


# U.S. Department of J usti ce Annual Financial Statements Fiscal Year 2012 

U.S. Department of J ustice<br>Office of the Inspector General Audit Division

Audit Report 13-01
December 2012

# U.S. DEPARTMENT OF J USTI CE ANNUAL FI NANCI AL STATEMENTS FISCAL YEAR 2012 

## OFFI CE OF THE I NSPECTOR GENERAL COMMENTARY AND SUMMARY

This audit report contains the Annual Financial Statements of the U.S. Department of Justice (Department) for the fiscal years (FY) ended September 30, 2012, and September 30, 2011. Under the direction of the Office of the Inspector General (OIG), KPMG LLP performed the Department's audit in accordance with auditing standards generally accepted in the United States of America. The audit resulted in an unqualified opinion on the FY 2012 financial statements. An unqualified opinion means that the financial statements present fairly, in all material respects, the financial position and the results of the entity's operations in conformity with U.S. generally accepted accounting principles. For FY 2011, the Department also received an unqualified opinion on its financial statements (OIG Report No. 12-03).

KPMG LLP also issued reports on internal control over financial reporting and on compliance and other matters. For FY 2012, the auditors did not identify any significant deficiencies in the Independent Auditors' Report on Internal Control over Financial Reporting. Although progress continues to be made, it is important to note that the Department still does not have a unified financial management system to readily support ongoing accounting operations and preparation of financial statements. As discussed in past years, we believe the most important challenge facing the Department in its financial management is to successfully implement an integrated financial management system to replace the disparate and, in some cases, antiquated financial systems used by Department components.

No instances of non-compliance or other matters that are required to be reported under Government Auditing Standards were identified during the audit in the FY 2012 Independent Auditors' Report on Compliance and Other Matters. Additionally, KPMG LLP's tests disclosed no instances in which the Department's financial management systems did not substantially comply with the Federal Financial Management Improvement Act of 1996.

The OIG reviewed KPMG LLP's reports and related documentation and made necessary inquiries of its representatives. Our review, as differentiated from an audit in accordance with Government Auditing

Standards, was not intended to enable us to express, and we do not express, an opinion on the Department's financial statements, conclusions about the effectiveness of internal control, conclusions on whether the Department's financial management systems substantially complied with the Federal Financial Management Improvement Act of 1996, or conclusions on compliance with laws and regulations and other matters. KPMG LLP is responsible for the attached auditors' reports dated November 9, 2012, and the conclusions expressed in the reports. However, our review disclosed no instances where KPMG LLP did not comply, in all material respects, with auditing standards generally accepted in the United States of America.

# U.S. DEPARTMENT OF J USTI CE ANNUAL FI NANCI AL STATEMENTS 

## FI SCAL YEAR 2012

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# Management's Discussion and Analysis (Unaudited) 

Established July 1, 1870 (28 U.S.C. § 501 and 503), the Department of Justice (DOJ or the Department) is headed by the Attorney General of the United States. The Department was created to control federal law enforcement, and all criminal prosecutions and civil suits in which the United States has an interest. The structure of the Department has changed over the years, with the addition of a Deputy Attorney General, Associate Attorney General, Assistant Attorneys General, and the formation of Divisions and components; however, unchanged is the commitment and response to securing equal justice for all, enhancing respect for the rule of law, and making America a safer and more secure Nation.

## Mission

The mission of the Department of Justice, as reflected in its new Strategic Plan for fiscal years (FY) 20122016, is as follows:

To enforce the law and defend the interests of the United States according to the law, to ensure public safety against threats foreign and domestic, to provide federal leadership in preventing and controlling crime, to seek just punishment for those guilty of unlawful behavior, and to ensure fair and impartial administration of justice for all Americans.

In carrying out the Department's mission, we are guided by the following core values:
Equal Justice Under the Law. Upholding the laws of the United States is the solemn responsibility entrusted to us by the American people. We enforce these laws fairly and uniformly to ensure that all Americans receive equal protection and justice under the law.

Honesty and Integrity. We adhere to the highest standards of ethical behavior.
Commitment to Excellence. We seek to provide the highest levels of service to the American people. We are effective and responsible stewards of the taxpayers' dollars.

Respect for the Worth and Dignity of Each Human Being. We treat each other and those we serve with fairness, dignity, and compassion. We value differences in people and ideas. We are committed to the well-being of our employees and to providing opportunities for individual growth and development.

## Strategic Goals and Objectives

From our mission and core values stem the Department's strategic and annual planning processes. The Department embraces the concepts of performance-based management. At the heart of these concepts is the understanding that improved performance is realized through greater focus on mission, agreement on goals and objectives, and timely reporting of results. In the Department, strategic planning is the first step in an iterative planning and implementation cycle. This cycle, which is the center of the Department's efforts to implement performance-based management, involves setting long-term goals and objectives, translating these goals and objectives into budgets and program plans, implementing programs, monitoring performance, and
evaluating results. In this cycle, the Department's Strategic Plan provides the overarching framework for component and function-specific plans as well as annual performance plans, budgets, and reports. The Strategic Plan is available electronically on the Department's website at: http://www.justice.gov.

The table below provides an overview of the Department's strategic goals and objectives.

| Strategic Goal |  |
| :--- | :--- |
| I | Prevent Terrorism and Promote the <br> Nation's Security Consistent with the <br> Rule of Law |
| II | Prevent Crime, Protect the Rights of the <br> American People, and Enforce Federal <br> Law |
| III | Ensure and Support the Fair, Impartial, <br> Efficient, and Transparent Administration <br> of Justice at the Federal, State, Local, <br> Tribal, and International Levels |

## Strategic Objectives

1.1 Prevent, disrupt, and defeat terrorist operations before they occur
1.2 Prosecute those involved in terrorists acts
1.3 Combat espionage against the United States
2.1 Combat the threat, incidence, and prevalence of violent crime
2.2 Prevent and intervene in crimes against vulnerable populations; uphold the rights of, and improve services to, America's crime victims
2.3 Combat the threat, trafficking, and use of illegal drugs and the diversion of licit drugs
2.4 Combat corruption, economic crimes, and international organized crime
2.5 Promote and protect Americans' civil rights
2.6 Protect the federal fisc and defend the interests of the United States
3.1 Promote and strengthen relationships and strategies for the administration of justice with state, local, tribal, and international law enforcement
3.2 Protect judges, witnesses, and other participants in federal proceedings; apprehend fugitives; and ensure the appearance of criminal defendants for judicial proceedings or confinement
3.3 Provide for the safe, secure, humane, and cost-effective confinement of detainees awaiting trial and/or sentencing, and those in the custody of the federal prison system
3.4 Adjudicate all immigration cases promptly and impartially in accordance with due process

## Organizational Structure

Led by the Attorney General, the Department is comprised of more than forty separate component organizations. These include the U.S. Attorneys (USAs) who prosecute offenders and represent the United States government in court; the major investigative agencies - the Federal Bureau of Investigation (FBI), the Drug Enforcement Administration (DEA), and the Bureau of Alcohol, Tobacco, Firearms and Explosives (ATF), which deter and investigate crimes and arrest criminal suspects; the U.S. Marshals Service (USMS), which protects the federal judiciary, apprehends fugitives, and detains persons in federal custody; the Bureau of Prisons (BOP), which confines convicted offenders; and the National Security Division (NSD), which brings together national security, counterterrorism, counterintelligence, and foreign intelligence surveillance operations under a single authority.

The Department's litigating divisions represent the rights and interests of the American people and enforce federal criminal and civil laws. The litigating divisions are comprised of the Antitrust (ATR), Civil (CIV), Civil Rights (CRT), Criminal (CRM), Environment and Natural Resources (ENRD), and Tax (TAX) Divisions. The Office of Justice Programs (OJP), the Office on Violence Against Women (OVW), and the Office of Community Oriented Policing Services (COPS) provide leadership and assistance to state, local, and tribal governments. Other major Departmental components include the Executive Office for U.S. Trustees (UST), the Office of the Federal Detention Trustee (OFDT), the Justice Management Division (JMD), the Executive Office for Immigration Review (EOIR), the Community Relations Service (CRS), the Office of the Inspector General (OIG), and several offices that advise the Attorney General on policy, law, legislation, tribal justice matters, external affairs, and oversight. Headquartered in Washington, D.C., the Department conducts its work in offices located throughout the country and overseas.


## Financial Structure

The Department's financial reporting structure is comprised of nine principal components.

## Components:

- Assets Forfeiture Fund and Seized Asset Deposit Fund (AFF/SADF)
- Bureau of Alcohol, Tobacco, Firearms and Explosives (ATF)
- Bureau of Prisons (BOP)
- Drug Enforcement Administration (DEA)
- Federal Bureau of Investigation (FBI)
- Federal Prison Industries, Inc. (FPI)
- Office of Justice Programs (OJP)
- Offices, Boards and Divisions (OBDs) *
- U.S. Marshals Service (USMS)

OBDs*:
Offices
Office of the Attorney General Office of the Deputy Attorney General
Office of the Associate Attorney General
Community Relations Service
Executive Office for Immigration Review
Executive Office for U.S. Attorneys
Executive Office for U.S. Trustees
Executive Office for Organized Crime Drug
Enforcement Task Forces
Office of Community Oriented Policing Services
Office of Information Policy
Office of Legal Counsel
Office of Legal Policy
Office of Legislative Affairs
Office of Professional Responsibility
Office of Public Affairs
Office of the Federal Detention Trustee
Office of the Inspector General
Office of the Pardon Attorney
Office of the Solicitor General
Office of Tribal Justice
Office on Violence Against Women
Professional Responsibility Advisory Office
U.S. Attorneys

INTERPOL Washington

## Boards

Foreign Claims Settlement Commission
U.S. Parole Commission

## Divisions

Antitrust Division
Civil Division
Civil Rights Division
Criminal Division
Environment and Natural Resources Division
Justice Management Division
National Security Division
Tax Division

## FY 2012 Resource Information

The following pages provide summary-level resource and performance information regarding the Department's operations for FY 2012. The charts on this page reflect employees on board as of September 22, 2012.

## FY 2012 DOJ Employees On Board by Component 115,862 Employees



FY 2012 DOJ Employees On Board by Category Attorneys, Correctional Officers, Agents, and Other*

*"Other" includes pay class categories such as general administrative, clerical, analyst, information technology specialist, security specialist, and legal services.

Table 1. Sources of DOJ Resources (Dollars in Thousands)

| Source | FY 2012 | FY 2011 | \% Change |
| :---: | :---: | :---: | :---: |
| Earned Revenue: | \$3,115,804 | \$3,331,777 | -6.5\% |
| Budgetary Financing Sources: <br> Appropriations Received | 27,693,689 | 27,479,834 | 0.8\% |
| Appropriations Transferred-In/Out | 330,471 | 400,839 | -17.6\% |
| Nonexchange Revenues | 2,803,960 | 2,004,395 | 39.9\% |
| Donations and Forfeitures of Cash and Cash Equivalents | 4,194,465 | 1,580,584 | 165.4\% |
| Transfers-In/Out Without Reimbursement | 109,395 | 113,735 | -3.8\% |
| Other Adjustments | $(192,761)$ | $(132,256)$ | -45.7\% |
| Other Financing Sources: Donations and Forfeitures of Property | 120,275 | 157,607 | -23.7\% |
| Transfers-In/Out Without Reimbursement | $(12,623)$ | 44,556 | -128.3\% |
| Imputed Financing from Costs Absorbed by Others | 878,014 | 998,485 | -12.1\% |
| Other Financing Sources | $(5,199)$ | $(4,613)$ | -12.7\% |
| Total DOJ Resources | \$39,035,490 | \$35,974,943 | 8.5\% |

Table 2. How DOJ Resources Were Spent
(Dollars in Thousands)

|  | Strategic Goal (SG) | FY 2012 | FY 2011 | \% Change |
| :---: | :---: | :---: | :---: | :---: |
| I | Prevent Terrorism and Promote the Nation's Security Consistent with the Rule of Law |  |  |  |
|  | Gross Cost | \$5,727,278 | \$5,626,149 |  |
|  | Less: Earned Revenue | 470,233 | 470,783 |  |
|  | Net Cost | 5,257,045 | 5,155,366 | 2.0\% |
| II | Prevent Crime, Protect the Rights of the American People, and Enforce Federal Law |  |  |  |
|  | Gross Cost | 20,059,682 | 14,666,708 |  |
|  | Less: Earned Revenue | 1,115,263 | 1,055,269 |  |
|  | Net Cost | 18,944,419 | 13,611,439 | 39.2\% |
| III | Ensure and Support the Fair, Impartial, Efficient, and Transparent Administration of Justice at the Federal, State, Local, Tribal, and International Levels |  |  |  |
|  | Gross Cost | 15,523,414 | 15,674,026 |  |
|  | Less: Earned Revenue | 1,530,308 | 1,805,725 |  |
|  | Net Cost | 13,993,106 | 13,868,301 | 0.9\% |
|  |  |  |  |  |
|  | Total Gross Cost | 41,310,374 | 35,966,883 |  |
|  | Less: Total Earned Revenue | 3,115,804 | 3,331,777 |  |
|  | Total Net Cost of Operations | \$38,194,570 | \$32,635,106 | 17.0\% |

[^0]

FY 2012 Percentage of Net Costs by Strategic Goal


## Analysis of Financial Statements

The Department's financial statements, which are provided in Section III of this document, received an unqualified audit opinion for the fiscal years ended September 30, 2012 and 2011. These statements were prepared from the accounting records of the Department in conformity with the accounting principles generally accepted in the United States and Office of Management and Budget (OMB) Circular A-136, Financial Reporting Requirements. These principles are the standards promulgated by the Federal Accounting Standards Advisory Board (FASAB).

The following information highlights the Department's financial position and results of operations in FY 2012. The complete set of financial statements, related notes, and the opinion of the Department's auditors are provided in Section III of this document.

Assets: The Department's Consolidated Balance Sheet as of September 30, 2012, shows $\$ 43.2$ billion in total assets, an increase of $\$ 398$ million over the previous year’s total assets of $\$ 42.8$ billion. Fund Balance with U.S. Treasury (FBWT) was $\$ 24.7$ billion, which represented 57 percent of total assets.

Liabilities: Total Department liabilities were $\$ 15.9$ billion as of September 30, 2012, an increase of $\$ 2.7$ billion from the previous year's total liabilities of $\$ 13.3$ billion. This increase is primarily due to the reactivation of the September $11^{\text {th }}$ Victim Compensation Fund of 2001 and the recognition of related unfunded liabilities.

Net Cost of Operations: The Consolidated Statement of Net Cost presents the Department's gross and net cost by strategic goal. The net cost of the Department's operations totaled $\$ 38.2$ billion for the year ended September 30, 2012, an increase of $\$ 5.6$ billion (17 percent) from the previous year's net cost of operations of $\$ 32.6$ billion. This increase is partially due to the recognition of unfunded expenses related to the reactivation of the September $11^{\text {th }}$ Victim Compensation Fund of 2001.

Brief descriptions of some of the major costs for each Strategic Goal are as follows:

| Strategic <br> Goal | Description of Major Costs |
| :---: | :--- |
| I | Includes resources dedicated to counterterrorism initiatives for ATF, CRM, <br> DEA, FBI, NSD, USAs, and USMS |
| II | Includes resources for the AFF, ATF, BOP, COPS, CRS, DEA, FBI, Foreign <br> Claims Settlement Commission (FCSC), Organized Crime Drug Enforcement <br> Task Force (OCDETF), OPP, Office of Legal Counsel, Office of the Pardon <br> Attorney (OPA), Office of the Solicitor General (OSG), OVW, USAs, USMS, <br> INTERPOL Washington, UST, ATR, CIV, CRT, CRM, ENRD, TAX and <br> services to America's crime victims |
| III | Includes resources for BOP, EOIR, Fees and Expenses of Witnesses, FPI, <br> OJP, Justice Prisoner Alien Transportation System, USMS, and U.S. Parole <br> Commission |

Management and administrative costs, including the costs for the Department's leadership offices, JMD, Wireless Management Office, and others, are allocated to each strategic goal based on full-time equivalent (FTE) employment. ${ }^{1}$

Budgetary Resources: The Department's FY 2012 Combined Statement of Budgetary Resources shows $\$ 45.3$ billion in total budgetary resources, an increase of $\$ 2.9$ billion from the previous year's total budgetary resources of $\$ 42.4$ billion. This increase is primarily related to deposits from the settlement of large cases.

Net Outlays: The Department's FY 2012 Combined Statement of Budgetary Resources shows $\$ 31.6$ billion in net outlays, an increase of $\$ 669$ million from the previous year's total net outlays of $\$ 30.9$ billion.

## Data Reliability and Validity

The Department views data reliability and validity as critically important in the planning and assessment of its performance. As such, the Department makes every effort to ensure completeness and improve reliability of its performance information by performing "data scrubs" (routine examination of current and historical data sets, as well as looking toward the future for trends) to ensure the data we rely on to make day-to-day management decisions are as accurate and reliable as possible and targets are ambitious enough given the resources provided. In an effort to communicate our data limitations and commitment to providing accurate data, this document includes a discussion of data validation, verification, and any identified data limitations for each performance measure presented. The Department ensures each reporting component providing data for this report meets the following criteria:

At a minimum, performance data are considered reliable if transactions and other data that support reported performance measures are properly recorded, processed, and summarized to permit the preparation of performance information in accordance with criteria stated by management. Performance data need not be perfect to be reliable, particularly if the cost and effort to secure the best performance data possible will exceed the value of any data so obtained.

[^1]
## Analysis of Performance Information

The Government Performance and Results Act (GPRA) requires an agency's Strategic Plan to be updated every four years and cover a period of not less than four years forward from the fiscal year in which it is submitted.

The Department’s new FY 2012-2016 Strategic Plan, which contains three strategic goals, is used for this report. The Department's Plan also includes 12 key performance measures addressing DOJ's highest priorities toward achieving its long-term outcome goals. The performance measures are included in the Department's annual Budget and Performance Summary and reported in this document. The Department's full Performance Report for these measures, including an update on our progress toward meeting the FY 2016 long-term outcome goals, is included in Section II of this document. The Department strives to present the highest-level outcome-oriented measures available and fully report the accomplishments achieved during the reporting period. However, data for the 12 key measures are compiled 30 days after the end of the fiscal year and, occasionally, data for the entire year are not available at the time of publication.

During FY 2012, Departmental leadership continued to display a clear commitment to performance management through the reliance on formal quarterly status reviews. Additionally, Departmental components have worked to improve the quality and timeliness of financial and performance information that inform quarterly status reporting and operating plans.

For this report, 100 percent of the performance measures have actual data for FY 2012. The Department achieved 58 percent of its key measures in FY 2012. In certain cases, FY 2012 data have yet to be finalized and could change the final outcome. The Department continues to emphasize long-term and annual performance measure development, placement of key performance indicators on cascading employee work plans, and Department-wide quarterly status reporting.

In FY 2012, the Department successfully developed and implemented a new web-based performance management system. The Department will continue to examine its performance management system and implement improvements, where necessary. Additional improvement areas include developing trend reports, continuing to improve the quality and utility of performance information and continuing to work with OMB and other federal agencies to develop mechanisms to target and measure efficiency of law enforcement and regulatory programs.

In addition to monitoring its annual progress, the Department continues to monitor progress made toward achieving its FY 2016 long-term outcome goals for each of the 12 key performance measures. As of the close of FY 2012, 11 of 12 of the Department's long-term key measures are on-track for full achievement against its FY 2016 long-term outcome goals (targets). Four full years of performance remain until the Department reports against planned progress, and a number of mechanisms are in place to ensure that the current progress is maintained, including quarterly status reporting and performance-informed budget submissions that request the resources necessary for the Department to reach its goals.

The chart below and the table that follows summarize the Department's achievement of its FY 2012 key performance measures.


|  | [] Designates the reporting entity | FY 2012 <br> Target | FY 2012 <br> Actual | Target Achieved/ Not Achieved |
| :---: | :---: | :---: | :---: | :---: |
| No. | Strategic Goal I: Prevent Terrorism and Promote the Nation's Security Consistent with the Rule of Law |  |  |  |
| 1 | Number of counterterrorism intelligence products shared with the U.S. Intelligence Community, state and local Law Enforcement Community partners, and foreign government agencies [FBI] | 13,628 | 12,445 | Not Met ${ }^{1}$ |
|  | ${ }^{1}$ FBI attributes the measure missing its target to lower Intelligence Information Report (IIR) production. FBI emphasized the production of high-value IIRs which addressed priority intelligence gaps or provided actionable intelligence to Intelligence Community and Law Enforcement partners over low-value IIRs which served only to flood the system with non-actionable intelligence or information of little-to-no intelligence value. |  |  |  |
|  | Strategic Goal II: Prevent Crime, Protect the Rights of the American People, and Enforce Federal Law |  |  |  |
| 2 | Number of criminal enterprises engaging in white-collar crimes dismantled [FBI] | 360 | 409 | Met |
| 3 | Percent increase in gang arrests resulting from coordination of gang investigations [FBI, ATF, DEA] | 2\% | -16\% | Not Met ${ }^{2}$ |
|  | ${ }^{2}$ This measure represents collective data from FBI, ATF, and DEA. FBI has yet to report its final number for FY 2012. ATF's actual number in FY 2012 is lower than their FY 2011 baseline number. DEA met its target for the year. |  |  |  |
| 4 | Number of intelligence products to support federal, state, and local law enforcement [FBI] | 46 | 53 | Met |
| 5 | Number of matters/investigations of child sexual exploitation and human trafficking resolved [CRT, FBI, CRM, USA, USMS] | 4,938 | 4,348 | Not Met ${ }^{3}$ |
|  | ${ }^{3}$ Cases relating to this measure are trending the same way as all other criminal cases in FY 2012. Overall, criminal cases filed in FY 2012 have dropped when compared to the baseline year, FY 2011. |  |  |  |
|  | Consolidated Priority Organizations Target (CPOT)linked drug trafficking organizations [DEA, FBI (Consolidated data - OCDETF)] |  |  |  |
| 6 | Dismantled | 145 | 171 | Met |
| 7 | Disrupted | 340 | 446 | Met |
|  | Percent of cases favorably resolved: [ENRD, ATR, CRM, USA, TAX, CIV, CRT (Consolidated data JMD/Budget Staff)] |  |  |  |
| 8 | Criminal Cases | 90\% | 92\% | Met |
| 9 | Civil Cases | 80\% | 81\% | Met |
|  | Strategic Goal III: Ensure and Support the Fair, Impartial, Efficient, and Transparent Administration of Justice at the Federal, State, Local, Tribal, and International Levels |  |  |  |
| 10 | Percent of system-wide crowding in federal prisons [BOP] | 37\% | 38\% | Not Met ${ }^{4}$ |
|  | ${ }^{4}$ While the target was not met, FY 2012 actual represents a one percent reduction from FY 2011 system-wide crowding rate. |  |  |  |


|  | [ ] Designates the reporting entity | FY 2012 <br> Target | FY 2012 <br> Actual | Target Achieved/ Not Achieved |
| :---: | :---: | :---: | :---: | :---: |
| 11 | Number of inmate participants in the Residual Drug Abuse Program [BOP] | $\begin{gathered} 18,500 \\ \text { (baseline) } \end{gathered}$ | 14,482 | Not Met ${ }^{5}$ |
|  | ${ }^{5}$ New methodology was developed in FY 2012 to calculate RDAP participation to reduce potential for doublecounting of inmates. The more precise methodology has resulted in the number of participants during FY 2012 less than the initial target number. |  |  |  |
| 12 | Number and percent of primary felony fugitives apprehended or cleared [USMS] | $\begin{gathered} 34,421 \\ 52 \% \end{gathered}$ | $\begin{gathered} 36,229 \\ 50 \% \end{gathered}$ | Met |

## FY 2012-2013 Priority Goals

The FY 2012 OMB Budget and Performance Plan guidance memorandum required federal agencies to identify a limited number of Priority Goals that are considered priorities for both the Administration and the agency, have high relevance to the public or reflect the achievement of key agency missions, and would produce significant results over a 12 to 24 month timeframe. The Priority Goals should also represent critical elements of a federal agency's strategic plan.

The following comprise the Department’s four Priority Goals for FY 2012-2013 and are linked to the larger DOJ policy framework and strategic plan goals.

## Priority Goal 1, National Security: Better inform the Intelligence Community, thereby increasing the ability to protect Americans from terrorism or other threats to national security - both at home and abroad:

- By the end of 2013, increase the number of intelligence products shared with the U.S. Intelligence Community and state and local Law Enforcement Community partners by 6 percent
- By the end of 2013, increase the number of intelligence products shared with foreign government agencies by 6 percent

Terrorism is the most significant national security threat the country faces. Accordingly, the number one priority of the Department is, and will continue to be, protecting the security of this Nation's citizens. The Administration has recognized that terrorism cannot be defeated by military means alone and the Department is at the forefront of the fight against terrorism. DOJ provides a broad spectrum of tools and skills to combat terrorists. Specifically, DOJ's agents, analysts, and prosecutors will use every available resource and appropriate tool to detect, deter, and disrupt terrorist plots, investigate and prosecute terrorists, and aid in developing rule of law programs in post-conflict countries to help prevent terrorism abroad. The Department will aggressively pursue emerging threats around the world and at home, enhance the ability to gather and analyze actionable intelligence, and engage in outreach efforts to all communities in order to prevent terrorism before it occurs.
o Status: The Department met its FY 2012 target for increasing the number of intelligence products shared with foreign government agencies, but missed its FY 2012 target for increasing the number of intelligence products shared with the U.S. Intelligence Community and state and local Law Enforcement Community Partners.

The number of intelligence products shared with foreign government agencies decreased from 1,860 to 1,795 from the third to the fourth quarter of FY 2012, but exceeded its fourth quarter target by 200 percent. In comparison, intelligence products shared in FY 2011 for the third and fourth quarters were 850 and 801, respectively. Shared Counterterrorism Division (CTD) intelligence products include a wide variety of disseminations to foreign governments. Coordination and cooperation with foreign partners serve the interests of FBI CTD to identify upcoming threats and better monitor the activities of known entities. CTD Executive Management has identified the need for increased communications with Foreign Governments, and as such, CTD has pushed for increased contact.

The number of intelligence products shared with the U.S. Intelligence Community and state and local Law Enforcement Community partners increased from 3,061 to 3,347 from the third to the fourth quarter of FY 2012, and missed its fourth quarter target by only $2 \%$. In comparison, intelligence products shared in FY 2011 for the third and fourth quarter were 3,434 and 3,642, respectively. The FBI CTD recognizes coordination and collaboration with Other Government Agency (OGA),

Intelligence Community (IC), and domestic Law Enforcement (LE) partners is essential to mitigating the domestic and international threat. CTD attributes the measure missing its fourth quarter target to lower Intelligence Information Report (IIR) production. Based on feedback received from OGA, IC, and LE partners, CTD emphasized the production of high-value IIRs which addressed priority intelligence gaps or provided actionable intelligence to IC and LE partners over low-value IIRs which served only to flood the system with non-actionable intelligence or information of little-to-no intelligence value. This change has been well-received by OGA, IC, and LE partners. CTD Executive Management will continue to focus on increased intelligence sharing in the effort to combat the terrorist threat.

Priority Goal 2, Reduce Gang Violence: By September 30, 2013, in conjunction with state and local law enforcement agencies, reduce the number of violent crimes attributed to gangs by achieving 5 percent increases on 3 key indicators:

- Youths who exhibited a change in targeted behaviors as a result of participation in DOJ gang prevention program
- Coordination on gang investigations among federal, state, and local law enforcement resulting in gang arrests
- Intelligence products produced in support of federal, state, and local investigations that are focused on gangs posing a significant threat to communities

Gangs and gun violence pose a serious threat to public safety in many communities throughout the United States. Too many youth are exposed to violence and gangs. Too many families continue to face substantial challenges in keeping their children safe and free from the conditions that can lead to violence. While data shows that overall violent crime in the United States is decreasing, many communities continue to experience high levels of gun violence and gang-related crimes. Gang members are increasingly migrating from urban to suburban, rural, and tribal communities and are responsible for a growing percentage of crime and violence in many communities. The Department's efforts to protect our citizens from violence will be carried out through collaboration with our state, local, and tribal partners. Through the United States Attorneys and our violent crime task forces, the Department will work with individual jurisdictions to address the impact of gang-related crimes on communities. The federal, state, local, and tribal efforts will be enhanced through increased coordinated enforcement efforts and intelligence sharing. Additionally, prevention of gang violence and gang membership is a necessary element of our strategy to address violent crime. The Department will utilize a number of evidence-based programs to assist state, local, and tribal governments in their efforts to deter youths from participation in gangs through these data-driven prevention programs, which are designed to prevent increases in gang membership and to deter youth violence.
o Status: The percentage of program youth who exhibited a change in targeted behaviors while participating in DOJ prevention programs to reduce youth crime and violence (including gangs) is targeted annually and actual data is reported in the first and third quarters due to data collection cycles. In FY 2012, the Department reported that $67 \%$ of program youth exhibited a change in targeted behaviors, exceeding the FY 2012 target of 65\%. In FY 2011, 63\% of program youth exhibited a change in targeted behaviors.

The Department exceeded its FY 2012 target for the number of gang cases supported by the Gang Unit, and the National Gang Targeting, Enforcement \& Coordination Center/Operations Section: Gangs (GangTECC/OSG) in FY 2012 by 169 or 22\%. In FY 2011, the Department increased the number of cases supported by 192 cases or $26 \%$.

The Department exceeded its FY 2012 target to produce intelligence products in support of federal, state, and local investigations that are focused on gangs posing a significant threat to communities by

7 or $16 \%$. In FY 2012, the number of intelligence products produced increased from FY 2011 by 8 or18\%.

Priority Goal 3, Protect the American people from Financial and Healthcare fraud: In order to efficiently and effectively address financial fraud and healthcare fraud, by the end of FY 2013, increase by 5 percent over FY 2011 levels, the number of investigations completed per Department of Justice attorney working on financial fraud and healthcare fraud cases; additionally, institute a system for tracking compliance by corporate defendants with the terms of judgments, consent decrees, settlements, deferred prosecution agreements, and non-prosecution agreements.

The recent financial crisis, which has impacted every American, has resulted in fraud and deception in the finance and housing markets as well as fraudulent schemes that misuse the public's unprecedented investment in economic recovery. Criminals who commit mortgage fraud, securities and commodities fraud, and other types of fraud relating to the response to the economic crisis, including the funds disbursed through the American Recovery and Reinvestment Act and the Troubled Asset Relief Program, victimize the American public as a whole. Similarly, those who defraud Medicare, Medicaid, and other government health care programs defraud every American. Fraudsters take critical resources out of our health care system-thus contributing to the rising cost of health care for all Americans and endangering the short-term and long-term solvency of these essential health care programs. The Department will continue to address these critical problems by vigorously investigating and prosecuting both health care fraud and financial fraud, in order to protect American businesses, consumers, and taxpayers.
o Status: The Department did not achieve its FY 2012 goal of increasing by $2.5 \%$ the number of investigations completed per DOJ attorney working on financial fraud and healthcare fraud cases. The target for FY 2012 was 11.92 investigations per attorney. However, actual results show only 10.28 investigations per attorney. Several factors have contributed to the decline in the number of investigations completed in FY 2012. Over the last several years, including the baseline year, FY 2011, the number of health care fraud and financial fraud cases reached all-time highs. The complexity of these health care fraud and financial fraud cases continues to increase, e.g., number of defendants and methods of fraud. As complexity increases, more attorney effort is expended on these complex cases, thereby reducing the overall number of investigations completed. Finally, the Speedy Trial Act necessitates that priority be placed on existing cases. Therefore, the availability of attorneys to devote effort to new matters is further limited.

Priority Goal 4, Protect those most in need of help: With special emphasis on child exploitation and civil rights. By September 30, 2013, working with state and local law enforcement agencies, protect potential victims from abuse and exploitation by achieving a 5 percent increase for 3 sets of key indicators:

- open investigations concerning non-compliant sex offenders, sexual exploitation of children, and human trafficking
- matters/investigations resolved concerning sexual exploitation of children and human trafficking
- number of children depicted in child pornography that are identified by the FBI

The abuse, neglect, exploitation, and trafficking, including sexual abuse, of children, the elderly, and other vulnerable populations, causes irrevocable harm to victims and society. Ensuring that our children, seniors, and all citizens can live without being disturbed by sexual trauma, exploitation, or human trafficking are more than criminal justice issues, they are societal and moral issues. Despite efforts to date, the threat of these crimes remains very real. In the broadest terms, the goal of the Department is to prevent child sexual exploitation, elder abuse, hate crimes, and human trafficking from occurring in the first place, in order to protect every person from the physical and mental traumas associated with these crimes.

Status: Overall, DOJ is on track to achieve this goal. Five out of six performance measures for this goal exceeded their FY 2012 annual targets. At the beginning of FY 2012, the USMS brought on-board additional full time sex offender investigative coordinators to focus on non-compliant sex offenders, and it exceeded its FY 2012 annual target $(1,305)$ for Open investigations concerning non-compliant sex offenders by $17 \%(1,531)$; this is a $19 \%$ increase as compared to the FY 2011 activity. Open investigations concerning human trafficking exceeded its annual target of 188 by $37 \% \mathrm{t}$ (258); this is a $41 \%$ increase compared to the FY 2011 activity. Matters/investigations resolved concerning human trafficking exceeded its annual target of 83 by $29 \%$ (107); this is a $34 \%$ increase as compared to the FY 2011 activity. Number of children depicted in child pornography that are identified by the FBI exceeded its annual target of 175 by 37 percent (239). This is one less than identified in FY 2011. Open investigations concerning sexual exploitation of children surpassed its FY 2012 annual target (560) by 41 percent (792); this is $45 \%$ increase as compared to the FY 2011 activity. Matters/investigations resolved concerning sexual exploitation of children, reached only $87 \%(4,245)$ of its FY 2012 annual target $(4,855)$; this is a $10 \%$ decrease as compared to the FY 2011 activity.

There are three factors contributing to the slower progress in resolving matters/investigations concerning the sexual exploitation of children. First, the Criminal Division resolved an unusually large number of matters in FY 2011 (a particularly large international child pornography ring was investigated and charged in FY 2011, resulting in a large number of matters resolved) that produced a particularly high FY 2011 baseline. Second, due to increasing sophistication of many offenders' use of technologies to help evade detection, it often is taking more time to investigate individual matters. Third, the difficulty in replacing experienced child exploitation prosecutors may be another reason that DOJ is slightly below expectations on this performance measure.

## Analysis of Systems, Controls, and Legal Compliance

## Internal Control Program in the Department of Justice

The objective of the Department of Justice's internal control program is to provide reasonable assurance that operations are effective, efficient, and comply with applicable laws and regulations; financial reporting is reliable; and assets are safeguarded against waste, loss, and unauthorized use. The Department identifies issues of concern through a strong network of oversight councils and internal review teams. These include the Department's Senior Assessment Team, the Justice Management Division’s Internal Review and Evaluation Office and Quality Control and Compliance Group, and Departmental component internal review teams. In addition, the Department considers reports issued by the Office of the Inspector General (OIG) when assessing internal control.

The Department's internal control continues to improve through the corrective actions implemented by management. The Department's commitment to management excellence, accountability, and compliance with applicable laws and regulations is evidenced in our continuing actions to establish effective controls, make sound determinations on corrective actions, and verify and validate the results. This commitment is further evidenced by the many control improvements and actions taken by Departmental management in response to new legislation, OMB initiatives, and OIG recommendations, as discussed later in this section and in Appendix A.

Departmental management continued in FY 2012 to further strengthen and maximize the effectiveness of its annual assessment of internal control over financial reporting. Examples of such actions include:

- refining the assessment framework,
- enhancing the oversight process to ensure prompt implementation of corrective actions,
- providing direct assistance to components with previously identified reportable conditions, and
- continuing to support and commit resources to Departmental component internal review programs.


## Management Assurances

## Federal Managers' Financial Integrity Act of 1982

The Federal Managers’ Financial Integrity Act of 1982 (FMFIA or Integrity Act) provides the statutory basis for management's responsibility for and assessment of internal accounting and administrative controls. Such controls include program, operational, and administrative areas, as well as accounting and financial management. The Integrity Act requires federal agencies to establish controls that reasonably ensure obligations and costs are in compliance with applicable law; funds, property, and other assets are safeguarded against waste, loss, unauthorized use, or misappropriation; and revenues and expenditures are properly recorded and accounted for to maintain accountability over the assets. The Integrity Act also requires agencies to annually assess and report on the internal controls that protect the integrity of federal programs (FMFIA § 2) and whether financial management systems conform to related requirements (FMFIA § 4).

Guidance for implementing the Integrity Act is provided through OMB Circular A-123, Management's Responsibility for Internal Control. In addition to requiring agencies to provide an assurance statement on the effectiveness of programmatic internal controls and conformance with financial system requirements, the Circular requires agencies to provide an assurance statement on the effectiveness of internal control over financial reporting.

## FMFIA Assurance Statement

Department of Justice management is responsible for establishing and maintaining effective internal controls and financial management systems that meet the objectives of the FMFIA. In accordance with OMB Circular A-123, the Department conducted its annual assessment of the effectiveness of internal controls to support effective and efficient programmatic operations, reliable financial reporting, and compliance with applicable laws and regulations (FMFIA § 2). The Department also assessed whether its financial management systems conform to financial system requirements (FMFIA §4). Based on the results of the assessments, the Department can provide qualified assurance that its internal controls and financial management systems meet the objectives of the FMFIA. The assessment of systems did not identify any non-conformances required to be reported under FMFIA § 4; however, the assessment of internal controls identified one programmatic material weakness required to be reported under FMFIA § 2. This weakness involves the need to reduce the Federal Bureau of Prisons (BOP) crowding rate, currently at 38 percent over the rated capacity. Details of the weakness are provided in the section Summary of Material Weakness and Corrective Actions. Other than the exception noted, the internal controls were operating effectively as of September 30, 2012, and the assessment identified no other material weaknesses in the design or operation of the controls.

In accordance with Appendix A of OMB Circular A-123, the Department conducted its assessment of the effectiveness of internal control over financial reporting, which included the safeguarding of assets and compliance with applicable laws and regulations. Based on the results of this assessment, the Department can provide reasonable assurance that its internal control over financial reporting was operating effectively as of June 30, 2012, and the assessment identified no material weaknesses in the design or operation of the controls.

The Department of Justice is committed to maintaining strong program and financial management as we continue our mission of fighting terrorism and protecting our communities from crime. We take our program and financial accountability seriously and are dedicated to ensuring that funds received are expended responsibly and in a transparent manner. We will continue to strengthen controls in areas where we are aware of concerns identified through the Department's internal review activities or by the Office of the Inspector General and Government Accountability Office. We look forward in FY 2013 to building on our achievements as we continue the important work of the Department.


Eric H. Holder, Jr. Attorney General
November 9, 2012

## Federal Financial Management Improvement Act of 1996

The Federal Financial Management Improvement Act of 1996 (FFMIA) was designed to advance federal financial management by ensuring that federal financial management systems provide accurate, reliable, and timely financial management information to the government's managers. Compliance with the FFMIA provides the basis for the continuing use of reliable financial management information by program managers, as well as by the President, Congress, and public. The FFMIA requires agencies to have financial management systems that substantially comply with federal financial management system requirements, applicable federal accounting standards, and the application of the U.S. Government Standard General Ledger at the transaction level. Guidance for implementing the FFMIA is provided through OMB Circular A-127, Financial Management Systems.

## FFMIA Compliance Determination

During FY 2012, the Department assessed its financial management systems for compliance with the FFMIA and determined that, when taken as a whole, they substantially comply with the FFMIA. This determination is based on the results of FISMA reviews and testing performed for OMB Circular A-123, Appendix A. Consideration was also given to issues identified during the Department's financial statement audit. A summary of the Department's compliance with the specific requirements of the FFMIA is provided at the end of this sub-section.

## Financial Management Systems Strategy, Goals, and Framework

The Department's financial management systems strategy is to ultimately replace the three remaining major non-integrated legacy accounting systems in use in the Department with the single, integrated financial management system the Department is deploying - the Unified Financial Management System (UFMS). UFMS delivers standard, core accounting processes, as well as the data needed for effective financial and budget management. In FYs 2009 through 2012, the Department made measurable progress in implementing UFMS. In FY 2009, the DEA successfully migrated to UFMS and, importantly, obtained an unqualified audit opinion on its financial statements produced from UFMS that year and in every year since. As expected, the DEA project was a large, complex, and difficult migration, but one that helped to lay the foundation for the migration of the ATF, which occurred in FY 2011, and the migrations of the USMS and FBI, which are underway and scheduled for completion in FYs 2013 and 2014, respectively. The migration of the USMS will replace one of the three major non-integrated legacy accounting systems, leaving two in use in the Department. The UFMS implementation goals, such as the migrations of the USMS and FBI, leverage lessons learned from previous migrations and are based on and aligned with operational risks and requirements unique to each component.

The Department's UFMS implementation has already enabled components to improve financial and budget management and realize increased efficiencies. Additional improvements and efficiencies are guaranteed to be realized as additional components fully migrate to UFMS. For example, UFMS has standardized and integrated financial processes to more effectively support accounting operations, provide accurate and timely financial information throughout the year, facilitate preparation of financial statements, and streamline audit processes.

## Summary of Financial Statement Audit and Management Assurances

The following two tables summarize the results of the Department's financial statement audit and management assurances regarding the effectiveness of internal control over programmatic operations and financial reporting (FMFIA § 2), conformance with financial system requirements (FMFIA § 4), and compliance with the FFMIA.

Table 3. Summary of Financial Statement Audit

| Financial Statement Audit Opinion and Material Weaknesses |  |  |  |  |  |  |
| :--- | :--- | :--- | :--- | :--- | :--- | :---: |
| Audit Opinion | Unqualified |  |  |  |  |  |
| Restatement | No |  |  |  |  |  |
| Material Weaknesses | Beginning <br> Balance | New | Resolved | Consolidated | Ending <br> Balance |  |
| None | 0 | 0 | 0 | 0 | 0 |  |
| Total Material Weaknesses | $\mathbf{0}$ | $\mathbf{0}$ | $\mathbf{0}$ | $\mathbf{0}$ | $\mathbf{0}$ |  |

Table 4. Summary of Management Assurances


## Summary of Material Weakness and Corrective Actions

A summary of the material weakness identified in the Department's FY 2012 assessment of the effectiveness of internal control over programmatic operations (FMFIA § 2) follows, along with details regarding corrective actions. The associated Corrective Action Plan is provided in Section IV of this document.

## Programmatic Material Weakness and Corrective Actions - Prison Crowding

As of September 30, 2012, the inmate population housed in BOP operated institutions exceeded the rated housing capacity by 38 percent. The BOP's Long Range Capacity Plan relies on multiple approaches to house the increasing federal inmate population, such as contracting with the private sector and state and local facilities for certain groups of low-security inmates; expanding existing institutions where infrastructure permits, programmatically appropriate, and cost effective to do so; and acquiring, constructing, and activating new facilities as funding permits.

To address this material weakness, the BOP will continue implementing its Long Range Capacity Plan, making enhancements and modifications to the plan, as needed, commensurate with funding received through enacted budgets. The BOP’s formal Corrective Action Plan includes utilizing contract facilities; expanding existing institutions; and acquiring, constructing, and activating new institutions as funding permits. The BOP will continue to validate progress on construction projects at new and existing facilities through on-site inspections or by reviewing monthly construction progress reports.

This material weakness was first reported in 2006. Remediation of the weakness through increasing prison capacity is primarily dependent on funding. Other correctional reforms and alternatives will require policy and/or statutory changes. Other initiatives notwithstanding, if the acquisition, expansion, construction, and activation plans detailed in the BOP's Long Range Capacity Plan are funded as proposed, the over-crowding rate for FY 2018 is projected to be 44 percent.

The Department's corrective action efforts are not limited to the BOP alone. The Department continues to consider and implement an array of crime prevention, sentencing, and corrections management improvements that focus on accountability and rehabilitation, while protecting public safety. The Department recognizes that the BOP's capacity management efforts must be teamed with targeted programs that are proven to reduce recidivism and promote effective re-entry. The BOP will continue to work with the Department on these programs.

## Improper Payments Elimination and Recovery Act of 2010

The Department recognizes the importance of maintaining adequate internal controls to ensure proper payments and is committed to the continuous improvement of the overall disbursement management process. A summary of actions taken by Departmental management in FY 2012 to implement the Improper Payments Elimination and Recovery Act (IPERA) follow. Additional details, as well as the Department's submission of the required improper payments reporting, are provided in Appendix A of this document.

## Risk Assessment

The IPERA and OMB April 2011 implementing guidance, OMB Circular A-123, Appendix C, Requirements for Effective Measurement and Remediation of Improper Payments, require agencies to review all programs and activities they administer to identify those that are susceptible to significant improper payments. OMB defines significant improper payments as gross annual improper payments (i.e., the total amount of overpayments plus underpayments) in a program exceeding (1) both 2.5 percent of program outlays and $\$ 10$ million of all program or activity payments made during the fiscal year reported or (2) $\$ 100$ million, regardless of the improper payment percentage of total program outlays. The Department's top-down approach for assessing the risk of significant improper payments allows the reporting of results by the Department's five mission-aligned programs - Law Enforcement; Litigation; Prisons and Detention; State, Local, Tribal, and Other Assistance; and Administrative, Technology, and Other.

In accordance with the IPERA and OMB implementing guidance, the Department assessed its programs and activities for susceptibility to significant improper payments. Based on the results of the risk assessment for the year ended September 30, 2012, the Department concluded there were no programs susceptible to significant improper payments, i.e., improper payments exceeding the OMB thresholds of both 2.5 percent of program outlays and $\$ 10$ million or $\$ 100$ million.

## Payment Recapture Audits

The IPERA and OMB implementing guidance require agencies to conduct payment recapture audits (also known as recovery audits) for each program and activity that expends $\$ 1$ million or more annually - including contracts, grants, and benefit payments - if conducting such audits would be cost-effective. Prior to FY 2011, payment recapture audits were only required for agencies that entered into contracts with a total value in excess of $\$ 500$ million in a fiscal year, and for certain other programs that were not applicable to the Department. The OMB implementing guidance also requires agencies to establish annual targets for their payment recapture audit programs - based on the rate of recovery - to drive performance. Agencies have the discretion to set their own payment recovery rate targets for review and approval by OMB, but agencies are to strive to achieve an annual recovery rate target of at least 85 percent by the end of FY 2013.

In FY 2011, the Department expanded the scope of its payment recapture audits to contracts, grants, and benefit and other payments as required by the IPERA and OMB implementing guidance. The Department also established annual payment recovery rate targets through FY 2014 to drive performance. In FY 2012, the Department updated its targets and added an annual target for FY 2015.

In accordance with the IPERA and OMB implementing guidance, the Department measured payment recapture performance. Based on performance through the year ended September 30, 2012, the Department
achieved a payment recovery rate of 93 percent for the cumulative period of FYs 2004 through 2012. Additional details, to include the Department's annual payment recovery rate, are provided in Appendix A.

## Possible Effects of Existing, Currently Known Demands, Risks, Uncertainties, Events, Conditions, and Trends

The Department's leadership is committed to ensuring its programs and activities will continue to be focused on meeting the dynamic demands of the changing legal, economic, and technological environments of the future.

## James Zadroga 9/11 Health and Compensation Act of 2010

- DOJ workload could potentially increase resulting from the James Zadroga 9/11 Health and Compensation Act of 2010. The Act provides compensation to any individual (or personal representative of a deceased individual) who suffered physical harm as a result of the terror-related aircraft crashes of September 11, 2001, or the debris removal efforts that took place in the immediate aftermath.


## Technology

- Advances in high-speed telecommunications, computers, and other technologies are creating new opportunities for criminals, new classes of crimes, and new challenges for law enforcement.
- Growing dependence on technology is creating an increasing vulnerability to illegal acts, especially white collar crime and terrorism.


## Economy

- Amount of regulation and the pace of economic growth and globalization are changing the volume and nature of anti-competitive behavior.
- The interconnected nature of the world's economy is increasing opportunities for criminal activity, including money laundering, white collar crime, and alien smuggling, as well as the complexity and scope of civil justice matters.


## Government

- Changes in the fiscal posture or policies of state and local governments could have dramatic effects on their capacity to remain effective law enforcement partners, e.g., the ability and willingness of these governments to allow federal use of their jail space affects achievement of detention goals.


## Globalization

- Issues of criminal and civil justice increasingly transcend national boundaries, requiring the cooperation of foreign governments and involving treaty obligations, multinational environment and trade agreements, and other foreign policy concerns.


## Social-Demographic

- The numbers of adolescents and young adults, now the most crime-prone segment of the population, are expected to grow rapidly over the next several years.


## Unpredictable

- Overseas Contingency Operations require continual adjustments to new conditions. The Department is determined to confront proactively new challenges in its efforts to protect the Nation.
- Responses to unanticipated natural disasters and their aftermath require the Department to divert resources to deter, investigate, and prosecute disaster-related federal crimes, such as charity fraud, insurance fraud and other crimes.
- Changes in federal laws may affect responsibilities and workload.
- Much of the litigation caseload is defensive. The Department has little control over the number, size, and complexity of the civil lawsuits it must defend.


## Other Management Information, Initiatives, and Issues

## American Recovery and Reinvestment Act

- The Department received $\$ 4.0$ billion in funding for programs, under the American Recovery and Reinvestment Act of 2009. In addition, $\$ 2.0$ million was provided for the Department's Office of the Inspector General oversight activities related to Recovery Act funding. The Department is fully committed to ensuring that the funds received are expended responsibly and in a transparent manner to further job creation, economic recovery, and other purposes of the Act.
- Additional information regarding the Department's Recovery Act activities can be found on: http://www.justice.gov/recovery/; government-wide Recovery Act information can also be found on: http://www.recovery.gov/Pages/home.aspx.
- The following table summarizes appropriations, obligations, and outlays by component, as of September 30, 2012:
(Dollars in Thousands)

| Component | Appropriation Amount | Obligations | Outlays |
| :--- | :---: | :---: | ---: |
| OJP | $\$ 2,761,930$ | $\$ 2,761,172$ | $\$ 2,510,180$ |
| OVW | $\$ 225,564$ | $\$ 221,911$ | $\$ 201,947$ |
| COPS | $\$ 1,002,506$ | $\$ 989,458$ | $\$ 724,151$ |
| ATF | $\$ 10,000$ | $\$ 9,713$ | $\$ 9,475$ |
| OIG | $\$ 2,000$ | $\$ 1,800$ | $\$ 1,800$ |
| DOJ Total | $\mathbf{\$ 4 , 0 0 2 , 0 0 0}$ | $\mathbf{\$ 3 , 9 8 4}, \mathbf{0 5 4}$ | $\mathbf{\$ 3 , 4 4 7 , 5 5 3}$ |

## Limitations of the Financial Statements

The principal financial statements have been prepared to report the financial position and results of operations of the Department of Justice, pursuant to the requirements of 31 U.S.C. § 3515(b).

While the statements have been prepared from the books and records of the Department in accordance with U.S. generally accepted accounting principles for federal entities and the formats prescribed by the OMB, the statements are in addition to the financial reports used to monitor and control budgetary resources, which are prepared from the same books and records.

The statements should be read with the realization that they are for a component of the United States Government, a sovereign entity.


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## KPMG LLP

Suite 12000
1801 K Street, NW
Washington, DC 20006

# Independent Auditors' Report on Financial Statements 

## Inspector General

U.S. Department of Justice

United States Attorney General
U.S. Department of Justice

We have audited the accompanying consolidated balance sheets of the U.S. Department of Justice (Department) as of September 30, 2012 and 2011, and the related consolidated statements of net cost, and changes in net position, and the combined statements of budgetary resources, and custodial activity (hereinafter referred to as "consolidated financial statements" or "basic financial statements") for the years then ended. These consolidated financial statements are the responsibility of the Department's management. Our responsibility is to express an opinion on these consolidated financial statements based on our audits. We did not audit the financial statements of the following components of the Department: the U.S. Marshals Service (USMS); the Federal Prison Industries, Inc. (FPI); and the Bureau of Alcohol, Tobacco, Firearms and Explosives (ATF), which statements reflect total assets of $\$ 2.0$ billion and $\$ 2.1$ billion, and total net costs of $\$ 2.9$ billion and $\$ 2.8$ billion, as of and for the years ended September 30, 2012 and 2011, respectively. Those financial statements were audited by other auditors whose reports have been furnished to us, and our opinion, insofar as it relates to the amounts included for those components, is based solely on the reports of the other auditors.

We conducted our audits in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States; and Office of Management and Budget (OMB) Bulletin No. 07-04, Audit Requirements for Federal Financial Statements, as amended. Those standards and OMB Bulletin No. 07-04 require that we plan and perform the audits to obtain reasonable assurance about whether the consolidated financial statements are free of material misstatement. An audit includes consideration of internal control over financial reporting as a basis for designing audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Department's internal control over financial reporting. Accordingly, we express no such opinion. An audit also includes examining, on a test basis, evidence supporting the amounts and disclosures in the consolidated financial statements, assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall consolidated financial statement presentation. We believe that our audits and the reports of the other auditors provide a reasonable basis for our opinion.

In our opinion, based on our audits and the reports of the other auditors, the consolidated financial statements referred to above present fairly, in all material respects, the financial position of the U.S. Department of Justice as of September 30, 2012 and 2011, and its net costs, changes in net position, budgetary resources, and custodial activity for the years then ended in conformity with U.S. generally accepted accounting principles.

As discussed in Note $1 . Z$ to the consolidated financial statements, the Department changed its presentation for reporting the combined statement of budgetary resources in fiscal year 2012, based on new reporting
requirements under OMB Circular No. A-136, Financial Reporting Requirements. As a result, the U.S. Department of Justice's combined statement of budgetary resources for fiscal year 2011 has been adjusted to conform to the current year presentation.
U.S. generally accepted accounting principles require that the information in Required Supplementary Information, including Management's Discussion and Analysis, and Required Supplementary Stewardship Information be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Federal Accounting Standards Advisory Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We and the other auditors have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audits of the basic financial statements. We and the other auditors do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Our audits were conducted for the purpose of forming an opinion on the basic financial statements as a whole. The September 30, 2012 and 2011 consolidating and combining information in the Consolidating and Combining Financial Statements section is presented for purposes of additional analysis of the consolidated financial statements rather than to present the financial position, net costs, changes in net position, budgetary resources, and custodial activity of the Department's components individually, and is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The September 30, 2012 and 2011 consolidating and combining information in the Consolidating and Combining Financial Statements has been subjected to the auditing procedures applied by us and the other auditors, in the audits of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, based on our audits and the reports of the other auditors, the September 30, 2012 and 2011 consolidating and combining information in the Consolidating and Combining Financial Statements section is fairly stated in all material respects in relation to the basic financial statements as a whole. The information in the Other Accompanying Information is presented for the purposes of additional analysis and is not a required part of the basic financial statements. Such information has not been subjected to the auditing procedures applied by us and the other auditors in the audits of the basic financial statements, and accordingly, we do not express an opinion or provide any assurance on it.

In accordance with Government Auditing Standards, we have also issued our reports dated November 9, 2012, on our consideration of the Department's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of those reports is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. Those reports are an integral part of an audit performed
in accordance with Government Auditing Standards and should be read in conjunction with this report in assessing the results of our audits.
KPMG LLP

November 9, 2012

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# Independent Auditors' Report on Internal Control over Financial Reporting 

## Inspector General

U.S. Department of Justice

## United States Attorney General <br> U.S. Department of Justice

We have audited the consolidated balance sheets of the U.S. Department of Justice (Department) as of September 30, 2012 and 2011 and the related consolidated statements of net cost, and changes in net position, and the combined statements of budgetary resources and custodial activity (hereinafter referred to as "consolidated financial statements") for the years then ended, and have issued our report thereon dated November 9, 2012. We did not audit the financial statements of the following components of the Department: the U.S. Marshals Service (USMS); the Federal Prison Industries, Inc. (FPI); and the Bureau of Alcohol, Tobacco, Firearms and Explosives (ATF) as of and for the years ended September 30, 2012 and 2011. Those financial statements were audited by other auditors whose reports have been furnished to us, and our report, insofar as it relates to the amounts included for those components, is based solely on the reports of the other auditors. Also, as discussed in Note $1 . Z$ to the consolidated financial statements, the Department changed its presentation for reporting the combined statement of budgetary resources in fiscal year 2012, based on new reporting requirements under OMB Circular No. A-136, Financial Reporting Requirements.

We conducted our audits in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States; and Office of Management and Budget (OMB) Bulletin No. 07-04, Audit Requirements for Federal Financial Statements, as amended. Those standards and OMB Bulletin No. 07-04 require that we plan and perform the audits to obtain reasonable assurance about whether the consolidated financial statements are free of material misstatement.

As stated above, we did not audit the fiscal year 2012 financial statements of the USMS, FPI, and ATF. Those financial statements were audited by other auditors whose reports thereon, including the other auditors' Independent Auditors' Reports on Internal Control over Financial Reporting, have been furnished to us. Accordingly, our report on the Department's internal control over financial reporting, insofar as it relates to those components, is based solely on the reports and findings of the other auditors.

The management of the Department is responsible for establishing and maintaining effective internal control over financial reporting. In planning and performing our fiscal year 2012 audit, we considered the Department's internal control over financial reporting by obtaining an understanding of the Department's internal control, determining whether internal controls had been placed in operation, assessing control risk, and performing tests of controls as a basis for designing our auditing procedures for the purpose of expressing our opinion on the consolidated financial statements, but not for the purpose of expressing an
opinion on the effectiveness of the Department's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the Department's internal control over financial reporting. We and the other auditors did not test all internal controls relevant to operating objectives as broadly defined by the Federal Managers’ Financial Integrity Act of 1982.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis.

Our consideration of internal control over financial reporting was for the limited purpose described in the fourth paragraph of this report and was not designed to identify all deficiencies in internal control over financial reporting that might be deficiencies, significant deficiencies, or material weaknesses. In our fiscal year 2012 audit, we and the other auditors did not identify any deficiencies in internal control over financial reporting that we and the other auditors consider to be material weaknesses, as defined above.

This report is intended solely for the information and use of the Department's management, the U.S. Department of Justice Office of the Inspector General, OMB, the U.S. Government Accountability Office, and the U.S. Congress and is not intended to be and should not be used by anyone other than these specified parties.
KPMG LLP

November 9, 2012

KPMG LLP
Suite 12000
1801 K Street, NW
Washington, DC 20006

# Independent Auditors' Report on Compliance and Other Matters 

Inspector General
U.S. Department of Justice

United States Attorney General
U.S. Department of Justice

We have audited the consolidated balance sheets of the U.S. Department of Justice (Department) as of September 30, 2012 and 2011, and the related consolidated statements of net cost, and changes in net position, and the combined statements of budgetary resources, and custodial activity (hereinafter referred to as "consolidated financial statements") for the years then ended, and have issued our report thereon dated November 9, 2012. We did not audit the financial statements of the following components of the Department: the U.S. Marshals Service (USMS); the Federal Prison Industries, Inc. (FPI); and the Bureau of Alcohol, Tobacco, Firearms and Explosives (ATF) as of and for the years ended September 30, 2012 and 2011. Those financial statements were audited by other auditors whose reports have been furnished to us, and our report, insofar as it relates to the amounts included for those components, is based solely on the reports of the other auditors. Also, as discussed in Note $1 . Z$ to the consolidated financial statements, the Department changed its presentation for reporting the combined statement of budgetary resources in fiscal year 2012, based on new reporting requirements under OMB Circular No. A-136, Financial Reporting Requirements.

We conducted our audits in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States; and Office of Management and Budget (OMB) Bulletin No. 07-04, Audit Requirements for Federal Financial Statements, as amended. Those standards and OMB Bulletin No. 07-04 require that we plan and perform the audit to obtain reasonable assurance about whether the consolidated financial statements are free of material misstatement.

As stated above, we did not audit the fiscal year 2012 financial statements of the USMS, FPI, and ATF. Those financial statements were audited by other auditors whose reports thereon, including the other auditors' Independent Auditors' Reports on Compliance and Other Matters, have been furnished to us. Accordingly, our report on the Department's compliance and other matters, insofar as it relates to those components, is based solely on the reports and findings of the other auditors.

The management of the Department is responsible for complying with laws, regulations, contracts, and grant agreements applicable to the Department. As part of obtaining reasonable assurance about whether the Department's consolidated financial statements are free of material misstatement, we and the other auditors performed tests of the Department's compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of the consolidated financial statement amounts, and certain provisions of other laws and regulations specified in OMB Bulletin No. 07-04, including the provisions referred to in Section 803(a) of
the Federal Financial Management Improvement Act of 1996 (FFMIA). We and the other auditors limited our tests of compliance to the provisions described in the preceding sentence, and we did not test compliance with all laws, regulations, contracts, and grant agreements applicable to the Department. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion.

The results of our and the other auditors' tests of compliance described in the preceding paragraph of this report, exclusive of those referred to in FFMIA, disclosed no instances of noncompliance or other matters that are required to be reported herein under Government Auditing Standards or OMB Bulletin No. 07-04.

The results of our and the other auditors' tests of FFMIA disclosed no instances in which the Department's financial management systems did not substantially comply with the (1) federal financial management system requirements, (2) applicable federal accounting standards, and (3) application of the United States Government Standard General Ledger at the transaction level.

This report is intended solely for the information and use of the Department's management, the U.S. Department of Justice Office of the Inspector General, OMB, the U.S. Government Accountability Office, and the U.S. Congress and is not intended to be and should not be used by anyone other than these specified parties.
KPMG LLP

November 9, 2012


## U. S. Department of Justice

Consolidated Balance Sheets
As of September 30, 2012 and 2011

## ASSETS (Note 2)

Intragovernmental
Fund Balance with U.S. Treasury (Note 3)
Investments, Net (Note 5)
Accounts Receivable, Net (Note 6)
Other Assets (Note 10)
Total Intragovernmental
Cash and Monetary Assets (Note 4)
Accounts Receivable, Net (Note 6)
Inventory and Related Property, Net (Note 7)
Forfeited Property, Net (Note 8)
General Property, Plant and Equipment, Net (Note 9)
Advances and Prepayments
Other Assets (Note 10)

## Total Assets

| $\$$ | $24,745,298$ |  | $\$$ |
| ---: | ---: | ---: | ---: |
|  | $6,213,903$ |  | $23,354,452$ |
|  | 324,327 |  | $6,919,799$ |
|  | 266,573 |  | 380,431 |
|  | $31,550,101$ |  | 115,103 |
|  |  |  | $30,769,785$ |
|  | 260,682 |  | 250,253 |
|  | 115,612 |  | 125,898 |
|  | 166,609 |  | 170,889 |
|  | 145,111 |  | 172,746 |
|  | $10,186,144$ |  | $10,217,770$ |
|  | 760,870 |  | $1,079,767$ |
|  | 5,585 |  | 5,982 |
| $\$$ | $\mathbf{4 3 , 1 9 0 , 7 1 4}$ |  |  |
|  |  |  | $\mathbf{4 2 , 7 9 3 , 0 9 0}$ |

## LIABILITIES (Note 11)

Intragovernmental
Accounts Payable
Accrued Federal Employees' Compensation Act Liabilities
Custodial Liabilities (Note 21)
Other Liabilities (Note 15)
Total Intragovernmental
Accounts Payable
Accrued Grant Liabilities
Actuarial Federal Employees' Compensation Act Liabilities
Accrued Payroll and Benefits
Accrued Annual and Compensatory Leave Liabilities
Environmental and Disposal Liabilities (Note 12)
Deferred Revenue
Seized Cash and Monetary Instruments (Note 14)
Contingent Liabilities (Note 16)
Capital Lease Liabilities (Note 13)
Radiation Exposure Compensation Act Liabilities (Note 25)
September $11^{\text {th }}$ Victim Compensation Fund (Note 25)
Other Liabilities (Note 15)
Total Liabilities

## NET POSITION

Unexpended Appropriations - Earmarked Funds (Note 17)
Unexpended Appropriations - All Other Funds
Cumulative Results of Operations - Earmarked Funds (Note 17)
Cumulative Results of Operations - All Other Funds
Total Net Position

Total Liabilities and Net Position

| \$ | 302,575 | \$ | 366,027 |
| :---: | :---: | :---: | :---: |
|  | 260,652 |  | 250,625 |
|  | 1,114,298 |  | 605,009 |
|  | 368,713 |  | 377,451 |
|  | 2,046,238 |  | 1,599,112 |
|  | 4,108,056 |  | 2,504,820 |
|  | 604,119 |  | 614,419 |
|  | 1,474,278 |  | 1,359,360 |
|  | 653,909 |  | 644,502 |
|  | 838,252 |  | 831,783 |
|  | 74,441 |  | 72,709 |
|  | 556,464 |  | 533,427 |
|  | 1,587,167 |  | 4,063,738 |
|  | 28,671 |  | 68,652 |
|  | 17,096 |  | 25,141 |
|  | 731,237 |  | 535,838 |
|  | 2,766,400 |  | - |
|  | 455,657 |  | 415,976 |
| \$ | 15,941,985 | \$ | 13,269,477 |
| \$ | 25,963 | \$ | 21,727 |
|  | 10,568,815 |  | 11,952,581 |
|  | 10,949,539 |  | 9,066,816 |
|  | 5,704,412 |  | 8,482,489 |
| \$ | 27,248,729 | \$ | 29,523,613 |
| \$ | 43,190,714 | \$ | 42,793,090 |

The accompanying notes are an integral part of these financial statements.

## U. S. Department of Justice

Consolidated Statements of Net Cost
For the Fiscal Years Ended September 30, 2012 and 2011
Dollars in Thousands


Goal 1 Prevent Terrorism and Promote the Nation's Security Consistent with the Rule of Law
Goal 2 Prevent Crime, Protect the Rights of the American People, and Enforce Federal Law
Goal 3 Ensure and Support the Fair, Impartial, Efficient, and Transparent Administration of Justice at the Federal, State, Local, Tribal, and International Levels

## U. S. Department of Justice

## Consolidated Statements of Changes in Net Position <br> For the Fiscal Year Ended September 30, 2012

Dollars in Thousands

|  | 2012 |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Earmarked Funds |  | All Other Funds |  | Eliminations |  | Total |  |
| Unexpended Appropriations |  |  |  |  |  |  |  |  |
| Beginning Balances | \$ | 21,727 | \$ | 11,952,581 | \$ | - | \$ | 11,974,308 |
| Budgetary Financing Sources |  |  |  |  |  |  |  |  |
| Appropriations Received |  | 72,044 |  | 27,621,645 |  | - |  | 27,693,689 |
| Appropriations Transferred-In/Out |  | - |  | 330,471 |  | - |  | 330,471 |
| Other Adjustments |  | - |  | $(152,761)$ |  | - |  | $(152,761)$ |
| Appropriations Used |  | $(67,808)$ |  | $(29,183,121)$ |  | - |  | $(29,250,929)$ |
| Total Budgetary Financing Sources |  | 4,236 |  | $(1,383,766)$ |  | - |  | $(1,379,530)$ |
| Unexpended Appropriations | \$ | 25,963 | \$ | 10,568,815 | \$ | - | \$ | 10,594,778 |
| Cumulative Results of Operations |  |  |  |  |  |  |  |  |
| Beginning Balances | \$ | 9,066,816 | \$ | 8,482,489 | \$ | - | \$ | 17,549,305 |
| Budgetary Financing Sources |  |  |  |  |  |  |  |  |
| Other Adjustments |  | - |  | $(40,000)$ |  | - |  | $(40,000)$ |
| Appropriations Used |  | 67,808 |  | 29,183,121 |  | - |  | 29,250,929 |
| Nonexchange Revenues |  | 2,802,985 |  | 975 |  | - |  | 2,803,960 |
| Donations and Forfeitures of Cash and Cash Equivalents |  | 4,194,465 |  | - |  | - |  | 4,194,465 |
| Transfers-In/Out Without Reimbursement |  | - |  | 109,395 |  | - |  | 109,395 |
| Other Financing Sources |  |  |  |  |  |  |  |  |
| Donations and Forfeitures of Property |  | 120,245 |  | 30 |  | - |  | 120,275 |
| Transfers-In/Out Without Reimbursement |  | $(149,908)$ |  | 137,285 |  | - |  | $(12,623)$ |
| Imputed Financing from Costs Absorbed by Others (Note 19) |  | 15,446 |  | 887,286 |  | $(24,718)$ |  | 878,014 |
| Other Financing Sources |  | - |  | $(5,199)$ |  | - |  | $(5,199)$ |
| Total Financing Sources |  | 7,051,041 |  | 30,272,893 |  | $(24,718)$ |  | 37,299,216 |
| Net Cost of Operations |  | $(5,168,318)$ |  | $(33,050,970)$ |  | 24,718 |  | $(38,194,570)$ |
| Net Change |  | 1,882,723 |  | $(2,778,077)$ |  | - |  | $(895,354)$ |
| Cumulative Results of Operations | \$ | 10,949,539 | \$ | 5,704,412 | \$ | - | \$ | 16,653,951 |
| Net Position | \$ | 10,975,502 | \$ | 16,273,227 | \$ | - | \$ | 27,248,729 |

## U. S. Department of Justice

## Consolidated Statements of Changes in Net Position

For the Fiscal Year Ended September 30, 2011

| Dollars in Thousands |  |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | 2011 |  |  |  |  |  |  |  |
|  | Earmarked Funds |  | All Other Funds |  | Eliminations |  | Total |  |
| Unexpended Appropriations |  |  |  |  |  |  |  |  |
| Beginning Balances | \$ | 19,585 | \$ | 13,791,272 | \$ | - | \$ | 13,810,857 |
| Budgetary Financing Sources |  |  |  |  |  |  |  |  |
| Appropriations Received |  | 71,746 |  | 27,408,088 |  | - |  | 27,479,834 |
| Appropriations Transferred-In/Out |  |  |  | 400,839 |  | - |  | 400,839 |
| Other Adjustments |  | (326) |  | $(105,930)$ |  | - |  | $(106,256)$ |
| Appropriations Used |  | $(69,278)$ |  | $(29,541,688)$ |  | - |  | $(29,610,966)$ |
| Total Budgetary Financing Sources |  | 2,142 |  | $(1,838,691)$ |  | - |  | $(1,836,549)$ |
| Unexpended Appropriations | \$ | 21,727 | \$ | 11,952,581 | \$ | - | \$ | 11,974,308 |
| Cumulative Results of Operations |  |  |  |  |  |  |  |  |
| Beginning Balances | \$ | 7,636,045 | \$ | 8,068,651 | \$ | - | \$ | 15,704,696 |
| Budgetary Financing Sources |  |  |  |  |  |  |  |  |
| Other Adjustments |  | - |  | $(26,000)$ |  | - |  | $(26,000)$ |
| Appropriations Used |  | 69,278 |  | 29,541,688 |  | - |  | 29,610,966 |
| Nonexchange Revenues |  | 2,003,887 |  | 508 |  | - |  | 2,004,395 |
| Donations and Forfeitures of Cash and |  |  |  |  |  |  |  |  |
| Cash Equivalents |  | 1,580,584 |  | - |  | - |  | 1,580,584 |
| Transfers-In/Out Without Reimbursement |  | - |  | 113,735 |  | - |  | 113,735 |
| Other Financing Sources |  |  |  |  |  |  |  |  |
| Donations and Forfeitures of Property |  | 157,381 |  | 226 |  | - |  | 157,607 |
| Transfers-In/Out Without Reimbursement |  | $(6,192)$ |  | 50,748 |  | - |  | 44,556 |
| Imputed Financing from Costs Absorbed by Others (Note 19) |  | 16,069 |  | 1,007,880 |  | $(25,464)$ |  | 998,485 |
| Other Financing Sources |  | - |  | $(4,613)$ |  | - |  | $(4,613)$ |
| Total Financing Sources |  | 3,821,007 |  | 30,684,172 |  | $(25,464)$ |  | 34,479,715 |
| Net Cost of Operations |  | $(2,390,236)$ |  | $(30,270,334)$ |  | 25,464 |  | $(32,635,106)$ |
| Net Change |  | 1,430,771 |  | 413,838 |  | - |  | 1,844,609 |
| Cumulative Results of Operations | \$ | 9,066,816 | \$ | 8,482,489 | \$ | - | \$ | 17,549,305 |
| Net Position | \$ | 9,088,543 | \$ | 20,435,070 | \$ | - | \$ | 29,523,613 |

# U. S. Department of Justice <br> Combined Statements of Budgetary Resources <br> For the Fiscal Years Ended September 30, 2012 and 2011 

## Budgetary Resources:

| Unobligated Balance, Net, Brought Forward, October 1 | \$ | 3,882,323 | \$ | 4,039,298 |
| :---: | :---: | :---: | :---: | :---: |
| Recoveries of Prior Year Unpaid Obligations |  | 877,535 |  | 753,442 |
| Other Changes in Unobligated Balance |  | $(12,383)$ |  | 34,970 |
| Unobligated Balance from Prior Year Budget Authority, Net |  | 4,747,475 |  | 4,827,710 |
| Appropriations (discretionary and mandatory) |  | 33,346,750 |  | 30,646,052 |
| Spending Authority from Offsetting Collections (discretionary and mandatory) |  | 7,193,483 |  | 6,956,003 |
| Total Budgetary Resources | \$ | 45,287,708 | \$ | 42,429,765 |

## Status of Budgetary Resources:

Obligations Incurred (Note 20)
Unobligated Balance, End of Period:
Apportioned
Exempt from Apportionment
Unapportioned
Total Unobligated Balance - End of Period
Total Status of Budgetary Resources

| $41,251,276$ |  | $38,547,442$ |
| ---: | :--- | ---: |
|  |  | $2,426,008$ |
| $2,730,163$ |  | 211,197 |
| 218,191 |  | $3,245,118$ |
| $1,088,078$ |  |  |
|  |  | $32,882,323$ |
| $\$ 45,287,708$ |  |  |

## Change in Obligated Balance:

Obligated Balance, Net - Brought Forward, October 1
Unpaid Obligations, Gross
Less: Uncollected Customer Payments from Federal Sources
Total Obligated Balance, Net - Brought Forward, October 1
Obligations Incurred
Less: Outlays, Gross
Change in Uncollected Customer Payments from Federal Sources
Less: Recoveries of Prior Year Unpaid Obligations
Obligated Balance, Net - End of Period
Unpaid Obligations, Gross
Less: Uncollected Customer Payments from Federal Sources
Total Obligated Balance, Net - End of Period

| \$ | 16,676,653 | \$ | 17,759,329 |
| :---: | :---: | :---: | :---: |
|  | 1,790,659 |  | 1,753,098 |
|  | 14,885,994 |  | 16,006,231 |
|  | 41,251,276 |  | 38,547,442 |
|  | 40,120,017 |  | 38,876,674 |
|  | $(99,702)$ |  | $(37,562)$ |
|  | 877,535 |  | 753,442 |
|  | 16,930,377 |  | 16,676,653 |
|  | 1,890,361 |  | 1,790,659 |
| \$ | 15,040,016 | \$ | 14,885,994 |

Budgetary Authority and Outlays, Net:
Budgetary Authority, Gross (discretionary and mandatory)
Less: Actual Offsetting Collections (discretionary and mandatory)
Change in Uncollected Customer Payments from Federal Sources
(discretionary and mandatory)
Budget Authority, Net (discretionary and mandatory)

Outlays, Gross (discretionary and mandatory)
Less: Actual Offsetting Collections (discretionary and mandatory)
Outlays, Net (discretionary and mandatory)
Less: Distributed Offsetting Receipts
Agency Outlays, Net (discretionary and mandatory)

| 40,540,233 | 37,602,055 |
| :---: | :---: |
| 7,093,781 | 6,918,445 |
| $(99,702)$ | $(37,562)$ |
| 33,346,750 | 30,646,048 |
| 40,120,017 | 38,876,674 |
| 7,093,781 | 6,918,445 |
| 33,026,236 | 31,958,229 |
| 1,425,127 | 1,025,644 |
| 31,601,109 | 30,932,585 |

# U. S. Department of Justice <br> Combined Statements of Custodial Activity <br> For the Years Ended September 30, 2012 and 2011 

## Revenue Activity

## Sources of Cash Collections

Delinquent Federal Civil Debts as Required by the Federal
Debt Recovery Act of 1986
Fees and Licenses
Fines, Penalties and Restitution Payments - Civil
Fines, Penalties and Restitution Payments - Criminal
Miscellaneous
Total Cash Collections

## Accrual Adjustments

Total Custodial Revenue


## Disposition of Collections

Transferred to Federal Agencies

| U.S. Department of Agriculture | $(105,670)$ | $(96,346)$ |
| :---: | :---: | :---: |
| U.S. Department of Commerce | $(3,746)$ | $(5,103)$ |
| U.S. Department of the Interior | $(129,015)$ | $(29,959)$ |
| U.S. Department of Justice | $(21,085)$ | $(81,181)$ |
| U.S. Department of Labor | $(9,175)$ | (736) |
| U.S. Postal Service | $(7,675)$ | $(4,362)$ |
| U.S. Department of State | $(26,613)$ | $(8,535)$ |
| U.S. Department of the Treasury | $(969,585)$ | $(249,184)$ |
| Office of Personnel Management | $(157,714)$ | $(58,144)$ |
| Federal Communications Commission | (310) | $(14,727)$ |
| Social Security Administration | (921) | $(2,726)$ |
| Smithsonian Institution | (8) | (190) |
| U.S. Department of Veterans Affairs | $(125,354)$ | $(28,703)$ |
| General Services Administration | $(130,087)$ | $(88,447)$ |
| Securities and Exchange Commission | (411) | (3) |
| Federal Deposit Insurance Corporation | (59) | (71) |
| Railroad Retirement Board | (288) | (100) |
| Tennessee Valley Authority | (8) | - |
| Environmental Protection Agency | $(189,137)$ | $(341,267)$ |
| U.S. Department of Transportation | $(13,674)$ | $(7,236)$ |
| U.S. Department of Homeland Security | $(66,585)$ | $(66,843)$ |
| Agency for International Development | (511) | $(22,233)$ |
| Small Business Administration | $(6,371)$ | $(10,447)$ |
| U.S. Department of Health and Human Services | $(1,283,167)$ | $(2,001,923)$ |
| National Aeronautics and Space Administration | (725) | $(3,792)$ |
| Export-Import Bank of the United States | $(17,264)$ | $(24,643)$ |
| U.S. Department of Housing and Urban Development | $(1,129,547)$ | $(11,099)$ |
| National Archives \& Records Administration | (29) | - |
| U.S. Department of Energy | $(3,313)$ | $(2,093)$ |
| U.S. Department of Education | $(14,452)$ | $(55,431)$ |
| Independent Agencies | $(63,619)$ | $(67,264)$ |
| Treasury General Fund | $(653,526)$ | $(619,716)$ |
| U.S. Department of Defense | $(217,607)$ | $(173,894)$ |
| nsferred to the Public | $(508,622)$ | $(516,597)$ |
| crease)/Decrease in Amounts Yet to be Transferred | $(566,077)$ | $(307,947)$ |
| unds and Other Payments | $(513,185)$ | $(364,644)$ |
| ained by the Reporting Entity | $(162,057)$ | $(118,068)$ |
| Disposition of Collections | $(7,097,192)$ | $(5,383,654)$ |
| stodial Activity (Note 21) | \$ | - |

# Notes to the Financial Statements <br> (Dollars in Thousands, Except as Noted) 

## Note 1. Summary of Significant Accounting Policies

## A. Reporting Entity

The Department of Justice (Department) has a wide range of responsibilities which include: detecting, apprehending, prosecuting, and incarcerating criminal offenders; operating federal prison factories; upholding the civil rights of all Americans; enforcing laws to protect the environment; ensuring healthy competition of business in the United States' free enterprise system; safeguarding the consumer from fraudulent activity; carrying out the immigration laws of the United States; and representing the American people in all legal matters involving the U.S. Government. Under the direction of the Attorney General, these responsibilities are discharged by the components of the Department.

For purposes of these consolidated/combined financial statements, the following components comprise the Department's reporting entity:

- Assets Forfeiture Fund and Seized Asset Deposit Fund (AFF/SADF)
- Offices, Boards and Divisions (OBDs)
- U.S. Marshals Service (USMS)
- Office of Justice Programs (OJP)
- Drug Enforcement Administration (DEA)
- Federal Bureau of Investigation (FBI)
- Bureau of Alcohol, Tobacco, Firearms and Explosives (ATF)
- Bureau of Prisons (BOP)
- Federal Prison Industries, Inc. (FPI)

The American Recovery and Reinvestment Act of 2009 (ARRA) (Public Law 111-5) was signed into law by President Obama on February 17, 2009. As one of its many elements, the Recovery Act provides the Department with funding for grants to assist state, local, and tribal law enforcement (including support for hiring), to combat violence against women, to fight internet crimes against children, to improve the functioning of the criminal justice system, to assist victims of crime, and to support youth mentoring.

Notes to the Financial Statements
(Dollars in Thousands, Except as Noted)

## B. Basis of Presentation

These financial statements have been prepared from the books and records of the Department in accordance with United States generally accepted accounting principles issued by the Federal Accounting Standards Advisory Board (FASAB) and presentation guidelines in the Office of Management and Budget (OMB) Circular A-136, Financial Reporting Requirements. These financial statements are different from the financial reports prepared pursuant to OMB directives which are used to monitor and control the use of the Department's budgetary resources. The accompanying financial statements include the accounts of all funds under the Department's control. To ensure that the Department financial statements are meaningful at the entity level and to enhance reporting consistency within the Department, Other Assets and Other Liabilities as defined by OMB Circular A-136 have been disaggregated on the balance sheet. These include Forfeited Property, Net; Advances and Prepayments; Accrued Grant Liabilities; Accrued Federal Employees’ Compensation Act (FECA) Liabilities; Custodial Liabilities; Accrued Payroll and Benefits; Accrued Annual and Compensatory Leave Liabilities; Deferred Revenue; Seized Cash and Monetary Instruments; Contingent Liabilities; Capital Lease Liabilities; Radiation Exposure Compensation Act (RECA) Liabilities; and September 11 ${ }^{\text {th }}$ Victim Compensation Fund Liabilities.

## C. Basis of Consolidation

The consolidated/combined financial statements of the Department include the accounts of the AFF/SADF, OBDs, USMS, OJP, DEA, FBI, ATF, BOP, and FPI. All significant proprietary intra-departmental transactions and balances have been eliminated in consolidation. The Statements of Budgetary Resources and Statements of Custodial Activity are combined statements for FYs 2012 and 2011, and as such, intra-departmental transactions have not been eliminated.

## D. Basis of Accounting

Transactions are recorded on the accrual and budgetary bases of accounting. Under the accrual basis, revenues are recorded when earned and expenses are recorded when incurred, regardless of when cash is exchanged. Under the budgetary basis, however, funds availability is recorded based upon legal considerations and constraints. As a result, certain line items on the proprietary financial statements may not equal similar line items on the budgetary financial statements. FPI is non-appropriated and self-sustaining. While FPI performs budgetary accounting in preparing its financial statements, FPI does not record budgetary information at the transaction level.

Custodial activity reported on the Combined Statement of Custodial Activity is prepared on the modified cash basis. Civil and Criminal Debt Collections are recorded when the Department receives payment from debtors. Accrual adjustments are made related to collections of fees and licenses.

The financial statements should be read with the realization that they are for a component of the U.S. Government, a sovereign entity. One implication of this is that liabilities cannot be liquidated without legislation that provides resources and legal authority to do so.

# Notes to the Financial Statements <br> (Dollars in Thousands, Except as Noted) 

## E. Non-Entity Assets

Non-entity assets are not available for use by the Department and consist primarily of restricted undisbursed civil and criminal debt collections, seized cash, accounts receivable, and other monetary assets.
F. Fund Balance with U.S. Treasury and Cash

Funds with the Department of the Treasury (Treasury) represent primarily appropriated, revolving, and trust funds available to pay current liabilities and finance future authorized purchases. The Treasury, as directed by authorized certifying officers, processes cash receipts and disbursements. The Department does not, for the most part, maintain cash in commercial bank accounts. Certain receipts, however, are processed by commercial banks for deposit into individual accounts maintained at the Treasury. The Department's cash and other monetary assets consist of undeposited collections, imprest funds, cash used in undercover operations, cash held as evidence, and seized cash.

## G. Investments

Investments are market-based Treasury securities issued by the Bureau of Public Debt. When securities are purchased, the investment is recorded at face value (the value at maturity). The Department's intent is to hold investments to maturity, unless the invested funds are needed to sustain operations. No provision is made for unrealized gains or losses on these securities because, in the majority of cases, they are held to maturity. The market value of the investments is the current market value at the end of the reporting period. It is calculated by using the "End of Day" price listed in The FedInvest Price File which can be found on the Bureau of Public Debt website (http://www.fedinvest.gov/). Investments are reported on the Consolidated Balance Sheet at their net value, the face value plus or minus any unamortized premium or discount. Premiums and discounts are amortized over the life of the Treasury security. The interest method is used for the amortization of premium and discount of Treasury notes and the straight-line method is used for Treasury bills. Amortization is based on the straight-line method over the term of the securities.

The AFF, the U.S. Trustee System Fund, and the Federal Prison Commissary Fund are three earmarked funds that invest in Treasury securities. The Treasury does not set aside assets to pay future expenditures associated with earmarked funds. Instead, the cash generated from earmarked funds is used by the Treasury for general Government purposes. When these earmarked funds redeem their Treasury securities to make expenditures, the Treasury will finance the expenditures in the same manner that it finances all other expenditures.

Treasury securities are issued to the earmarked funds as evidence of earmarked receipts and provide the funds with the authority to draw upon the U.S. Treasury for future authorized expenditures.
Treasury securities held by an earmarked fund are an asset of the fund and a liability of the Treasury, so they are eliminated in consolidation for the U.S. Government-wide financial statements.

Notes to the Financial Statements
(Dollars in Thousands, Except as Noted)

## H. Accounts Receivable

Net accounts receivable includes reimbursement and refund receivables due from federal agencies and the public, less the allowance for doubtful accounts. Generally, most intragovernmental accounts receivable are considered fully collectible. The allowance for doubtful accounts for public receivables is estimated based on past collection experience and analysis of outstanding receivable balances at year end.

## I. Inventory and Related Property

Inventory is maintained primarily for the manufacture of goods for sale to customers. This inventory is composed of three categories: Raw Materials, Work in Process, and Finished Goods. Raw material inventory value is based upon moving average costs. Inventories are valued at the lower of average cost or market value (LCM) and include materials, labor and manufacturing overhead. Market value is calculated on the basis of the contractual or anticipated selling price, less allowance for administrative expenses. DOJ values its finished goods and sub-assembly items at a standard cost that is periodically adjusted to approximate actual cost. DOJ has established inventory allowances to account for LCM adjustments and obsolete items that may not be utilized in future periods.

Additional inventories consist of new and rehabilitated office furniture, equipment and supplies used for the repair of airplanes, administrative supplies and materials, commissary sales to inmates (sundry items), metals, plastics, electronics, graphics, and optics.

## J. General Property, Plant and Equipment

With the exception of land, real property and leasehold improvements are capitalized when the cost of acquiring and/or improving the asset is $\$ 100$ or more and the asset has a useful life of two or more years. Land is capitalized regardless of the acquisition cost. Real property is depreciated or amortized, based on historical cost, using the straight-line method over the estimated useful life of the asset.

Except for BOP and FPI, Department acquisitions of personal property, excluding internal use software, costing $\$ 25$ or more is capitalized if the asset has an estimated useful life of two or more years. Personal property is depreciated, based on historical cost, using the straight-line method over the estimated useful life of the asset. BOP and FPI capitalize personal property acquisitions over \$5 and $\$ 10$, respectively.

Internal use software is capitalized when developmental phase costs or enhancement costs are \$500 or more and the asset has an estimated useful life of two or more years. Aircraft are capitalized when the initial cost of acquiring those assets is $\$ 100$ or more. Internal use software and aircraft are depreciated, based on historical cost, using the straight-line method over the estimated useful life of the asset.

# Notes to the Financial Statements <br> (Dollars in Thousands, Except as Noted) 

## K. Advances and Prepayments

Advances and prepayments, classified as assets on the Consolidated Balance Sheets, consist primarily of funds disbursed to grantees in excess of total expenditures made by those grantees to third parties, funds advanced to state and local participants in the DEA Domestic Cannabis Eradication and Suppression Program, and travel advances issued to federal employees for official travel. Travel advances are limited to meals and incidental expenses expected to be incurred by the employees during official travel. Payments in advance of the receipt of goods and services are recorded as prepaid charges at the time of payment and are recognized as expenses when the goods and services are received.

## L. Forfeited and Seized Property

Forfeited property is property for which the title has passed to the U.S. Government. This property is recorded at the estimated fair market value at the time of forfeiture and is not adjusted for any subsequent increases and decreases in estimated fair market value. The value of the property is reduced by the estimated liens of record.

Property is seized in consequence of a violation of public law. Seized property can include monetary instruments, real property, and tangible personal property of others in the actual or constructive possession of the custodial agency. Most non-cash property is held by the USMS from the point of seizure until its disposition. This property is recorded at the estimated fair market value at the time of seizure and is not adjusted for any subsequent increases and decreases in estimated fair market value.

## M. Liabilities

Liabilities represent the monies or other resources that are likely to be paid by the Department as the result of a transaction or event that has already occurred. However, no liability can be paid by the Department absent proper budget authority. Liabilities that are not funded by the current year appropriation are classified as liabilities not covered by budgetary resources in Note 11. Accrued payroll and benefits are accrued based on the number of days in a pay period earned but not paid to employees at the end of the fiscal year.

## N. Accrued Grant Liabilities

Disbursements of grant funds are recognized as expenses at the time of disbursement. However, some grant recipients incur expenditures prior to initiating a request for disbursement based on the nature of the expenditures. The OBDs and OJP accrue a liability for expenditures incurred by grantees prior to receiving grant funds for expenditures. The amount to be accrued is determined through an analysis of historic grant expenditures. These estimates are based on the most current information available at the time the financial statements are prepared.

Estimates for the grant accrual contain assumptions that have an impact on the financial statements. The key assumptions used in the grant accrual are: grantees have consistent spending patterns

These notes are an integral part of the financial statements.

Notes to the Financial Statements
(Dollars in Thousands, Except as Noted)

## N. Accrued Grant Liabilities (continued)

throughout the life of the grant, grantees will drawdown throughout the life of the grant, and the grant has a determined end date. The primary elements of these assumptions include, but are not limited to, type of grant that has been awarded, grant period, accounting basis used by the grantees, and the grant expenditure rate.

## O. Contingencies and Commitments

The Department is involved in various administrative proceedings, legal actions, and claims. The balance sheet includes an estimated liability for those legal actions where management and the Chief Counsel consider adverse decisions "probable" and amounts are reasonably estimable. Legal actions where management and the Chief Counsel consider adverse decisions "probable" or "reasonably possible" and the amounts are reasonably estimable are disclosed in Note 16. However, there are cases where amounts have not been accrued or disclosed because the amounts of the potential loss cannot be estimated or the likelihood of an unfavorable outcome is considered "remote".

## P. Annual, Sick, and Other Leave

Annual and compensatory leave is expensed with an offsetting liability as it is earned and the liability is reduced as leave is taken. Each year, the balance in the accrued annual leave liability account is adjusted to reflect current pay rates. To the extent current or prior year appropriations are not available to fund annual and compensatory leave earned but not taken, funding will be obtained from future financing sources. Sick leave and other types of nonvested leave are expensed as taken.

## Q. Interest on Late Payments

Pursuant to the Prompt Payment Act, 31 U.S.C. § 3901-3907, the Department pays interest on payments for goods or services made to business concerns after the due date. The due date is generally 30 days after receipt of a proper invoice or acceptance of the goods or services, whichever is later.

## R. Retirement Plan

With few exceptions, employees hired before January 1, 1984 are covered by the Civil Service Retirement System (CSRS) and employees hired on or after that date are covered by the Federal Employees Retirement System (FERS). For employees covered by CSRS, the Department contributes $7 \%$ of the employees' gross pay for regular and $7.5 \%$ for law enforcement officers' retirement. For employees covered by FERS, the Department contributes 11.9\% of the employees' gross pay for regular and $26.3 \%$ for law enforcement officers' retirement. All employees are eligible to contribute to the Federal Thrift Savings Plan (TSP). For those employees covered by the FERS, a TSP account is automatically established to which the Department is required to contribute an additional $1 \%$ of gross pay and match employee contributions up to $4 \%$. No contributions are made to the TSP accounts established by the CSRS employees. The Department does not report CSRS or FERS assets, accumulated plan benefits, or unfunded liabilities, if any, which may be applicable to its employees.

# Notes to the Financial Statements <br> (Dollars in Thousands, Except as Noted) 

## R. Retirement Plan (continued)

Such reporting is the responsibility of the Office of Personnel Management (OPM). Statement of Federal Financial Accounting Standards (SFFAS) No. 5, Accounting for Liabilities of the Federal Government, requires employing agencies to recognize the cost of pensions and other retirement benefits during their employees’ active years of service. Refer to Note 19, Imputed Financing from Costs Absorbed by Others, for additional details.

## S. Federal Employee Compensation Benefits

The FECA provides income and medical cost protection to covered federal civilian employees injured on the job, employees who have incurred a work-related occupational disease, and beneficiaries of employees whose death is attributable to a job-related injury or occupational disease. The total FECA liability consists of an actuarial and an accrued portion as discussed below.

Actuarial Liability: The Department of Labor (DOL) calculates the liability of the federal government for future compensation benefits, which includes the expected liability for death, disability, medical, and other approved costs. The liability is determined using the paid-losses extrapolation method calculated over the next 37 -year period. This method utilizes historical benefit payment patterns related to a specific incurred period to predict the ultimate payments related to that period. The projected annual benefit payments are discounted to present value. The resulting federal government liability is then distributed by agency. The Department's portion of this liability includes the estimated future cost of death benefits, workers' compensation, medical, and miscellaneous cost for approved compensation cases for the Department employees. The Department liability is further allocated to component reporting entities on the basis of actual payments made to the FECA Special Benefits Fund (SBF) for the three prior years as compared to the total Department payments made over the same period.

The FECA actuarial liability is recorded for reporting purposes only. This liability constitutes an extended future estimate of cost, which will not be obligated against budgetary resources until the fiscal year in which the cost is actually billed to the Department. The cost associated with this liability cannot be met by the Department without further appropriation action.

Accrued Liability: The accrued FECA liability is the amount owed to the DOL for the benefits paid from the FECA SBF directly to Department employees.

## T. Intragovernmental Activity

Intragovernmental costs and exchange revenue represent transactions made between two reporting entities within the federal government. Costs and earned revenues with the public represent exchange transactions made between the reporting entity and a non-federal entity. The classification of revenue or cost as "intragovernmental" or "with the public" is defined on a transaction-by-transaction basis. The purpose of this classification is to enable the federal government to prepare consolidated financial statements, not to match public and intragovernmental revenue with the costs incurred to produce public and intragovernmental revenue.

These notes are an integral part of the financial statements.

Notes to the Financial Statements
(Dollars in Thousands, Except as Noted)

## U. Revenues and Other Financing Sources

The Department receives the majority of funding needed to support its programs through Congressional appropriations. The Department receives annual, multi-year, and no-year appropriations that may be used, within statutory limits, for operating and capital expenditures. Additional funding is obtained through exchange revenues, nonexchange revenues, and transfers-in.

Appropriations Used are recognized as budgetary financing sources at the time the related program or administrative expenses are incurred. Exchange revenues are recognized when earned, for example, when goods have been delivered or services rendered. Nonexchange revenues are resources that the Government demands or receives, for example, forfeiture revenue and fines and penalties.

The Department's exchange revenue consists of the following activities: licensing fees to manufacture and distribute controlled substances; services rendered for legal activities; space management; data processing services; sale of merchandise and telephone services to inmates; sale of manufactured goods and services to other federal agencies; and other services. Fees are set by law and are The Department's exchange revenue consists of the following activities: licensing fees to manufacture and distribute controlled substances; services rendered for legal activities; space management; data processing services; sale of merchandise and telephone services to inmates; sale of manufactured goods and services to other federal agencies; and other services. Fees are set by law and are periodically evaluated in accordance with OMB guidance.

The Department's nonexchange revenue consists of forfeiture income resulting from the sale of forfeited property, penalties in lieu of forfeiture, recovery of returned asset management cost, judgment collections, and other miscellaneous income. Other nonexchange revenue includes the OJP Crime Victims Fund receipts, ATF fees from firearms and ammunition industries, and AFF/SADF interest on investments with the Treasury.

The Department's deferred revenue includes fees received for processing various applications and licenses with DEA for which the process was not completed at the end of fiscal year or for licenses that are valid for multiple years. These monies are recorded as liabilities in the financial statements. Deferred revenue also includes forfeited property held for sale. When the property is sold, deferred revenue is reversed and forfeiture revenue in the amount of the gross proceeds of the sale is recorded.

## V. Earmarked Funds

SFFAS No. 27, Identifying and Reporting Earmarked Funds, defines 'earmarked funds’ as being financed by specifically identified revenues, often supplemented by other financing sources, which remain available over time. These specifically identified revenues and other financing sources are required by statute to be used for designated activities, benefits or purposes, and must be accounted for separately from the government's general revenues. The three required criteria for an Earmarked Fund are:

# Notes to the Financial Statements <br> (Dollars in Thousands, Except as Noted) 

## V. Earmarked Funds (continued)

1. A statute committing the federal government to use specifically identified revenues and other financing sources only for designated activities, benefits or purposes;
2. Explicit authority for the earmarked fund to retain revenues and other financing sources not used in the current period for future use to finance the designated activities, benefits, or purposes; and
3. A requirement to account for and report on the receipt, use, and retention of the revenues and other financing sources that distinguishes the earmarked fund from the Government's general revenues.

The following funds meet the definition of an earmarked fund: AFF, U.S. Trustee System Fund, Antitrust Division, Crime Victims Fund, Diversion Control Fee Account, and Federal Prison Commissary Fund.

## W. Allocation Transfer of Appropriation

The Department is a party to allocation transfers with other federal agencies as a transferring (parent) entity and/or a receiving (child) entity. Allocation transfers are legal delegations by one department of its authority to obligate budget authority and outlay funds to another department. Generally, all financial activity related to these allocation transfers (e.g., budget authority, obligations, outlays) is reported in the financial statements of the parent entity, from which the underlying legislative authority, appropriations, and budget apportionments are derived. Two exceptions to this general rule affecting the Department include the funds transferred from the Judicial Branch to the USMS, and funds transferred from the Executive Office of the President to OJP. Per OMB's guidance, USMS and OJP report all activity relative to these allocation transfers in the respective financial statements.

The activity related to these transfers, included as part of these financial statements, is highlighted below:

OJP, as the parent, transfers funds from the Crime Victims Fund to the Department of Health and Human Services (HHS). This transfer is required by 42 U.S.C. §10603a \{Sec. 14-4A\} for Child Abuse Prevention and Treatment Grants. Amounts made available by section §10601(d)(2) of this title, for the purposes of this section, are to be obligated and expended by the Secretary of HHS for grants under section §5106c of this title.

OJP receives, as a child entity, allocation transfers of appropriations from the Executive Office of the President. This transfer is authorized by P.L. 111-117 and P.L. 112-74. Per OMB guidance OJP reports all budgetary and proprietary activity for Do Right by Youth Pilot transferred from the Executive Office of the President to OJP.

The Department also allocated funds from BOP, as the parent, to the Public Health Service (PHS), a primary division of the Department of Health and Human Services (HHS). PHS provides a portion of medical treatment for federal inmates. The money is designated and expended for current year obligation of PHS staff salaries, benefits, and applicable relocation expenses.

[^2]Notes to the Financial Statements
(Dollars in Thousands, Except as Noted)

## W. Allocation Transfer of Appropriation (continued)

USMS, as the child, receives allocation transfers of appropriation from the Administrative Office of the U.S. Courts. The allocation transfers are used for costs associated with protective guard services Court Security Officers at United States courthouses and other facilities housing federal court operations. These costs include their salaries (paid through contracts), equipment, and supplies. This transfer is performed on an annual basis.

## X. Tax Exempt Status

As an agency of the federal government, the Department is exempt from all income taxes imposed by any governing body whether it be a federal, state, commonwealth, local or foreign government.

## Y. Use of Estimates

The preparation of financial statements requires management to make certain estimates and assumptions that affect the reported amounts of assets and liabilities and the reported amounts of revenue and expenses during the reporting period. Actual results could differ from those estimates.

## Z. Reclassifications

The FY 2011 financial statements were reclassified to conform to the FY 2012 Departmental financial statement presentation requirements. The Department has realigned its Statement of Net Cost and Note 18, Net Cost of Operations by Suborganization to further align to the revised goal structure in accordance with the Department’s Strategic Plan. Also, changes to the presentation of the Combined and Combining Statements of Budgetary Resources were made, in accordance with guidance provided in OMB Circular A-136 and as such, activity and balances reported on the FY 2011 Combined and Combining Statement of Budgetary Resources have been reclassified to conform to the presentation in the current year. Certain other prior year amounts have also been reclassified to conform with the current year presentation. The reclassifications have no material effect on total assets, liabilities, net position, change in net position or budgetary resources, as previously reported.

## AA. Subsequent Events

Subsequent events and transactions occurring after September 30, 2012 through the date of the auditors' opinion have been evaluated for potential recognition or disclosure in the financial statements. The date of the auditors' opinion also represents the date that the financial statements were available to be issued.

## Notes to the Financial Statements

(Dollars in Thousands, Except as Noted)

## Note 2. Non-Entity Assets

As of September 30, 2012 and 2011

| 2012 |  | 2011 |  |
| :---: | :---: | :---: | :---: |
| \$ | 1,294,306 | \$ | 727,647 |
|  | 1,516,625 |  | 3,989,294 |
|  | 2,810,931 |  | 4,716,941 |
|  | 229,373 |  | 233,376 |
|  | 4,032 |  | 7,304 |
|  | 233,405 |  | 240,680 |
|  | 3,044,336 |  | 4,957,621 |
|  | 40,146,378 |  | 37,835,469 |
| \$ | 43,190,714 | \$ | 42,793,090 |

Notes to the Financial Statements
(Dollars in Thousands, Except as Noted)

## Note 3. Fund Balance with U.S. Treasury

The Fund Balances with U.S. Treasury represent the unexpended balances on the Department's books for all the Department's Treasury Symbols.

As of September 30, 2012 and 2011


Annual and multi-year budget authority expires at the end of its period of availability. During the first through the fifth expired years, the unobligated balance is unavailable and may only be used to adjust obligations and disbursements that were recorded before the budgetary authority expired or to meet a legitimate or bona fide need arising in the fiscal year for which the appropriation was made. The unobligated balance for no-year budget authority may be used to incur obligations indefinitely for the purpose specified by the appropriation act. No-year budget authority unobligated balances are still subject to the annual apportionment and allotment process.

Unobligated Balance - Unavailable includes amounts appropriated in prior fiscal years that are no longer available to fund new obligations, but can be used for upward and/or downward adjustments for existing obligations. Additionally, this line includes amounts received that are restricted to future use and as a result are not apportioned for current use. Other restricted funds include the collections of fees in excess of amounts budgeted for administering the Diversion Control Program. These collections may not be used until authorized by Congress.

Other Funds (With)/Without Budgetary Resources primarily represent the net of 1 ) investments in short-term securities with budgetary resources, 2) resources temporarily not available pursuant to public law, 3) custodial liabilities, and 4) miscellaneous receipts.

Notes to the Financial Statements
(Dollars in Thousands, Except as Noted)

## Note 4. Cash and Monetary Assets

As of September 30, 2012 and 2011

|  | 2012 |  | 2011 |  |
| :---: | :---: | :---: | :---: | :---: |
| Cash |  |  |  |  |
| Undeposited Collections | \$ | 16,439 | \$ | 2,813 |
| Imprest Funds |  | 14,876 |  | 14,071 |
| Seized Cash Deposited |  | 82,166 |  | 87,243 |
| Other Cash |  | 72,557 |  | 72,700 |
| Total Cash |  | 186,038 |  | 176,827 |
| Monetary Assets |  |  |  |  |
| Seized Monetary Instruments |  | 74,644 |  | 73,426 |
| Total Cash and Monetary Assets | \$ | 260,682 | \$ | 250,253 |

The majority of Other Cash consists of project-generated proceeds from undercover operations.
Note 5. Investments, Net


As of September 30, 2011
Intragovernmental
Non-Marketable Securities
$\begin{array}{lllllll}\text { Market Based (137) \$ } \$ 6,919,892 \quad \$ 44 & \$ 6,919,799 & \$ 6,920,238\end{array}$

Notes to the Financial Statements
(Dollars in Thousands, Except as Noted)

## Note 6. Accounts Receivable, Net

As of September 30, 2012 and 2011

|  |  | 012 |  | 011 |
| :---: | :---: | :---: | :---: | :---: |
| Intragovernmental |  |  |  |  |
| Accounts Receivable | \$ | 324,425 | \$ | 380,562 |
| Allowance for Uncollectible Accounts |  | (98) |  | (131) |
| Total Intragovernmental |  | 324,327 |  | 380,431 |
| With the Public |  |  |  |  |
| Accounts Receivable |  | 131,503 |  | 141,934 |
| Allowance for Uncollectible Accounts |  | $(15,891)$ |  | $(16,036)$ |
| Total With the Public |  | 115,612 |  | 125,898 |
| Total Accounts Receivable, Net | \$ | 439,939 | \$ | 506,329 |

Intragovernmental accounts receivable consists mainly of amounts due under reimbursable agreements with federal entities for services and goods provided.

The accounts receivable with the public primarily consists of OBDs U.S. Trustee Chapter 11 quarterly fees, FBI Non-Federal User Fee Program, FBI National Name Check Program, court mandated restitution, and refunds due from the public.

Note 7. Inventory and Related Property, Net
As of September 30, 2012 and 2011


# Notes to the Financial Statements <br> (Dollars in Thousands, Except as Noted) 

## Note 8. Forfeited and Seized Property

## Equitable Sharing Payments:

The statute governing the use of the AFF (28 U.S.C. § 524(c)) permits the payment of equitable shares of forfeiture proceeds to participating foreign governments and state and local law enforcement agencies. The statute does not require such sharing and permits the Attorney General wide discretion in determining those transfers. Actual sharing is difficult to predict because many factors influence both the amount and timing of disbursement of equitable sharing payments, such as the length of time required to move an asset through the forfeiture process to disposition, the amount of net proceeds available for sharing, the elapse of time for Departmental approval of equitable sharing requests for cases with asset values exceeding $\$ 1$ million, and appeal of forfeiture judgments. Because of uncertainties surrounding the timing and amount of any equitable sharing payment, an obligation and expense are recorded only when the actual disbursement of the equitable sharing payment is imminent. The anticipated equitable sharing allocation level for FY 2013 is $\$ 446$ million.

## Analysis of Change in Forfeited Property:

The number of items represents quantities calculated using many different units of measure. If necessary, the adjustments column includes property status and valuation changes received after, but properly credited to the appropriate fiscal years. The valuation changes include updates and corrections to an asset's value recorded in the prior year.

Notes to the Financial Statements
(Dollars in Thousands, Except as Noted)
Note 8. Forfeited and Seized Property (continued)

For the Fiscal Year Ended September 30, 2012

| Forfeited <br> Property <br> Category |  | Beginning Balance |  | Adjust- <br> ments | Forfeitures |  | Disposals |  | Ending <br> Balance |  | Liens and Claims |  | Ending <br> Balance, Net of Liens |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Financial | Number |  | 117 | - |  | 283 |  | (222) |  | 178 |  | - |  | 178 |
| Instruments | Value | \$ | 1,730 | \$ | \$ | 25,544 | \$ | $(25,945)$ | \$ | 1,329 | \$ | (658) | \$ | 671 |
| Real | Number |  | 452 | - |  | 390 |  | (424) |  | 418 |  | - |  | 418 |
| Property | Value | \$ | 98,008 | \$ | \$ | 64,732 | \$ | $(80,744)$ | \$ | 81,996 | \$ | (977) | \$ | 81,019 |
| Personal | Number |  | 3,384 | - |  | 6,156 |  | $(5,682)$ |  | 3,858 |  | - |  | 3,858 |
| Property | Value | \$ | 74,846 | \$ $(16,146)$ | \$ | 80,856 | \$ | $(75,584)$ | \$ | 63,972 | \$ | (551) | \$ | 63,421 |
| Non-Valued |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Firearms | Number |  | 23,593 | - |  | 17,525 |  | $(14,322)$ |  | 26,796 |  | - |  | 26,796 |
| Total | Number |  | 27,546 | - |  | 24,354 |  | $(20,650)$ |  | 31,250 |  | - |  | 31,250 |
|  | Value | \$ | 174,584 | \$ $(16,146)$ | \$ | 171,132 | \$ | $(182,273)$ | \$ | 147,297 | \$ | $(2,186)$ | \$ | 145,111 |

For the Fiscal Year Ended September 30, 2011


These notes are an integral part of the financial statements.

# Notes to the Financial Statements <br> (Dollars in Thousands, Except as Noted) 

## Note 8. Forfeited and Seized Property (continued)

## Method of Disposition of Forfeited Property:

During FYs 2012 and 2011, $\$ 132,710$ and $\$ 165,406$ of forfeited property were sold, $\$ 2,672$ and $\$ 16,211$ were destroyed or donated, $\$ 10,349$ and $\$ 9,262$ were returned to owners, and $\$ 36,542$ and $\$ 12,533$ were disposed of by other means, respectively. Other means of disposition include property transferred to other federal agencies for official use or equitable sharing, or property distributed to a state or local agency.

## Analysis of Change in Seized Property:

Property seized for any purpose other than forfeiture and held by the seizing agency or a custodial agency should be disclosed by the seizing agency. All property seized for forfeiture, including property with evidentiary value, will be reported by the AFF/SADF. The Department has established a reporting threshold of $\$ 1$ or more for Personal Property seized for evidentiary purposes.

A seizure is the act of taking possession of goods in consequence of a violation of public law. Seized property consists of seized cash, monetary instruments, real property and tangible personal property in the actual or constructive possession of the seizing and the custodial agencies. The Department, until judicially or administratively forfeited, does not legally own such property. Seized evidence includes cash, financial instruments, non-monetary valuables, firearms, and drugs. The AFF/SADF reports property seized for forfeiture and the FBI, DEA, and ATF report property seized for evidence.

The adjustments for FYs 2012 and 2011 include property status and valuation changes received after, but properly credited to FYs 2011 and 2010, respectively. The valuation changes include updates and corrections to an asset's value recorded in a prior year. During FY 2011, the DEA had access to better information that allowed the reporting of partial destructions of drugs held for evidence at the time of partial destruction rather than at the time the exhibit was fully destroyed. Therefore, the DEA has recorded an adjustment in the FY 2011 "Adjustment" column to primarily reflect the partial destruction of exhibits destroyed in prior years. ATF's adjustments for non-valued firearms are items determined to be seized for evidence that were not included in the seized for evidence balances in prior years.

The DEA, FBI, and ATF have custody of drugs taken as evidence for legal proceedings. In accordance with Federal Financial Accounting and Auditing Technical Release No. 4, Reporting on Non-Valued Seized and Forfeited Property, the Department reports the total amount of seized drugs by quantity only, as drugs have no value and are destroyed upon resolution of legal proceedings.

Notes to the Financial Statements
(Dollars in Thousands, Except as Noted)

## Note 8. Forfeited and Seized Property (continued)

Analyzed drug evidence includes cocaine, heroin, marijuana and methamphetamine and represents actual laboratory tested classification and weight in kilograms (KG). Since enforcing the controlled substances laws and regulations of the United States is a primary mission of the DEA, the DEA reports all analyzed drug evidence regardless of seizure weight. However, the enforcement of these laws and regulations is incidental to the missions of the FBI and ATF and therefore they only report those individual seizures exceeding 1 KG in weight.
"Other" primarily consists of substances, both controlled and non-controlled as defined per the Controlled Substances Act, other than those discussed above. "Bulk Drug Evidence" is comprised of controlled substances housed by the DEA in secured storage facilities of which only a sample is taken for laboratory analysis. The actual bulk drug weight may vary from seizure weight due to changes in moisture content over time.

Unanalyzed drug evidence is qualitatively different from analyzed and bulk drug evidence because unanalyzed drug evidence includes the weight of packaging and drug categories are based on the determination of Special Agents instead of laboratory chemists. For these reasons, unanalyzed drug evidence is not reported by the Department. Seized drug evidence must be analyzed and confirmed through laboratory testing to be placed in one of the five categories of drug above.
"Disposals" occur when seized property is forfeited, returned to parties with a bona fide interest, or destroyed in accordance with federal guidelines.

## Notes to the Financial Statements <br> (Dollars in Thousands, Except as Noted)

Note 8. Forfeited and Seized Property (continued)

| Seized Property Category |  | Beginning Balance |  | Adjustments |  | Seizures |  | Disposals |  | Ending <br> Balance |  | Liens and <br> Claims | Ending <br> Balance, Net of Liens |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Seized for Forfeiture |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Seized Cash <br> Deposited and <br> Seized Monetary <br> Instruments | Value |  | 4,016,891 | \$ | - |  | 1,587,055 |  | $(4,067,423)$ |  | 1,536,523 | \$(125,969) | \$ | 1,410,554 |
| Financial | Number |  | 477 |  | (135) |  | 328 |  | (150) |  | 520 | - |  | 520 |
| Instruments | Value | \$ | 53,241 |  | $(33,852)$ | \$ | 55,920 | \$ | $(6,941)$ | \$ | 68,368 | \$ $(4,851)$ | \$ | 63,517 |
| Real | Number |  | 146 |  | (2) |  | 131 |  | (148) |  | 127 | - |  | 127 |
| Property | Value | \$ | 48,364 | \$ | 365 | \$ | 35,139 | \$ | $(38,784)$ | \$ | 45,084 | \$ (9,710) | \$ | 35,374 |
| Personal | Number |  | 7,477 |  | - |  | 8,264 |  | $(7,722)$ |  | 8,019 | - |  | 8,019 |
| Property | Value | \$ | 184,003 | \$ | - | \$ | 107,126 | \$ | $(107,332)$ | \$ | 183,797 | \$ $(16,667)$ | \$ | 167,130 |
| Non-Valued |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Firearms | Number |  | 36,915 |  | - |  | 19,716 |  | $(23,059)$ |  | 33,572 | - |  | 33,572 |

For the Fiscal Year Ended September 30, 2011

| Seized Property Category |  | $\begin{gathered} \text { Beginning } \\ \text { Balance } \\ \hline \end{gathered}$ |  | $\begin{gathered} \text { Adjust- } \\ \text { ments } \\ \hline \end{gathered}$ | Seizures |  | Disposals |  | Ending <br> Balance |  | Liens and Claims | Ending <br> Balance, <br> Net of Liens |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Seized for Forfeiture |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Seized Cash <br> Deposited and <br> Seized Monetary <br> Instruments | Value |  | 1,424,806 | \$ - |  | 3,844,026 |  | $(1,251,941)$ |  | 4,016,891 | \$ $(92,080)$ | \$ | 3,924,811 |
| Financial | Number |  | 413 | (109) |  | 274 |  | (101) |  | 477 | - |  | 477 |
| Instruments | Value | \$ | 99,712 | \$ $(66,438)$ | \$ | 24,101 | \$ | $(4,134)$ | \$ | 53,241 | \$ $(3,236)$ | \$ | 50,005 |
| Real | Number |  | 183 | - |  | 153 |  | (190) |  | 146 | - |  | 146 |
| Property | Value | \$ | 61,270 | \$ |  | 49,431 | \$ | $(62,337)$ | \$ | 48,364 | \$ $(16,030)$ | \$ | 32,334 |
| Personal | Number |  | 7,319 | - |  | 7,171 |  | $(7,013)$ |  | 7,477 | - |  | 7,477 |
| Property | Value | \$ | 161,552 | \$ - |  | 124,371 | \$ | $(101,920)$ | \$ | 184,003 | \$ $(16,209)$ | \$ | 167,794 |
| Non-Valued |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Firearms | Number |  | 34,281 | - |  | 23,858 |  | $(21,224)$ |  | 36,915 | - |  | 36,915 |

These notes are an integral part of the financial statements.

Notes to the Financial Statements

## (Dollars in Thousands, Except as Noted)

Note 8. Forfeited and Seized Property (continued)

| Seized Property Category |  | Beginning Balance |  | Adjustments |  | Seizures |  | Disposals |  | Ending <br> Balance |  | Liens <br> and <br> Claims |  | Ending <br> Balance, <br> Net of Liens |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Seized for Evidence |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Seized Monetary Instruments | Value | \$ | 46,847 | \$ | $(2,185)$ | \$ | 33,100 | \$ | $(27,118)$ | \$ | 50,644 | \$ | - | \$ | 50,644 |
| Personal | Number |  | 1,421 |  | 41 |  | 323 |  | (371) |  | 1,414 |  | - |  | 1,414 |
| Property | Value | \$ | 36,379 | \$ | (35) | \$ | 9,673 | \$ | $(15,680)$ | \$ | 30,337 | \$ | - | \$ | 30,337 |
| Non-Valued |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Firearms | Number |  | 62,595 |  | (197) |  | 16,088 |  | $(14,155)$ |  | 64,331 |  | - |  | 64,331 |
| Drug Evidence |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Cocaine | KG |  | 56,161 |  | 421 |  | 28,033 |  | $(31,031)$ |  | 53,584 |  | - |  | 53,584 |
| Heroin | KG |  | 3,108 |  | (50) |  | 1,124 |  | (761) |  | 3,421 |  | - |  | 3,421 |
| Marijuana | KG |  | 17,807 |  | (321) |  | 4,626 |  | $(4,689)$ |  | 17,423 |  | - |  | 17,423 |
| Bulk Drug Evidence | KG |  | 278,152 |  | 252 |  | 995,893 |  | $(876,653)$ |  | 397,644 |  |  |  | 397,644 |
| Methamphetamine | KG |  | 6,957 |  | 10 |  | 3,413 |  | $(1,877)$ |  | 8,503 |  |  |  | 8,503 |
| Other | KG |  | 24,763 |  | $(1,145)$ |  | 3,923 |  | $(5,687)$ |  | 21,854 |  | - |  | 21,854 |
| Total Drug Evidence | KG |  | 386,948 |  | (833) |  | 1,037,012 |  | $(920,698)$ |  | 502,429 |  | - |  | 502,429 |

For the Fiscal Year Ended September 30, 2011

| $\begin{gathered} \text { Seized Property } \\ \text { Category } \\ \hline \end{gathered}$ |  | Beginning Balance |  | Adjustments | Seizures |  | Disposals |  | Ending <br> Balance |  | Liens and Claims |  | Ending <br> Balance, Net of Liens |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Seized for Evidence |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Seized Monetary Instruments | Value | \$ | 45,577 | \$ $(4,903)$ | \$ | 45,419 | \$ | $(39,246)$ | \$ | 46,847 | \$ | - | \$ | 46,847 |
| Personal | Number |  | 1,602 | (85) |  | 412 |  | (508) |  | 1,421 |  | - |  | 1,421 |
| Property | Value | \$ | 26,691 | \$ 8,649 | \$ | 13,946 | \$ | $(12,907)$ | \$ | 36,379 | \$ | - | \$ | 36,379 |
| Non-Valued |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Firearms | Number |  | 44,465 | 7,405 |  | 14,268 |  | $(3,543)$ |  | 62,595 |  | - |  | 62,595 |
| Drug Evidence |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Cocaine | KG |  | 278,449 | $(222,619)$ |  | 27,429 |  | $(27,098)$ |  | 56,161 |  | - |  | 56,161 |
| Heroin | KG |  | 3,450 | (589) |  | 812 |  | (565) |  | 3,108 |  | - |  | 3,108 |
| Marijuana | KG |  | 20,061 | $(1,521)$ |  | 6,362 |  | $(7,095)$ |  | 17,807 |  | - |  | 17,807 |
| Bulk Drug Evidence | KG |  | 227,564 | 1,043 |  | 1,058,390 |  | $(1,008,845)$ |  | 278,152 |  | - |  | 278,152 |
| Methamphetamine | KG |  | 7,622 | $(1,928)$ |  | 2,649 |  | $(1,386)$ |  | 6,957 |  | - |  | 6,957 |
| Other | KG |  | 46,663 | $(16,935)$ |  | 3,563 |  | $(8,528)$ |  | 24,763 |  | - |  | 24,763 |
| Total Drug Evidence | KG |  | 583,809 | $(242,549)$ |  | 1,099,205 |  | $(1,053,517)$ |  | 386,948 |  | - |  | 386,948 |

These notes are an integral part of the financial statements.

# Notes to the Financial Statements <br> (Dollars in Thousands, Except as Noted) 

## Note 8. Forfeited and Seized Property (continued)

## Method of Disposition of Seized Property:

During FYs 2012 and 2011, \$4,121,701 and \$1,297,764 of seized property were forfeited, \$100,681 and $\$ 120,156$ were returned to parties with a bonafide interest, and $\$ 40,896$ and $\$ 54,566$ were either released to a designated party or transferred to the appropriate federal entity under forfeiture or abandonment procedures. Non-valued property was primarily disposed of through destruction.

## Note 9. General Property, Plant and Equipment, Net

As of September 30, 2012

|  | Acquisition <br> Cost | Accumulated <br> Depreciation | Net Book <br> Value | Useful Life |
| :---: | :---: | :---: | :---: | :---: |
| Land and Land Rights | \$ 184,622 | \$ | \$ 184,622 | N/A |
| Improvements to Land | 4,926 | $(1,187)$ | 3,739 | 15 yrs |
| Construction in Progress | 658,901 | - | 658,901 | N/A |
| Buildings, Improvements and |  |  |  |  |
| Renovations | 10,075,903 | $(4,329,867)$ | 5,746,036 | 2-50 yrs |
| Other Structures and Facilities | 887,732 | $(472,971)$ | 414,761 | $10-50 \mathrm{yrs}$ |
| Aircraft | 456,739 | $(151,139)$ | 305,600 | 5-30 yrs |
| Boats | 12,420 | $(7,005)$ | 5,415 | 5-25 yrs |
| Vehicles | 651,787 | $(397,427)$ | 254,360 | 2-25 yrs |
| Equipment | 1,743,587 | $(1,048,698)$ | 694,889 | 2-25 yrs |
| Assets Under Capital Lease | 93,139 | $(53,503)$ | 39,636 | 2-30 yrs |
| Leasehold Improvements | 1,498,657 | $(834,557)$ | 664,100 | 2-20 yrs |
| Internal Use Software | 1,266,385 | $(455,763)$ | 810,622 | 2-10 yrs |
| Internal Use Software in Development | 403,463 | - | 403,463 | N/A |
| Total | \$17,938,261 | \$ (7,752,117) | \$10,186,144 |  |


|  | Federal |  | Public |  | Total |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Sources of Capitalized Property, Plant and Equipment Purchases for FY 2012 | \$ | 230,403 | \$ | 843,795 |  | 1,074,198 |
|  |  | 230,403 |  | 843,705 |  | 1,074,198 |

[^3]Notes to the Financial Statements
(Dollars in Thousands, Except as Noted)
Note 9. General Property, Plant and Equipment, Net (continued)
As of September 30, 2011

|  | Acquisition <br> Cost | Accumulated Depreciation | Net Book Value | Useful <br> Life |
| :---: | :---: | :---: | :---: | :---: |
| Land and Land Rights | \$ 193,042 | \$ | \$ 193,042 | N/A |
| Improvements to Land | 4,584 | (866) | 3,718 | 15 yrs |
| Construction in Progress | 894,755 | - | 894,755 | N/A |
| Buildings, Improvements and |  |  |  |  |
| Renovations | 9,578,003 | $(4,001,606)$ | 5,576,397 | 2-50 yrs |
| Other Structures and Facilities | 849,524 | $(433,515)$ | 416,009 | $10-50 \mathrm{yrs}$ |
| Aircraft | 450,418 | $(132,678)$ | 317,740 | $5-30 \mathrm{yrs}$ |
| Boats | 10,078 | $(5,943)$ | 4,135 | $5-25$ yrs |
| Vehicles | 594,285 | $(368,856)$ | 225,429 | 2-25 yrs |
| Equipment | 1,676,992 | $(1,007,478)$ | 669,514 | 2-25 yrs |
| Assets Under Capital Lease | 105,246 | $(61,623)$ | 43,623 | 2-30 yrs |
| Leasehold Improvements | 1,338,886 | $(714,246)$ | 624,640 | 2-20 yrs |
| Internal Use Software | 773,237 | $(287,106)$ | 486,131 | 3-10 yrs |
| Internal Use Software in Development | 762,637 | - | 762,637 | N/A |
| Total | \$17,231,687 | \$(7,013,917) | \$10,217,770 |  |


|  | Federal |  | Public |  | Total |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Sources of Capitalized Property, Plant and Equipment Purchases for FY 2011 | \$ | 229,207 | \$ | 1,023,422 | \$ | 1,252,629 |

# Notes to the Financial Statements <br> (Dollars in Thousands, Except as Noted) 

## Note 10. Other Assets

As of September 30, 2012 and 2011

|  | 2012 |  | 2011 |  |
| :---: | :---: | :---: | :---: | :---: |
| Intragovernmental |  |  |  |  |
| Advances and Prepayments | \$ | 266,561 | \$ | 115,075 |
| Other Intragovernmental Assets |  | 12 |  | 28 |
| Total Intragovernmental |  | 266,573 |  | 115,103 |
| Other Assets With the Public |  | 5,585 |  | 5,982 |
| Total Other Assets | \$ | 272,158 | \$ | 121,085 |

Other Intragovernmental Assets include an advance to the United States District Court to initiate the condemnation proceeding for the acquisition of a prison facility in Illinois. It also includes amounts due from Treasury General Fund related to ATF. Other Assets With the Public primarily consist of farm livestock held by the BOP.

## Note 11. Liabilities not Covered by Budgetary Resources

As of September 30, 2012 and 2011

|  | 2012 |  | 2011 |  |
| :---: | :---: | :---: | :---: | :---: |
| Intragovernmental |  |  |  |  |
| Accrued FECA Liabilities | \$ | 257,897 | \$ | 247,813 |
| Other Unfunded Employment Related Liabilities |  | 1,584 |  | 2,178 |
| Other |  | 5,315 |  | 3,690 |
| Total Intragovernmental |  | 264,796 |  | 253,681 |
| With the Public |  |  |  |  |
| Actuarial FECA Liabilities |  | 1,474,278 |  | 1,359,360 |
| Accrued Annual and Compensatory Leave Liabilities |  | 830,119 |  | 822,891 |
| Environmental and Disposal Liabilities (Note 12) |  | 74,441 |  | 72,709 |
| Deferred Revenue |  | 409,396 |  | 358,742 |
| Contingent Liabilities (Note 16) |  | 28,551 |  | 68,652 |
| Capital Lease Liabilities (Note 13) |  | 16,627 |  | 23,941 |
| RECA Liabilities (Note 25) |  | 731,237 |  | 535,838 |
| September $11^{\text {th }}$ Victim Compensation Fund (Note 25) |  | 2,766,400 |  | - |
| Other |  | 99,979 |  | 122,152 |
| Total With the Public |  | 6,431,028 |  | 3,364,285 |
| Total Liabilities not Covered by Budgetary Resources |  | 6,695,824 |  | 3,617,966 |
| Total Liabilities Covered by Budgetary Resources |  | 9,246,161 |  | 9,651,511 |
| Total Liabilities | \$ | 15,941,985 | \$ | 13,269,477 |

These notes are an integral part of the financial statements.

Notes to the Financial Statements
(Dollars in Thousands, Except as Noted)

## Note 11. Liabilities not Covered by Budgetary Resources (continued)

Generally, liabilities not covered by budgetary resources are liabilities for which Congressional action is needed before budgetary resources can be provided. However, some liabilities do not require appropriations and will be liquidated by the assets of the entities holding these liabilities. Such assets include civil and criminal debt collections, seized cash and monetary instruments, and revolving fund operations.

Other Liabilities with the Public consists primarily of future funded energy savings performance contracts and utilities.

## Note 12. Environmental and Disposal Liabilities

Per SFFAS No. 5, Accounting for Liabilities of the Federal Government, SFFAS No. 6, Accounting for Property, Plant, and Equipment, and Technical Release No. 2 Determining Probable and Reasonably Estimable for Environmental Liabilities in the Federal Government, Technical Release No. 10, Implementation Guidance on Asbestos Cleanup Costs Associated with Facilities and Installed Equipment, and Technical Release No. 11, Implementation Guidance on Cleanup Costs Associated with Equipment, federal agencies are required to recognize liabilities for environmental clean-up costs when the future outflow or sacrifice of resources is probable and reasonably estimable.

## Firing Ranges

The BOP operates firing ranges on 66 of the sites where its institutions are located. Use of these firing ranges generates waste consisting primarily of lead shot and spent rounds from rifles, shotguns, pistols, and automatic weapons. At operational firing ranges, lead-containing bullets are fired and eventually fall to the ground at or near the range. As of September 30, 2011, BOP management determined their estimated clean-up liability to be $\$ 26,045$. In FY 2012, BOP management adjusted the estimated clean-up liability by the current U.S. inflation rate as determined by the U.S. Treasury and as such determined that an estimated firing range cleanup liability of $\$ 26,935$, based on an inflation rate of 1.9 percent, should be recorded.

## Asbestos

BOP conducted a review of 46 institutions that were built prior to 1980; the review provided an estimate of the extent of friable and non-friable Asbestos Containing Materials (ACM) remaining in each of the institutions as of October 30, 2009. As of September 30, 2011, BOP management determined their estimated clean-up liability to be $\$ 36,677$. As of September 30, 2012, BOP management adjusted the clean-up liability in the amount of $\$ 610$ for the removal of asbestos at 2 locations and by the U.S. inflation rate of 1.9 percent as determined by the U.S. Treasury and as such determined that an estimated asbestos clean-up liability of $\$ 37,287$ should be recorded.

The FBI operates facilities in Quantico, Virginia that contain friable and non-friable ACM. The facilities have a useful life of 50 years. The estimated total liability of $\$ 11,613$ is based on the square footage of the facilities

# Notes to the Financial Statements <br> (Dollars in Thousands, Except as Noted) 

## Asbestos (continued)

that may be contaminated. This value, divided by the useful life and multiplied by the number of years in service, is the estimated cleanup liability. As of September 30, 2012 and 2011, the FBI recognized the estimated cleanup liability of $\$ 10,219$ and $\$ 9,987$, respectively. The estimated asbestos cleanup liability is increased each quarter by recording future expenses for the asbestos clean-up costs. During FY 2012, future funded expense for asbestos cleanup is $\$ 232$. There are no other potentially responsible parties to the environmental liability and there are no unrecognized amounts to disclose as of September 30, 2012.

## Note 13. Leases

Capital leases include a Federal Transfer Center (25 year lease term) in Oklahoma City, Oklahoma; an airplane hangar (20 year lease term) in Oklahoma City, Oklahoma, which expired in FY 2011 and was not renewed; and other machinery and equipment that expire over future periods.

As of September 30, 2012 and 2011

| Capital Leases | 2012 |  | 2011 |  |
| :---: | :---: | :---: | :---: | :---: |
| Summary of Assets Under Capital Lease |  |  |  |  |
| Land and Buildings | \$ | 89,625 | \$ | 100,352 |
| Machinery and Equipment |  | 3,514 |  | 4,894 |
| Accumulated Amortization |  | $(53,503)$ |  | $(61,623)$ |
| Total Assets Under Capital Lease (Note 9) | \$ | 39,636 | \$ | 43,623 |

Future Capital Lease Payments Due


These notes are an integral part of the financial statements.

## Notes to the Financial Statements

(Dollars in Thousands, Except as Noted)

## Note 13. Leases (continued)

The net capital lease liability not covered by budgetary resources primarily represents the capital lease of the Federal Transfer Center for which the Department received Congressional authority to fund with annual appropriations.

Future Noncancelable Operating Lease Payments

| Fiscal Year | Land and Buildings |  | Machinery and Equipment |  | Total |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| 2013 | \$ | 233,863 | \$ | 9,640 | \$ | 243,503 |
| 2014 |  | 252,603 |  | 4,482 |  | 257,085 |
| 2015 |  | 266,289 |  | 4,461 |  | 270,750 |
| 2016 |  | 270,881 |  | 78 |  | 270,959 |
| 2017 |  | 266,291 |  | 78 |  | 266,369 |
| After 2017 |  | 2,608,046 |  | 30 |  | 2,608,076 |
| Total Future Noncancelable Operating Lease Payments |  | 3,897,973 | \$ | 18,769 | \$ | 3,916,742 |

## Note 14. Seized Cash and Monetary Instruments

The Seized Cash and Monetary Instruments represent liabilities for seized assets held by the Department pending disposition.

As of September 30, 2012 and 2011

|  | 2012 |  | 2011 |  |
| :---: | :---: | :---: | :---: | :---: |
| Investments, Net | \$ | 1,430,357 | \$ | 3,903,069 |
| Seized Cash Deposited |  | 82,166 |  | 87,243 |
| Seized Monetary Instruments |  | 74,644 |  | 73,426 |
| Total Seized Cash and Monetary Instruments | \$ | 1,587,167 | \$ | 4,063,738 |

Notes to the Financial Statements
(Dollars in Thousands, Except as Noted)

## Note 15. Other Liabilities

As of September 30, 2012 and 2011

|  | 2012 |  | 2011 |  |
| :---: | :---: | :---: | :---: | :---: |
| Intragovernmental |  |  |  |  |
| Employer Contributions and Payroll Taxes Payable | \$ | 205,477 | \$ | 197,871 |
| Other Post-Employment Benefits Due and Payable |  | 23 |  | 25 |
| Other Unfunded Employment Related Liabilities |  | 1,584 |  | 2,178 |
| Advances from Others |  | 152,447 |  | 169,108 |
| Liability for Clearing Accounts |  | 2,550 |  | 1,067 |
| Other Liabilities |  | 6,632 |  | 7,202 |
| Total Intragovernmental |  | 368,713 |  | 377,451 |
| With the Public |  |  |  |  |
| Other Accrued Liabilities |  | 5,945 |  | 5,645 |
| Advances from Others |  | 11,020 |  | 6,992 |
| Liability for Nonfiduciary Deposit Funds and Undeposited Collections |  | 61,803 |  | 60,688 |
| Liability for Clearing Accounts |  | 482 |  | 405 |
| Custodial Liabilities |  | 209,775 |  | 152,987 |
| Other Liabilities |  | 166,632 |  | 189,259 |
| Total With the Public |  | 455,657 |  | 415,976 |
| Total Other Liabilities | \$ | 824,370 | \$ | 793,427 |

The majority of Intragovernmental Other Liabilities are composed of tenant allowances for operating leases, monies received from prisoner funds, and certain receipts of cash that are in suspense, clearing, deposit, or general fund accounts that are owed to the Treasury.

Other Liabilities with the Public consists of project-generated proceeds from undercover operations. The proceeds not subject to forfeiture will be returned to the Department of Treasury General Fund at the conclusion of the project. In addition, Other Liabilities with the Public are composed of future funded energy savings performance contracts and utilities.

The majority of Liabilities are current with the exception of a portion that consists of capital leases and those liabilities related to future employee related expenses, such as accrued retirement contributions, life insurance, and retiree health benefits.

Notes to the Financial Statements
(Dollars in Thousands, Except as Noted)
Note 16. Contingencies and Commitments

| Accrued <br> Liabilities | Estimated Range of Loss |  |
| :---: | :---: | :---: |
|  |  |  |
|  | Lower |  |

As of September 30, 2012

| Probable | $\$$ | 28,671 | $\$$ | 25,871 | $\$$ | 41,366 |
| :--- | :--- | :--- | :--- | :--- | :--- | :--- | :--- |
| Reasonably Possible |  |  |  | 52,860 |  | 76,131 |

As of September 30, 2011

| Probable | $\$$ | 68,652 | $\$$ | 68,652 | $\$$ | 190,144 |
| :--- | :--- | :--- | :--- | :--- | :--- | :--- |
| Reasonably Possible |  |  |  | 86,576 |  | 135,569 |

Additionally, FPI has entered into firm purchase commitments for solar panel material totaling \$5,012 which is to be delivered in FY 2015.

## Notes to the Financial Statements <br> (Dollars in Thousands, Except as Noted)

## Note 17. Earmarked Funds

Earmarked funds are financed by specifically identified revenues and are required by statute to be used for designated activities or purposes, and must be accounted for separately from the Government's general revenues. See SFFAS 27, Identifying and Reporting Earmarked Funds, for the required criteria for an earmarked fund.

As of September 30, 2012

|  |  | ts Forfeiture Fund | U.S. Trustee System Fund |  | Antitrust <br> Division |  | Crime Victims $\qquad$ <br> Fund | Diversion <br> Control Fee <br> Account |  | Federal Prison <br> Commissary <br> Fund |  | Total <br> Earmarked <br> Funds |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Balance Sheet |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Assets |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Fund Balance with U. S. Treasury | \$ | 78,375 | \$ | 17,623 | \$ | 37,506 | \$9,359,797 | \$ | 107,051 | \$ | 86,948 |  | 9,687,300 |
| Investments, Net |  | 4,200,767 |  | 224,210 |  | - | - |  | - |  | - |  | 4,424,977 |
| Other Assets |  | 154,634 |  | 52,124 |  | 1,587 | 13,666 |  | 42,699 |  | 27,298 |  | 292,008 |
| Total Assets | \$ | 4,433,776 | \$ | 293,957 | \$ | 39,093 | \$9,373,463 | \$ | 149,750 | \$ | 114,246 |  | 14,404,285 |
| Liabilities |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Accounts Payable | \$ | 2,667,843 | \$ | 9,020 | \$ | 5,871 | \$ 19,031 | \$ | 7,543 | \$ | 14,775 |  | 2,724,083 |
| Other Liabilities |  | 145,546 |  | 21,648 |  | 14,830 | 81,323 |  | 428,094 |  | 13,259 |  | 704,700 |
| Total Liabilities | \$ | 2,813,389 | \$ | 30,668 | \$ | 20,701 | \$ 100,354 | \$ | 435,637 | \$ | 28,034 |  | 3,428,783 |
| Net Position |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Unexpended Appropriations | \$ | - | \$ | - | \$ | 25,963 | \$ | \$ | - | \$ | - | \$ | 25,963 |
| Cumulative Results of Operations |  | 1,620,387 |  | 263,289 |  | $(7,571)$ | 9,273,109 |  | $(285,887)$ |  | 86,212 |  | 10,949,539 |
| Total Net Position | \$ | 1,620,387 | \$ | 263,289 | \$ | 18,392 | \$9,273,109 | \$ | $(285,887)$ | \$ | 86,212 |  | 10,975,502 |
| Total Liabilities and Net Position | \$ | 4,433,776 | \$ | 293,957 | \$ | 39,093 | \$ 9,373,463 | \$ | 149,750 | \$ | 114,246 |  | 14,404,285 |

For the Fiscal Year Ended September 30, 2012

|  | Assets Forfeiture$\qquad$ Fund |  | U.S. Trustee System Fund |  | Antitrust Division |  | Crime Victims $\qquad$ | Diversion <br> Control Fee <br> Account |  | Federal Prison <br> Commissary Fund |  | Total <br> Earmarked <br> Funds |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Statement of Net Cost |  |  |  |  |  |  |  |  |  |  |  |  |
| Gross Cost of Operations | \$ | 4,319,407 | \$ | 227,203 | \$ | 156,773 | \$ 724,712 |  | \$ 307,498 | \$ | 361,981 | \$ 6,097,574 |
| Less: Earned Revenues |  | 10,585 |  | 226,566 |  | 87,461 | - |  | 244,354 |  | 360,290 | 929,256 |
| Net Cost of Operations | \$ | 4,308,822 | \$ | 637 | \$ | 69,312 | \$ 724,712 |  | 63,144 | \$ | 1,691 | \$ 5,168,318 |
| Statement of Changes in Net Position |  |  |  |  |  |  |  |  |  |  |  |  |
| Net Position Beginning of Period | \$ | 1,760,544 | \$ | 259,137 | \$ | 15,219 | \$7,202,248 |  | \$ $(232,162)$ | \$ | 83,557 | 9,088,543 |
| Budgetary Financing Sources |  | 4,197,792 |  | 4,085 |  | 72,044 | 2,795,573 |  | - |  | - | 7,069,494 |
| Other Financing Sources |  | $(29,127)$ |  | 704 |  | 441 | - |  | 9,419 |  | 4,346 | $(14,217)$ |
| Total Financing Sources | \$ | 4,168,665 | \$ | 4,789 | \$ | 72,485 | \$2,795,573 | \$ | \$ 9,419 | \$ | 4,346 | \$ 7,055,277 |
| Net Cost of Operations | \$ | $(4,308,822)$ | \$ | (637) | \$ | $(69,312)$ | \$ $(724,712)$ |  | \$ (63,144) | \$ | $(1,691)$ | \$ (5,168,318) |
| Net Change |  | $(140,157)$ |  | 4,152 |  | 3,173 | 2,070,861 |  | $(53,725)$ |  | 2,655 | 1,886,959 |
| Net Position End of Period | \$ | 1,620,387 | \$ | 263,289 | \$ | 18,392 | \$9,273,109 |  | \$ $(285,887)$ | \$ | 86,212 | \$10,975,502 |

These notes are an integral part of the financial statements.

## Notes to the Financial Statements

(Dollars in Thousands, Except as Noted)

## Note 17. Earmarked Funds (continued)

As of September 30, 2011

|  | Assets Forfeiture Fund |  | U.S. Trustee System Fund |  | Antitrust <br> Division |  | Crime Victims <br> Fund | Diversion Control Fee Account |  | Federal Prison <br> Commissary <br> Fund |  | Total Earmarked Funds |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Balance Sheet |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Assets |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Fund Balance with U. S. Treasury | \$ | 229,030 | \$ | 14,532 | \$ | 33,106 | \$ 7,260,185 | \$ | 104,565 | \$ | 80,240 |  | 7,721,658 |
| Investments, Net |  | 2,443,702 |  | 216,029 |  | - | - |  | - |  | - |  | 2,659,731 |
| Other Assets |  | 180,020 |  | 58,406 |  | 3,152 | 275 |  | 46,184 |  | 27,572 |  | 315,609 |
| Total Assets | \$ | 2,852,752 | \$ | 288,967 | \$ | 36,258 | \$ 7,260,460 | \$ | 150,749 | \$ | 107,812 |  | 10,696,998 |
| Liabilities |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Accounts Payable | \$ | 918,358 | \$ | 8,236 | \$ | 5,949 | \$ 9,664 | \$ | 6,923 | \$ | 11,131 |  | 960,261 |
| Other Liabilities |  | 173,850 |  | 21,594 |  | 15,090 | 48,548 |  | 375,988 |  | 13,124 |  | 648,194 |
| Total Liabilities | \$ | 1,092,208 | \$ | 29,830 | \$ | 21,039 | \$ 58,212 | \$ | 382,911 | \$ | 24,255 |  | 1,608,455 |
| Net Position |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Unexpended Appropriations | \$ | - | \$ | - | \$ | 21,727 | \$ | \$ | - | \$ | - | \$ | 21,727 |
| Cumulative Results of Operations |  | 1,760,544 |  | 259,137 |  | $(6,508)$ | 7,202,248 |  | $(232,162)$ |  | 83,557 |  | 9,066,816 |
| Total Net Position | \$ | 1,760,544 | \$ | 259,137 | \$ | 15,219 | \$7,202,248 | \$ | $(232,162)$ | \$ | 83,557 |  | 9,088,543 |
| Total Liabilities and Net Position | \$ | 2,852,752 | \$ | 288,967 | \$ | 36,258 | \$7,260,460 | \$ | 150,749 | \$ | 107,812 |  | 10,696,998 |

For the Fiscal Year Ended September 30, 2011

|  | Assets Forfeiture$\qquad$ Fund |  | U.S. Trustee System Fund |  | Antitrust Division |  | Crime Victims $\qquad$ | Diversion <br> Control Fee <br> Account |  | Federal Prison <br> Commissary Fund |  | Total <br> Earmarked <br> Funds |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Statement of Net Cost |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Gross Cost of Operations | \$ | 1,673,412 | \$ | 234,356 | \$ | 162,760 | \$ 662,569 |  | 277,514 | \$ | 332,106 |  | 3,342,717 |
| Less: Earned Revenues |  | 9,513 |  | 314,921 |  | 91,636 | - |  | 195,235 |  | 341,176 |  | 952,481 |
| Net Cost of Operations | \$ | 1,663,899 | \$ | $(80,565)$ | \$ | 71,124 | \$ 662,569 |  | 82,279 | \$ | $(9,070)$ |  | 2,390,236 |
| Statement of Changes in Net Position |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Net Position Beginning of Period | \$ | 1,687,400 | \$ | 176,675 | \$ | 14,385 | \$5,866,596 |  | $(159,279)$ | \$ | 69,853 |  | 7,655,630 |
| Budgetary Financing Sources |  | 1,585,180 |  | 1,070 |  | 71,420 | 1,998,221 |  | - |  | - |  | 3,655,891 |
| Other Financing Sources |  | 151,863 |  | 827 |  | 538 | - |  | 9,396 |  | 4,634 |  | 167,258 |
| Total Financing Sources |  | 1,737,043 |  | 1,897 |  | 71,958 | 1,998,221 |  | 9,396 |  | 4,634 |  | 3,823,149 |
| Net Cost of Operations |  | $(1,663,899)$ |  | 80,565 |  | $(71,124)$ | $(662,569)$ |  | $(82,279)$ |  | 9,070 |  | $(2,390,236)$ |
| Net Change |  | 73,144 |  | 82,462 |  | 834 | 1,335,652 |  | $(72,883)$ |  | 13,704 |  | 1,432,913 |
| Net Position End of Period | \$ | 1,760,544 | \$ | 259,137 | \$ | 15,219 | \$7,202,248 |  | (232,162) | \$ | 83,557 |  | 9,088,543 |

These notes are an integral part of the financial statements.

# Notes to the Financial Statements <br> (Dollars in Thousands, Except as Noted) 

## Note 17. Earmarked Funds (continued)

The Comprehensive Crime Control Act of 1984 established the AFF to receive the proceeds of forfeiture and to pay the costs associated with such forfeitures, including the costs of managing and disposing of property, satisfying valid liens, mortgages, and other innocent owner claims, and costs associated with accomplishing the legal forfeiture of the property. Authorities of the fund have been amended by various public laws enacted since 1984. Under current law, authority to use the fund for certain investigative expenses shall be specified in annual appropriation acts. Expenses necessary to seize, detain, inventory, safeguard, maintain, advertise or sell property under seizure are funded through a permanent, indefinite appropriation. In addition, beginning in FY 1993, other general expenses of managing and operating the Asset Forfeiture Program are paid from the permanent, indefinite portion of the fund. Once all expenses are covered, the balance is maintained to meet ongoing expenses of the program. Excess unobligated balances may also be allocated by the Attorney General in accordance with 28 U.S.C. §524(c)(8)(E).

United States Trustees (UST) supervise the administration of bankruptcy cases and private trustees in the Federal Bankruptcy Courts. The Bankruptcy Judges, UST, and Family Farmer Bankruptcy Act of 1986 (Public Law 99-554) expanded the pilot trustee program to a 21 region, nationwide program encompassing 88 judicial districts. The UST System Fund collects user fees assessed against debtors, which offset the annual appropriation.

The Antitrust Division administers and enforces antitrust and related statutes. This program primarily involves the investigation of suspected violations of the antitrust laws, the conduct of civil and criminal proceedings in the federal courts, and the maintenance of competitive conditions. The Antitrust Division collects filing fees for pre-merger notifications and retains these fees for expenditure in support of its programs.

The Crime Victims Fund is financed by collections of fines, penalty assessments, and bond forfeitures from defendants convicted of federal crimes. This fund supports victim assistance and compensation programs around the country and advocates, through policy development, for the fair treatment of crime victims. The Office for Victims of Crime administers formula and discretionary grants for programs designed to benefit victims, provides training for diverse professionals who work with victims, develops projects to enhance victims' rights and services, and undertakes public education and awareness activities on behalf of crime victims.

The Diversion Control Fee Account is established in the General Fund of the Treasury as a separate account. Fees charged by the DEA under the Diversion Control Program are set at a level that ensures the recovery of the full costs of operating this program. The program's purpose is to prevent, detect, and investigate the diversion of controlled substances from legitimate channels, while ensuring an adequate and uninterrupted supply of controlled substances required to meet legitimate needs.

The Federal Prison Commissary Fund was created in the early 1930s to allow inmates a means to purchase additional products and services above the necessities provided by appropriated federal funds, e.g., personal grooming products, snacks, postage stamps, and telephone services. The Trust Fund is a self-sustaining trust revolving fund account that is funded through sales of goods and services to inmates.

[^4]Notes to the Financial Statements
(Dollars in Thousands, Except as Noted)
Note 18. Net Cost of Operations by Suborganization
For the Fiscal Year Ended September 30, 2012

| Dollars in Thousands | AFF/SADF | OBDs | USMS | OJP |  | DEA |  | FBI |  | ATF |  | BOP |  | FPI |  | minations |  | nsolidated |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Goal 1: Prevent Terrorism and Promote the Nation's Security Consistent with the Rule of Law |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Gross Cost | \$ | \$ 381,836 | \$ 4,794 | \$ | \$ | 111,714 | \$ | 5,341,870 | \$ | 6,419 | \$ | - | \$ | - | \$ | $(119,355)$ | \$ | 5,727,278 |
| Less: Earned Revenues | - | 116,119 | - | - |  | 12,630 |  | 460,839 |  | - |  | - |  | - |  | $(119,355)$ |  | 470,233 |
| Net Cost of Operations | - | 265,717 | 4,794 | - |  | 99,084 |  | 4,881,031 |  | 6,419 |  | - |  | - |  | - |  | 5,257,045 |
| Goal 2: Prevent Crime, Protect the Rights of the American People, and Enforce Federal Law |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Gross Cost | 4,319,407 | 8,591,116 | 32,637 | 998,795 |  | 2,837,798 |  | 2,964,275 |  | 1,278,676 |  | 7,242 |  | - | \$ | $(970,264)$ |  | 20,059,682 |
| Less: Earned Revenues | 10,585 | 924,300 | - | 4,839 |  | 724,373 |  | 340,061 |  | 81,369 |  | - |  | - |  | $(970,264)$ |  | 1,115,263 |
| Net Cost of Operations | 4,308,822 | 7,666,816 | 32,637 | 993,956 |  | 2,113,425 |  | 2,624,214 |  | 1,197,307 |  | 7,242 |  | - |  | - |  | 18,944,419 |
| Goal 3: Ensure and support the Fair, Impartial , Efficient and Transpaerent Administration of Justice at the Federal, State, Local, Tribal and International Levels |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Gross Cost | - | 2,473,536 | 3,154,286 | 2,465,313 |  | - |  | 1,050,783 |  | - |  | 7,499,577 |  | 763,098 |  | $(1,883,179)$ |  | 15,523,414 |
| Less: Earned Revenues | - | 225,181 | 1,543,645 | 22,458 |  | - |  | 485,894 |  | - |  | 410,305 |  | 701,286 |  | $(1,858,461)$ |  | 1,530,308 |
| Net Cost of Operations | - | 2,248,355 | 1,610,641 | 2,442,855 |  | - |  | 564,889 |  | - |  | 7,089,272 |  | 61,812 |  | $(24,718)$ |  | 13,993,106 |
| Net Cost of Operations | \$ 4,308,822 | \$ 10,180,888 | \$ 1,648,072 | \$ 3,436,811 | \$ | 2,212,509 | \$ | 8,070,134 | \$ | 1,203,726 | \$ 7 | 7,096,514 | \$ | 61,812 | \$ | $(24,718)$ | \$ | 38,194,570 |

For the Fiscal Year Ended September 30, 2011


These notes are an integral part of the financial statements.

# Notes to the Financial Statements <br> (Dollars in Thousands, Except as Noted) 

## Note 19. Imputed Financing from Costs Absorbed by Others

Imputed Inter-Departmental Financing Sources are the unreimbursed (i.e., non-reimbursed and underreimbursed) portion of the full costs of goods and services received by the Department from a providing entity that is not part of the Department. In accordance with SFFAS No. 30, Inter-Entity Cost Implementation Amending SFFAS No.4, Managerial Cost Accounting Concepts and Standards, the material Imputed InterDepartmental financing sources currently recognized by the Department include the cost of benefits for the Federal Employees Health Benefits Program (FEHB), the Federal Employees’ Group Life Insurance Program (FEGLI), and the Federal Pension plans that are paid by other federal entities, and any un-reimbursed payments made from the Treasury Judgment Fund on behalf of the Department. The Treasury Judgment Fund was established by the Congress and funded at 31 U.S.C. $\S 1304$ to pay in whole or in part the court judgments and settlement agreements negotiated by the Department on behalf of agencies, as well as certain types of administrative awards. Interpretation of Federal Financial Accounting Standards Interpretation No. 2, Accounting for Treasury Judgment Fund Transactions, requires agencies to recognize liabilities and expenses when unfavorable litigation outcomes are probable and the amount can be estimated and will be paid by the Treasury Judgment Fund.

SFFAS No. 5, Accounting for Liabilities of the Federal Government, requires that employing agencies recognize the cost of pensions and other retirement benefits during their employees' active years of service. SFFAS No. 5 requires OPM to provide cost factors necessary to calculate cost. OPM actuaries calculate the value of pension benefits expected to be paid in the future, and then determine the total funds to be contributed by and for covered employees, such that the amount calculated would be sufficient to fund the projected pension benefits. For employees covered by Civil Service Retirement System (CSRS), the cost factors are $29.8 \%$ of basic pay for regular, $50.9 \%$ law enforcement officers, $23.2 \%$ regular offset, and $45.2 \%$ law enforcement officers offset. For employees covered by Federal Employees Retirement System (FERS), the cost factors are $13.7 \%$ of basic pay for regular and $29.7 \%$ for law enforcement officers.

The cost to be paid by other agencies is the total calculated future costs, less employee and employer contributions. In addition, other retirement benefits, which include health and life insurance that are paid by other federal entities, must also be disclosed.

For the Fiscal Years Ended September 30, 2012 and 2011

|  |  | 2012 |  |  |
| :--- | ---: | ---: | ---: | ---: |
| Imputed Inter-Departmental Financing |  |  | 2011 |  |
| U.S. Treasury Judgment Fund | $\$$ | 39,181 |  | $\$$ |
| Health Insurance |  |  | 71,537 |  |
| Life Insurance |  | 572,584 |  | 594,476 |
| Pension | 2,038 |  | 2,038 |  |
| Total Imputed Inter-Departmental |  | 264,211 |  | 330,434 |
|  |  | 878,014 | $\$$ | 998,485 |

[^5]Notes to the Financial Statements
(Dollars in Thousands, Except as Noted)

## Note 19. Imputed Financing from Costs Absorbed by Others (continued)

Imputed Intra-Departmental Financing Sources as defined in SFFAS No. 4, Managerial Cost Accounting Standards and Concepts, are the unreimbursed portion of the full costs of goods and services received by a Department component from a providing entity that is part of the Department. Recognition is required for those transactions determined to be material to the receiving entity. The determination of whether the cost is material requires considerable judgment based on the specific facts and circumstances of each type of good or service provided. SFFAS No. 4 also states that costs for broad and general support need not be recognized by the receiving entity, unless such services form a vital and integral part of the operations or output of the receiving entity. Costs are considered broad and general if they are provided to many, if not all, reporting components and not specifically related to the receiving entity's output. The FPI imputed $\$ 24,718$ and $\$ 25,464$ for FYs 2012 and 2011, respectively of unreimbursed costs for BOP warehouse space used in the production of goods by the FPI and for managerial and operational services BOP provided to FPI. These imputed costs have been eliminated from the consolidated financial statements.

## Note 20. Information Related to the Statement of Budgetary Resources

## Apportionment Categories of Obligations Incurred:

|  | Direct <br> Obligations | Reimbursable <br> Obligations |  | Total Obligations Incurred |  |
| :---: | :---: | :---: | :---: | :---: | :---: |
| For the Fiscal Year Ended September 30, 2012 |  |  |  |  |  |
| Obligations Apportioned Under |  |  |  |  |  |
| Category A | \$ 28,500,520 | \$ | 5,919,576 | \$ | 34,420,096 |
| Category B | 5,928,795 |  | 204,702 |  | 6,133,497 |
| Exempt from Apportionment | - |  | 697,683 |  | 697,683 |
| Total | \$ 34,429,315 | \$ | 6,821,961 | \$ | 41,251,276 |

For the Fiscal Year Ended September 30, 2011
Obligations Apportioned Under
Category A
Category B
Exempt from Apportionment
Total


The apportionment categories are determined in accordance with the guidance provided in Part 4 "Instructions on Budget Execution" of OMB Circular A-11, Preparation, Submission and Execution of the Budget. Category A obligations represent resources apportioned for calendar quarters. Category B obligations represent resources apportioned for other time periods; for activities, projects, and objectives or for a combination thereof.

# Notes to the Financial Statements <br> (Dollars in Thousands, Except as Noted) 

## Note 20. Information Related to the Statement of Budgetary Resources (continued)

## Status of Undelivered Orders:

Undelivered Orders (UDO) represent the amount of goods and/or services ordered, which have not been actually or constructively received. This amount includes any orders which may have been prepaid or advanced but for which delivery or performance has not yet occurred.

As of September 30, 2012 and 2011

|  | 2012 |  | 2011 |  |
| :---: | :---: | :---: | :---: | :---: |
| UDO Obligations Unpaid | \$ | 10,343,834 | \$ | 11,606,422 |
| UDO Obligations Prepaid/Advanced |  | 1,172,884 |  | 1,344,717 |
| Total UDO | \$ | 11,516,718 | \$ | 12,951,139 |

## Permanent Indefinite Appropriations:

A permanent indefinite appropriation is open-ended as to both its period of availability (amount of time the agency has to spend the funds) and its amount. Following are the Department's permanent indefinite appropriations.

- 28 U.S.C. § 524(c)(4) authorized the Attorney General to retain AFF receipts to pay operations expenses, equitable sharing to state and local law enforcement agencies who assist in forfeiture cases, and lien holders.
- On October 5, 1990, Congress passed the Radiation Exposure Compensation Act ("RECA" or "the Act"), 42 U.S.C. §2210, providing for compassionate payments to individuals who contracted certain cancers and other serious diseases as a result of their exposure to radiation released during aboveground nuclear weapons tests or as a result of their exposure to radiation during employment in underground uranium mines. Implementing regulations were issued by the Department of Justice and published in the Federal Register on April 10, 1992. These regulations established procedures to resolve claims in a reliable, objective, and non-adversarial manner, with little administrative cost to the United States or to the person filing the claim. Revisions to the regulations, published in the Federal Register on March 22, 1999, served to greater assist claimants in establishing entitlement to an award. On July 10, 2000, P.L. 106-245, the Radiation Exposure Compensation Act Amendments of 2000 ("the 2000 Amendments") were passed. On November 2, 2002, the President signed the "21st Century Department of Justice Appropriation Authorization Act" (P.L. 107-273). Contained in the law were several provisions relating to RECA. While most of these amendments were "technical" in nature, some affected eligibility criteria and revised claims adjudication procedures. The Consolidated Appropriations Act, 2005 provides a permanent indefinite appropriation for the OBDs’ Radiation Exposure Compensation Act program beginning FY 2006.

These notes are an integral part of the financial statements.

Notes to the Financial Statements
(Dollars in Thousands, Except as Noted)

## Note 20. Information Related to the Statement of Budgetary Resources (continued)

## Permanent Indefinite Appropriations (continued):

- Congress established the Federal Prison Commissary Fund (Trust Fund) in 1932 to allow inmates a means to purchase additional products and services above the necessities provided by appropriated federal funds. The BOP Trust Fund is now a self-sustaining revolving account that is funded through the sales of goods and services, rather than annual or no-year appropriations.
- The Public Safety Officers' Benefits Act of 1976 (the "PSOB Act") is generally codified at 42 U.S.C. §46 Subchapter XII.

OJP's PSOB appropriation supports one mandatory and two discretionary programs that provide benefits to public safety officers who are severely injured in the line of duty and to the families and survivors of public safety officers killed or mortally injured in the line of duty. The PSOB Program offers three types of benefits:

1. Death Benefits, a one-time financial benefit to survivors of public safety officers whose deaths resulted from injuries sustained in the line of duty. Under the Hometown Heroes Survivors Benefit Act of 2003, survivors of public safety officers who die of a heart attack or stroke within 24 hours of stressful, non-routine public safety activities may also qualify for death benefits.
2. Disability Benefits, a one-time financial benefit to public safety officers permanently disabled by catastrophic injuries sustained in the line of duty.
3. Education Benefits, which provide financial support for higher education expenses (such as tuition and fees, books, supplies, and room and board) to the eligible spouses and children of public safety officers killed or permanently disabled in the line of duty.

## Legal Arrangements Affecting Use of Unobligated Balances:

Unobligated balances represent the cumulative amount of budget authority that is not obligated and that remains available for obligation under law, unless otherwise restricted. The use of unobligated balances is restricted based on annual legislation requirements and other enabling authorities. Funds are appropriated on an annual, multi-year, and no-year basis. Appropriated funds shall expire on the last day of availability and are no longer available for new obligations. Unobligated balances in unexpired fund symbols are available in the next fiscal year for new obligations unless some restrictions had been placed on those funds by law. Amounts in expired fund symbols are unavailable for new obligations, but may be used to adjust previously established obligations.

# Notes to the Financial Statements <br> (Dollars in Thousands, Except as Noted) 

## Note 20. Information Related to the Statement of Budgetary Resources (continued)

## Statement of Budgetary Resources vs Budget of the United States Government:

The reconciliation as of September 30, 2011 is presented below. The reconciliation as of September 30, 2012 is not presented, because the submission of the Budget of the United States (Budget) for FY 2014, which presents the execution of the FY 2012 Budget, occurs after publication of these financial statements. The Department of Justice Budget Appendix can be found on the OMB website (http://www.whitehouse.gov/omb/budget) and will be available in early February 2013.

| For the Fiscal Year Ended September 30, 2011 (Dollars in Millions) | Budgetary <br> Resources |  | Obligations Incurred |  | Distributed <br> Offsetting <br> Receipts |  | $\begin{gathered} \text { Net } \\ \text { Outlays } \\ \hline \end{gathered}$ |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Statement of Budgetary Resources (SBR) | \$ | 42,430 | \$ | 38,547 | \$ | 1,026 | \$ | 30,932 |
| Funds not Reported in the Budget |  |  |  |  |  |  |  |  |
| Expired Funds: OBDs, USMS, DEA, OJP, FBI, ATF \& BOP |  | (662) |  | (56) |  | - |  | - |
| AFF/SADF Forfeiture Activity |  | (37) |  | - |  | - |  | - |
| OCDETF Adjustments |  | (22) |  | 5 |  | - |  | - |
| USMS Court Security Funds |  | (428) |  | (418) |  | - |  | (407) |
| Distributed Offsetting Receipts |  | - |  | - |  | (444) |  | 445 |
| Special and Trust Fund Receipts |  | - |  | - |  | - |  | 580 |
| Other |  | - |  | (4) |  | (3) |  | 3 |
| Budget of the United States Government | \$ | 41,281 | \$ | 38,074 | \$ | 579 | \$ | 31,553 |

Other differences represent financial statement adjustments, timing differences and other immaterial differences between amounts reported in the Department SBR and the Budget of the United States Government.

Notes to the Financial Statements
(Dollars in Thousands, Except as Noted)

## Note 21. Net Custodial Revenue Activity

Custodial revenue activity represents those collections of non-exchange revenue on behalf of other recipient entities. These collections are not recorded as revenue by the Department but as activity on the Statement of Custodial Activity. The custodial liabilities presented on the Consolidated Balance Sheet and Note 15 represent funds held by the Department that have yet to be disbursed to the appropriate Federal agency or individual.

The primary source of the Department's Office of Debt Collection Management (DCM) collections consists of civil litigated matters, e.g., student loan defaults, and health care fraud. The DCM also processes certain payments on criminal debts as an accommodation for the BOP and the Clerks of the U.S. District Courts. The BOP aggregates collections of inmate criminal debt by correction facility, and the DCM sorts the collections by judicial district and disburses payments to the respective Clerks of the U.S. Court. The DCM also accepts wire transfers or other payments on a criminal debt if a Clerk of the U.S. Court is unable or unwilling to do so. In addition, other negligible custodial collections occur for interest, fines, and penalties.

The OBDs collect civil fines, penalties, and restitution payments that are incidental to its mission. By court order, the OBDs were given the investment authority and the settlement funds collected must be invested. The OBDs invest these funds with the Treasury, Bureau of the Public Debt. As of September 30, 2012 and 2011, the custodial assets and liabilities recorded by the OBDs on the Consolidated Balance Sheet are $\$ 1,320,292$ and $\$ 752,797$, respectively. The OBDs custodial collections totaled $\$ 7,035,591$ and $\$ 5,260,397$ for the fiscal years ended September 30, 2012 and 2011.

For the fiscal years ended September 30, 2012 and 2011, DEA collected $\$ 27,595$ and $\$ 97,268$, respectively. DEA's collections include $\$ 15$ million of the total fees collected for the Diversion Control Program and civil monetary penalties related to violations of the Controlled Substances Act that were incidental to DEA's mission. Since DEA has no statutory authority to use these excess funds, DEA transmits them to the Treasury General Fund. The DEA has a custodial liability for funds that have not yet been transmitted to the Treasury General Fund. As of September 30, 2012 and 2011 balances for custodial liabilities were $\$ 3,781$ and $\$ 5,199$, respectively.

As an agent of the federal government and as authorized by 26 U.S.C. § 6301, ATF collects fees from firearms and explosives industries, as well as import, permit and license fees. Special Occupational Taxes are collected from certain firearms businesses. Miscellaneous collections include project-generated proceeds. As ATF is unable to use these collections in its operations, ATF also has the authority to transfer these collections to the Treasury General Fund. The ATF custodial collections totaled $\$ 24,675$ and $\$ 21,444$ for the fiscal years ended September 30, 2012 and 2011, respectively.

The FBI collected $\$ 10,736$ and $\$ 902$, in September 30, 2012 and 2011, respectively, in restitution payments, seized abandoned cash, and project generated proceeds. These collections were incidental to the FBI's mission. Since the FBI does not have statutory authority to use these funds, the FBI remits these funds upon receipt to the U.S. Treasury's General Fund. The FBI reports a custodial liability when custodial revenues are held by the FBI, but have not yet been transmitted to the U.S. Treasury's General Fund. As of September 30, 2012 and 2011, the FBI did not have any custodial liabilities.

These notes are an integral part of the financial statements.

# Notes to the Financial Statements <br> (Dollars in Thousands, Except as Noted) 

Note 22. OMB Circular A-136 Consolidated Balance Sheet Presentation

U.S. Department of Justice<br>Consolidated Balance Sheets<br>As of September 30, 2012 and 2011

Dollars in Thousands $2012 \quad 2011$

## ASSETS

Intragovernmental

Fund Balance with U.S. Treasury
Investments, Net
Accounts Receivable, Net
Other Assets
Total Intragovernmental
Cash and Other Monetary Assets
Accounts Receivable, Net
Inventory and Related Property, Net
General Property, Plant and Equipment, Net
Other Assets
Total Assets

## LIABILITIES

Intragovernmental
Accounts Payable
Other Liabilities
Total Intragovernmental
Accounts Payable
Federal Employee and Veteran Benefits
Environmental and Disposal Liabilities
Other Liabilities

## Total Liabilities

| \$ | 24,745,298 | \$ | 23,354,452 |
| :---: | :---: | :---: | :---: |
|  | 6,213,903 |  | 6,919,799 |
|  | 324,327 |  | 380,431 |
|  | 266,573 |  | 115,103 |
|  | 31,550,101 |  | 30,769,785 |
|  | 260,682 |  | 250,253 |
|  | 115,612 |  | 125,898 |
|  | 166,609 |  | 170,889 |
|  | 10,186,144 |  | 10,217,770 |
|  | 911,566 |  | 1,258,495 |
| \$ | 43,190,714 | \$ | 42,793,090 |

## NET POSITION

Unexpended Appropriations - Earmarked Funds
Unexpended Appropriations - All Other Funds
Cumulative Results of Operations - Earmarked Funds
Cumulative Results of Operations - All Other Funds

## Total Net Position

Total Liabilities and Net Position


| $\$$ | 25,963 |  | $\$$ | 21,727 |
| :---: | ---: | :--- | :--- | ---: |
|  | $10,568,815$ |  | $11,952,581$ |  |
|  | $10,949,539$ |  | $9,066,816$ |  |
|  | $5,704,412$ |  | $8,482,489$ |  |
|  |  | $\mathbf{2 7 , 2 4 8 , 7 2 9}$ |  | $\mathbf{2 9 , 5 2 3 , 6 1 3}$ |
|  | $\mathbf{4 3 , 1 9 0 , 7 1 4}$ |  | $\mathbf{4 2 , 7 9 3 , 0 9 0}$ |  |

These notes are an integral part of the financial statements.

Notes to the Financial Statements
(Dollars in Thousands, Except as Noted)

## Note 23. Reconciliation of Net Cost of Operations (proprietary) to Budget (formerly the Statement of Financing)

For the Fiscal Years Ended September 30, 2012 and 2011

|  | 2012 | 2011 |
| :---: | :---: | :---: |
| Resources Used to Finance Activities |  |  |
| Budgetary Resources Obligated |  |  |
| Obligations Incurred | \$ 41,251,276 | \$38,547,442 |
| Less: Spending Authority from Offsetting Collections and Recoveries | 8,071,018 | 7,709,445 |
| Obligations Net of Offsetting Collections and Recoveries | 33,180,258 | 30,837,997 |
| Less: Offsetting Receipts | 1,425,127 | 1,025,644 |
| Net Obligations | 31,755,131 | 29,812,353 |
| Other Resources |  |  |
| Donations and Forfeitures of Property | 120,275 | 157,607 |
| Transfers-In/Out Without Reimbursement | $(12,623)$ | 44,556 |
| Imputed Financing from Costs Absorbed by Others (Note 19) | 878,014 | 998,485 |
| Other | $(5,199)$ | $(4,613)$ |
| Net Other Resources Used to Finance Activities | 980,467 | 1,196,035 |
| Total Resources Used to Finance Activities | 32,735,598 | 31,008,388 |
| Resources Used to Finance Items not Part of the Net Cost of |  |  |
| Net Change in Budgetary Resources Obligated for Goods, Services and Benefits Ordered but not Yet Provided | 1,565,963 | 1,608,057 |
| Resources That Fund Expenses Recognized in Prior Periods (Note 24) | $(68,557)$ | $(45,816)$ |
| Budgetary Offsetting Collections and Receipts That do not |  |  |
| Affect Net Cost of Operations | 700,546 | 294,218 |
| Resources That Finance the Acquisition of Assets | $(1,069,993)$ | $(1,184,420)$ |
| Other Resources or Adjustments to Net Obligated Resources |  |  |
| That do not Affect Net Cost of Operations | 24,810 | 14,296 |
| Total Resources Used to Finance Items not Part of the Net Cost of Operations | 1,152,769 | 686,335 |
| Total Resources Used to Finance the Net Cost of Operations | \$ 33,888,367 | \$ 31,694,723 |

## Notes to the Financial Statements <br> (Dollars in Thousands, Except as Noted)

## Note 23. Reconciliation of Net Cost of Operations (proprietary) to Budget (formerly the Statement of Financing) (continued)

For the Fiscal Years Ended September 30, 2012 and 2011


Net Cost of Operations
$\xlongequal{\$ 38,194,570} \xlongequal{\$ 32,635,106}$

Notes to the Financial Statements
(Dollars in Thousands, Except as Noted)

## Note 24. Explanation of Differences Between Liabilities not Covered by Budgetary Resources and Components of Net Cost of Operations Requiring or Generating Resources in Future Periods

Liabilities that are not covered by realized budgetary resources and for which there is not certainty that budgetary authority will be realized, such as the enactment of an appropriation, are considered liabilities not covered by budgetary resources. These liabilities totaling \$6,695,824 and \$3,617,966 on September 30, 2012 and 2011, respectively, are discussed in Note 11, Liabilities not Covered by Budgetary Resources. Decreases in these liabilities result from current year budgetary resources that were used to fund expenses recognized in prior periods. Increases in these liabilities represent unfunded expenses that were recognized in the current period. These increases along with the change in the portion of exchange revenue receivables from the public, which are not considered budgetary resources until collected, represent components of current period net cost of operations that will require or generate budgetary resources in future periods. The changes in liabilities not covered by budgetary resources and receivables generating resources in future periods are comprised of the following:

For the Fiscal Years Ended September 30, 2012 and 2011

|  | 2012 | 2011 |  |
| :---: | :---: | :---: | :---: |
| Resources that Fund Expenses Recognized in Prior Periods |  |  |  |
| Decrease in Contingent Liabilities | \$ $(40,101)$ | \$ | $(33,108)$ |
| Decrease in Unfunded Capital Lease Liabilities | $(7,314)$ |  | $(6,762)$ |
| Decrease in RECA Liabilities | - |  | $(5,946)$ |
| Decrease in Other Unfunded Employment Related Liabilities | (594) |  | - |
| Decrease in Other Liabilities | $(20,548)$ |  |  |
| Total Other | $(68,557)$ |  | $(45,816)$ |
| Total Resources that Fund Expenses Recognized in Prior Periods | \$ $(68,557)$ | \$ | $(45,816)$ |
| Components of Net Cost of Operations That Will Require or Generate Resources in Future Periods |  |  |  |
| Increase in Accrued Annual and Compensatory Leave Liabilities | \$ 7,228 | \$ | 5,921 |
| Increase in Environmental and Disposal Liabilities | 1,732 |  | 1,052 |
| (Increase)/Decrease in Exchange Revenue Receivable from the Public | 21,078 |  | $(51,628)$ |
| Other |  |  |  |
| Increase in Actuarial FECA Liabilities | 114,918 |  | 45,255 |
| Increase in Accrued FECA Liabilities | 10,084 |  | 6,689 |
| Increase in Deferred Revenue | 50,654 |  | 47,578 |
| Increase in RECA Liabilities | 195,399 |  | - |
| Increase in September $11{ }^{\text {tn }}$ Victim Compensation Fund Liabilities | 2,766,400 |  | - |
| Increase in Other Unfunded Employee Related Liabilities | - |  | 420 |
| Increase in Other Liabilities | - |  | 78,484 |
| (Increase)/Decrease in Nonexchange Receivables from the Public | (96) |  | (94) |
| (Increase)/Decrease in Surcharge Revenue Receivable from Other Federal Agencies | 6,737 |  | $(4,180)$ |
| Total Other | 3,144,096 |  | 174,152 |
| Total Components of Net Cost of Operations That Will Require or Generate Resources in Future Periods | $\underline{\text { \$3,174,134 }}$ | \$ | 129,497 |

# Notes to the Financial Statements <br> (Dollars in Thousands, Except as Noted) 

## Note 25. Compensation Funds

## Radiation Exposure Compensation Act

On October 15, 1990, Congress passed the Radiation Exposure Compensation Act (RECA), 42 U.S.C. § 2210, providing for compassionate payments to individuals who contracted certain cancers and other serious diseases as a result of their exposure to radiation released during above-ground nuclear weapons tests or as a result of their exposure to radiation during employment in underground uranium mines. Implementing regulations were issued by the Department and published in the Federal Register on April 10, 1992, establishing procedures to resolve claims in a reliable, objective, and non-adversarial manner, with little administrative cost to the United States or to the person filing the claim. Revisions to the regulations, published in the Federal Register on March 22, 1999, served to greater assist claimants in establishing entitlement to an award.

On July 10, 2000, the Radiation Exposure Compensation Act Amendments of 2000, P.L. 106-245, was enacted. Some of the widespread changes include new claimant populations, additional compensable diseases, lower radiation exposure thresholds, modified medical documentation requirements, and removal of certain disease restrictions. Pursuant to the 2000 Amendments, the Department was directed to issue implementing regulations. The Department published two related rulemakings in the Federal Register to implement the legislation.

Subsequent action by Congress required modification to those rulemakings. Therefore, the Department published a "final" rule in the Federal Register on March 23, 2004, which went into effect on April 22, 2004.

There are now five categories of claimants: uranium miners, uranium millers, ore transporters, downwinders, and on-site participants. Each category requires similar eligibility criteria: if claimants can demonstrate that they contracted a compensable disease after working or residing in a designated location for a specified period of time, they qualify for compensation.

The enactment of two pieces of legislation changed the funding sources for RECA claimants. The National Defense Authorization Act for FY 2005 requires that RECA Section 5 claimants (uranium miners, millers, and ore transporters) be paid out of the Department of Labor's (Labor) Energy Employees Occupational Illness Compensation Fund. The RECA Section 5 liability of $\$ 316,993$ as of March 30 , 2004, was transferred to Labor during FY 2005. The RECA Fund began exclusively paying RECA Section 4 claimants (downwinders and on-site participants) in FY 2005. The Consolidated Appropriations Act, 2005, contains language that made funding for the RECA Trust Fund mandatory and indefinite beginning in FY 2006.

The OBDs recognized liabilities of $\$ 731,237$ and $\$ 535,838$ for estimated future benefits payable by the Department as of September 30, 2012 and 2011, respectively, to eligible individuals under the Act through FY 2023. The estimated liability is based on activity between FYs 2007-2012. Key factors in determining future liability are trends in the number of claims filed, trends in the percentage of claims adjudicated, and trends in the percentage of claims approved. These estimates are then discounted in accordance with the discount rates set by the Office of Management and Budget.

These notes are an integral part of the financial statements.

Notes to the Financial Statements
(Dollars in Thousands, Except as Noted)

## Note 25. Compensation Funds (continued)

## September $11^{\text {th }}$ Victim Compensation Fund

Title II of The James Zadroga 9/11 Health and Compensation Act of 2010 (Zadroga Act) P.L. 111-347, reactivates the September $11^{\text {th }}$ Victim Compensation Fund of 2001 and requires a Special Master, appointed by the Attorney General, to provide compensation to any individual (or a personal representative of a deceased individual) who suffered physical harm or was killed as a result of the terrorist-related aircraft crashes of September 11, 2001, or the debris removal efforts that took place in the immediate aftermath of those crashes. The Zadroga Act amends the Air Transportation Safety and System Stabilization Act by among other things: Expanding the geographic zone recognized as a 9/11 crash site and providing greater consistency with the World Trade Center Health Program by adding additional forms of proof that may be used to establish eligibility.

The Zadroga Act requires that the total amount of Federal funds paid for including compensation with respect to claims filed on or after October 3, 2011, will not exceed $\$ 2,775,000$. Furthermore, the total amount of Federal funds expended during the period from October 3, 2011, through October 3, 2016, may not exceed $\$ 875,000$. For fiscal year 2012, the Department of Justice received an appropriation of $\$ 200,000$.
Summarized financial information about appropriated funds received, donations received from the public, benefit payments disbursed and payable, and the Fund balance is presented below:

As of September 30, 2012

| Appropriated Funds Received |  | 2012 |  |
| :---: | :---: | :---: | :---: |
|  |  | \$ | 200,000 |
| Less: | Salaries and Expenses Disbursements |  | 6,212 |
|  | Total Disbursements |  | 6,212 |
| Total Fund Balance with Treasury |  | \$ | 193,788 |

Total Federal Funds available for September $11^{\text {th }}$ Victim Compensation Fund $\$ 2,775,000$

| Less: | Accounts Payable for Salaries and Expenses | 2,388 |
| :--- | :--- | ---: |
| Total Funded Liabilities | 2,388 |  |
| Total Disbursements | 6,212 |  |
|  | Total Funded Activities | $\mathbf{8 , 6 0 0}$ |

Unfunded Liability for September $11^{\text {th }}$ Victim Compensation Fund
\$2,766,400

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## Consolidating and Combining Financial Statements

U. S. Department of Justice
Consolidating Balance Sheet
As of September 30, 2012


| LIABILITIES |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Intragovernmental |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Accounts Payable | \$ | 71,352 | \$ | 310,984 | \$ | 25,874 | \$ | 22,536 | \$ | 35,216 | \$ | 183,590 | \$ | 13,996 | \$ | 47,558 | \$ | 3,538 | \$ | $(412,069)$ | \$ | 302,575 |
| Accrued FECA Liabilities |  | - |  | 9,860 |  | 16,753 |  | 69 |  | 27,152 |  | 31,101 |  | 20,852 |  | 152,884 |  | 1,981 |  | - |  | 260,652 |
| Custodial Liabilities |  |  |  | 1,110,517 |  |  |  | - |  | 3,781 |  |  |  |  |  |  |  |  |  | - |  | 1,114,298 |
| Other Liabilities |  | 39 |  | 51,451 |  | 12,439 |  | 107,620 |  | 20,095 |  | 99,996 |  | 10,450 |  | 69,148 |  | 97,573 |  | (100,098) |  | 368,713 |
| Total Intragovernmental |  | 71,391 |  | 1,482,812 |  | 55,066 |  | 130,225 |  | 86,244 |  | 314,687 |  | 45,298 |  | 269,590 |  | 103,092 |  | (512,167) |  | 2,046,238 |
| Accounts Payable |  | 2,596,491 |  | 306,823 |  | 244,011 |  | 33,317 |  | 85,690 |  | 462,174 |  | 42,947 |  | 291,709 |  | 44,894 |  |  |  | 4,108,056 |
| Accrued Grant Liabilities |  |  |  | 167,668 |  |  |  | 436,451 |  |  |  |  |  |  |  |  |  |  |  |  |  | 604,119 |
| Acturial FECA Liabilities |  |  |  | 56,121 |  | 93,617 |  | 442 |  | 158,435 |  | 176,422 |  | 116,959 |  | 853,362 |  | 18,920 |  |  |  | 1,474,278 |
| Accrued Payroll and Benefits |  | 151 |  | 135,398 |  | 36,317 |  | 7,910 |  | 64,151 |  | 213,448 |  | 33,917 |  | 155,218 |  | 7,399 |  |  |  | 653,909 |
| Accrued Annual and Compensatory Leave Liabilities |  | 246 |  | 181,786 |  | 43,258 |  | 6,011 |  | 98,986 |  | 277,074 |  | 51,019 |  | 171,739 |  | 8,133 |  |  |  | 838,252 |
| Environmental and Disposal Liabilities |  |  |  |  |  |  |  |  |  |  |  | 10,219 |  |  |  | 64,222 |  |  |  |  |  | 74,441 |
| Deferred Revenue |  | 145,111 |  | - |  | - |  | - |  | 409,396 |  | - |  | - |  | 1,957 |  | - |  | - |  | 556,464 |
| Seized Cash and Monetary Instruments |  | 1,536,523 |  | - |  | - |  | - |  | 450 |  | 45,262 |  | 4,932 |  |  |  |  |  |  |  | 1,587,167 |
| Contingent Liabilities |  |  |  | 3,565 |  |  |  |  |  | 8,968 |  | 11,788 |  |  |  | 4,230 |  | 120 |  |  |  | 28,671 |
| Capital Lease Liabilities |  | - |  |  |  | - |  | 9 |  | - |  | - |  | 394 |  | 16,627 |  | 66 |  |  |  | 17,096 |
| Radiation Exposure Compensation Act Liabilities |  | - |  | 731,237 |  | - |  | - |  | - |  | - |  | - |  |  |  | . |  |  |  | 731,237 |
| 9/11 Victim Compensation Fund |  |  |  | 2,766,400 |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  | 2,766,400 |
| Other Liabilities |  |  |  | 209,775 |  | 8,532 |  | - |  | 10,555 |  | 6,342 |  | 61,073 |  | 159,380 |  | - |  | - |  | 455,657 |
| Total Liabilities | \$ | 4,349,913 | \$ | 6,041,585 | \$ | 480,801 | \$ | 614,365 | \$ | 922,875 | \$ | 1,517,416 | \$ | 356,539 | \$ | 1,988,034 | \$ | 182,624 | \$ | $(512,167)$ | \$ | 15,941,985 |
| NET POSITION |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Unexpended Appropriations - Earmarked Funds | \$ | - | \$ | 25,963 | \$ |  | \$ | - | \$ | - | \$ | - | \$ | - | \$ | - | \$ |  | \$ |  | \$ | 25,963 |
| Unexpended Appropriations - All Other Funds |  |  |  | 3,355,787 |  | 259,570 |  | 3,478,217 |  | 499,366 |  | 2,151,355 |  | 175,104 |  | 649,416 |  |  |  |  |  | 10,568,815 |
| Cumulative Results of Operations - Earmarked Funds |  | 1,620,387 |  | 255,718 |  |  |  | 9,273,109 |  | $(285,887)$ |  |  |  |  |  | 86,212 |  |  |  | - |  | 10,949,539 |
| Cumulative Results of Operations - All Other Funds |  |  |  | $(3,063,424)$ |  | 169,455 |  | 11,384 |  | 64,766 |  | 3,067,481 |  | 18,787 |  | 5,074,189 |  | 361,774 |  | - |  | 5,704,412 |
| Total Net Position | \$ | 1,620,387 | \$ | 574,044 | \$ | 429,025 | \$ | 12,762,710 | \$ | 278,245 | \$ | 5,218,836 | \$ | 193,891 | \$ | 5,809,817 | \$ | 361,774 | \$ | - | \$ | 27,248,729 |
| Total Liabilities and Net Position | \$ | 5,970,300 | \$ | 6,615,629 | \$ | 909,826 | \$ | 13,377,075 | \$ | 1,201,120 | \$ | 6,736,252 | \$ | 550,430 | \$ | 7,797,851 | \$ | 544,398 | \$ | (512,167) | \$ | 43,190,714 |

U. S. Department of Justice Consolidating Balance Sheet
As of September 30, 2011


| LIABILITIES |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Intragovernmental |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Accounts Payable | \$ | 67,345 | \$ | 317,501 | \$ | 31,314 | \$ | 54,240 | \$ | 46,943 | \$ | 229,722 | \$ | 14,942 | \$ | 37,098 | \$ | 3,612 | \$ | $(436,690)$ |  | \$ | 366,027 |
| Accued FECA Liabilities |  | . |  | 9,780 |  | 15,912 |  | 86 |  | 27,222 |  | 30,829 |  | 20,074 |  | 144,780 |  | 1,942 |  |  |  |  | 250,625 |
| Custodial Liabilities |  |  |  | 599,810 |  |  |  |  |  | 5,199 |  |  |  |  |  |  |  |  |  |  |  |  | 605,009 |
| Other Liabilities |  | 169 |  | 83,592 |  | 14,538 |  | 117,275 |  | 20,766 |  | 121,218 |  | 10,474 |  | 69,364 |  | 102,615 |  | (162,560) |  |  | 377,451 |
| Total Intragovernmental |  | 67,514 |  | 1,010,683 |  | 61,764 |  | 171,601 |  | 100,130 |  | 381,769 |  | 45,490 |  | 251,242 |  | 108,169 |  | (599,250) |  |  | 1,599,112 |
| Accounts Payable |  | 851,013 |  | 307,561 |  | 354,200 |  | 24,177 |  | 92,054 |  | 416,733 |  | 45,450 |  | 367,973 |  | 45,659 |  |  |  |  | 2,504,820 |
| Accrued Grant Liabilities |  | - |  | 245,174 |  |  |  | 369,245 |  |  |  |  |  |  |  |  |  |  |  |  |  |  | 614,419 |
| Actuarial FECA Liabilities |  | $\cdot$ |  | 51,746 |  | 86,365 |  | 680 |  | 149,846 |  | 182,426 |  | 110,697 |  | 761,197 |  | 16,403 |  |  |  |  | 1,359,360 |
| Accrued Payroll and Benefits |  | 767 |  | 137,132 |  | 33,239 |  | 8,182 |  | 63,094 |  | 208,273 |  | 34,276 |  | 151,321 |  | 8,218 |  |  |  |  | 644,502 |
| Accrued Annual and Compensatory Leave Liabilities |  | 168 |  | 181,586 |  | 43,940 |  | 6,148 |  | 98,437 |  | 270,528 |  | 51,897 |  | 170,187 |  | 8,892 |  |  |  |  | 831,783 |
| Environmental and Disposal Liabilities |  | - |  | - |  | . |  |  |  |  |  | 9,987 |  | - |  | 62,722 |  |  |  | - |  |  | 72,709 |
| Deferred Revenue |  | 172,746 |  |  |  |  |  |  |  | 358,742 |  |  |  |  |  | 1,939 |  |  |  |  |  |  | 533,427 |
| Seized Cash and Monetary Instruments |  | 4,016,891 |  |  |  |  |  |  |  | 440 |  | 42,880 |  | 3,527 |  |  |  |  |  |  |  |  | 4,063,738 |
| Contingent Liabilities |  | - |  | - |  |  |  |  |  | 7,754 |  | 52,335 |  | - |  | 8,563 |  | - |  |  |  |  | 68,652 |
| Capital Lease Liabilities |  |  |  |  |  |  |  | 14 |  | - |  | - |  | 1,071 |  | 23,941 |  | 115 |  |  |  |  | 25,141 |
| Radiation Exposure Compensation Act Liabilities |  | - |  | 535,838 |  |  |  |  |  | - |  |  |  | - |  | - |  |  |  |  |  |  | 535,838 |
| Other Liabilities |  |  |  | 152,987 |  | 12,071 |  |  |  | 9,720 |  | 4,687 |  | 59,905 |  | 176,606 |  |  |  |  |  |  | 415,976 |
| Total Liabilities | \$ | 5,109,099 | \$ | 2,622,707 | \$ | 591,579 | \$ | 580,047 | \$ | 880,217 | \$ | 1,569,618 | \$ | 352,313 | \$ | 1,975,691 | \$ | 187,456 | \$ | $(599,250)$ |  | \$ | 13,269,477 |
| NET POSITION |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Unexpended Appropriations - Earmarked Funds | \$ | - | \$ | 21,727 | \$ | - | \$ | - | \$ | - | \$ | - | \$ | - | \$ |  | \$ |  | \$ |  |  | \$ | 21,727 |
| Unexpended Appropriations - All Other Funds |  | - |  | 3,472,362 |  | 257,093 |  | 4,605,970 |  | 503,763 |  | 2,194,512 |  | 174,210 |  | 744,671 |  |  |  |  |  |  | 11,952,581 |
| Cumulative Results of Operations - Earmarked Funds |  | 1,760,544 |  | 252,629 |  |  |  | 7,202,248 |  | (232,162) |  |  |  | - |  | 83,557 |  | - |  |  |  |  | 9,066,816 |
| Cumulative Results of Operations - All Other Funds |  |  |  | (56,544) |  | 165,165 |  | 13,156 |  | 87,367 |  | 2,760,450 |  | 30,179 |  | 5,092,691 |  | 390,025 |  | . |  |  | 8,482,489 |
| Total Net Position | \$ | 1,760,544 | \$ | 3,690,174 | \$ | 422,258 | \$ | 11,821,374 | \$ | 358,968 | \$ | 4,954,962 | \$ | 204,389 | \$ | 5,920,919 | \$ | 390,025 | \$ | - |  | \$ | 29,523,613 |
| Total Liabilities and Net Position | \$ | 6,869,643 | \$ | 6,312,881 | \$ | 1,013,837 | \$ | 12,401,421 | \$ | 1,239,185 | \$ | 6,524,580 | \$ | 556,702 | \$ | 7,896,610 | \$ | 577,481 | \$ | $(599,250)$ |  | \$ | 42,793,090 |


Consolidating Statement of Net Cost
For the Fiscal Year Ended September 30, 2011
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U. S. Department of Justice
Combining Statement of Budgetary Resources
For the Fiscal Year Ended September 30, 2012

U. S. Department of Justice
Combining Statement of Budgetary Resources
For the Fiscal Year Ended September 30, 2011

Combining Statement of Custodial Activity
For the Fiscal Year Ended September 30, 2012

 U. S. Department of Justice
Combining Statement of Custodial Activity
For the Fiscal Year Ended September 30, 2011


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| Required Supplementary Stewardship Information |
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U.S. Department of Justice<br>Required Supplementary Stewardship Information<br>Consolidated Stewardship Investments

For the Fiscal Years Ended September 30, 2012, 2011, 2010, 2009 and 2008

The Bureau of Justice Assistance administers the Correctional Systems and Correctional Alternatives for Tribal Lands (CSCATL) and the Violent Offender Incarceration and Truth-InSentencing (VOI/TIS) Incentive grant programs. Both programs provide grants for the purposes of building and expanding correctional facilities and jails to increase secure confinement space for violent offenders and implementing correctional alternatives to reduce reliance on incarceration. VOI/TIS funds are available to any of the 50 United States, the District of Columbia, Puerto Rico, U.S. Virgin Islands, American Samoa, Guam, the Northern Mariana Islands, and recognized Tribal governments; while CSCATL funds are available to tribes within the 50 states. The Tribal Law and Order Act of 2010 (Public Law 111-211) expanded the CSCATL grant program scope to include multi-purpose justice centers. The facilities built or expanded with these funds constitute nonfederal physical property. Upon completion, the Bureau of Indian Affairs of the Department of Interior, and/or tribal grantees are responsible for supporting, operating, and maintaining the correctional facilities.

The CSCATL strategy broadly addresses tribal justice systems and lends support to tribes that:

- Are interested in establishing/enhancing (tribal/non-tribal) multi-agency cooperation and collaborations;
- Are committed to conducting community-wide assessment for purpose of developing a comprehensive master plan that encompasses the design, use, capacity, and cost of adult and/or juvenile justice sanctions and services;
- Wish to explore an array of detention and correctional building options, including prototypical or quasi-prototypical concepts/designs for local correctional facilities, multipurpose justice centers, and regional facilities; and
- Are interested in learning about/applying community-based alternatives to help control and prevent jail overcrowding due to growing problems involving alcohol, substance abuse, and methamphetamine.

CSCATL and VOI/TIS funds expended from fiscal years 2008 through September 30, 2012, are as follows:

| Dollars in Thousands | 2012 | 2011 | 2010 | $\mathbf{2 0 0 9}$ |  |
| :--- | ---: | ---: | ---: | ---: | ---: |
| Cooperative Agreement Program <br> Administered by USMS | $\$ 0$ | $\$ 0$ | $\$ 0$ | $\$ 0$ | $\$ 1,140$ |
| Discretionary Grants to Indian <br> Tribes | 97,553 | 52,339 | 24,768 | 14,320 | 5,094 |
| Formula Grants to States | 84 | $-1,139$ | 11,389 | 41,561 | 59,011 |
| Total | $\$ 97,637$ | $\$ 51,200$ | $\$ 36,157$ | $\$ 55,881$ | $\$ 65,245$ |

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| Other Accompanying Information |
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| Unaudited |

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## U.S. Department of Justice Other Accompanying Information <br> Combined Schedule of Spending For the Fiscal Year Ended September 30, 2012

| Dollars in Thousands |  | 2012 |
| :---: | :---: | :---: |
| What Money is Available to Spend? |  |  |
| Total Resources | \$ | 45,287,708 |
| Less: Amount Available but Not Agreed to be Spent |  | 2,948,354 |
| Less: Amount Not Available to be Spent |  | 1,088,078 |
| Total Amounts Available to be Spent | \$ | 41,251,276 |
| How was the Money Spent? |  |  |
| Personnel Compensation and Benefits |  |  |
| 1100 Personnel Compensation | \$ | 10,917,316 |
| 1200 Personnel Benefits |  | 4,238,615 |
| 1300 Former Personnel |  | 14,817 |
| 2100 Travel \& Transportation of Persons |  | 481,904 |
| 2200 Transportation of Things |  | 118,861 |
| Other Program Related Expenses |  |  |
| 2300 Rent, Communications, and Utilities |  | 3,145,662 |
| 2400 Printing |  | 29,969 |
| 2500 Other Services |  | 14,034,299 |
| 2600 Supplies and Materials |  | 1,678,624 |
| 3100 Equipment/IT Software |  | 1,158,926 |
| 3200 Leasehold Improvements |  | 380,390 |
| 4100 Grants |  | 3,661,089 |
| 4200 Insurance Claims and Indemnities |  | 259,178 |
| 4300 Interest and Dividends |  | 367 |
| Total Spending |  | 40,120,017 |
| Amounts Remaining to be Spent |  | 1,131,259 |
| Total Amounts Available to be Spent | \$ | 41,251,276 |


[^0]:    Note: FY 2011 net cost has been reclassified in the current year to align with the Department's FY 2012-2016 Strategic Plan.

[^1]:    ${ }^{1}$ FTE employment means the total number of regular straight-time hours (i.e., not including overtime or holiday hours) worked by employees, divided by the number of compensable hours applicable to each fiscal year. Annual leave, sick leave, compensatory time off, and other approved leave categories are considered "hours worked" for purposes of defining FTE employment.

[^2]:    These notes are an integral part of the financial statements.

[^3]:    These notes are an integral part of the financial statements.

[^4]:    These notes are an integral part of the financial statements.

[^5]:    These notes are an integral part of the financial statements.

