | 531 |  | 21,073 |  | $(19,826)$ |  | 29,939 |  | - |  | 29,939 |
|  | Value | \$ | 142,960 | \$ | 30,260 | \$ | 269,570 | \$ | $(300,289)$ | \$ | 142,501 | \$ | $(4,236)$ | \$ | 138,265 |

These notes are an integral part of the financial statements.

# Notes to the Principal Financial Statements <br> (Dollars in Thousands, Except as Noted) 

Note 8. Forfeited and Seized Property, Net (continued)
Analysis of Change in Seized Property:
Property seized for any purpose other than forfeiture and held by the seizing agency or a custodial agency should be disclosed by the seizing agency. All property seized for forfeiture, including property with evidentiary value, will be reported by the AFF/SADF. The Department has established a reporting threshold of $\$ 1$ or more for Personal Property seized for evidentiary purposes.

A seizure is the act of taking possession of goods in consequence of a violation of public law. Seized property consists of seized cash, monetary instruments, real property and tangible personal property in the actual or constructive possession of the seizing and the custodial agencies. The Department, until judicially or administratively forfeited, does not legally own such property. Seized evidence includes cash, financial instruments, non-monetary valuables, firearms, and drugs. The AFF/SADF reports property seized for forfeiture and the FBI, DEA, and ATF report property seized for evidence.

Adjustments include property status, asset group, and valuation changes that occurred during the current year for assets that were already on hand at the start of the year. Asset group changes occur primarily when cash is substituted for a different asset category. Valuation changes occur primarily due to changes in appraisals.

The DEA, FBI, and ATF have custody of drugs taken as evidence for legal proceedings. In accordance with Federal Financial Accounting and Auditing Technical Release No. 4, Reporting on Non-Valued Seized and Forfeited Property, the Department reports the total amount of seized drugs by quantity only, as drugs have no value and are destroyed upon resolution of legal proceedings.

Analyzed drug evidence includes cocaine, heroin, marijuana and methamphetamine and represents actual laboratory tested classification and weight in kilograms (KG). Since enforcing the controlled substances laws and regulations of the United States is a primary mission of the DEA, the DEA reports all analyzed drug evidence regardless of seizure weight. However, the enforcement of these laws and regulations is incidental to the missions of the FBI and ATF and therefore they only report those individual seizures exceeding 1 KG in weight.
"Other" primarily consists of substances, both controlled and non-controlled as defined per the Controlled Substances Act, other than those discussed above. "Bulk Drug Evidence" is comprised of controlled substances housed by the DEA in secured storage facilities of which only a sample is taken for laboratory analysis. The actual bulk drug weight may vary from seizure weight due to changes in moisture content over time.

Unanalyzed drug evidence is qualitatively different from analyzed and bulk drug evidence because unanalyzed drug evidence includes the weight of packaging and drug categories are based on the determination of Special Agents instead of laboratory chemists. For these reasons, unanalyzed drug evidence is not reported by the Department. Seized drug evidence must be analyzed and confirmed through laboratory testing to be placed in one of the five categories of drug above.

# Notes to the Principal Financial Statements <br> (Dollars in Thousands, Except as Noted) 

## Note 8. Forfeited and Seized Property, Net (continued)

"Disposals" occur when seized property is forfeited, returned to parties with a bona fide interest, or destroyed in accordance with federal guidelines.

## Method of Disposition of Seized Property:

During FYs 2015 and 2014, \$1,307,559 and \$3,891,912 of seized property were forfeited, \$112,889 and $\$ 84,256$ were returned to parties with a bonafide interest, and $\$ 22,943$ and $\$ 52,107$ were either released to a designated party or transferred to the appropriate federal entity under forfeiture or abandonment procedures. Non-valued property was primarily disposed of through destruction.

## Notes to the Principal Financial Statements <br> (Dollars in Thousands, Except as Noted)

Note 8. Forfeited and Seized Property, Net (continued)

| Seized Property Category |  | Beginning Balance |  | Adjustments |  | Seizures |  | Disposals |  | Ending Balance |  | Liens and Claims |  | Ending Balance, Net of Liens |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Seized for Forfeiture |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Seized Cash and Monetary Instruments | Value |  | 1,373,316 | \$ | 39,752 |  | 2,064,442 |  | $(1,255,240)$ |  | 2,222,270 | \$ | $(156,523)$ | \$ | 2,065,747 |
| Financial | Number |  | 357 |  | (70) |  | 345 |  | (255) |  | 377 |  | - |  | 377 |
| Instruments | Value | \$ | 124,376 | \$ | $(79,070)$ | \$ | 193,711 | \$ | $(52,253)$ | \$ | 186,764 | \$ | (491) | \$ | 186,273 |
| Real | Number |  | 131 |  | 9 |  | 98 |  | (158) |  | 80 |  | - |  | 80 |
| Property | Value | \$ | 52,586 | \$ | $(3,112)$ | \$ | 30,738 | \$ | $(46,354)$ | \$ | 33,858 | \$ | $(11,451)$ | \$ | 22,407 |
| Personal | Number |  | 7,293 |  | 526 |  | 4,184 |  | $(6,516)$ |  | 5,487 |  | - |  | 5,487 |
| Property | Value | \$ | 147,805 | \$ | $(11,498)$ | \$ | 73,400 | \$ | $(81,281)$ | \$ | 128,426 | \$ | $(35,847)$ | \$ | 92,579 |
| Non-Valued |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Firearms | Number |  | 24,394 |  | 6,481 |  | 14,725 |  | $(20,349)$ |  | 25,251 |  | - |  | 25,251 |

For the Fiscal Year Ended September 30, 2014

| Seized Property Category |  | Beginning Balance |  | Adjustments |  | Seizures |  | Disposals |  | Ending Balance |  | Liens and Claims |  | Ending <br> Balance, Net of Liens |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Seized for Forfe iture |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Seized Cash and Monetary Instruments | Value |  | ,435,283 | \$ | 54,898 |  | 3,733,392 |  | (3,850,257) |  | 1,373,316 | \$ | $(205,829)$ | \$ | 1,167,487 |
| Financial | Number |  | 404 |  | (79) |  | 248 |  | (216) |  | 357 |  | - |  | 357 |
| Instruments | Value | \$ | 46,013 | \$ | $(13,413)$ | \$ | 123,443 | \$ | $(31,667)$ | \$ | 124,376 | \$ | $(1,726)$ | \$ | 122,650 |
| Real | Number |  | 140 |  | 5 |  | 129 |  | (143) |  | 131 |  | - |  | 131 |
| Property | Value | \$ | 63,783 | \$ | (669) | \$ | 31,697 | \$ | $(42,225)$ | \$ | 52,586 | \$ | $(11,887)$ | \$ | 40,699 |
| Personal | Number |  | 7,136 |  | 246 |  | 6,222 |  | $(6,311)$ |  | 7,293 |  | - |  | 7,293 |
| Property | Value | \$ | 144,422 | \$ | $(12,623)$ | \$ | 103,667 | \$ | $(87,661)$ | \$ | 147,805 | \$ | $(32,364)$ | \$ | 115,441 |
| Non-Valued Firearms |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
|  | Number |  | 30,281 |  | 1,122 |  | 12,719 |  | $(19,728)$ |  | 24,394 |  | - |  | 24,394 |

## Notes to the Principal Financial Statements <br> (Dollars in Thousands, Except as Noted)

Note 8. Forfeited and Seized Property, Net (continued)

| For the Fiscal Year Ended September 30, 2015 |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Seized Property |  |  |  |  | Liens | Ending |  |
| Category |  | Beginning | Adjust- |  |  | Ending | and | Balance,

## Seized for Evidence

| Seized Monetary Instruments | Value | \$ | 37,127 | \$ | $(6,338)$ | \$ | 12,097 | \$ | $(6,341)$ | \$ | 36,545 | \$ | - | \$ | 36,545 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Personal Property | Number |  | 408 |  | (36) |  | 94 |  | (115) |  | 351 |  | - |  | 351 |
|  | Value | \$ | 7,907 | \$ | $(2,597)$ | \$ | 2,613 | \$ | $(1,922)$ | \$ | 6,001 | \$ | - | \$ | 6,001 |
| Non-Valued |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Firearms | Number |  | 56,014 |  | (664) |  | 11,101 |  | $(10,681)$ |  | 55,770 |  | - |  | 55,770 |
| Drug Evidence |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Cocaine | KG |  | 50,264 |  | 1,496 |  | 67,547 |  | $(54,873)$ |  | 64,434 |  | - |  | 64,434 |
| Heroin | KG |  | 3,849 |  | 95 |  | 1,435 |  | (877) |  | 4,502 |  | - |  | 4,502 |
| Marijuana | KG |  | 12,892 |  | 304 |  | 1,972 |  | $(3,339)$ |  | 11,829 |  | - |  | 11,829 |
| Bulk Drug Evidence | KG |  | 147,626 |  | 1,301 |  | 722,808 |  | $(745,344)$ |  | 126,391 |  | - |  | 126,391 |
| Methamphetamine | KG |  | 12,106 |  | 91 |  | 5,073 |  | $(3,641)$ |  | 13,629 |  | - |  | 13,629 |
| Other | KG |  | 20,367 |  | (257) |  | 1,506 |  | $(2,535)$ |  | 19,081 |  | - |  | 19,081 |
| Total Drug Evidence | KG |  | 247,104 |  | 3,030 |  | 800,341 |  | $(810,609)$ |  | 239,866 |  | - |  | 239,866 |

For the Fiscal Year Ended September 30, 2014

| Seized Property Category | Beginning Balance | Adjustments | Seizures | Disposals | Ending Balance | Liens and Claims | Ending Balance, Net of Liens |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |

Seized for Evidence

| Seized Monetary Instruments | Value | \$ | 50,404 | \$ | $(16,539)$ | \$ | 17,173 | \$ | $(13,911)$ | \$ | 37,127 | \$ | - | \$ | 37,127 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Personal Property | Number |  | 1,206 |  | (726) |  | 47 |  | (119) |  | 408 |  | - |  | 408 |
|  | Value | \$ | 28,468 | \$ | $(19,143)$ | \$ | 1,136 | \$ | $(2,554)$ | \$ | 7,907 | \$ | - | \$ | 7,907 |
| Non-Valued |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Firearms | Number |  | 61,612 |  | $(3,176)$ |  | 9,760 |  | $(12,182)$ |  | 56,014 |  | - |  | 56,014 |
| Drug Evidence |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Cocaine | KG |  | 51,614 |  | $(2,777)$ |  | 26,854 |  | $(25,427)$ |  | 50,264 |  | - |  | 50,264 |
| Heroin | KG |  | 3,661 |  | (425) |  | 1,394 |  | (781) |  | 3,849 |  | - |  | 3,849 |
| Marijuana | KG |  | 16,440 |  | $(2,245)$ |  | 2,478 |  | $(3,781)$ |  | 12,892 |  | - |  | 12,892 |
| Bulk Drug Evidence | KG |  | 256,871 |  | (449) |  | 794,697 |  | $(903,493)$ |  | 147,626 |  | - |  | 147,626 |
| Methamphetamine | KG |  | 10,707 |  | (407) |  | 4,232 |  | $(2,426)$ |  | 12,106 |  | - |  | 12,106 |
| Other | KG |  | 22,239 |  | $(1,011)$ |  | 7,031 |  | $(7,892)$ |  | 20,367 |  | - |  | 20,367 |
| Total Drug Evidence | KG |  | 361,532 |  | $(7,314)$ |  | 836,686 |  | $(943,800)$ |  | 247,104 |  | - |  | 247,104 |

## Notes to the Principal Financial Statements <br> (Dollars in Thousands, Except as Noted)

## Note 9. General Property, Plant and Equipment, Net

As of September 30, 2015

|  | Acquisition Cost |  | Accumulated Depreciation |  | Net Book Value |  | Useful Life |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Land and Land Rights | \$ | 184,715 | \$ | - | \$ | 184,715 | N/A |
| Improvements to Land |  | 4,989 |  | $(2,185)$ |  | 2,804 | 15 yrs |
| Construction in Progress |  | 443,885 |  | - |  | 443,885 | N/A |
| Buildings, Improvements and |  |  |  |  |  |  |  |
| Renovations |  | 10,991,441 |  | $(5,386,892)$ |  | 5,604,549 | 2-50 yrs |
| Other Structures and Facilities |  | 926,432 |  | $(593,812)$ |  | 332,620 | 10-50 yrs |
| Aircraft |  | 545,798 |  | $(197,220)$ |  | 348,578 | 5-30 yrs |
| Boats |  | 15,216 |  | $(5,625)$ |  | 9,591 | $5-25$ yrs |
| Vehicles |  | 364,747 |  | $(243,003)$ |  | 121,744 | 2-25 yrs |
| Equipment |  | 1,319,621 |  | $(876,461)$ |  | 443,160 | 2-25 yrs |
| Assets Under Capital Lease |  | 90,451 |  | $(60,506)$ |  | 29,945 | 2-30 yrs |
| Leasehold Improvements |  | 1,704,063 |  | $(1,059,965)$ |  | 644,098 | 2-20 yrs |
| Internal Use Software |  | 1,989,253 |  | $(1,013,392)$ |  | 975,861 | 2-10 yrs |
| Internal Use Software in Development |  | 123,088 |  | - |  | 123,088 | N/A |
| Other General Property, Plant and Equipment |  | 5,378 |  | (601) |  | 4,777 | 10-20 yrs |
| Total | \$ | 18,709,077 | \$ | (9,439,662) | \$ | 9,269,415 |  |

Sources of Capitalized Property, Plant and Equipment
Purchases for FY 2015

| Federal |  | Public |  | Total |  |
| :---: | :---: | :---: | :---: | :---: | :---: |
| \$ | 173,762 | \$ | 494,098 | \$ | 667,860 |

Based upon early implementation of DOJ Financial Management Policy Memorandum (FMPM) 13-12, Capitalization of General Property, Plant and Equipment and Internal Use Software, the Department revised its method for reporting the capitalization of real property, personal property, and internal use software, which caused a decrease in the PP\&E balance by $\$ 121,114$ as described in Note 26.

## Notes to the Principal Financial Statements <br> (Dollars in Thousands, Except as Noted)

## Note 9. General Property, Plant and Equipment, Net (continued)

As of September 30, 2014

|  | Acquisition Cost |  | Accumulated Depreciation |  | Net Book Value |  | Useful <br> Life |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Land and Land Rights | \$ | 184,838 | \$ | - | \$ | 184,838 | N/A |
| Improvements to Land |  | 4,990 |  | $(1,853)$ |  | 3,137 | 15 yrs |
| Construction in Progress |  | 483,475 |  | - |  | 483,475 | N/A |
| Buildings, Improvements and |  |  |  |  |  |  |  |
| Renovations |  | 10,657,621 |  | $(5,025,075)$ |  | 5,632,546 | 2-50 yrs |
| Other Structures and Facilities |  | 928,014 |  | $(556,114)$ |  | 371,900 | 10-50 yrs |
| Aircraft |  | 517,753 |  | $(184,308)$ |  | 333,445 | 5-30 yrs |
| Boats |  | 14,674 |  | $(5,029)$ |  | 9,645 | 5-25 yrs |
| Vehicles |  | 455,384 |  | $(300,705)$ |  | 154,679 | 2-25 yrs |
| Equipment |  | 1,483,753 |  | $(931,733)$ |  | 552,020 | 2-25 yrs |
| Assets Under Capital Lease |  | 90,400 |  | $(57,514)$ |  | 32,886 | 2-30 yrs |
| Leasehold Improvements |  | 1,583,085 |  | $(944,162)$ |  | 638,923 | 2-20 yrs |
| Internal Use Software |  | 1,870,969 |  | $(694,731)$ |  | 1,176,238 | 2-10 yrs |
| Internal Use Software in Development |  | 104,658 |  | - |  | 104,658 | N/A |
| Total | \$ | 18,379,614 | \$ | (8,701,224) | \$ | 9,678,390 |  |


|  | Federal |  | Public |  | Total |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Sources of Capitalized Property, Plant and Equipment Purchases for FY 2014 | \$ | 153,443 | \$ | 551,444 | \$ | 704,887 |

## Notes to the Principal Financial Statements <br> (Dollars in Thousands, Except as Noted)

## Note 10. Other Assets

As of September 30, 2015 and 2014

| Intragovernmental | 2015 |  | 2014 |  |
| :---: | :---: | :---: | :---: | :---: |
|  |  |  |  |  |
| Advances and Prepayments | \$ | 57,330 | \$ | 74,043 |
| Other Intragovernmental Assets |  | 123 |  | 19 |
| Total Intragovernmental |  | 57,453 |  | 74,062 |
| Other Assets With the Public |  | 2,069 |  | 5,138 |
| Total Other Assets | \$ | 59,522 | \$ | 79,200 |

## Note 11. Liabilities not Covered by Budgetary Resources

As of September 30, 2015 and 2014

|  |  | 2015 |  | 2014 |
| :---: | :---: | :---: | :---: | :---: |
| Intragovernmental |  |  |  |  |
| Accrued FECA Liabilities | \$ | 276,599 | \$ | 267,054 |
| Other Unfunded Employment Related Liabilities |  | 1,189 |  | 1,350 |
| Other |  | 2,879 |  | 3,612 |
| Total Intragovernmental |  | 280,667 |  | 272,016 |
| With the Public |  |  |  |  |
| Actuarial FECA Liabilities |  | 1,654,318 |  | 1,679,245 |
| Accrued Annual and Compensatory Leave Liabilities |  | 839,485 |  | 816,376 |
| Environmental and Disposal Liabilities (Note 12) |  | 79,802 |  | 78,799 |
| Deferred Revenue |  | 546,938 |  | 522,045 |
| Contingent Liabilities (Note 16) |  | 52,413 |  | 58,125 |
| Capital Lease Liabilities (Note 13) |  | 129 |  | 161 |
| RECA Liabilities (Note 25) |  | 433,760 |  | 561,661 |
| September $11^{\text {th }}$ Victim Compensation Fund (Note 25) |  | 2,579,175 |  | 2,700,584 |
| Other |  | 144,225 |  | 128,773 |
| Total With the Public |  | 6,330,245 |  | 6,545,769 |
| Total Liabilities not Covered by Budgetary Resources |  | 6,610,912 |  | 6,817,785 |
| Total Liabilities Covered by Budgetary Resources |  | 12,026,124 |  | 9,787,705 |
| Total Liabilities | \$ | 18,637,036 | \$ | 16,605,490 |

## Notes to the Principal Financial Statements <br> (Dollars in Thousands, Except as Noted)

## Note 11. Liabilities not Covered by Budgetary Resources (continued)

Generally, liabilities not covered by budgetary resources are liabilities for which Congressional action is needed before budgetary resources can be provided. However, some liabilities do not require appropriations and will be liquidated by the assets of the entities holding these liabilities. Such assets include civil and criminal debt collections, seized cash and monetary instruments, and revolving fund operations.

Other Liabilities with the Public consists primarily of future funded energy savings performance contracts and utilities.

Note 12. Environmental and Disposal Liabilities

As of September 30, 2015 and 2014

| 2015 |  | 2014 |  |
| :---: | :---: | :---: | :---: |
| \$ | 29,236 | \$ | 27,820 |
|  | 495 |  | 831 |
|  | 190 |  | 585 |
|  | 29,921 |  | 29,236 |
| \$ | 49,563 | \$ | 48,856 |
|  | 31 |  | 26 |
|  | (208) |  | (356) |
|  | 262 |  | 804 |
|  | 233 |  | 233 |
| \$ | 49,881 | \$ | 49,563 |
| \$ | 79,802 | \$ | 78,799 |

Per SFFAS No. 5, Accounting for Liabilities of the Federal Government, SFFAS No. 6, Accounting for Property, Plant, and Equipment, Technical Release No. 2 Determining Probable and Reasonably Estimable for Environmental Liabilities in the Federal Government, Technical Release No. 10, Implementation Guidance on Asbestos Cleanup Costs Associated with Facilities and Installed Equipment, and Technical Release No. 11, Implementation Guidance on Cleanup Costs Associated with Equipment, federal agencies are required to recognize liabilities for environmental clean-up costs when the future outflow or sacrifice of resources is probable and reasonably estimable.

# Notes to the Principal Financial Statements <br> (Dollars in Thousands, Except as Noted) 

## Note 12. Environmental and Disposal Liabilities (continued)

## Firing Ranges

The BOP operates firing ranges on 67 of the sites where its institutions are located. Use of these firing ranges generates waste consisting primarily of lead shot and spent rounds from rifles, shotguns, pistols, and automatic weapons. At operational firing ranges, lead-containing bullets are fired and eventually fall to the ground at or near the range. As of September 30, 2014, BOP determined their estimated clean-up liability to be $\$ 28,405$. In FY 2015, BOP adjusted the estimated clean-up liability by the current U.S. inflation rate as determined by the U.S. Treasury and as such determined that an estimated firing range clean-up liability of $\$ 28,595$, based on an inflation rate of 0.7 percent, should be recorded. In FY 2015, the liability cost for firing ranges increased by $\$ 190$.

The FBI-owned range in Quantico and El Toro contain possible contamination. Since no remedial investigation/feasibility study (RI/FS) has been completed and there are no comparable sites, remediation costs are not considered reasonably estimable at this time. For FY 2015, the FBI estimated total firing range liability of $\$ 1,326$ based on the estimated costs to conduct a RI/FS, site sampling, and sample analysis at both range facilities in order to determine if contamination is present and what the potential future environmental impacts would be. As of September 30, 2015 and 2014, the FBI reported the estimated firing range clean up liability of $\$ 1,326$ and $\$ 831$, respectively

## Asbestos

BOP conducted a review of 46 institutions that were built prior to 1980; the review provided an estimate of the extent of friable and non-friable Asbestos Containing Materials (ACM) remaining in each of the institutions as of October 30, 2009. The estimated asbestos clean-up liability as of September 30, 2014 was $\$ 38,987$. In FY 2015, BOP decreased the clean-up liability in the amount of $\$ 208$ for the abatement of asbestos at 13 locations. In addition, BOP increased the clean-up liability in the amount of $\$ 31$ due to additional asbestos found at two locations and in the amount of $\$ 260$ by the current U.S. inflation rate of 0.7 percent as determined by the Treasury. In FY 2015, BOP recorded a clean-up liability in the amount of $\$ 39,070$, a $\$ 83$ increase in liability cost for asbestos from the previous year.

The FBI operates facilities in Quantico, Virginia that contain friable and non-friable ACM. The facilities have a useful life of 50 years. The estimated total liability of $\$ 11,614$ is based on the square footage of the facilities that may be contaminated. This value, divided by the useful life and multiplied by the number of years in service, less current year abatements and adjusted for inflation, is the estimated cleanup liability. As of September 30, 2015 and 2014, the FBI recognized the estimated cleanup liability of $\$ 10,811$ and $\$ 10,576$ respectively. The estimated asbestos cleanup liability is increased each quarter by recording future funded expenses for the asbestos clean-up costs.

There are no other potentially responsible parties to the environmental liability and there are no unrecognized amounts to disclose as of September 30, 2015.

# Notes to the Principal Financial Statements <br> (Dollars in Thousands, Except as Noted) 

## Note 13. Leases

Capital leases include a Federal Transfer Center (25 year lease term) in Oklahoma City, Oklahoma; and other machinery and equipment that expire over future periods.

As of September 30, 2015 and 2014


Future Capital Lease Payments Due

| Fiscal Year |
| :--- |
| 2016 |
| 2017 |
| 2018 |
| 2019 |
| 2020 |
| Total Future Capital Lease Payments |
| Less: Imputed Interest |
| Less: Executory Costs |
| FY 2015 Net Capital Lease Liabilities |
| FY 2014 Net Capital Lease Liabilities |


| Land and Buildings |  | Machinery and Equipment |  | Total |  |
| :---: | :---: | :---: | :---: | :---: | :---: |
| \$ | 33 | \$ | 58 | \$ | 91 |
|  | 32 |  | 38 |  | 70 |
|  | 32 |  | 36 |  | 68 |
|  | 32 |  | 35 |  | 67 |
|  | - |  | 12 |  | 12 |
| \$ | 129 | \$ | 179 | \$ | 308 |
|  | - |  | (16) |  | (16) |
|  | - |  | (84) |  | (84) |
| \$ | 129 | \$ | 79 | \$ | 208 |
| \$ | 161 | \$ | 30 | \$ | 191 |

Net Capital Lease Liabilities Covered by Budgetary Resources
Net Capital Lease Liabilities not Covered by Budgetary Resources

| 2015 |  |  | 2014 |  |
| ---: | ---: | ---: | ---: | ---: |
|  |  |  |  |  |
| $\$$ | 79 |  | 30 |  |
| $\$$ | 129 |  | $\$$ | 161 |

The net capital lease liability not covered by budgetary resources primarily represents the capital lease of the Federal Transfer Center for which the Department received Congressional authority to fund with annual appropriations.

## Notes to the Principal Financial Statements

(Dollars in Thousands, Except as Noted)

## Note 13. Leases (continued)

Future Noncancelable Operating Lease Payments

| Fiscal Year |
| :---: |
| 2016 |
| 2017 |
| 2018 |
| 2019 |
| 2020 |
| After 2020 |
| Total Future Noncancelable Operating |
| Lease Payments |


| Land and Buildings |  | Machinery and Equipment |  | Total |  |
| :---: | :---: | :---: | :---: | :---: | :---: |
| \$ | 299,938 | \$ | 145 | \$ | 300,083 |
|  | 338,536 |  | 407 |  | 338,943 |
|  | 341,351 |  | 351 |  | 341,702 |
|  | 336,847 |  | 8 |  | 336,855 |
|  | 327,682 |  | 2 |  | 327,684 |
|  | 2,649,607 |  | - |  | 2,649,607 |
| \$ | 4,293,961 | \$ | 913 | \$ | 4,294,874 |

Note 14. Seized Cash and Monetary Instruments
The Seized Cash and Monetary Instruments represent liabilities for seized assets held by the Department pending disposition.

As of September 30, 2015 and 2014

|  | 2015 |  | 2014 |  |
| :---: | :---: | :---: | :---: | :---: |
| Investments, Net | \$ | 1,180,680 | \$ | 1,271,626 |
| Seized Cash Deposited |  | 1,023,825 |  | 79,675 |
| Seized Monetary Instruments |  | 54,310 |  | 59,142 |
| Total Seized Cash and Monetary Instruments | \$ | 2,258,815 | \$ | 1,410,443 |

## Notes to the Principal Financial Statements <br> (Dollars in Thousands, Except as Noted)

## Note 15. Other Liabilities

As of September 30, 2015 and 2014

|  | 2015 |  | 2014 |  |
| :---: | :---: | :---: | :---: | :---: |
| Intragovernmental |  |  |  |  |
| Other Accrued Liabilities |  | - |  | (119) |
| Employer Contributions and Payroll Taxes Payable | \$ | 120,720 | \$ | 97,534 |
| Other Post-Employment Benefits Due and Payable |  | 770 |  | 784 |
| Other Unfunded Employment Related Liabilities |  | 1,190 |  | 1,352 |
| Advances from Others |  | 192,216 |  | 196,582 |
| Liability for Clearing Accounts |  | 59 |  | $(3,488)$ |
| Other Liabilities |  | 16,940 |  | 4,992 |
| Total Intragovernmental |  | 331,895 |  | 297,637 |
| With the Public |  |  |  |  |
| Other Accrued Liabilities |  | 8,353 |  | 8,013 |
| Advances from Others |  | 14,076 |  | 11,324 |
| Liability for Nonfiduciary Deposit Funds and Undeposited Collections |  | 76,315 |  | 79,152 |
| Liability for Clearing Accounts |  | 182 |  | 761 |
| Custodial Liabilities |  | 175,619 |  | 132,676 |
| Capital Lease Liabilities |  | 129 |  | 161 |
| Other Liabilities |  | 166,062 |  | 133,666 |
| Total With the Public |  | 440,736 |  | 365,753 |
| Total Other Liabilities | \$ | 772,631 | \$ | 663,390 |

The majority of Intragovernmental Other Liabilities are composed of tenant allowances for operating leases, monies received from prisoner funds, and certain receipts of cash that are in suspense, clearing, deposit, or general fund accounts that are owed to the Treasury.

Most of the Other Liabilities with the Public are composed of future funded energy savings performance contracts and utilities. In addition, Other Liabilities with the Public consists of project-generated proceeds from undercover operations. The proceeds not subject to forfeiture will be returned to the Department of Treasury General Fund at the conclusion of the project.

The majority of Total Other Liabilities are current with the exception of a portion that consists of capital leases and those liabilities related to future employee related expenses, such as accrued retirement contributions, life insurance, and retiree health benefits.

## Notes to the Principal Financial Statements

(Dollars in Thousands, Except as Noted)
Note 16. Contingencies and Commitments
Accrued
Liabilities

As of September 30, 2015

| Probable | $\$$ | 52,413 | $\$$ | 52,413 | $\$$ | 90,648 |
| :--- | :--- | :--- | :--- | ---: | ---: | ---: |
| Reasonably Possible |  |  |  | 111,472 |  | 172,921 |

As of September 30, 2014

| Probable | $\$$ | 58,125 | $\$$ | 58,125 | $\$$ | 108,530 |
| :--- | :--- | :--- | :--- | :--- | :--- | :--- |
| Reasonably Possible |  |  |  | 94,714 |  | 154,658 |

## Notes to the Principal Financial Statements <br> (Dollars in Thousands, Except as Noted)

## Note 17. Funds from Dedicated Collections

Funds from Dedicated Collections are financed by specifically identified revenues and are required by statute to be used for designated activities or purposes, and must be accounted for separately from the Government's general revenues. See SFFAS No. 27, as amended, for the required criteria for funds from dedicated collections.

As of September 30, 2015

|  | Assets Forfeiture Fund |  | U.S. Trustee System Fund |  | Antitrust Division |  | Crime Victims Fund |  | Diversion Control Fee Account |  | Federal Prison <br> Commissary <br> Fund |  | Total <br> Funds from <br> Dedicated Collections |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Balance Sheet |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Fund Balance with U. S. Treasury | \$ | 153,034 | \$ | 8,183 | \$ | 37,988 | \$ | 14,979,212 | \$ | 240,724 | \$ | 86,602 | \$ | 15,505,743 |
| Investments, Net |  | 6,233,642 |  | 138,968 |  |  |  |  |  |  |  |  |  | 6,362,610 |
| Other Assets |  | 136,455 |  | 35,458 |  | 5,507 |  | 4,866 |  | 13,819 |  | 23,911 |  | 220,016 |
| Total Assets | \$ | 6,513,131 | \$ | 182,609 | \$ | 43,495 | \$ | 14,984,078 | \$ | 254,543 | \$ | 110,513 | \$ | 22,088,369 |
| Liabilities |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Accounts Payable | \$ | 4,827,689 | \$ | 10,312 | \$ | 8,331 | \$ | 31,648 | \$ | 9,793 | \$ | 12,402 | \$ | 4,900,175 |
| Other Liabilities |  | 135,523 |  | 16,800 |  | 11,611 |  | 90,514 |  | 562,361 |  | 11,327 |  | 828,136 |
| Total Liabilities | \$ | 4,963,212 | \$ | 27,112 | \$ | 19,942 | \$ | 122,162 | \$ | 572,154 | \$ | 23,729 | \$ | 5,728,311 |
| Net Position |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Unexpended Appropriations | \$ | - | \$ | (82) | \$ | 31,356 | \$ |  | \$ |  | \$ |  | \$ | 31,274 |
| Cumulative Results of Operations |  | 1,549,919 |  | 155,579 |  | $(7,803)$ |  | 14,861,917 |  | $(317,611)$ |  | 86,784 |  | 16,328,785 |
| Total Net Position | \$ | 1,549,919 | \$ | 155,497 | \$ | 23,553 | \$ | 14,861,917 | \$ | $(317,611)$ | \$ | 86,784 | \$ | 16,360,059 |
| Total Liabilities and Net Position | \$ | 6,513,131 | \$ | 182,609 | \$ | 43,495 | \$ | 14,984,079 | \$ | 254,543 | \$ | 110,513 | \$ | 22,088,370 |

For the Fiscal Year Ended September 30, 2015

```
Statement of Net Cost
Gross Cost of Operations
Less: Earned Revenues Net Cost of Operations
```

Statement of Changes in Net Position Net Position Beginning of Period

Budgetary Financing Sources Other Financing Sources Total Financing Sources

Net Cost of Operations
Net Change
Net Position End of Period


These notes are an integral part of the financial statements.

## Notes to the Principal Financial Statements <br> (Dollars in Thousands, Except as Noted)

## Note 17. Funds from Dedicated Collections (continued)

As of September 30, 2014

|  | Assets Forfeiture Fund |  | U.S. Trustee System Fund |  | Antitrust <br> Division |  | Crime Victims <br> Fund |  | Diversion <br> Control Fee <br> Account |  | Federal Prison Commissary Fund |  | Total <br> Funds from <br> Dedicated Collections |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Balance Sheet |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Assets |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Fund Balance with U. S. Treasury | \$ | 124,255 | \$ | 2,024 | \$ | 41,003 | \$ | 13,040,986 | \$ | 185,756 | \$ | 90,639 | \$ | 13,484,663 |
| Investments, Net |  | 7,062,680 |  | 207,954 |  |  |  | - |  | - |  |  |  | 7,270,634 |
| Other Assets |  | 148,175 |  | 41,356 |  | 882 |  | 3,616 |  | 25,823 |  | 26,105 |  | 245,957 |
| Total Assets | \$ | 7,335,110 | \$ | 251,334 | \$ | 41,885 | \$ | 13,044,602 | \$ | 211,579 | \$ | 116,744 | \$ | 21,001,254 |
| Liabilities |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Accounts Payable | \$ | 4,633,169 | \$ | 9,804 | \$ | 6,753 | \$ | 14,867 | \$ | 8,029 | \$ | 9,805 | \$ | 4,682,427 |
| Other Liabilities |  | 141,093 |  | 16,017 |  | 10,944 |  | 58,213 |  | 536,523 |  | 11,559 |  | 774,349 |
| Total Liabilities | \$ | 4,774,262 | \$ | 25,821 | \$ | 17,697 | \$ | 73,080 | \$ | 544,552 | \$ | 21,364 | \$ | 5,456,776 |
| Net Position |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Unexpended Appropriations | \$ | - | \$ | 288 | \$ | 32,462 | \$ | - | \$ | - | \$ | - | \$ | 32,750 |
| Cumulative Results of Operations |  | 2,560,848 |  | 225,225 |  | $(8,274)$ |  | 12,971,522 |  | $(332,973)$ |  | 95,380 |  | 15,511,728 |
| Total Net Position | \$ | 2,560,848 | \$ | 225,513 | \$ | 24,188 | \$ | 12,971,522 | \$ | $(332,973)$ | \$ | 95,380 | \$ | 15,544,478 |
| Total Liabilities and Net Position | \$ | 7,335,110 | \$ | 251,334 | \$ | 41,885 | \$ | 13,044,602 | \$ | 211,579 | \$ | 116,744 | \$ | 21,001,254 |

For the Fiscal Year Ended September 30, 2014

|  | Assets Forfeiture Fund |  | U.S. Trustee System Fund |  | Antitrust <br> Division |  | Crime VictimsFund |  | Diversion Control Fee Account |  | Federal Prison Commissary Fund |  | Total <br> Funds from <br> Dedicated Collections |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Statement of Net Cost |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Gross Cost of Operations | \$ | 3,086,298 | \$ | 210,583 | \$ | 145,571 | \$ | 677,613 | \$ | 340,008 | \$ | 371,677 | \$ | 4,831,750 |
| Less: Earned Revenues |  | 14,065 |  | 175,685 |  | 105,690 |  | - |  | 314,357 |  | 368,343 |  | 978,140 |
| Net Cost of Operations | \$ | 3,072,233 | \$ | 34,898 | \$ | 39,881 | \$ | 677,613 | \$ | 25,651 | \$ | 3,334 | \$ | 3,853,610 |
| Statement of Changes in Net Position |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Net Position Beginning of Period | \$ | 1,855,767 | \$ | 258,593 | \$ | 22,038 | \$ | 10,057,641 | \$ | $(319,165)$ | \$ | 93,693 | \$ | 11,968,567 |
| Budgetary Financing Sources |  | 3,472,100 |  | 1,214 |  | 41,680 |  | 3,591,494 |  | - |  | - |  | 7,106,488 |
| Other Financing Sources |  | 305,214 |  | 604 |  | 351 |  | - |  | 11,843 |  | 5,021 |  | 323,033 |
| Total Financing Sources |  | 3,777,314 |  | 1,818 |  | 42,031 |  | 3,591,494 |  | 11,843 |  | 5,021 |  | 7,429,521 |
| Net Cost of Operations |  | $(3,072,233)$ |  | $(34,898)$ |  | $(39,881)$ |  | $(677,613)$ |  | $(25,651)$ |  | $(3,334)$ |  | $(3,853,610)$ |
| Net Change |  | 705,081 |  | $(33,080)$ |  | 2,150 |  | 2,913,881 |  | $(13,808)$ |  | 1,687 |  | 3,575,911 |
| Net Position End of Period | \$ | 2,560,848 | \$ | 225,513 | \$ | 24,188 | \$ | 12,971,522 | \$ | $(332,973)$ | \$ | 95,380 | \$ | 15,544,478 |

# Notes to the Principal Financial Statements 

(Dollars in Thousands, Except as Noted)

## Note 17. Funds from Dedicated Collections (continued)

The Comprehensive Crime Control Act of 1984 established the AFF to receive the proceeds of forfeiture and to pay the costs associated with such forfeitures, including the costs of managing and disposing of property, satisfying valid liens, mortgages, and other innocent owner claims, and costs associated with accomplishing the legal forfeiture of the property. Authorities of the fund have been amended by various public laws enacted since 1984. Under current law, authority to use the fund for certain investigative expenses shall be specified in annual appropriation acts. Expenses necessary to seize, detain, inventory, safeguard, maintain, advertise or sell property under seizure are funded through a permanent, indefinite appropriation. In addition, beginning in FY 1993, other general expenses of managing and operating the Asset Forfeiture Program are paid from the permanent, indefinite portion of the fund. Once all expenses are covered, the balance is maintained to meet ongoing expenses of the program. Excess unobligated balances may also be allocated by the Attorney General in accordance with 28 U.S.C. §524(c)(8)(E).

The United States Trustees (UST) supervises the administration of bankruptcy cases and private trustees in the Federal Bankruptcy Courts. The Bankruptcy Judges, UST, and Family Farmer Bankruptcy Act of 1986 (Public Law 99-554) expanded the pilot trustee program to a 21 region, nationwide program encompassing 88 judicial districts. The UST System Fund collects user fees assessed against debtors, which offset the annual appropriation.

The Antitrust Division administers and enforces antitrust and related statutes. This program primarily involves the investigation of suspected violations of the antitrust laws, the conduct of civil and criminal proceedings in the federal courts, and the maintenance of competitive conditions. The Antitrust Division collects filing fees for pre-merger notifications and retains these fees for expenditure in support of its programs.

The Crime Victims Fund is financed by collections of fines, penalty assessments, and bond forfeitures from defendants convicted of federal crimes. This fund supports victim assistance and compensation programs around the country and advocates, through policy development, for the fair treatment of crime victims. The Office for Victims of Crime administers formula and discretionary grants for programs designed to benefit victims, provides training for diverse professionals who work with victims, develops projects to enhance victims' rights and services, and undertakes public education and awareness activities on behalf of crime victims.

The Diversion Control Fee Account is established in the General Fund of the Treasury as a separate account. Fees charged by the DEA under the Diversion Control Program are set at a level that ensures the recovery of the full costs of operating this program. The program's purpose is to prevent, detect, and investigate the diversion of controlled substances from legitimate channels, while ensuring an adequate and uninterrupted supply of controlled substances required to meet legitimate needs.

The Federal Prison Commissary Fund was created in the early 1930s to allow inmates a means to purchase additional products and services above the necessities provided by appropriated federal funds, e.g., personal grooming products, snacks, postage stamps, and telephone services. The Trust Fund is a self-sustaining trust revolving fund account that is funded through sales of goods and services to inmates.

# Notes to the Principal Financial Statements <br> (Dollars in Thousands, Except as Noted) 

Note 18. Net Cost of Operations by Suborganization


For the Year Ended September 30, 2014

| Dollars in Thousands | AFF/SADF |  | ATF |  | BOP |  | DEA |  | FBI |  | FPI |  | OBDs |  | OJP |  | USMS |  | inations |  | nsolidated |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Goal 1: Prevent Terrorism and Promote the Nation's Security Consistent with the Rule of Law |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Gross Cost | \$ | \$ | 395,846 | \$ | - | \$ | 115,289 | \$ | 5,091,986 | \$ | - | \$ | 198,486 | \$ | - | \$ | 98,613 | \$ | $(27,927)$ | \$ | 5,872,293 |
| Less: Earned Revenues |  |  | - |  | - |  | 44,969 |  | 310,145 |  | - |  | 17,448 |  | - |  | - |  | $(27,927)$ |  | 344,635 |
| Net Cost of Operations |  |  | 395,846 |  | - |  | 70,320 |  | 4,781,841 |  | - |  | 181,038 |  | - |  | 98,613 |  | - |  | 5,527,658 |
| Goal 2: Prevent Crime, Protect the Rights of the American People, and Enforce Federal Law |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Gross Cost | 3,086,298 |  | 881,076 |  | 8,717 |  | 2,864,381 |  | 3,047,534 |  | - |  | 5,185,262 |  | 1,079,188 |  | 295,178 |  | $(1,200,070)$ |  | 15,247,564 |
| Less: Earned Revenues | 14,065 |  | 80,692 |  | - |  | 775,537 |  | 302,436 |  | - |  | 1,658,542 |  | 6,159 |  | - |  | $(1,200,070)$ |  | 1,637,361 |
| Net Cost of Operations | 3,072,233 |  | 800,384 |  | 8,717 |  | 2,088,844 |  | 2,745,098 |  | - |  | 3,526,720 |  | 1,073,029 |  | 295,178 |  | - |  | 13,610,203 |
| Goal 3: Ensure and Support the Fair, Impartial , Efficient and Transparent Administration of Justice at the Federal, State, Local, Tribal and International Levels |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Gross Cost | - |  | - |  | 7,843,468 |  | - |  | 918,839 |  | 543,495 |  | 848,381 |  | 1,518,908 |  | 2,672,976 |  | $(235,640)$ |  | 14,110,427 |
| Less: Earned Revenues | - |  | - |  | 418,509 |  | - |  | 495,701 |  | 478,099 |  | 17,621 |  | 17,259 |  | 57,854 |  | $(215,849)$ |  | 1,269,194 |
| Net Cost of Operations | - |  | - |  | 7,424,959 |  | - |  | 423,138 |  | 65,396 |  | 830,760 |  | 1,501,649 |  | 2,615,122 |  | $(19,791)$ |  | 12,841,233 |
| Net Cost of Operations | \$ 3,072,233 | \$ | 1,196,230 | \$ | 7,433,676 | \$ | 2,159,164 | \$ | 7,950,077 | \$ | 65,396 | \$ | 4,538,518 | \$ | 2,574,678 | \$ | 3,008,913 | \$ | $(19,791)$ | \$ | 31,979,094 |

Immaterial errors were identified in the FY 2014 Consolidated Statement of Net Cost. The allocation between strategic goals was reclassified to reflect an increase/decrease of $\$ 392$ million, (\$590) million, and $\$ 198$ million, within strategic goals 1,2 , and 3 , respectively. The allocation between strategic goals by component was reclassified to reflect an increase/decrease of $\$ 392$ million for ATF in goal 1; (\$392) million for ATF, ( $\$ 288$ ) million for OBDs and $\$ 90$ million for OJP in goal 2; and $\$ 288$ million for OBDs and (\$90) million for OJP in goal 3.

# Notes to the Principal Financial Statements 

(Dollars in Thousands, Except as Noted)

## Note 19. Imputed Financing from Costs Absorbed by Others

Imputed Inter-Departmental Financing Sources are the unreimbursed (i.e., non-reimbursed and underreimbursed) portion of the full costs of goods and services received by the Department from a providing entity that is not part of the Department. In accordance with SFFAS No. 30, Inter-Entity Cost Implementation Amending SFFAS No.4, Managerial Cost Accounting Concepts and Standards, the material Imputed Inter-Departmental financing sources currently recognized by the Department include the cost of benefits for the Federal Employees Health Benefits Program (FEHB), the Federal Employees’ Group Life Insurance Program (FEGLI), and the Federal Pension plans that are paid by other federal entities, and any un-reimbursed payments made from the Treasury Judgment Fund on behalf of the Department. The Treasury Judgment Fund was established by the Congress and funded at 31 U.S.C. §1304 to pay in whole or in part the court judgments and settlement agreements negotiated by the Department on behalf of agencies, as well as certain types of administrative awards. Interpretation of Federal Financial Accounting Standards Interpretation No. 2, Accounting for Treasury Judgment Fund Transactions, requires agencies to recognize liabilities and expenses when unfavorable litigation outcomes are probable and the amount can be estimated and will be paid by the Treasury Judgment Fund.

SFFAS No. 5, Accounting for Liabilities of the Federal Government, requires that employing agencies recognize the cost of pensions and other retirement benefits during their employees' active years of service. SFFAS No. 5 requires OPM to provide cost factors necessary to calculate the cost. OPM actuaries calculate the value of pension benefits expected to be paid in the future, and then determine the total funds to be contributed by and for covered employees, such that the amount calculated would be sufficient to fund the projected pension benefits. The cost factors are as follows:

|  |  | Category |
| :--- | :--- | :---: |
| Civil Service <br> Retirement <br> System (CSRS) | Regular Employees | Cost Factor (\%) |
|  | Regular Employees Offset | $33.4 \%$ |
|  | Law Enforcement Officers | $24.5 \%$ |
|  | Law Enforcement Officers Offset | $57.7 \%$ |


| Federal <br> Employees <br> Retirement <br> System (FERS) | Regular Employees | 14.8\% |
| :---: | :---: | :---: |
|  | Regular Employees - Revised Annuity Employees (RAE) | 15.4\% |
|  | Regular Employees - Further Revised Annuity Employees (FRAE) | 15.5\% |
|  | Law Enforcement Officers | 32.8\% |
|  | Law Enforcement Officers - RAE | 33.5\% |
|  | Law Enforcement Officers - FRAE | 33.6\% |

# Notes to the Principal Financial Statements <br> (Dollars in Thousands, Except as Noted) 

## Note 19. Imputed Financing from Costs Absorbed by Others (continued)

The cost to be paid by other agencies is the total calculated future costs, less employee and employer contributions. In addition, other retirement benefits, which include health and life insurance that are paid by other federal entities, must also be recorded.

For the Fiscal Years Ended September 30, 2015 and 2014

|  | 2015 |  | 2014 |  |
| :---: | :---: | :---: | :---: | :---: |
| Imputed Inter-Departmental Financing |  |  |  |  |
| U.S. Treasury Judgment Fund | \$ | 25,296 | \$ | 33,107 |
| Health Insurance |  | 528,947 |  | 499,434 |
| Life Insurance |  | 2,081 |  | 2,057 |
| Pension |  | 273,750 |  | 404,784 |
| Total Imputed Inter-Departmental | \$ | 830,074 | \$ | 939,382 |

Imputed Intra-Departmental Financing Sources as defined in SFFAS No. 4, Managerial Cost Accounting Standards and Concepts, are the unreimbursed portion of the full costs of goods and services received by a Department component from a providing entity that is part of the Department. Recognition is required for those transactions determined to be material to the receiving entity. The determination of whether the cost is material requires considerable judgment based on the specific facts and circumstances of each type of good or service provided. SFFAS No. 4 also states that costs for broad and general support need not be recognized by the receiving entity, unless such services form a vital and integral part of the operations or output of the receiving entity. Costs are considered broad and general if they are provided to many, if not all, reporting components and not specifically related to the receiving entity’s output. The FPI imputed $\$ 19,480$ and $\$ 19,791$ for FYs 2015 and 2014, respectively of unreimbursed costs for BOP warehouse space used in the production of goods by the FPI and for managerial and operational services BOP provided to FPI. These imputed costs have been eliminated from the consolidated financial statements.

# Notes to the Principal Financial Statements <br> (Dollars in Thousands, Except as Noted) 

## Note 20. Information Related to the Statement of Budgetary Resources

## Apportionment Categories of Obligations Incurred:



For the Fiscal Year Ended September 30, 2014
Apportioned Under

Category A
Category B
Exempt from Apportionment
Total


The apportionment categories are determined in accordance with the guidance provided in Part 4 "Instructions on Budget Execution" of OMB Circular A-11, Preparation, Submission and Execution of the Budget. Category A obligations represent resources apportioned for calendar quarters. Category B obligations represent resources apportioned for other time periods; for activities, projects, and objectives or for a combination thereof.

An immaterial error was identified in the Apportionment Categories of Obligations Incurred section of the FY 2014 Note 20, Information Related to the Statement of Budgetary Resources. The allocation between direct and total obligations apportioned under category A and category B authority were reclassified to reflect an increase/(decrease) of $\$ 725$ million and ( $\$ 725$ ) million, respectively.

# Notes to the Principal Financial Statements <br> (Dollars in Thousands, Except as Noted) 

## Note 20. Information Related to the Statement of Budgetary Resources (continued)

## Status of Undelivered Orders:

Undelivered Orders (UDO) represent the amount of goods and/or services ordered, which have not been actually or constructively received. This amount includes any orders which may have been prepaid or advanced but for which delivery or performance has not yet occurred.

As of September 30, 2015 and 2014

UDO Obligations Unpaid<br>UDO Obligations Prepaid/Advanced<br>Total UDO

| 2015 |  | 2014 |  |
| :---: | :---: | :---: | :---: |
| \$ | 11,161,325 | \$ | 9,457,991 |
|  | 443,927 |  | 486,644 |
| \$ | 11,605,252 | \$ | 9,944,635 |

## Permanent Indefinite Appropriations:

A permanent indefinite appropriation is open-ended as to both its period of availability (amount of time the agency has to spend the funds) and its amount. Following are the Department's permanent indefinite appropriations.

- 28 U.S.C. §524(c)(4) authorized the Attorney General to retain AFF receipts to pay operations expenses, equitable sharing to state and local law enforcement agencies who assist in forfeiture cases, and lien holders.
- On October 5, 1990, Congress passed the Radiation Exposure Compensation Act ("RECA" or "the Act"), 42 U.S.C. §2210, providing for compassionate payments to individuals who contracted certain cancers and other serious diseases as a result of their exposure to radiation released during above-ground nuclear weapons tests or as a result of their exposure to radiation during employment in underground uranium mines. Implementing regulations were issued by the Department of Justice and published in the Federal Register on April 10, 1992. These regulations established procedures to resolve claims in a reliable, objective, and non-adversarial manner, with little administrative cost to the United States or to the person filing the claim. Revisions to the regulations, published in the Federal Register on March 22, 1999, served to greater assist claimants in establishing entitlement to an award. On July 10, 2000, P.L. 106-245, the Radiation Exposure Compensation Act Amendments of 2000 ("the 2000 Amendments") were passed. On November 2, 2002, the President signed the "21st Century Department of Justice Appropriation Authorization Act" (P.L. 107-273). Contained in the law were several provisions relating to RECA. While most of these amendments were "technical" in nature, some affected eligibility criteria and revised claims adjudication procedures. The Consolidated Appropriations Act, 2005 provides a permanent indefinite appropriation for the OBDs’ Radiation Exposure Compensation Act program beginning FY 2006.


# Notes to the Principal Financial Statements <br> (Dollars in Thousands, Except as Noted) 

## Note 20. Information Related to the Statement of Budgetary Resources (continued)

## Permanent Indefinite Appropriations (continued):

- Congress established the Federal Prison Commissary Fund (Trust Fund) in 1932 to allow inmates a means to purchase additional products and services above the necessities provided by appropriated federal funds. The BOP Trust Fund is now a self-sustaining revolving account that is funded through the sales of goods and services, rather than annual or no-year appropriations.
- The Public Safety Officers’ Benefits Act of 1976 (the "PSOB Act") is generally codified at 42 U.S.C. § 46 Subchapter XII.

OJP's PSOB appropriation supports one mandatory and two discretionary programs that provide benefits to public safety officers who are severely injured in the line of duty and to the families and survivors of public safety officers killed or mortally injured in the line of duty. The PSOB Program offers three types of benefits:

1. Death Benefits, a one-time financial benefit to survivors of public safety officers whose deaths resulted from injuries sustained in the line of duty. Under the Hometown Heroes Survivors Benefit Act of 2003, survivors of public safety officers who die of a heart attack or stroke within 24 hours of stressful, non-routine public safety activities may also qualify for death benefits.
2. Disability Benefits, a one-time financial benefit to public safety officers permanently disabled by catastrophic injuries sustained in the line of duty.
3. Education Benefits, which provide financial support for higher education expenses (such as tuition and fees, books, supplies, and room and board) to the eligible spouses and children of public safety officers killed or permanently disabled in the line of duty.

## Legal Arrangements Affecting Use of Unobligated Balances:

Unobligated balances represent the cumulative amount of budget authority that is not obligated and that remains available for obligation under law, unless otherwise restricted or apportioned under Category C. The use of unobligated balances is restricted based on annual legislation requirements and other enabling authorities. Funds are appropriated on an annual, multi-year, no-year, and subsequent year basis. Appropriated funds shall expire on the last day of availability and are no longer available for new obligations. Unobligated balances in unexpired fund symbols are available in the next fiscal year for new obligations unless some restrictions had been placed on those funds by law. Amounts in expired fund symbols are unavailable for new obligations, but may be used to adjust previously established obligations.

# Notes to the Principal Financial Statements <br> (Dollars in Thousands, Except as Noted) 

## Note 20. Information Related to the Statement of Budgetary Resources (continued)

## Statement of Budgetary Resources vs. Budget of the United States Government:

The reconciliation as of September 30, 2014 is presented below. The reconciliation as of September 30, 2015 is not presented, because the submission of the Budget of the United States (Budget) for FY 2017, which presents the execution of the FY 2015 Budget, occurs after publication of these financial statements. The Department of Justice Budget Appendix can be found on the OMB website and will be available in early February 2016.

| For the Fiscal Year Ended September 30, 2014 (Dollars in Millions) | Budgetary <br> Resources |  | Obligations Incurred |  | Distributed Offsetting Receipts |  | Net Outlays |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Statement of Budgetary Resources (SBR) | \$ | 44,098 | \$ | 38,273 | \$ | 496 | \$ | 29,022 |
| Funds not Reported in the Budget |  |  |  |  |  |  |  |  |
| Expired Funds: OBDs, USMS, DEA, OJP, FBI, ATF \& BOP |  | (830) |  | (122) |  | - |  | - |
| AFF/SADF Forfeiture Activity |  | 26 |  | (4) |  | - |  | 8 |
| USMS Court Security Funds |  | (447) |  | (428) |  | - |  | (395) |
| Distributed Offsetting Receipts |  | - |  | - |  | 141 |  | (142) |
| Special and Trust Fund Receipts |  | - |  | - |  | - |  | 632 |
| Other |  | (8) |  | (5) |  | (1) |  | - |
| Budget of the United States Government | \$ | 42,839 | \$ | 37,714 | \$ | 636 | \$ | 29,125 |

Other differences represent financial statement adjustments, timing differences and other immaterial differences between amounts reported in the Department SBR and the Budget of the United States Government.

# Notes to the Principal Financial Statements <br> (Dollars in Thousands, Except as Noted) 

## Note 21. Net Custodial Revenue Activity

Custodial revenue activity represents those collections of non-exchange revenue on behalf of other recipient entities. These collections are not recorded as revenue by the Department but as activity on the Statements of Custodial Activity. The custodial liabilities presented on the Consolidated Balance Sheets and Note 15 represent funds held by the Department that have yet to be disbursed to the appropriate Federal agency or individual.

The primary source of the Department's Office of Debt Collection Management (DCM) collections consists of civil litigated matters, e.g., student loan defaults, and health care fraud. DCM also processes certain payments on criminal debts as an accommodation for the BOP and the Clerks of the U.S. District Courts. The BOP aggregates collections of inmate criminal debt by correction facility, and the DCM sorts the collections by judicial district and disburses payments to the respective Clerks of the U.S. Court. DCM may accept wire transfers or other payments on a criminal debt, in rare cases, if a Clerk of the U.S. Court is unable to do so. In addition, other negligible custodial collections occur for interest, fines, and penalties. Lastly, the DCM processes collections of criminal funds related to the Department's Swiss Bank Program. These proceeds from the Swiss Bank Program are deposited to the Treasury General Fund.

The USAOs' collect civil fines, penalties, and restitution payments that are incidental to its mission. Specific to the "French bank Credit Lyonnais and French company Artemis settlement fund", the USAOs, by court order were given the investment authority and the settlement funds collected must be invested. The EOUSA invest these funds with the Treasury, Bureau of the Public Debt. Overall, the OBDs custodial collections totaled $\$ 16,820,920$ and $\$ 13,879,953$ for the fiscal years ended September 30, 2015 and 2014, respectively. As of September 30, 2015 and 2014, the custodial assets and liabilities recorded by the OBDs on the Consolidated Balance Sheets are $\$ 1,661,979$ and $\$ 807,904$, respectively.

For the fiscal years ended September 30, 2015 and 2014, DEA collected $\$ 46,394$ and $\$ 28,284$, respectively. DEA's collections include $\$ 15$ million of the total fees collected for the Diversion Control Program and civil monetary penalties related to violations of the Controlled Substances Act that were incidental to DEA's mission. Since DEA has no statutory authority to use these excess funds, DEA transmits them to the Treasury General Fund. The DEA has a custodial liability for funds that have not yet been transmitted to the Treasury General Fund. As of September 30, 2015 and 2014 balances for custodial liabilities were $\$ 4,221$ and $\$ 4,737$, respectively.

As an agent of the federal government and as authorized by 26 U.S.C. § 6301, ATF collects fees from firearms and explosives industries, as well as import, permit and license fees. Special Occupational Taxes are collected from certain firearms businesses. Miscellaneous collections include project-generated proceeds. As ATF is unable to use these collections in its operations, ATF also has the authority to transfer these collections to the Treasury General Fund. The ATF custodial collections totaled \$43,669 and $\$ 34,548$ for the fiscal years ended September 30, 2015 and 2014, respectively. As of September 30, 2015 and 2014, ATF did not have any custodial liabilities.

# Notes to the Principal Financial Statements <br> (Dollars in Thousands, Except as Noted) 

## Note 21. Net Custodial Revenue Activity (continued)

The FBI collected $\$ 5,214$ and $\$ 5,405$, for the fiscal years ended September 30, 2015 and 2014, respectively, in restitution payments, seized abandoned cash, and project generated proceeds. These collections were incidental to the FBI's mission. Since the FBI does not have statutory authority to use these funds, the FBI remits these funds upon receipt to the U.S. Treasury's General Fund. As of September 30, 2015 and 2014 balances for custodial liabilities were $\$ 19$ and $\$ 0$, respectively.

For the fiscal years ended September 30, 2015 and 2014, the BOP collected $\$ 41$ and $\$ 44$, respectively, in collections of fines and penalties, confiscated funds, found money on institution grounds, inmate's funds whose whereabouts are unknown and excess meal ticket collections. These collections were incidental to the BOP's mission. Since the BOP does not have statutory authority to use these funds, the BOP remits these funds to the Treasury's General Fund. As of September 30, 2015 and 2014, BOP did not have any custodial liabilities.

An immaterial error was identified in the Dispositions of Collections section of the FY 2014 Statement of Custodial Activities. The Dispositions of Collections to the Department of the Treasury was misstated by $\$ 5.7$ billion and the Treasury General Fund was misstated by ( $\$ 5.7$ ) billion.

## Notes to the Principal Financial Statements <br> (Dollars in Thousands, Except as Noted)

## Note 22. OMB Circular A-136 Consolidated Balance Sheet Presentation

U.S. Department of Justice

Consolidated Balance Sheets
As of September 30, 2015 and 2014

Dollars in Thousands

| ASSETS |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: |
| Intragovernmental |  |  |  |  |
| Fund Balance with U.S. Treasury | \$ | 31,234,522 | \$ | 26,878,549 |
| Investments, Net |  | 7,824,789 |  | 8,940,208 |
| Accounts Receivable, Net |  | 498,539 |  | 507,672 |
| Other Assets |  | 57,453 |  | 74,062 |
| Total Intragovernmental |  | 39,615,303 |  | 36,400,491 |
| Cash and Other Monetary Assets |  | 1,146,230 |  | 190,965 |
| Accounts Receivable, Net |  | 83,490 |  | 93,326 |
| Inventory and Related Property, Net |  | 301,756 |  | 265,614 |
| General Property, Plant and Equipment, Net |  | 9,269,415 |  | 9,678,390 |
| Other Assets |  | 399,287 |  | 384,374 |
| Total Assets | \$ | 50,815,481 | \$ | 47,013,160 |
| LIABILITIES |  |  |  |  |
| Intragovernmental |  |  |  |  |
| Accounts Payable | \$ | 320,091 | \$ | 341,756 |
| Other Liabilities |  | 2,102,671 |  | 1,247,704 |
| Total Intragovernmental |  | 2,422,762 |  | 1,589,460 |
| Accounts Payable |  | 6,349,078 |  | 5,879,495 |
| Federal Employee and Veteran Benefits |  | 1,654,318 |  | 1,679,245 |
| Environmental and Disposal Liabilities |  | 79,802 |  | 78,799 |
| Other Liabilities |  | 8,131,076 |  | 7,378,491 |
| Total Liabilities | \$ | 18,637,036 | \$ | 16,605,490 |
| NET POSITION |  |  |  |  |
| Unexpended Appropriations - Funds from Dedicated Collections | \$ | 31,274 | \$ | 32,750 |
| Unexpended Appropriations - All Other Funds |  | 9,131,425 |  | 9,585,702 |
| Cumulative Results of Operations - Funds from Dedicated Collections |  | 16,328,785 |  | 15,511,728 |
| Cumulative Results of Operations - All Other Funds |  | 6,686,961 |  | 5,277,490 |
| Total Net Position | \$ | 32,178,445 | \$ | 30,407,670 |
| Total Liabilities and Net Position | \$ | 50,815,481 | \$ | 47,013,160 |

## Notes to the Principal Financial Statements <br> (Dollars in Thousands, Except as Noted)

## Note 23. Reconciliation of Net Cost of Operations (proprietary) to Budget

For the Fiscal Years Ended September 30, 2015 and 2014

|  | 2015 |  | 2014 |  |
| :---: | :---: | :---: | :---: | :---: |
| Resources Used to Finance Activities |  |  |  |  |
| Budgetary Resources Obligated |  |  |  |  |
| Obligations Incurred | \$ | 40,357,528 | \$ | 38,273,442 |
| Less: Spending Authority from Offsetting Collections and Recoveries |  | 7,698,014 |  | 6,458,998 |
| Obligations Net of Offsetting Collections and Recoveries |  | 32,659,514 |  | 31,814,444 |
| Less: Offsetting Receipts |  | 629,088 |  | 495,904 |
| Net Obligations |  | 32,030,426 |  | 31,318,540 |
| Other Resources |  |  |  |  |
| Donations and Forfeitures of Property |  | 337,358 |  | 308,307 |
| Transfers-In/Out Without Reimbursement |  | 6,980 |  | 3,635 |
| Imputed Financing from Costs Absorbed by Others (Note 19) |  | 830,074 |  | 939,382 |
| Other |  | $(10,836)$ |  | $(8,193)$ |
| Net Other Resources Used to Finance Activities |  | 1,163,576 |  | 1,243,131 |
| Total Resources Used to Finance Activities |  | 33,194,002 |  | 32,561,671 |
| Resources Used to Finance Items not Part of the Net Cost of Operations |  |  |  |  |
| Net Change in Budgetary Resources Obligated for Goods, Services and Benefits Ordered but not Yet Provided$\begin{equation*} (1,590,405) \tag{346,775} \end{equation*}$ |  |  |  |  |
| Resources That Fund Expenses Recognized in Prior Periods (Note 24) |  | $(280,142)$ |  | $(161,335)$ |
| Budgetary Offsetting Collections and Receipts That do not |  |  |  |  |
| Resources That Finance the Acquisition of Assets |  | $(716,915)$ |  | $(694,913)$ |
| Other Resources or Adjustments to Net Obligated Resources |  |  |  |  |
| Total Resources Used to Finance Items not Part of the Net Cost of Operations |  | $(3,012,677)$ |  | $(1,675,301)$ |
| Total Resources Used to Finance the Net Cost of Operations | \$ | 30,181,325 | \$ | 30,886,370 |

These notes are an integral part of the financial statements.

## Notes to the Principal Financial Statements

(Dollars in Thousands, Except as Noted)

## Note 23. Reconciliation of Net Cost of Operations (proprietary) to Budget (continued)

For the Fiscal Years Ended September 30, 2015 and 2014
Components of Net Cost of Operations That Did Not Require or Generate Resources in the Current Period

Components That will Require or Generate Resources in in Future Periods (Note 24)
Depreciation and Amortization
Revaluation of Assets or Liabilities
Other
Total Components of Net Cost of Operations That Did Not Require or Generate Resources in the Current Period

Net Cost of Operations

| 2015 |  | 2014 |  |
| :---: | :---: | :---: | :---: |
| \$ | 84,718 | \$ | 139,051 |
|  | 1,050,318 |  | 957,904 |
|  | 31,287 |  | 14,897 |
|  | $(2,353)$ |  | $(19,128)$ |
| \$ | 1,163,970 | \$ | 1,092,724 |

$\xlongequal{\$ \quad 31,345,295} \xlongequal{\$ \quad 31,979,094}$

# Notes to the Principal Financial Statements <br> (Dollars in Thousands, Except as Noted) 

## Note 24. Explanation of Differences Between Liabilities not Covered by Budgetary Resources and Components of Net Cost of Operations Requiring or Generating Resources in Future Periods

Liabilities that are not covered by realized budgetary resources and for which there is no certainty that budgetary authority will be realized, such as the enactment of an appropriation, are considered liabilities not covered by budgetary resources. These liabilities totaling $\$ 6,610,912$ and $\$ 6,817,785$ as of September 30, 2015 and 2014, respectively, are discussed in Note 11, Liabilities not Covered by Budgetary Resources. Decreases in these liabilities result from current year budgetary resources that were used to fund expenses recognized in prior periods. Increases in these liabilities represent unfunded expenses that were recognized in the current period. These increases along with the change in the portion of exchange revenue receivables from the public, which are not considered budgetary resources until collected, represent components of current period net cost of operations that will require or generate budgetary resources in future periods. The changes in liabilities not covered by budgetary resources and receivables generating resources in future periods are comprised of the following:

For the Fiscal Years Ended September 30, 2015 and 2014
Resources that Fund Expenses Recognized in Prior Periods Decrease in Liabiltites Not Covered by Budgetary Resources: Decrease in Accrued Annual and Compensatory Leave Liabilities
Decrease in Actuarial FECA Liabilities
Decrease in Contingent Liabilities
Decrease in Unfunded Capital Lease Liabilities
Decrease in RECA Liabilities
Decrease in September 11th Victim Compensation Act Liabilities
Decrease in Other Unfunded Employment Related Liabilities Total Decrease in Liabilities Not Covered by Budgetary Resources Total Resources that Fund Expenses Recognized in Prior Periods
Components That Will Require or Generate Resources in Future Periods (Increase)/Decrease in Exchange Revenue Receivable from the Public
(Increase)/Decrease in Surcharge Revenue Receivable from the Public
Increase in Liabilities Not Covered by Budgetary Resources:
Increase in Accrued Annual and Compensatory Leave Liabilities
Increase in Actuarial FECA Liabilities
Increase in Accrued FECA Liabilitie
Increase in Deferred Revenue
Increase in Contingent Liabilities
Increase in Other Liabilities
Increase in Environmental and Disposal Liabilities
Total Increase in Liabilities Not Covered by Budgetary Resources
Total Components that Will Require or Generate Resources in Future Periods

| 2015 |  | 2014 |  |
| :---: | :---: | :---: | :---: |
| \$ | - | \$ | $(2,656)$ |
|  | $(24,927)$ |  | - |
|  | $(5,712)$ |  | - |
|  | (32) |  | $(8,555)$ |
|  | $(127,901)$ |  | $(98,804)$ |
|  | $(121,409)$ |  | $(51,128)$ |
|  | (161) |  | (192) |
|  | $(280,142)$ |  | $(161,335)$ |
| \$ | $(280,142)$ | \$ | $(161,335)$ |
| \$ | 7,908 | \$ | 6,350 |
|  | 3,541 |  | $(9,474)$ |
|  | 23,109 |  | - |
|  | - |  | 46,629 |
|  | 9,545 |  | 3,192 |
|  | 24,893 |  | 44,155 |
|  | - |  | 31,554 |
|  | 14,719 |  | 14,522 |
|  | 1,003 |  | 2,123 |
|  | 73,269 |  | 142,175 |
| \$ | 84,718 | \$ | 139,051 |

# Notes to the Principal Financial Statements <br> (Dollars in Thousands, Except as Noted) 

## Note 25. Compensation Funds

## Radiation Exposure Compensation Act

On October 15, 1990, Congress passed the Radiation Exposure Compensation Act (RECA), 42 U.S.C. § 2210, providing for compassionate payments to individuals who contracted certain cancers and other serious diseases as a result of their exposure to radiation released during above-ground nuclear weapons tests or as a result of their exposure to radiation during employment in underground uranium mines. Implementing regulations were issued by the Department and published in the Federal Register on April 10, 1992, establishing procedures to resolve claims in a reliable, objective, and non-adversarial manner, with little administrative cost to the United States or to the person filing the claim. Revisions to the regulations, published in the Federal Register on March 22, 1999, served to greater assist claimants in establishing entitlement to an award.

On July 10, 2000, the Radiation Exposure Compensation Act Amendments of 2000, P.L. 106-245, was enacted. Some of the widespread changes include new claimant populations, additional compensable diseases, lower radiation exposure thresholds, modified medical documentation requirements, and removal of certain disease restrictions. Pursuant to the 2000 Amendments, the Department was directed to issue implementing regulations. The Department published two related rulemakings in the Federal Register to implement the legislation.

Subsequent action by Congress required modification to those rulemakings. Therefore, the Department published a "final" rule in the Federal Register on March 23, 2004, which went into effect on April 22, 2004.

There are now five categories of claimants: uranium miners, uranium millers, ore transporters, downwinders, and on-site participants. Each category requires similar eligibility criteria: if claimants can demonstrate that they contracted a compensable disease after working or residing in a designated location for a specified period of time, they qualify for compensation.

The enactment of two pieces of legislation changed the funding sources for RECA claimants. The National Defense Authorization Act for FY 2005 requires that RECA Section 5 claimants (uranium miners, millers, and ore transporters) be paid out of the Department of Labor's (Labor) Energy Employees Occupational Illness Compensation Fund. The RECA Fund began exclusively paying RECA Section 4 claimants (downwinders and on-site participants) in FY 2005. The Consolidated Appropriations Act, 2005, contains language that made funding for the RECA Trust Fund mandatory and indefinite beginning in FY 2006.

The OBDs recognized liabilities of $\$ 433,760$ and $\$ 561,661$ for estimated future benefits payable by the Department as of September 30, 2015 and 2014, respectively, to eligible individuals under the Act through FY 2023. The estimated liability is based on activity between FYs 2007-2012. Key factors in determining future liability are trends in the number of claims filed, trends in the percentage of claims adjudicated, and trends in the percentage of claims approved. In FY 2015, based on the approach used in the FY 2014, DOJ refined the approach for selecting the interest rate assumptions. For FY 2015, projected payments were discounted to present value based on nominal discount rates. For FY 2014, projected payments were discounted to present value based on OMB's real interest rate assumptions.

# Notes to the Principal Financial Statements <br> (Dollars in Thousands, Except as Noted) 

## Note 25. Compensation Funds (continued)

## September $11^{\text {th }}$ Victim Compensation Fund

Title II of the James Zadroga 9/11 Health and Compensation Act of 2010 (Zadroga Act) P.L. 111-347, reactivated the September $11^{\text {th }}$ Victim Compensation Fund of 2001 and requires a Special Master, appointed by the Attorney General, to provide compensation to any individual (or a personal representative of a deceased individual) who suffered physical harm or was killed as a result of the terrorist-related aircraft crashes of September 11, 2001, or the debris removal efforts that took place in the immediate aftermath of those crashes. The Zadroga Act amends the Air Transportation Safety and System Stabilization Act of 2001, by among other things: Expanding the geographic zone recognized as a 9/11 crash site and providing greater consistency with the World Trade Center Health Program by adding additional forms of proof that may be used to establish eligibility.
The Zadroga Act requires that the total amount of Federal funds paid including compensation with respect to claims filed on or after October 3, 2011, shall not exceed $\$ 2,775,000$. Furthermore, the total amount of Federal funds expended during the period from October 3, 2011, through October 3, 2016, may not exceed $\$ 875,000$. As of September 30, 2015, the Department of Justice received appropriations of $\$ 366,907$, which included rescissions of $\$ 28,893$. Based on OMB's guidance, DOJ should return all apportioned unobligated funds at the end of each fiscal year via Treasury's FMS 2108, Year-End Closing Statement. Summarized financial information about appropriated funds received, donations received from the public, benefit payments disbursed and payable, and the Fund balance is presented below:

As of September 30, 2015 and 2014

```
Appropriated Funds Received - Current Year
Appropriated Funds Received - Carryforward
Rescission
Total Funds Received
```

| 2015 |  | 2014 |  |
| :---: | :---: | :---: | :---: |
| \$ | 395,800 | \$ | 200,000 |
|  | 10,632 |  | 8,728 |
|  | $(8,863)$ |  | $(3,715)$ |
| \$ | 397,569 | \$ | 205,013 |


| Less: | Adjudicated Benefit Claims Disbursements |
| :--- | :--- |
| Salaries and Expenses Disbursements |  |
| Funds Returned to Treasury |  |
|  | Total Disbursements |
| Fund Balance with Treasury |  |



Federal Funds Available for September 11th Victim Compensation Fund
\$ 2,700,584
\$ 2,751,712
$\begin{array}{ll}\text { Less: } & \text { Change in Unpaid Obligations } \\ & \text { Adjudicated Benefit Claims Disbursements } \\ & \text { Salaries and Expenses Disbursements } \\ & \text { Total Funded Liabilities } \\ \text { Unfunded Liability for September 11th Victim Compensation Fund }\end{array}$

| 347 |  | 1,904 |
| ---: | ---: | ---: | ---: |
| 101,472 |  | 32,168 |
| 19,590 |  | 17,056 |
|  | 121,409 | 51,128 |
| $\$ 2,579,175$ |  |  |
|  |  | $\$ 2,700,584$ |

# Notes to the Principal Financial Statements <br> (Dollars in Thousands, Except as Noted) 

## Note 26. Changes in Accounting Principles

DOJ Financial Management Policy Memorandum, (FMPM) 13-12, Capitalization of General Property, Plant, and Equipment (PP\&E) and Internal Use Software (IUS), requires DOJ Components to apply the revised increases to capitalization thresholds for PP\&E and IUS. The application of this policy increases efficiency and cost effectiveness of DOJ's property management efforts while maintaining a system of internal controls. The majority of the Department exercised the early implementation option. With the exception of BOP, all other DOJ Components fully implemented FMPM 13-12 by September 30, 2014.

The primary impact of this policy change increased the thresholds for capitalizing and reporting real property, including leasehold improvements; personal property; and internal use software. This change in accounting principle caused a $\$ 121,114$ reduction in the overall PP\&E balance for FY 2015. The pre-FY 2015 effect is recognized in the beginning balances of cumulative results of operations on the Consolidated Statements of Changes in Net Position.

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## REQUI RED SUPPLEMENTARY I NFORMATI ON

(Unaudited)

U. S. Department of Justice
Combining Statement of Budgetary Resources
For the Fiscal Year Ended September 30, 2015
$\begin{array}{llllllll}\text { ATF } & \text { BOP } & \text { OJP } & \text { DEA } & \text { FBI } & \text { FPI } & \text { OBDs } & \text { USMS }\end{array}$

| \$ | 1,915,572 | S | 30,803 | \$ | 300,243 | S | 171,614 | S | 242,484 | S | 1,321,242 | S | 182,959 | S | 1,361,657 | S | 298,157 | \$ | 5,824,731 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | 69,845 |  | 32,980 |  | 25,438 |  | 66,975 |  | 94,549 |  | 225,535 |  | - |  | 226,270 |  | 56,889 |  | 798,481 |
|  |  |  | $(8,752)$ |  | $(11,498)$ |  | (28,526) |  | $(2,984)$ |  | (39,791) |  |  |  | $(20,068)$ |  | $(14,330)$ |  | (125,949) |
|  | 1,985,417 |  | 55,031 |  | 314,183 |  | 210,063 |  | 334,049 |  | 1,506,986 |  | 182,959 |  | 1,567,859 |  | 340,716 |  | 6,497,263 |
|  | 1,742,356 |  | 1,430,158 |  | 6,919,615 |  | 3,977,171 |  | 2,712,338 |  | 8,989,686 |  |  |  | 5,278,783 |  | 1,993,155 |  | 33,043,262 |
|  | 16,118 |  | 87,115 |  | 414,282 |  | 210,351 |  | 522,716 |  | 1,204,903 |  | 564,172 |  | 2,692,556 |  | 1,182,137 |  | 6,894,350 |
| S | 3,743,891 | S | 1,572,304 | S | 7,648,080 | S | 4,397,585 | \$ | 3,569,103 | S | 1,701,575 | S | 747,13 | \$ | 9,539,19 | S | 3,516,00 | \$ | 46,434,875 |
| \$ | 2,727,406 | S | 1,310,541 | S | 7,311,483 | s | 4,277,964 | S | 3,014,317 | S | 9,704,484 | S | 627,303 | S | 8,186,222 | s | 3,197,808 | \$ | 40,357,528 |
|  | 796,822 |  | 251,958 |  | 160,498 |  | 108,713 |  | 518,558 |  | 1,609,687 |  | - |  | 1,056,504 |  | 270,657 |  | 4,773,397 |
|  |  |  |  |  | 56,121 |  |  |  |  |  |  |  | 119,828 |  |  |  |  |  | 175,949 |
|  | 219,663 |  | 9,805 |  | 119,978 |  | 10,908 |  | 36,228 |  | 387,404 |  | - |  | 296,472 |  | 47,543 |  | 1,128,001 |
|  | 1,016,485 |  | 261,763 |  | 336,597 |  | 119,621 |  | 554,786 |  | 1,997,091 |  | 119,828 |  | 1,352,976 |  | 318,200 |  | 6,077,347 |
| S | 3,743,891 | S | 1,572,304 | S | 7,648,080 | S | 4,397,585 | S | 3,569,103 | S | 11,701,575 | S | 747,131 | s | 9,539,198 | S | 3,516,008 | S | 46,434,875 |
| \$ | $\begin{aligned} & \text { 4,813,200 } \\ & 2,727,406 \end{aligned}$ | \$ | $\begin{array}{r} 253,938 \\ 1,310,541 \end{array}$ | \$ | $\begin{array}{r} 725,928 \\ 7,311,483 \end{array}$ | \$ | $\begin{aligned} & 3,904,697 \\ & 4,277,964 \end{aligned}$ | \$ | $\begin{array}{r} 577,616 \\ 3,014,317 \end{array}$ | \$ | 2,783,840 <br> 9,704,484 | \$ | $\begin{aligned} & 171,461 \\ & 627,303 \end{aligned}$ | \$ | $\begin{aligned} & 3,519,630 \\ & 8,186,222 \end{aligned}$ | \$ | $\begin{array}{r} 467,147 \\ 3,197,808 \end{array}$ | \$ | $\begin{aligned} & 17,217,457 \\ & 40,357,528 \end{aligned}$ |
|  | $(2,433,174)$ |  | $(1,291,086)$ |  | $(7,350,897)$ |  | $(2,380,418)$ |  | $(2,903,919)$ |  | (9,427,102) |  | $(665,653)$ |  | $(7,862,521)$ |  | $(3,088,311)$ |  | $(37,403,081)$ |
|  | $(69,845)$ |  | $(32,980)$ |  | $(25,438)$ |  | $(66,975)$ |  | $(94,549)$ |  | $(225,535)$ |  | - |  | $(226,270)$ |  | $(56,889)$ |  | $(798,481)$ |
|  | 5,037,587 |  | 240,413 |  | 661,076 |  | 5,735,268 |  | 593,465 |  | 2,835,687 |  | 133,111 |  | 3,617,061 |  | 519,755 |  | 19,373,423 |
|  | $(11,503)$ |  | $(56,712)$ |  | $(5,007)$ |  | $(118,571)$ |  | $(149,568)$ |  | $(606,615)$ |  | $(22,485)$ |  | $(800,576)$ |  | $(18,368)$ |  | $(1,789,405)$ |
|  | 5,927 |  | 4,969 |  | $(1,423)$ |  | (196) |  | $(7,717)$ |  | 69,389 |  | $(15,272)$ |  | $(90,187)$ |  | 10,263 |  | (24,247) |
| S | $(5,576)$ | S | (51,743) | s | $(6,430)$ | S | $(118,767)$ | S | $(157,285)$ | S | (537,226) | S | $(37,757)$ | S | $(890,763)$ | S | $(8,105)$ | S | (1,813,652) |
| S | 4,801,697 | \$ | 197,226 | \$ | 720,921 | S | 3,786,126 | S | 428,048 | \$ | 2,177,225 | S | 148,976 | \$ | 2,719,054 | \$ | 448,779 | S | 15,428,052 |
| S | 5,032,011 | S | 188,670 | S | 654,646 | S | 5,616,501 | S | 436,180 | S | 2,298,461 | S | 95,354 | S | 2,726,298 | S | 511,650 | S | 17,559,771 |

Budgetary Resources
Unobligated Balance, Net, Brought Forward, October 1
Recoveries of Prior Year Unpaid Obligations
Other Changes in Unobligated Balance
Unobligated Balance from Prior Year Budget Authority, Net
Appropriations (discretionary and mandatory)
Spending Authority from Offsetting Collections (discretionary and mandatory)
Total Budgetary Resources
Status of Budgetary Resources:
Obligations Incurred (Note 20)
Unobligated Balance, End of Year:
Apportioned
Exempt from Apportionment
Unapportioned
Total Unobligated Balance - End of Year
Total Status of Budgetary Resources:
Change in Obligated Balance:
Unpaid Obligations:
Unpaid obligations, Brought Forward, October 1
Obligations Incurred
Outlays, Gross $(-)$
Recoveries of Prior Year Unpaid Obligations ( - )
Unpaid Obligations, End of Year
Uncollected Payments:
Uncollected Payments from Federal Sources, Brought Forward, October $1(-)$
Change in Uncollected Customer Payments from Federal Sources
Unocllected Customer Payments from Federal Sources, End of Year
Memorandum (non-add) Entries:
Obbligated balance, Start of Year
Obligated balance, End of Year

U. S. Department of Justice
Combining Statement of Budgetary Resources
For the Fiscal Year Ended September 30, 2014
ATF $\quad$ BOP OIP DEA

| \$ | 886,738 | \$ | 33,497 | \$ | 273,674 |  | 180,633 | \$ | 232,812 | \$ | 1,124,439 | \$ | 198,941 | \$ | 907,841 | \$ | 156,392 | \$ | 3,994,967 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | 71,239 |  | 24,952 |  | 25,649 |  | 74,255 |  | 92,113 |  | 197,730 |  | - |  | 203,380 |  | 56,907 |  | 746,225 |
|  |  |  | (752) |  | $(15,832)$ |  | $(6,082)$ |  | (42) |  | $(38,515)$ |  |  |  | 59,185 |  | (383) |  | $(2,421)$ |
|  | 957,977 |  | 57,697 |  | 283,491 |  | 248,806 |  | 324,883 |  | 1,283,654 |  | 198,941 |  | 1,170,406 |  | 212,916 |  | 4,738,771 |
|  | 4,079,273 |  | 1,179,332 |  | 6,859,000 |  | 2,345,103 |  | 2,392,785 |  | 8,345,443 |  |  |  | 5,310,067 |  | 3,138,888 |  | 33,649,891 |
|  | 14,242 |  | 81,307 |  | 418,509 |  | 206,118 |  | 508,288 |  | 1,178,873 |  | 478,099 |  | 2,724,304 |  | 99,771 |  | 5,709,511 |
| S | 5,051,492 | S | 1,318,336 | S | 7,561,000 | \$ | 2,800,027 | \$ | 3,225,956 | \$ | 10,807,970 | \$ | 677,040 | S | 9,204,777 | S | 3,451,575 | S | 44,098,173 |
| \$ | 3,135,920 | \$ | 1,287,533 | \$ | 7,260,757 |  | 2,628,413 | \$ | 2,983,472 | \$ | 9,486,728 | \$ | 494,081 | \$ | 7,843,120 | \$ | 3,153,418 | \$ | 38,273,442 |
|  | 1,836,188 |  | 16,466 |  | 102,538 |  | 126,569 |  | 169,185 |  | 1,110,032 |  | - |  | 1,098,150 |  | 253,814 |  | 4,712,942 |
|  |  |  |  |  | 67,999 |  |  |  |  |  |  |  | 182,959 |  |  |  |  |  | 250,958 |
|  | 79,384 |  | 14,337 |  | 129,706 |  | 45,045 |  | 73,299 |  | 211,210 |  |  |  | 263,507 |  | 44,343 |  | 860,831 |
|  | 1,915,572 |  | 30,803 |  | 300,243 |  | 171,614 |  | 242,484 |  | 1,321,242 |  | 182,959 |  | 1,361,657 |  | 298,157 |  | 5,824,731 |
| S | 5,051,492 | \$ | 1,318,336 | \$ | 7,561,000 | \$ | 2,800,027 | \$ | 3,225,956 | \$ | 10,807,970 | \$ | 677,040 | \$ | 9,204,777 | \$ | 3,451,575 | \$ | 44,098,173 |
| \$ | 3,131,775 | S | 194,661 | \$ | 711,297 | \$ | 3,914,916 | \$ | 506,378 | \$ | 2,425,794 | \$ | 118,487 | \$ | 3,335,991 | \$ | 458,721 | \$ | 14,798,020 |
|  | 3,135,920 |  | 1,287,533 |  | 7,260,757 |  | 2,628,413 |  | 2,983,472 |  | 9,486,728 |  | 494,081 |  | 7,843,120 |  | 3,153,418 |  | 38,273,442 |
|  | $(1,383,256)$ |  | $(1,203,304)$ |  | (7,220,477) |  | (2,564,377) |  | ( $2,820,121$ ) |  | $(8,930,952)$ |  | $(441,107)$ |  | $(7,456,101)$ |  | $(3,088,085)$ |  | (35,107,780) |
|  | (71,239) |  | (24,952) |  | $(25,649)$ |  | $(74,255)$ |  | $(92,113)$ |  | $(197,730)$ |  |  |  | $(203,380)$ |  | (56,907) |  | $(746,225)$ |
|  | 4,813,200 |  | 253,938 |  | 725,928 |  | 3,904,697 |  | 577,616 |  | 2,783,840 |  | 171,461 |  | 3,519,630 |  | 467,147 |  | 17,217,457 |
|  | $(7,177)$ |  | (56,039) |  | $(5,508)$ |  | (88,979) |  | (180,761) |  | (617,526) |  | $(35,383)$ |  | $(655,863)$ |  | (19,669) |  | (1,666,905) |
|  | $(1,326)$ |  | (673) |  | 501 |  | (29,592) |  | 31,193 |  | 10,911 |  | 12,898 |  | $(144,713)$ |  | 1,301 |  | $(122,500)$ |
| s | (11,503) | s | $(56,712)$ | \$ | $(5,007)$ | \$ | $(118,571)$ | \$ | $(149,568)$ | \$ | $(606,615)$ | s | $(22,485)$ | \$ | $(800,576)$ | \$ | (18,368) | \$ | (1,789,405) |
| S | 3,124,598 | S | 138,622 | S | 705,789 | s | 3,825,937 | S | 325,617 | s | 1,808,268 | \$ | 83,104 | \$ | 2,680,128 | \$ | 439,052 | S | 13,131,115 |
| S | 4,801,697 | S | 197,226 | S | 720,921 | S | 3,786,126 | S | 428,048 | S | 2,177,225 | S | 148,976 | S | 2,719,054 | S | 448,779 | S | 15,428,052 |




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# REQUI RED SUPPLEMENTARY STEWARDSHI P I NFORMATION 

(UNAUDITED)


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U.S. Department of Justice Required Supplementary Stewardship Information Consolidated Stewardship Investments For Fiscal Years Ended September 30, 2015, 2014, 2013, 2012 and 2011

The Bureau of Justice Assistance administers the Correctional Systems and Correctional Alternatives for Tribal Lands (CSCATL) and the Violent Offender Incarceration and Truth-In-Sentencing (VOI/TIS) incentive grant programs. Both programs provide grants for the purposes of building and expanding correctional facilities and jails to increase secure confinement space for violent offenders and implementing correctional alternatives to reduce reliance on incarceration. VOI/TIS funds are available to any of the 50 United States, the District of Columbia, Puerto Rico, U.S. Virgin Islands, American Samoa, Guam, the Northern Mariana Islands, and recognized Tribal governments; while CSCATL funds are available to tribes within the 50 states. The Tribal Law and Order Act of 2010 (Public Law 111-211) expanded the CSCATL grant program scope to include multi-purpose justice centers. The facilities built or expanded with these funds constitute non-federal physical property. Upon completion, the Bureau of Indian Affairs of the Department of Interior, and/or tribal grantees are responsible for supporting, operating, and maintaining the correctional facilities.

The CSCATL strategy broadly addresses tribal justice systems and lends support to tribes that:

- Are interested in establishing/enhancing (tribal/non-tribal) multi-agency cooperation and collaborations;
- Are committed to conducting community-wide assessment for purpose of developing a comprehensive master plan that encompasses the design, use, capacity, and cost of adult and/or juvenile justice sanctions and services;
- Wish to explore an array of detention and correctional building options, including prototypical or quasi-prototypical concepts/designs for local correctional facilities, multipurpose justice centers, and regional facilities; and
- Are interested in learning about/applying community-based alternatives to help control and prevent jail overcrowding due to growing problems involving alcohol, substance abuse, and methamphetamine.

CSCATL and VOI/TIS funds from FY 2011 through FY 2015 are as follows:

| Dollars in Thousands | 2015 | 2014 | 2013 | 2012 | 2011 |
| :--- | :--- | :--- | :--- | :--- | :--- |

Recipients of Non-Federal Physical Property:

| Grants to Indian Tribes | \$ 16,118 | \$ 39,431 | \$ 52,980 | \$ 97,553 | \$ 52,339 |
| :---: | :---: | :---: | :---: | :---: | :---: |
| Grants to States | (84) | (12) | - | 84 | $(1,139)$ |
| Total Non-Federal Physical Property | \$ 16,034 | \$ 39,419 | \$ 52,980 | \$ 97,637 | \$ 51,200 |

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## OTHER I NFORMATI ON

(UnAudited)

U. S. Department of Justice Consolidating Balance Sheet
As of September 30, 2015 $\begin{array}{lllllllll}\text { BOP } & \text { DEA } & \text { FBI } & \text { FPI } & \text { OBD } & \text { OJP } & \text { USMS } & \text { Eliminations } & \text { Consolidated }\end{array}$


U. S. Department of Justice
As of September 30, 2014

| Dollars in Thousands | AFF/SADF |  | ATF |  | BOP |  | DEA |  | FBI |  | FPI |  | OBDs |  | OJP |  | USMS |  | Eliminations |  | Consolidated |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| ASSETS |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Intragovernmental |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Fund Balance with U.S. Treasury | \$ | 124,255 | \$ | 221,986 | \$ | 1,085,079 | \$ | 686,209 | \$ | 3,479,026 | \$ | 20,434 | \$ | 4,752,671 | \$ | 15,749,752 | \$ | 759,137 | \$ | - | s | 26,878,549 |
| Investments, Net |  | 8,334,306 |  |  |  |  |  |  |  |  |  | 311,602 |  | 294,300 |  |  |  |  |  |  |  | 8,940,208 |
| Accounts Receivable, Net |  | 9,242 |  | 28,825 |  | 4,130 |  | 36,263 |  | 388,269 |  | 22,382 |  | 307,552 |  | 4,446 |  | 10,872 |  | $(304,309)$ |  | 507,672 |
| Other Assets |  | 40 |  | 1,019 |  | 11,089 |  | 25,190 |  | 14,489 |  |  |  | 29,742 |  | 31,855 |  | 1,701 |  | $(41,063)$ |  | 74,062 |
| Total Intragovernmental |  | 8,467,843 |  | 251,830 |  | 1,100,298 |  | 747,662 |  | 3,881,784 |  | 354,418 |  | 5,384,265 |  | 15,786,053 |  | 771,710 |  | $(345,372)$ |  | 36,400,491 |
| Cash and Monetary Assets |  | 101,690 |  | 9,472 |  | 454 |  | 21,752 |  | 57,551 |  | - |  | 46 |  | - |  | - |  | - |  | 190,965 |
| Accounts Receivable, Net |  | - |  | 228 |  | 5,041 |  | 6,204 |  | 36,498 |  | 5,174 |  | 38,338 |  | 1,729 |  | 114 |  |  |  | 93,326 |
| Inventory and Related Property, Net |  | - |  | - |  | 18,410 |  | 17,381 |  | 9,748 |  | 78,628 |  |  |  | - |  | 3,182 |  |  |  | 127,349 |
| Forfeited Property, Net |  | 138,265 |  | - |  |  |  |  |  |  |  |  |  |  |  | - |  |  |  |  |  | 138,265 |
| General Property, Plant and Equipment, Net |  | 628 |  | 170,426 |  | 5,945,633 |  | 282,785 |  | 2,852,468 |  | 75,156 |  | 131,950 |  | 5,087 |  | 214,257 |  | - |  | 9,678,390 |
| Advances and Prepayments |  | - |  | 1,057 |  | 4,352 |  | 8,429 |  | 11,887 |  | 80 |  | 1,306 |  | 352,125 |  |  |  |  |  | 379,236 |
| Other Assets |  | - |  | - |  | 4,412 |  | - |  | 42 |  | 500 |  |  |  | - |  | 184 |  |  |  | 5,138 |
| Total Assets | $\underline{ }$ | 8,708,426 | 5 | 433,013 | s | 7,078,600 | s | 1,084,213 | \$ | 6,849,978 | s | 513,956 | \$ | 5,555,905 | \$ | 16,144,994 | \$ | 989,447 | s | (345,372) | S | 47,013,160 |
|  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
|  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| LIABILITIES |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Intragovernmental |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Accounts Payable | \$ | 108,261 | \$ | 18,603 | \$ | 40,794 | \$ | 37,719 | \$ | 172,566 | \$ | 3,059 | \$ | 186,034 | \$ | 18,297 | \$ | 59,977 | \$ | $(303,554)$ | s | 341,756 |
| Accued FECA Liabilities |  |  |  | 20,573 |  | 162,818 |  | 26,084 |  | 32,827 |  | 2,161 |  | 9,458 |  | 17 |  | 16,164 |  |  |  | 270,102 |
| Custodial Liabilities |  | - |  |  |  |  |  | 4,737 |  |  |  |  |  | 675,228 |  | - |  | - |  | - |  | 679,965 |
| Other Liabilities |  | 198 |  | 4,857 |  | 35,316 |  | 15,368 |  | 90,814 |  | 109,620 |  | 31,347 |  | 46,330 |  | 5,605 |  | (41,818) |  | 297,637 |
| Total Intragovernmental |  | 108,459 |  | 44,033 |  | 238,928 |  | 83,908 |  | 296,207 |  | 114,840 |  | 902,067 |  | 64,644 |  | 81,746 |  | (345,372) |  | 1,589,460 |
| Accounts Payable |  | 4,524,908 |  | 54,502 |  | 332,795 |  | 94,155 |  | 298,023 |  | 45,689 |  | 321,169 |  | 45,474 |  | 162,780 |  | - |  | 5,879,495 |
| Accrued Grant Liabilities |  |  |  |  |  |  |  |  |  |  |  |  |  | 99,372 |  | 386,161 |  |  |  |  |  | 485,533 |
| Acturial FECA Liabilities |  | - |  | 128,126 |  | 997,135 |  | 167,925 |  | 200,670 |  | 22,502 |  | 59,445 |  | 168 |  | 103,274 |  | - |  | 1,679,245 |
| Accrued Payroll and Benefits |  | 864 |  | 15,330 |  | 74,250 |  | 29,487 |  | 101,066 |  | 4,015 |  | 60,806 |  | 2,693 |  | 22,156 |  |  |  | 310,667 |
| Accrued Annual and Compensatory Leave Liabilities |  | 1,766 |  | 47,694 |  | 175,406 |  | 97,326 |  | 269,900 |  | 6,887 |  | 174,729 |  | 6,248 |  | 43,307 |  |  |  | 823,263 |
| Environmental and Disposal Liabilities |  |  |  |  |  | 67,392 |  |  |  | 11,407 |  |  |  |  |  |  |  |  |  |  |  | 78,799 |
| Deferred Revenue |  | 138,265 |  |  |  | 2,152 |  | 522,045 |  |  |  | - |  | - |  | - |  |  |  |  |  | 662,462 |
| Seized Cash and Monetary Instruments |  | 1,373,316 |  | 3,061 |  |  |  | 450 |  | 33,616 |  | - |  | - |  |  |  |  |  |  |  | 1,410,443 |
| Contingent Liabilities |  |  |  | 1,500 |  | 10,861 |  | 28,177 |  | 11,147 |  | - |  | 6,440 |  | - |  |  |  |  |  | 58,125 |
| Radiation Exposure Compensation Act Liabilities |  | - |  | - |  | - |  | - |  | - |  | - |  | 561,661 |  | - |  | - |  |  |  | 561,661 |
| 9/11 Victim Compensation Fund |  | - |  |  |  |  |  |  |  |  |  | - |  | 2,700,584 |  | - |  | - |  | - |  | 2,700,584 |
| Other Liabilities |  |  |  | 753 |  | 203,041 |  | 11,508 |  | 7,761 |  | 30 |  | 130,457 |  |  |  | 12,203 |  |  |  | 365,753 |
| Total Liabilities | \$ | 6,147,578 | \$ | 294,999 | \$ | 2,101,960 | \$ | 1,034,981 | \$ | 1,229,797 | \$ | 193,963 | \$ | 5,016,730 | \$ | 505,388 | \$ | 425,466 | \$ | $(345,372)$ | S | 16,605,490 |
| NET POSITION |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Unexpended Appropriations - Funds from Dedicated Collections | \$ | - | \$ | - | \$ | - | \$ | - | \$ | - | \$ | - | \$ | 32,750 | \$ | - | \$ | - | \$ | - | \$ | 32,750 |
| Unexpended Appropriations - All Other Funds |  | - |  | 162,725 |  | 477,632 |  | 416,009 |  | 2,640,676 |  | - |  | 2,743,717 |  | 2,664,388 |  | 480,555 |  | - |  | 9,585,702 |
| Cumulative Results of Operations - Funds from Dedicated Collections |  | 2,560,848 |  |  |  | 95,380 |  | $(332,973)$ |  |  |  | - |  | 216,951 |  | 12,971,522 |  |  |  |  |  | 15,511,728 |
| Cumulative Results of Operations - All Other Funds |  |  |  | (24,711) |  | 4,403,628 |  | $(33,804)$ |  | 2,979,505 |  | 319,993 |  | $(2,454,243)$ |  | 3,696 |  | 83,426 |  | - |  | 5,277,490 |
| Total Net Position | \$ | 2,560,848 | \$ | 138,014 | \$ | 4,976,640 | \$ | 49,232 | \$ | 5,620,181 | \$ | 319,993 | \$ | 539,175 | \$ | 15,639,606 | \$ | 563,981 | \$ | - | \$ | 30,407,670 |
| Total Liabilities and Net Position | $s$ | 8,708,426 | \$ | 433,013 |  | 7,078,600 | S | 1,084,213 | s | 6,849,978 | \$ | 513,956 | s | 5,555,905 | \$ | 16,144,994 | S | 989,447 | s | $(345,372)$ | s | 47,013,160 |

U. S. Department of Justice Consolidating Statement of Net Cost
For the Fiscal Year Ended September 30, 2015

| Dollars in Thousands |  | AFF/SADF |  | ATF |  | BOP |  |  | DEA |  | FBI |  | FPI |  | OBDs |  | OJP |  | USMS |  | minations |  | solidated |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Goal 1: Prevent Terrorism and Promote the Nation's Security Consistent with the Rule of Law |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Gross Cost - Intragovernmental |  |  | \$ | 138,135 | \$ |  | s |  | 30,918 | \$ | 1,426,003 | \$ |  | \$ | 72,562 | \$ |  | \$ | 22,077 | \$ | $(28,776)$ | s | 1,660,919 |
| Gross Cost - With the Public |  | - |  | 289,335 |  |  |  |  | 67,132 |  | 3,884,339 |  |  |  | 137,798 |  |  |  | 84,847 |  |  |  | 4,463,451 |
| Subtotal Gross Costs |  |  |  | 427,470 |  |  |  |  | 98,050 |  | 5,310,342 |  |  |  | 210,360 |  |  |  | 106,924 |  | $(28,76)$ |  | 6,124,370 |
| Earned Revenues - Intragoemmental |  |  |  |  |  |  |  |  | 29,895 |  | 263,571 |  |  |  | 19,852 |  |  |  |  |  | $(28,776)$ |  | 284,542 |
| Earned Revenues - With the Public |  |  |  |  |  |  |  |  |  |  | 10,961 |  |  |  | 49 |  |  |  |  |  |  |  | 11,013 |
| Subtoal Eamed Revenues |  |  |  | - |  |  |  |  | 29,898 |  | 274,532 |  |  |  | 19,901 |  |  |  |  |  | $(28,776)$ |  | 295,555 |
| Subtotal Net Cost of Operations |  |  | \$ | 427,470 | \$ |  | \$ |  | 68,152 | \$ | 5,035,810 | s |  | \$ | 190,459 | \$ |  | \$ | 106,924 | \$ |  | \$ | 5,828,815 |
| Goal 2: Prevent Crime, Protect the Rights of the American People, and Enforce Federal Law |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
|  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Gross Cost - With the Public |  | 972,758 |  | 614,836 |  | 9,217 |  |  | 1,930,890 |  | 2,641,172 |  |  |  | 3,643,389 |  | 1,045,251 |  | 35,329 |  |  |  | 10,892,842 |
| Subtotal Gross Costs |  | 1,551,414 |  | 908,372 |  | 9,217 |  |  | 2,889,617 |  | 3,555,518 |  |  |  | 5,467,814 |  | 1,143,294 |  | 43,841 |  | $(1,269,298)$ |  | 14,299,789 |
| Earmed Revenues - Intragovemmental |  | 14,557 |  | 84,325 |  |  |  |  | 474,949 |  | 299,471 |  |  |  | 851,676 |  | 6,950 |  |  |  | $(1,269,298)$ |  | 462,630 |
| Earned Revenues - With the Public |  |  |  | 571 |  |  |  |  | 353,236 |  | 7,056 |  |  |  | 657,982 |  |  |  |  |  |  |  | 1,018,845 |
| Subtotal Eamed Revenues |  | 14,557 |  | 84,896 |  |  |  |  | 828,185 |  | 306,527 |  |  |  | 1,509,658 |  | 6,950 |  |  |  | (1,269,298) |  | 1,481,475 |
| Subtotal Net Cost of Operations |  | 1,536,857 | \$ | 823,476 | \$ | 9,217 | \$ |  | 2,061,432 | \$ | 3,248,991 | \$ |  | s | 3,958,156 | \$ | 1,136,344 | \$ | 43,841 | \$ |  | \$ | 12,818,314 |
| Goal 3: Ensure and Support the Fair, Impartial, Efficient, and Transparent Administration of Justice at the Federal, State, Local, Tribal, and International Levels |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
|  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Gross Cost - With the Public |  | - |  |  |  | 6,007,864 |  |  | . |  | 669,779 |  | 463,095 |  | 685,127 |  | 1,095,840 |  | 2,350,272 |  |  |  | 11,271,977 |
| Subtotal Gross Costs |  | - |  |  |  | 7,832,948 |  |  | - |  | 960,334 |  | 608,192 |  | 851,705 |  | 1,158,146 |  | 2,955,417 |  | (241,480) |  | 14,125,262 |
| Eamed Revenues - Intragoemmental |  | - |  |  |  | 28,560 |  |  |  |  | 410,888 |  | 519,032 |  | 11,619 |  | 16,970 |  | 30,736 |  | $(222,000)$ |  | 795,805 |
| Earned Revenues - With the Public |  |  |  |  |  | 390,732 |  |  |  |  | 171,794 |  | 45,140 |  | 32 |  |  |  | 23,593 |  |  |  | 631,291 |
| Subtotal Eamed Revenues |  | - |  | - |  | 419,292 |  |  |  |  | 582,682 |  | 564,172 |  | 11,651 |  | 16,970 |  | 54,329 |  | (222,000) |  | 1,427,096 |
| Subtotal Net Cost of Operations |  |  | \$ |  | \$ | 7,413,656 | \$ |  |  | \$ | 377,652 | s | 44,020 | s | 840,054 | \$ | 1,141,176 | \$ | 2,901,088 | \$ | $(19,480)$ | s | 12,698,166 |
| Total Net Cost of Operations |  | 1,536,857 | S | 1,250,946 | $s$ | 7,422,873 | s |  | 2,129,584 | $s$ | 8,662,453 | s | 44,020 | s | 4,988,669 | $s$ | 2,277,520 | $s$ | 3,051,853 | 5 | (19,480) | $s$ | 31,345,295 |

U. S. Department of Justice
Consolidating Statement of Net Cost
For the Fiscal Year Ended September 30, 2014

| Dollars in Thousands | AFF/SADF |  | ATF |  | BOP |  | DEA |  | FBI |  | FPI |  | OBDs |  | OJP |  | USMS |  | Eliminations |  | Consolidated |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Goal 1: Prevent Terrorism and Promote the Nation's Security Consistent with the Rule of Law |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Gross Cost - Intragovernmental | \$ | - | \$ | 127,334 | \$ | - | \$ | 12,857 | \$ | 1,610,242 | \$ | - | \$ | 72,247 | \$ | - | \$ | 21,480 | \$ | $(27,927)$ | \$ | 1,816,233 |
| Gross Cost - With the Public |  | - |  | 268,512 |  | - |  | 102,432 |  | 3,481,744 |  | - |  | 126,239 |  | - |  | 77,133 |  | - |  | 4,056,060 |
| Subtotal Gross Costs |  | - |  | 395,846 |  | - |  | 115,289 |  | 5,091,986 |  |  |  | 198,486 |  | - |  | 98,613 |  | $(27,927)$ |  | 5,872,293 |
| Eamed Revenues - Intragovemmental |  |  |  |  |  | - |  | 44,964 |  | 302,342 |  | - |  | 17,466 |  | - |  | - |  | $(27,927)$ |  | 336,845 |
| Earned Revenues - With the Public |  | - |  | - |  | - |  | 5 |  | 7,803 |  | - |  | (18) |  | - |  | - |  | - |  | 7,790 |
| Subtotal Eamed Revenues |  | - |  | - |  | - |  | 44,969 |  | 310,145 |  | - |  | 17,448 |  | - |  | - |  | (27,927) |  | 344,635 |
| Subtotal Net Cost of Operations | \$ |  | \$ | 395,846 | \$ | - | \$ | 70,320 | \$ | 4,781,841 | \$ | - | \$ | 181,038 | \$ | - | \$ | 98,613 | \$ | - | \$ | 5,527,658 |
| Goal 2: Prevent Crime, Protect the Rights of the American People, and Enforce Federal Law |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Gross Cost - Intragovernmental | \$ | 508,771 | \$ | 283,421 | \$ | - | \$ | 950,691 | \$ | 751,137 | \$ | - | \$ | 1,908,883 | \$ | 77,384 | \$ | 65,262 | \$ | $(1,200,070)$ | \$ | 3,345,479 |
| Gross Cost - With the Public |  | 2,577,527 |  | 597,655 |  | 8,717 |  | 1,913,690 |  | 2,296,397 |  | - |  | 3,276,379 |  | 1,001,804 |  | 229,916 |  | - |  | 11,902,085 |
| Subtotal Gross Costs |  | 3,086,298 |  | 881,076 |  | 8,717 |  | 2,864,381 |  | 3,047,534 |  | - |  | 5,185,262 |  | 1,079,188 |  | 295,178 |  | $(1,200,070)$ |  | 15,247,564 |
| Eamed Revenues - Intragovemmental |  | 14,065 |  | 79,447 |  | - |  | 455,799 |  | 297,393 |  | - |  | 851,777 |  | 6,150 |  | - |  | $(1,200,070)$ |  | 504,561 |
| Earmed Revenues - With the Public |  | - |  | 1,245 |  | - |  | 319,738 |  | 5,043 |  | - |  | 806,765 |  | 9 |  | - |  | - |  | 1,132,800 |
| Subtotal Eamed Revenues |  | 14,065 |  | 80,692 |  | - |  | 775,537 |  | 302,436 |  | - |  | 1,658,542 |  | 6,159 |  | - |  | $(1,200,070)$ |  | 1,637,361 |
| Subtotal Net Cost of Operations | \$ | 3,072,233 | \$ | 800,384 | \$ | 8,717 | \$ | 2,088,844 | \$ | 2,745,098 | \$ | - | \$ | 3,526,720 | \$ | 1,073,029 | \$ | 295,178 | \$ | - | \$ | 13,610,203 |
| Goal 3: Ensure and Support the Fair, Impartial, Efficient, and Transparent Administration of Justice at the Federal, State, Local, Tribal, and International Levels |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Gross Cost - Intragovernmental | \$ | - | \$ | - | \$ | 1,752,810 | \$ | - | \$ | 284,534 | \$ | 85,469 | \$ | 147,961 | \$ | 108,846 | \$ | 532,778 | \$ | $(235,640)$ | \$ | 2,676,758 |
| Gross Cost - With the Public |  | - |  | - |  | 6,090,658 |  | - |  | 634,305 |  | 458,026 |  | 700,420 |  | 1,410,062 |  | 2,140,198 |  | - |  | 11,433,669 |
| Subtotal Gross Costs |  | - |  | - |  | 7,843,468 |  | - |  | 918,839 |  | 543,495 |  | 848,381 |  | 1,518,908 |  | 2,672,976 |  | $(235,640)$ |  | 14,110,427 |
| Eamed Revenues - Intragovemmental |  | - |  | - |  | 27,191 |  | - |  | 330,135 |  | 432,822 |  | 17,592 |  | 17,235 |  | 54,199 |  | $(215,849)$ |  | 663,325 |
| Eamed Revenues - With the Public |  | - |  | - |  | 391,318 |  | - |  | 165,566 |  | 45,277 |  | 29 |  | 24 |  | 3,655 |  | - |  | 605,869 |
| Subtotal Earmed Revenues |  | - |  | - |  | 418,509 |  | - |  | 495,701 |  | 478,099 |  | 17,621 |  | 17,259 |  | 57,854 |  | $(215,849)$ |  | 1,269,194 |
| Subtotal Net Cost of Operations | \$ | - | \$ | - | \$ | 7,424,959 | \$ | - | \$ | 423,138 | \$ | 65,396 | \$ | 830,760 | \$ | 1,501,649 | \$ | 2,615,122 | \$ | $(19,791)$ | \$ | 12,841,233 |
| Total Net Cost of Operations | S | 3,072,233 |  | 1,196,230 | \$ | 7,433,676 | \$ | 2,159,164 | \$ | 7,950,077 | \$ | 65,396 | S | 4,538,518 | \$ | 2,574,678 | S | 3,008,913 | S | (19,791) | \$ | 31,979,094 |

U. S. Department of Justice
Consolidating Statement of Changes in Net Position
For the Fiscal Year Ended September 30, 2015

U. S. Department of Justice
Consolidating Statement of Changes in Net Position - C

| Dollars in Thousands | AFF/SADF |  | ATF |  | BOP |  | DEA |  | FBI |  | FPI |  | OBDs |  | OJP |  | USMS |  | Eliminations |  | Consolidated |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Cumulative Results of Operations |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Beginning Balances |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Funds from Dedicated Collections | \$ | 2,560,848 | \$ |  | \$ | 95,380 | \$ | $(332,973)$ | \$ |  | \$ | - | \$ | 216,951 | \$ | 12,971,522 | \$ | - | \$ | - | \$ | 15,511,728 |
| All Other Funds |  |  |  | (24,711) |  | 4,403,628 |  | $(33,804)$ |  | 2,979,505 |  | 319,993 |  | $(2,454,243)$ |  | 3,696 |  | 83,426 |  | - |  | 5,277,490 |
| Adjustments: |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Changes in Accounting Principles (Note 26) |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Funds from Dedicated Collections |  | - |  | - |  | $(2,135)$ |  | - |  | - |  | - |  | - |  | - |  | - |  | - |  | $(2,135)$ |
| All Other Funds |  | - |  | - |  | $(118,979)$ |  | - |  | - |  | - |  | - |  | - |  | - |  | - |  | $(118,979)$ |
| Beginning Balances, as Adjusted |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Funds from Dedicated Collections |  | 2,560,848 |  | - |  | 93,245 |  | $(332,973)$ |  | - |  | - |  | 216,951 |  | 12,971,522 |  | - |  | - |  | 15,509,593 |
| All Other Funds |  | - |  | (24,711) |  | 4,284,649 |  | $(33,804)$ |  | 2,979,505 |  | 319,993 |  | $(2,454,243)$ |  | 3,696 |  | 83,426 |  | - |  | 5,158,511 |
| Budgetary Financing Sources |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Other AdjustmentsAll Other Funds |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
|  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Appropriations Used |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Funds from Dedicated Collections |  | - |  | - |  | -966 ${ }^{-}$ |  | 2074, |  | ${ }^{-}$ |  | - |  | 38,645 |  | 1,523, |  | , |  | - |  | 38,645 |
|  |  | - |  | 1,197,986 |  | 6,966,252 |  | 2,074,234 |  | 8,410,166 |  | - |  | 5,101,605 |  | 1,523,721 |  | 2,183,831 |  | - |  | 27,457,795 |
|  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Funds from Dedicated Collections |  | 6,610 |  | - |  | - |  | - |  | - |  | - |  | 520 |  | 2,639,963 |  | - |  | - |  | 2,647,093 |
| All Other Funds |  | - |  | - |  | - |  | - |  | 21 |  | - |  | - |  | 221 |  | - |  | - |  | 242 |
| Donations and Forfeitures of Cash and Cash Equivalents |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Funds from Dedicated Collections |  | 1,285,294 |  | - |  | - |  | - |  | - |  | - |  | - |  | - |  | - |  | - |  | 1,285,294 |
| Transfers-In/Out Without Reimbursement |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Funds from Dedicated Collections |  | $(1,100,014)$ |  | - |  | - |  | (85) |  | - |  | - |  | - |  | - |  | - ${ }^{-}$ |  | - |  | $(1,100,099)$ |
| All Other Funds |  | - |  | 232,337 |  | - |  | 286,050 |  | 548,515 |  | - |  | 103,193 |  | - |  | 1,129,296 |  | - |  | 2,299,391 |
| Other Financing Sources |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Donations and Forfeitures of Property |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Funds from Dedicated Collections |  | 337,357 |  | - |  | - |  | - |  | - |  | - |  | - |  | - |  | - |  | - |  | 337,357 |
| All Other Funds |  | , |  | - |  | 1 |  | - |  | - |  | - |  | - |  | - |  | - |  | - |  | 1 |
| Transfers-I/Out Without ReimbursementFunds from Dedicated Collections $(4,890)$ - |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
|  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| All Other Funds |  | - |  | 4,807 |  | $(6,896)$ |  | 3,664 |  | 25,800 |  | 6,905 |  | (24,662) |  | (325) |  | 2,577 |  | - |  | 11,870 |
| Imputed Financing from Costs Absorbed by Others |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
|  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| All Other Funds |  | - |  | 40,618 |  | 248,820 |  | 66,750 |  | 257,696 |  | 26,047 |  | 145,220 |  | 4,391 |  | 43,624 |  | $(19,480)$ |  | 813,686 |
|  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| All Other Funds |  | - |  | - |  | - |  | - |  | $(10,836)$ |  | - |  | - |  | - |  | - |  | - |  | $(10,836)$ |
| Total Financing Sources |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Funds from Dedicated Collections |  | 525,928 |  | - |  | 4,579 |  | 9,361 |  | - |  | - |  | 39,957 |  | 2,639,963 |  | - |  | - |  | 3,219,788 |
| All Other Funds |  | - |  | 1,475,748 |  | 7,208,177 |  | 2,430,698 |  | 9,231,362 |  | 32,952 |  | 5,226,356 |  | 1,528,008 |  | 3,359,328 |  | $(19,480)$ |  | 30,473,149 |
| Net Cost of Operations |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Funds from Dedicated Collections |  | $(1,536,857)$ |  |  |  | (11,040) |  | 6,001 |  |  |  |  |  | $(109,132)$ |  | $(749,568)$ |  | - |  | - |  | $(2,400,596)$ |
| All Other Funds |  |  |  | $(1,250,946)$ |  | $(7,411,833)$ |  | $(2,135,585)$ |  | (8,662,453) |  | $(44,020)$ |  | $(4,879,537)$ |  | $(1,527,952)$ |  | $(3,051,853)$ |  | 19,480 |  | (28,944,699) |
| Net Change |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Funds from Dedicated Collections |  | $(1,010,929)$ |  |  |  | $(6,461)$ |  | 15,362 |  | - |  | - |  | (69,175) |  | 1,890,395 |  | - |  | - |  | 819,192 |
| All Other Funds |  |  |  | 224,802 |  | $(203,656)$ |  | 295,113 |  | 568,909 |  | $(11,068)$ |  | 346,819 |  | 56 |  | 307,475 |  | - |  | 1,528,450 |
| Ending Balances |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Funds from Dedicated Collections |  | 1,549,919 |  | - |  | 86,784 |  | $(317,611)$ |  | - |  | - |  | 147,776 |  | 14,861,917 |  | - |  | - |  | 16,328,785 |
| All Other Funds |  |  |  | 200,091 |  | 4,080,993 |  | 261,309 |  | 3,548,414 |  | 308,925 |  | (2,107,424) |  | 3,752 |  | 390,901 |  | - |  | 6,686,961 |
| Total All Funds | $\underline{\$}$ | 1,549,919 | S | 200,091 | S | 4,167,777 | \$ | (56,302) | \$ | 3,548,414 | S | 308,925 | S | (1,959,648) | S | 14,865,669 | $s$ | 390,901 | 5 | - | S | 23,015,746 |
| Net Position - Funds from Dedicated Collections |  | 1,549,919 |  | - |  | 86,784 |  | $(317,611)$ |  | - |  | - |  | 179,050 |  | 14,861,917 |  | - |  | - |  | 16,360,059 |
| Net Position - All Other Funds |  |  |  | 353,898 |  | 4,500,490 |  | 654,759 |  | 6,180,306 |  | 308,925 |  | 441,485 |  | 2,741,369 |  | 637,154 |  | - |  | 15,818,386 |
| Net Position - Total | s | 1,549,919 | \$ | 353,898 | S | 4,587,274 | \$ | 337,148 | \$ | 6,180,306 | \$ | 308,925 | \$ | 620,535 | \$ | 17,603,286 | s | 637,154 | \$ | - | S | 32,178,445 |

 Consolidating Statement of Changes in Net Position
For the Fiscal Year Ended September 30, 2014

U. S. Department of Justice
Consolidating Statement of Changes in Net Position - Continued

| AFF/SADF |  | ATF |  | BOP |  | DEA |  | FBI |  | FPI |  | OBDS |  | OJP |  | USMS | Eliminations | Consolidated |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| 1,855,767 | \$ | $(22,246)$ | \$ | $\begin{array}{r} 93,693 \\ 4,758,682 \end{array}$ | \$ | $\begin{gathered} (319,165) \\ 1,847 \end{gathered}$ | \$ | 3,041,917 | \$ | 357,522 | \$ | $\begin{gathered} 244,863 \\ (2,905,923) \end{gathered}$ | \$ | $\begin{array}{r} 10,057,641 \\ 4,559 \end{array}$ | \$ | 86,863 | \$ | \$ $\begin{array}{r}11,932,799 \\ 5,323,221\end{array}$ |
| - |  | - |  | - |  | - |  | - |  | - |  | $(30,000)$ |  | - |  | - | - | $(30,000)$ |
| $:$ |  | 1,147,849 |  | 6,802,729 |  | 2,013,437 |  | 7,490,378 |  | - |  | $\begin{array}{r} 45,015 \\ 4,788,454 \end{array}$ |  | 1,891,327 |  | 2,957,249 | - | $\begin{array}{r} 45,015 \\ 27,091,423 \end{array}$ |
| 6,280 |  | - |  | - |  | - |  | $\stackrel{-}{-}$ |  | - |  | 897 |  | 3,591,494 |  | - | - | 3,598,671 |
|  |  | - |  | - |  | - |  | 29 |  | - |  | - |  | 293 |  | - | - | 322 |
| 4,158,820 |  | - |  | - |  | - |  | - |  | - |  | - |  | - |  | - | - | 4,158,820 |
| (693,000) |  | $:$ |  | : |  |  |  | $(1,651)$ |  | $:$ |  | 99,561 |  | $:$ |  | : | - | $\begin{gathered} (693,000) \\ 97,910 \end{gathered}$ |
| 308,307 |  | - |  | - |  | - |  | - |  | - |  | - |  | - |  | - | - | 308,307 |
| (4,930) |  | 3,169 |  | 630 |  | 3,900 |  | 112,458 |  | : |  | (111,548) |  | (21) |  | (23) | - | $\begin{array}{r}(4,930) \\ 8,565 \\ \hline\end{array}$ |
| 1,837 |  | 42,747 |  | $\begin{array}{r} 5,021 \\ 271,929 \end{array}$ |  | $\begin{aligned} & 11,843 \\ & 80,525 \end{aligned}$ |  | 294,644 |  | 27,867 |  | $\begin{array}{r} 955 \\ 168,952 \end{array}$ |  | 4,603 |  | 48,250 | (19,791) | $\begin{array}{r} 19,656 \\ 919,726 \end{array}$ |
| - |  |  |  |  |  | - |  | $(8,193)$ |  | - |  | - |  | - |  | - | - | $(8,193)$ |


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|  |  | $\begin{gathered} 0 \\ \substack{0 \\ 6} \end{gathered}$ |  |  |
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|  |  | $\begin{array}{r} 0 \\ +0 \\ 0 \\ 0 \end{array}$ |  |  |
|  |  | $\begin{aligned} & \overrightarrow{0} \\ & 0_{n}^{2} \\ & \stackrel{\rightharpoonup}{\hat{R}} \end{aligned}$ |  | \% |
|  |  |  |  |  |

U. S. Department of Justice
Combining Statement of Custodial Activity
For the Fiscal Year Ended September 30, 2015

Combining Statement of Custodial Activity
For the Fiscal Year Ended September 30, 2014

| Dollars in Thousands | AFF/SADF |  | ATF |  |  | BOP | DEA |  |  | FBI | FPI |  | OBDs |  |  | OJP | USMS |  | Combined |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Revenue Activity |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Sources of Cash Collections |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Federal Debts, Fines, Penalties and Restitution | s |  | \$ | 84 | \$ |  | \$ | 13,284 | s | 935 | \$ | - | \$ | 13,879,922 | \$ |  | \$ | - | s | 13,894,225 |
| Fees and Licenses |  | - |  | 32,847 |  |  |  | 15,000 |  | - |  | - |  | - |  | - |  | - |  | 47,847 |
| Miscellaneous |  | - |  | 1,617 |  | 44 |  | - |  | 4,470 |  | - |  | 31 |  | - |  | - |  | 6,162 |
| Total Cash Collections | \$ | - | \$ | 34,548 | \$ | 44 | \$ | 28,284 | \$ | 5,405 | \$ |  | \$ | 13,879,953 | \$ |  | \$ |  | \$ | 13,948,234 |
| Accrual Adjustments |  | - |  | (6) |  | - |  | 1,881 |  | - |  | - |  | - |  | - |  | - |  | 1,875 |
| Total Custodial Revenue | \$ |  | \$ | 34,542 | \$ | 44 | \$ | 30,165 | \$ | 5,405 | \$ |  | \$ | 13,879,953 | \$ |  | \$ |  | \$ | 13,950,109 |
| Disposition of Collections |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Transferred to Federal Agencies |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Library of Congress |  | - |  | - |  | - |  | - |  | - |  | - |  | (356) |  | - |  | - |  | (356) |
| U.S. Department of Agriculture |  | - |  | - |  | - |  | - |  | - |  | - |  | $(156,297)$ |  | - |  | - |  | $(156,297)$ |
| U.S. Department of Commerce |  | - |  | - |  | - |  | - |  | - |  | - |  | (731) |  | - |  | - |  | (731) |
| U.S. Department of the Interior |  | - |  | - |  | - |  | - |  | - |  | - |  | (35,177) |  | - |  | - |  | (35,177) |
| U.S. Department of Justice |  | - |  | - |  | - |  | - |  | - |  | - |  | $(17,064)$ |  | - |  | - |  | $(17,064)$ |
| U.S. Department of Labor |  | - |  | - |  | - |  |  |  | - |  | - |  | $(2,245)$ |  | - |  | - |  | $(2,245)$ |
| U.S. Postal Service |  | - |  | - |  | - |  | - |  | - |  | - |  | $(23,457)$ |  | - |  | - |  | $(23,457)$ |
| U.S. Department of State |  | - |  | - |  | - |  | - |  | - |  | - |  | $(4,528)$ |  | - |  | - |  | $(4,528)$ |
| U.S. Department of the Treasury |  | - |  | - |  | - |  | - |  | - |  | - |  | (1,301,974) |  | - |  | - |  | (1,301,974) |
| Office of Persoonnel Management |  | - |  | - |  | - |  | - |  | - |  | - |  | $(48,872)$ |  | - |  | - |  | $(48,872)$ |
| National Credit Union Administration |  | - |  | - |  | - |  |  |  | - |  | - |  | $(1,375,000)$ |  | - |  | - |  | $(1,375,000)$ |
| Federal Communications Commission |  | - |  | - |  | - |  | - |  | - |  | - |  | 6 |  | - |  | - |  | 6 |
| Social Security Administration |  | - |  | - |  | - |  | - |  | - |  | - |  | (554) |  | - |  | - |  | (554) |
| Smithsonian Institution |  | - |  | - |  | - |  | - |  | - |  | - |  | $(1,277)$ |  | - |  | - |  | $(1,277)$ |
| U.S. Department of Veterans Affairs |  | - |  | - |  | - |  | - |  | - |  | - |  | (78,350) |  | - |  | - |  | (78,350) |
| General Services Administration |  | - |  | - |  | - |  | - |  | - |  | - |  | $(29,173)$ |  | - |  | - |  | (29,173) |
| Securities and Exchange Commission |  | - |  | - |  | - |  | - |  | - |  | - |  | (3) |  | - |  | - |  | (3) |
| Federal Deposit Insurance Corporation |  | - |  | - |  | - |  | - |  | - |  | - |  | $(702,050)$ |  | - |  | - |  | $(702,050)$ |
| Railroad Retirement Board |  | - |  | - |  | - |  | - |  | - |  | - |  | (286) |  | - |  | - |  | (286) |
| Tennessee Valley Authority |  | - |  | - |  | - |  | - |  | - |  | - |  | (438) |  | - |  | - |  | (438) |
| Environmental Protection Agency |  | - |  | - |  | - |  | - |  | - |  | - |  | $(265,167)$ |  | - |  | - |  | (265,167) |
| U.S. Department of Transportation |  | - |  | - |  | - |  | - |  | - |  | - |  | $(17,363)$ |  | - |  | - |  | $(17,363)$ |
| U.S. Department of Homeland Security |  | - |  | - |  | - |  | - |  | - |  | - |  | $(101,451)$ |  | - |  | - |  | $(101,451)$ |
| Agency for International Development |  | - |  | - |  | - |  | - |  | - |  | - |  | $(4,101)$ |  | - |  | - |  | $(4,101)$ |
| Small Business Administration |  | - |  | - |  | - |  | - |  | - |  | - |  | $(12,163)$ |  | - |  | - |  | $(12,163)$ |
| U.S. Department of Health and Human Services |  | - |  | - |  | - |  | - |  | - |  | - |  | $(1,253,387)$ |  | - |  | - |  | $(1,253,387)$ |
| National Aeronautics and Space Administration |  | - |  | - |  | - |  | - |  | - |  | - |  | (44) |  | - |  | - |  | (44) |
| Export-Import Bank of the United States |  | - |  | - |  | - |  | - |  | - |  | - |  | $(1,908)$ |  | - |  | - |  | $(1,908)$ |
| U.S. Department of Housing and Urban Development |  | - |  | - |  | - |  | - |  | - |  | - |  | $(470,875)$ |  | - |  | - |  | $(470,875)$ |
| U.S. Department of Energy |  | - |  | - |  | - |  | - |  | - |  | - |  | $(6,040)$ |  | - |  | - |  | $(6,040)$ |
| U.S. Department of Education |  | - |  | - |  | - |  | - |  | - |  | - |  | $(22,929)$ |  | - |  | - |  | $(22,929)$ |
| Independent Agencies |  | - |  | - |  | - |  | - |  | - |  | - |  | (78,277) |  | - |  | - |  | (78,277) |
| Treasury General Fund |  | - |  | (33,951) |  | (44) |  | $(28,284)$ |  | $(5,405)$ |  | - |  | (7,191,984) |  | - |  | - |  | (7,259,668) |
| U.S. Department of Defense |  | - |  | - |  | - |  | - |  | - |  | - |  | $(88,859)$ |  | - |  | - |  | $(88,859)$ |
| Transferred to the Public |  | - |  | - |  | - |  | - |  | - |  | - |  | $(502,684)$ |  | - |  | - |  | $(502,684)$ |
| (Increase)/Decrease in Amounts Yet to be Transferred |  | - |  | - |  | - |  | $(1,881)$ |  | - |  | - |  | 564,677 |  | - |  | - |  | 562,796 |
| Refunds and Other Payments |  | - |  | (591) |  | - |  | - |  | - |  | - |  | $(123,787)$ |  | - |  | - |  | $(124,378)$ $(525785$ |
| Retained by the Reporting Entity |  | - |  | - |  | - |  | $-$ |  | - |  | - |  | $(525,785)$ |  | - |  | - |  | (525,785) |
| Total Disposition Of Collections |  | - |  | (34,542) |  | (44) |  | $(30,165)$ |  | $(5,405)$ |  | - |  | (13,879,953) |  | - |  | - |  | $(13,950,109)$ |
| Net Custodial Activity | S | $-$ | S |  | S |  | S | - | s | - | s |  | s | - | S |  | s |  | \$ | - |


| U. S. Department of JusticeCombined Schedule of SpendingFor the Fiscal Years Ended September 30, 2015 and 2014 |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: |
| Dollars in Thousands | 2015 |  | 2014 |  |
| What Money is Available to Spend? |  |  |  |  |
| Total Resources | \$ | 46,434,875 | \$ | 44,098,174 |
| Less: Amount Available but Not Agreed to be Spent |  | 4,949,346 |  | 4,963,900 |
| Less: Amount Not Available to be Spent |  | 1,128,001 |  | 860,832 |
| Total Amounts Agreed to be Spent | \$ | 40,357,528 | \$ | 38,273,442 |
| How was the Money Spent? |  |  |  |  |
| Personnel Compensation and Benefits |  |  |  |  |
| 1100 Personnel Compensation | \$ | 11,424,159 | \$ | 10,935,896 |
| 1200 Personnel Benefits |  | 4,667,482 |  | 4,424,219 |
| 1300 Former Personnel |  | 6,873 |  | 25,228 |
| Other Program Related Expenses |  |  |  |  |
| 2100 Travel \& Transportation of Persons |  | 461,115 |  | 367,340 |
| 2200 Transportation of Things |  | 70,455 |  | 66,872 |
| 2300 Rent, Communications, and Utilities |  | 3,364,746 |  | 3,435,448 |
| 2400 Printing and Reproduction |  | 11,699 |  | 20,318 |
| 2500 Other Contractual Services |  | 12,045,142 |  | 13,288,564 |
| 2600 Supplies and Materials |  | 1,602,832 |  | 1,507,066 |
| 3100 Equipment |  | 957,427 |  | 1,216,303 |
| 3200 Land and Structures |  | 168,366 |  | 149,992 |
| 4100 Grants, Subsideies, and Contributions |  | 4,162,032 |  | 2,614,757 |
| 4200 Insurance Claims and Indemnities |  | 302,995 |  | 221,318 |
| 4300 Interest and Dividends |  | 76 |  | 2 |
| 4400 Refunds for Forfeited Assets |  | 12,129 |  | 119 |
| Expenditure Transfer to the U.S. Marshals Service |  | 1,100,000 |  | - |
| Total Amounts Agreed to be Spent | \$ | 40,357,528 | \$ | 38,273,442 |
| Who did the Money go to? |  |  |  |  |
| For Profit | \$ | 13,690,128 | \$ | 13,490,317 |
| Government |  | 9,287,092 |  | 9,658,459 |
| Employees |  | 11,389,573 |  | 10,909,652 |
| Grants |  | 4,142,032 |  | 2,614,757 |
| Other |  | 1,848,703 |  | 1,600,257 |
| Total Amounts Agreed to be Spent | \$ | 40,357,528 | \$ | 38,273,442 |

## U.S. Department of Justice Freeze the Footprint <br> For the Fiscal Year Ended September 30, 2015

Under the leadership of the Attorney General, the Department continued its efforts during FY 2015 to freeze its real property footprint and monitor space utilization across the Department. The Department successfully reduced its overall square footage in FY 2014 from the FY 2012 benchmark level. While unique mission related requirements and planned construction projects already in the pipeline for organizations such as the FBI, USMS, DEA, and the EOIR are projected to increase the Department's overall real estate footprint at the end of FY 2015, the vast majority of the Department components have diligently maintained or reduced their footprint. These difficult mission related challenges come with the various law enforcement and litigation assignments of the Department to protect federal courthouses, house and secure prisoners awaiting trial, and continue to enforce drug trafficking, immigration laws, and other direct mission activities. These assignments and related activities require special space usage in buildings classified as office space by the General Services Administration.

One of the primary focuses of the Department is to monitor expiring leases for potential reductions in space as their lifecycle comes to an end. Over time, new build out standards and mobile workplace initiatives will increasingly provide the potential to reduce space. As an example, this year the Department received Congressional approval for a prospectus that will consolidate four existing lease locations into no more than two, and reduce square footage by 30\% (approximately 200,000 square feet) for several litigation divisions located in Washington, DC. With adequate funding, these types of projects will further allow the Department to continue reducing the overall square footage to adhere to the Freeze the Footprint goals.

The Department continues its commitment to adhering to a no growth strategy for the majority of the Department, and where feasible, reducing its footprint.

Information for the Department is displayed below:

## Freeze the Footprint

Freeze the Footprint Baseline Comparison

| For the Fiscal Year Ended September 30, 2015 |  |  |  |
| :--- | ---: | :---: | :---: |
|  | FY 2012 Baseline | FY 2014 | Change |
| Square Footage | $48,472,795$ | $48,246,273$ | $-0.4673 \%$ |

Reporting of Operation and Maintenance Costs - Owned and Directly Leased

| For the Fiscal Year Ended September 30, 2015 |  |  |  |  |
| :--- | ---: | ---: | ---: | ---: |
|  | FY 2012 Baseline | FY 2014 | Change |  |
| Operation and <br> Maintenance Costs <br> (in whole dollars) | $\$$ | $35,224,094$ | $\$$ | $37,889,864$ |

## U.S. Department of Justice <br> Civil Monetary Penalties Inflation Adjustment <br> For the Fiscal Year Ended September 30, 2015

The Federal Civil Penalties Inflation Adjustment Act of 1990, as amended, requires agencies to make regular and consistent inflationary adjustments of civil monetary penalties to maintain their deterrent effect. To improve compliance with the Act, and in response to multiple audits and recommendations, agencies should report annually in the Other Information section the most recent inflationary adjustments to civil monetary penalties to ensure penalty adjustments are both timely and accurate.

## Bureau of Alcohol, Tobacco, Firearms, and Explosives

| Bureau of Alcohol, Tobacco, Firearms and Explosives |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: |
| Penalty <br> (Name of Penalty) | Authority <br> (Statute) | Date of <br> Previous Adjustment | Date of <br> Current Adjustment | Current Penalty Level <br> (\$ Amount) |
| Transfer of firearm <br> without checking NICS | Brady Law - National Instant Criminal <br> Check System <br> 18 USC 922 (t)(5) <br> PL 103-159 sec. 922(t) | 1993 | 1993 |  |

## Civil Division

| Civil Division |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: |
| Penalty (Name of Penalty) | Authority (Statute) | Date of Previous Adjustment | Date of Current Adjustment | Current Penalty Level (\$ Amount) |
| Knowing and willful disclosure, solicitation, or receipt of information with respect to blind trusts | Ethics in Government Act of 1978 5 U.S.C. App. 4 102(f)(6)(C)(i) 28 CFR 85.3(a)(1) | 1989 | 1999 | \$11,000 |
| Negligent disclosure, solicitation, or receipt of information with respect to blind trusts | Ethics in Government Act of 1978 <br> 5 U.S.C. App. 4 102(f)(6)(C)(ii) 28 CFR 85.3(a)(2) | 1989 | 1999 | \$5,500 |
| Falsification or failure to file required reports | $\begin{aligned} & \text { Ethics in Government Act of } 1978 \\ & 5 \text { U.S.C. App. } 4 \text { 104(a) } \\ & 28 \text { CFR 85.3(a)(3) } \end{aligned}$ | 2007 | 2007 | \$50,000 |
| Unlawful acquisition or use of public reports | Ethics in Government Act of 1978 $\begin{gathered} 5 \text { U.S.C. App. } 4 \text { 105(c)(2) } \\ 28 \text { CFR 85.3(a)(4) } \end{gathered}$ | 1989 | 1999 | \$11,000 |

## Civil Monetary Penalties Inflation Adjustment (continued)

## Civil Division (continued)

| Civil Division |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: |
| Penalty (Name of Penalty) | Authority (Statute) | Date of Previous Adjustment | Date of Current Adjustment | Current Penalty Level (\$ Amount) |
| Violations of limitations on outside earned income and employment | Ethics Reform Act of 1989 5 U.S.C. App. 4 504(a) 28 CFR 85.3(a)(5) | 1989 | 1999 | \$11,000 |
| Violation | Financial Institutions Reform, Recovery, and Enforcement Act of 1989 12 U.S.C. 1833a(b)(1) 28 CFR 85.3(a)(6) | 1989 | 1999 | \$1,100,000 |
| Continuing violations (per day) | Financial Institutions Reform, Recovery, and Enforcement Act of 1989 <br> 12 U.S.C. 1833a(b)(2) <br> 28 CFR 85.3(a)(7)(i) | 1989 | 1999 | Minimum: \$1,100,000 <br> Maximum: \$5,500,000 |
| Fraudulent claim for assistance | $\begin{aligned} & \text { Foreign Assistance Act of } 1961 \\ & 22 \text { U.S.C. 2399b(a)(3)(A) } \\ & 28 \text { CFR } 85.3(\mathrm{a})(8) \end{aligned}$ | 1968 | 1999 | \$2,200 |
| Violations | False Claims Act 31 U.S.C. 3729(a) 28 CFR 85.3(a)(9)(i)(ii) | 1986 | 1999 | Minimum: \$5,500 <br> Maximum: \$11,000 |
| Violation involving false claim | Program Fraud Civil Remedies Act 31 U.S.C. 3802(a)(1) 28 CFR 71.3(a) | 1986 | 1999 | \$5,500 |
| Violation involving false statement | Program Fraud Civil Remedies Act 31 U.S.C. 3802(a)(2) 28 CFR 71.3(f) | 1986 | 1999 | \$5,500 |
| Violation involving surplus government property | Federal Property and Administrative Services Act of 1949 <br> 40 U.S.C. 123(a)(1)(A) <br> formerly: 40 U.S.C. 489(b)(1) <br> 28 CFR 85.3(a)(12) in 1999 rule | 1949 | 1999 | \$2,200 |
| Violation involving kickbacks | Anti-Kickback Act of 1986 40 U.S.C 8706(a)(1) (B) formerly: 41 U.S.C. 55(a)(1)(B) 28 CFR 85.3 (a)(13) in 1999 rule | 1986 | 1999 | \$11,000 |
| Prohibition on release and use of certain personal information from State Motor Vehicle Records Substantial Noncompliance | Driver's Privacy Protection Act of 1994 18 U.S.C 2723(b) | 1994 | 1994 | \$5,000 |
| Penalties for conflict of interest crimes | Ethics Reform Act of 1989 18 U.S.C 216(b) | 1989 | 1999 | \$55,000 |
| Violation by an individual | Office of Federal Procurement Policy <br> Act <br> 41 U.S.C 2105(b) <br> formerly: 41 U.S.C 423(e)(2) | 1988 | 1988 | \$50,000 |
| Violation by an organization | Office of Federal Procurement Policy <br> Act <br> 41 U.S.C 2105(b) <br> formerly: 41 U.S.C 423(e)(2) | 1988 | 1988 | \$500,000 |

## Civil Monetary Penalties Inflation Adjustment (continued)

## Civil Rights Division

| Civil Rights Division |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: |
| $\begin{gathered} \text { Penalty } \\ \text { (Name of Penalty) } \end{gathered}$ | Authority (Statute) | Date of Previous Adjustment | Date of Current Adjustment | Current Penalty Level (\$ Amount) |
| Unfair immigrationrelated employment practices, per person (First Order) | Immigration Reform and Control Act of 1986 <br> 8 USC 1324b(g)(2)(B)(iv)(I) <br> 28 CFR 68.52(d)(1)(viii) | 1990 | 2008 | minimum: \$375 <br> maximum: \$3,200 |
| Unfair immigrationrelated employment practices, per person (Second Order) | Immigration Reform and Control Act of 1986 <br> 8 U.S.C 1324b(g)(2)(B)(iv)(II) <br> 28 CFR 68.52(d)(1)(ix) | 1990 | 2008 | minimum: \$3,200 <br> maximum: $\$ 6,500$ |
| Unfair immigrationrelated employment practices, per person (Subsequent Order) | Immigration Reform and Control Act of 1986 <br> 8 U.S.C 1324b(g)(2)(B)(iv)(III) <br> 28 CFR 68.52(d)(1)(x) | 1990 | 2008 | minimum: \$4,300 <br> maximum: \$16,000 |
| Unfair immigrationrelated employment practices, per person (Document Abuse) | Immigration Reform and Control Act of $\begin{gathered} 1986 \\ 8 \text { U.S.C 1324b(g)(2)(B)(iv)(IV) } \\ 28 \text { CFR 68.52(d)(1)(xii) } \end{gathered}$ | 1990 | 2008 | minimum: \$110 <br> maximum: $\$ 1,100$ |
| Nonviolent Physical Obstruction <br> (First Order) | Freedom of Access to Clinic Entrances Act of 1994 18 U.S.C. 248(c)(2)(B)(i) 28 CFR 85.3 (b)(1)(i) | 1999 | 2014 | \$16,000 |
| Other Violations - Other Than Nonviolent Physical Obstruction (First Order) | Freedom of Access to Clinic Entrances Act of 1994 18 U.S.C. 248(c)(2)(B) | 1994 | 2014 | \$15,000 |
| Nonviolent Physical Obstruction (Subsequent Order) | Freedom of Access to Clinic Entrances Act of 1994 <br> 18 U.S.C. 248(c)(2)(B)(i) <br> 28 CFR 85.3 (b)(2)(i) | 1994 | 2014 | \$15,000 |
| Other Violations - Other Than Nonviolent Physical Obstruction (Subsequent Order) | Freedom of Access to Clinic Entrances Act of 1994 18 U.S.C. 248(c)(2)(B) | 1999 | 2014 | \$37,500 |
| Pattern or Practice <br> Violation (First Order) | Fair Housing Act of 1968, as amended in 1988 <br> 42 U.S.C. 3614(d)(1)(C) | 1999 | 2014 | \$75,000 |
| Pattern or Practice Violation (Subsequent Order) | Fair Housing Act of 1968, as amended in 1988 <br> 42 U.S.C. 3614(d)(1)(C) | 1999 | 2014 | \$150,000 |
| Public Accommodations for Individuals with Disabilities (First Order) | $\begin{gathered} \text { Americans With Disabilities Act of } 1990 \\ 42 \text { USC 12188(b)(2)(C)(i) } \\ 28 \text { CFR 36.504(a)(3)(i) } \end{gathered}$ | 1999 | 2014 | \$75,000 |
| Public Accommodations for Individuals with Disabilities (Subsequent Order) | Americans With Disabilities Act of 1990 42 USC 12188(b)(2)(C)(ii) 28 CFR 36.504(a)(3)(ii) | 1999 | 2014 | \$150,000 |
| First Violation | Servicemembers Civil Relief Act of 2003, as amended 50 U.S.C. App. 597(b)(3) | 2010 | 2014 | \$60,000 |
| Subsequent Violation | Servicemembers Civil Relief Act of 2003, as amended 50 U.S.C. App. 597(b)(3) | 2010 | 2014 | \$120,000 |

## Civil Monetary Penalties Inflation Adjustment (continued)

## Criminal Division

| Criminal Division | Authority <br> (Statute) | Date of <br> (Name of Penalty) | Date of <br> Previous Adjustment | Current Penalty Level <br> (\$ Amount) |
| :---: | :---: | :---: | :---: | :---: |
| Penalty For Frivolous <br> Assertion of Claim | Civil Asset Forfeiture Reform Act of <br> 2000 <br> PL 106-185 <br> 18 U.S.C 983 (h)(1) | 2000 | 2000 | minimum: $\$ 250$ |
| Laundering of Monetary <br> Instruments | Money Laundering Control Act of 1986 <br> PL 99-570, Title I, Subtitle H <br> 18 U.S.C 1956(b) | 1986 | 1986 | $\$ 10,000$ |
| Violation | Ethics Reform Act of 1989 <br> 18 U.S.C. 216(b) | 1989 | 1990 | $\$ 55,000$ |

## Drug Enforcement Agency

| Drug Enforcement Administration |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: |
| Penalty (Name of Penalty) | Authority (Statute) | Date of Previous Adjustment | Date of Current Adjustment | Current Penalty Level (\$ Amount) |
| Possession of small amounts of controlled substances | Anti-Drug Abuse Act of 1988 21 USC 844a(a) 28 CFR 76.3 | 1988 | 1999 | \$11,000 |
| Drug Abuse, Import or Export | Controlled Substance Import Export Act 21 USC 961(1) 28 CFR 85.3(d)(1) | 1970 | 1999 | \$27,500 |
| Violations of 842(a)(5) and (10) - Prohibited acts re: controlled substances | Controlled SubstanceAct $21 \text { USC 842(c)(1)(A) }$ | 1970 | 1970 | \$25,000 |
| Violations of 842(a) other than (5) and (10) Prohibited acts re: controlled substances | Controlled SubstanceAct 21 USC 842(c)(1)(B) | 1988 | 1988 | \$10,000 |
| Violation of 825(e) by importer, exporter, manufacturer, or distributor - False labeling of anabolic steroids | Controlled SubstanceAct $21 \text { USC 842(c)(1)(C) }$ | 2014 | 2014 | \$500,000 |
| Violation of 825(e) at the retail level - False labeling of anabolic steroids | Controlled SubstanceAct $21 \text { USC 842(c)(1)(D) }$ | 2014 | 2014 | \$1,000 |
| Violation of 842(a)(11) by a business Distrubition of laboratory supply with reckless disregard | Controlled SubstanceAct <br> 21 USC 842(c)(2)(C) | 1996 | 1996 | \$250,000 |
| Maintaining druginvolved premises | Illicit Drug Anti-Proliferation Act of $\begin{gathered} 2003 \\ 21 \text { USC } 856(\mathrm{~d}) \\ \hline \end{gathered}$ | 2003 | 2003 | \$250,000 |

## Civil Monetary Penalties Inflation Adjustment (continued)

## Executive Office for Immigration Review

| Executive Office for Immigration Review |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: |
| Penalty (Name of Penalty) | Authority (Statute) | Date of Previous Adjustment | Date of Current Adjustment | Current Penalty Level (\$ Amount) |
| Hiring, recruiting and referral employer sanctions (First Order) | Immigration Reform and Control Act of $\begin{gathered} 1986 \\ 8 \text { USC 1324a(e)(4)(A)(i) } \\ 28 \text { CFR 68.52(c)(1)(i) } \end{gathered}$ | 1999 | 2/26/2008 | Minimum: \$275 <br> Maximum: \$2,200 |
| Hiring, recruiting and referral employer sanctions (Second Order) | Immigration Reform and Control Act of $\begin{gathered} 1986 \\ 8 \text { USC 1324a(e)(4)(A)(ii) } \\ 28 \text { CFR 68.52(c)(1)(ii) } \end{gathered}$ | 1999 | 2/26/2008 | Minimum: \$2,200 <br> Maximum: \$5,500 |
| Hiring, recruiting and referral employer sanctions (Subsequent Order) | Immigration Reform and Control Act of $\begin{gathered} 1986 \\ 8 \text { USC 1324a(e)(4)(A)(iii) } \\ 28 \text { CFR 68.52(c)(1)(iii) } \end{gathered}$ | 1999 | 2/26/2008 | Minimum: \$3,300 <br> Maximum: \$11,000 |
| Paperwork Violation | Immigration Reform and Control Act of $\begin{gathered} 1986 \\ 8 \text { USC 1324a(e)(5) } \\ 28 \text { CFR 68.52(c)(5) } \end{gathered}$ | 1999 | 2/26/2008 | Minimum: \$110 <br> Maximum: \$1,100 |
| Violation/Prohibition of Indemnity Bonds | Immigration Reform and Control Act of $\begin{gathered} 1986 \\ 8 \text { USC } 1324 \mathrm{a}(\mathrm{~g})(2) \\ 28 \text { CFR } 68.52(\mathrm{c})(7) \end{gathered}$ | 1999 | 2/26/2008 | \$1,100 |
| Document Fraud (First Order) | Immigration Reform and Control Act of $\begin{aligned} & 1986 \\ & 8 \text { USC 1324c(d)(3)(A) } \\ & 28 \text { CFR 68.52(e)(1)(i) } \end{aligned}$ | 1999 | 2/26/2008 | Minimum: \$275 <br> Maximum: \$2,200 |
| Document Fraud (Subsequent Order) | Immigration Reform and Control Act of $\begin{aligned} & 1986 \\ & 8 \text { USC 1324c(d)(3)(B) } \\ & 28 \text { CFR 68.52(e)(1)(ii) } \end{aligned}$ | 1999 | 2/26/2008 | $\begin{aligned} & \text { Minimum: \$2,200 } \\ & \text { Maximum: \$5,500 } \end{aligned}$ |

## Federal Bureau of Investigation

| Federal Bureau of Investigation |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: |
| Penalty <br> (Name of Penalty) | Authority <br> (Statute) | Date of <br> Previous Adjustment | Date of <br> Current Adjustment | Current Penalty Level <br> (\$ Amount) |
| Violation | National Motor Vehicle Title <br> Identification System <br> 49 USC 30505 <br> PL 103-272(1)(e) | 1994 |  |  |

## Civil Monetary Penalties Inflation Adjustment (continued)

## Office of Justice Program

| Office of Justice Program |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: |
| Penalty (Name of Penalty) | Authority (Statute) | Date of Previous Adjustment | Date of Current Adjustment | Current Penalty Level (\$ Amount) |
| State and Local CHRI <br> Systems - Right to Privacy Violation | Omnibus Crime Control and Safe Streets Act of 1968 \& The Victims of Crime Act 42 USC 3789g(d) 20 CFR 20.25 | 1979 | 1999 | \$14,000 |
| Revealing Research or Statistical Information | Omnibus Crime Control and Safe Streets Act of 1968 \& The Victims of Crime Act <br> 42 USC 10604(d) <br> 20 CFR 22.29 | 1999 | 1999 | Minimum: \$10,000 <br> Maximum: \$11,000 |

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## APPENDIX

(UNAUDITED)


APPENDI X

# OFFI CE OF THE INSPECTOR GENERAL ANALYSIS AND SUMMARY OF ACTI ONS NECESSARY TO CLOSE THE REPORT 

The Office of the Inspector General (OIG) provided a draft of the Independent Auditors' Report on Internal Control over Financial Reporting Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards to the Department of Justice (Department). The Department's response is incorporated in the Independent Auditors' Report on Internal Control over Financial Reporting Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards of this final report. The following provides the report's recommendations, the status of the recommendations, the OIG's analysis of the response, and a summary of actions necessary to close the report.

## Recommendation:

1. Periodically assess the treatment of any new or significant cash collections based on legal proceedings to ensure proper classification of these amounts in the Statement of Custodial Activities.

Resolved. The Department concurred with our recommendation. The Department stated in its response that it is in the process of establishing procedures to identify new or significant cash collections and ensuring that the program and financial management offices are in agreement with proper classification. The Department also stated that the format of the statement of custodial activity will also undergo a thorough review as part of the annual review of the financial statement preparation guide.

This recommendation can be closed when subsequent annual financial statement audit testing verifies that the Department has properly implemented procedures to identify new or significant cash collections and proper classification.
2. Periodically review and align the defined cost allocation methodology against the mission-driven program objectives to ensure proper assignment of costs among strategic goals.

Resolved. The Department concurred with our recommendation. The Department stated in its response that it is in the process of establishing a formal annual review of all cost allocation methodologies to ensure proper reporting of costs by strategic goal.

This recommendation can be closed when subsequent annual financial statement audit testing verifies that the Department has implemented a formal process of verifying cost allocation methodologies against strategic goal objectives.
3. Critically analyze the accounting and reporting of complex or unusual transactions to ensure proper, accurate, and consistent reporting in the financial statements and footnotes.

Resolved. The Department concurred with our recommendation. The Department stated in its response that it is in the process of establishing a formal annual review process involving budget formulation, budget execution, and financial reporting to ensure proper, accurate, and consistent reporting in the financial statements.

This recommendation can be closed when subsequent annual financial statement audit testing verifies that the Department adequately reviews the complex or unusual transactions that occur to ensure proper, accurate, and consistent reporting in the financial statements and footnotes.
4. Assess reconciliation, financial reporting review, and other monitoring controls at certain components, and identify those areas where the components' management could increase the rigor and precision of those controls.

Resolved. The Department concurred with our recommendation. The Department stated in its response that it will implement additional controls to increase the rigor and precision over financial reporting.

This recommendation can be closed when subsequent annual financial statement audit testing verifies that the Department has implemented additional controls over certain components to increase the rigor and precision over financial reporting.

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Office of the Inspector General
U.S. Department of Justice
www.justice.gov/oig


[^0]:    * This report initially was posted to www.oig.justice.gov/ in December 2015. It was updated and re-posted to www.oig.justice.gov/ in November 2016, as explained in this updated Commentary and Summary.

[^1]:    *"Other" includes pay class categories such as paralegals, intelligence analysts, financial managers, procurement officers, evidence technicians, and

[^2]:    ${ }^{1}$ FTE employment means the total number of regular straight-time hours (i.e., not including overtime or holiday hours) worked by employees, divided by the number of compensable hours applicable to each fiscal year. Annual leave, sick leave, compensatory time off, and other approved leave categories are considered "hours worked" for purposes of defining FTE employment.

[^3]:    ${ }^{2}$ The BOP's Long Range Capacity Plan relies on multiple approaches to house the federal inmate population, such as contracting with the private sector and state and local facilities for certain groups of low-security inmates; expanding existing institutions where infrastructure permits, programmatically appropriate, and cost effective to do so; and acquiring, constructing, and activating new facilities as funding permits.

[^4]:    3 The IPIA was amended by the Improper Payments Elimination and Recovery Act of 2010 (IPERA) and the Improper Payments Elimination and Recovery Improvement Act of 2012 (IPERIA).

[^5]:    The accompanying notes are an integral part of these financial statements.

