


# U.S. Department of J usti Ce Annual Financi al Statements Fiscal Year 2011 

U.S. Department of Justice<br>Office of the Inspector General Audit Division

Audit Report 12-03
December 2011

# U.S. DEPARTMENT OF J USTI CE ANNUAL FI NANCI AL STATEMENTS FISCAL YEAR 2011 

## OFFI CE OF THE I NSPECTOR GENERAL COMMENTARY AND SUMMARY

This audit report contains the Annual Financial Statements of the U.S. Department of Justice (Department) for the fiscal years (FY) ended September 30, 2011, and September 30, 2010. Under the direction of the Office of the Inspector General (OIG), KPMG LLP performed the Department's audit in accordance with U.S. generally accepted government auditing standards. The audit resulted in an unqualified opinion on the FY 2011 financial statements. An unqualified opinion means that the financial statements present fairly, in all material respects, the financial position and the results of the entity's operations in conformity with U.S. generally accepted accounting principles. For FY 2010, the Department also received an unqualified opinion on its financial statements (OIG Report No. 11-03).

KPMG LLP also issued Reports on Internal Control over Financial Reporting and on Compliance and Other Matters. For FY 2011, the auditors did not identify any significant deficiencies in the Independent Auditors' Report on Internal Control over Financial Reporting. Nevertheless, it is important to note that the Department still does not have a unified financial management system to readily support ongoing accounting operation and preparation of financial statements. As discussed in past years, we believe the most important challenge facing the Department in its financial management is to successfully implement an integrated financial management system to replace the disparate and, in some cases, antiquated financial systems used by Department components.

In the FY 2011 Independent Auditors' Report on Compliance and Other Matters, the auditors identified no instances of non-compliance with applicable laws and regulations and the Federal Financial Management Improvement Act of 1996.

The OIG reviewed KPMG LLP's reports and related documentation and made necessary inquiries of its representatives. Our review, as differentiated from an audit in accordance with U.S. generally accepted government auditing standards, was not intended to enable us to express, and we do not express, an opinion on the Department's financial statements,
conclusions about the effectiveness of internal control, conclusions on whether the Department's financial management systems substantially complied with the Federal Financial Management Improvement Act of 1996, or conclusions on compliance with laws and regulations. KPMG LLP is responsible for the attached auditors' reports dated November 10, 2011, and the conclusions expressed in the reports. However, our review disclosed no instances where KPMG LLP did not comply, in all material respects, with U.S. generally accepted government auditing standards.

# U.S. DEPARTMENT OF J USTI CE ANNUAL FI NANCI AL STATEMENTS 

## FISCAL YEAR 2011

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# Management's Discussion and Analysis (Unaudited) 

Established July 1, 1870 (28 U.S.C. § 501 and 503), the Department of Justice (DOJ or the Department) is headed by the Attorney General of the United States. The Department was created to control federal law enforcement and all criminal prosecutions and civil suits in which the United States has an interest. The structure of the Department has changed over the years, with the addition of a Deputy Attorney General, Associate Attorney General, Assistant Attorneys General, and the formation of Divisions and components; however, unchanged is the commitment and response to securing equal justice for all, enhancing respect for the rule of law, and making America a safer and more secure Nation.

## Mission

The mission of the Department of Justice, as reflected in its Strategic Plan for fiscal years (FY) 2007-2012, is as follows:

To enforce the law and defend the interests of the United States according to the law, to ensure public safety against threats foreign and domestic, to provide federal leadership in preventing and controlling crime, to seek just punishment for those guilty of unlawful behavior, and to ensure fair and impartial administration of justice for all Americans.

In carrying out the Department's mission, we are guided by the following core values:
Equal Justice Under the Law. Upholding the laws of the United States is the solemn responsibility entrusted to us by the American people. We enforce these laws fairly and uniformly to ensure that all Americans receive equal protection and justice under the law.

Honesty and Integrity. We adhere to the highest standards of ethical behavior.
Commitment to Excellence. We seek to provide the highest levels of service to the American people. We are effective and responsible stewards of the taxpayers' dollars.

Respect for the Worth and Dignity of Each Human Being. We treat each other and those we serve with fairness, dignity, and compassion. We value differences in people and ideas. We are committed to the well-being of our employees and to providing opportunities for individual growth and development.

## Strategic Goals and Objectives

From our mission and core values stem the Department's strategic and annual planning processes. The Department embraces the concepts of performance-based management. At the heart of these concepts is the understanding that improved performance is realized through greater focus on mission, agreement on goals and objectives, and timely reporting of results. In the Department, strategic planning is the first step in an iterative planning and implementation cycle. This cycle, which is the center of the Department's efforts to implement performance-based management, involves setting long-term goals and objectives, translating these goals and objectives into budgets and program plans, implementing programs, monitoring performance, and
evaluating results. In this cycle, the Department's Strategic Plan provides the overarching framework for component and function-specific plans as well as annual performance plans, budgets, and reports.
The Strategic Plan is available electronically on the Department's website at: http://www.justice.gov.
The table below provides an overview of the Department's strategic goals and objectives.

| Strategic Goal |  | Strategic Objectives |
| :---: | :---: | :---: |
| I | Prevent Terrorism and Promote the Nation's Security | 1.1 Prevent, disrupt, and defeat terrorist operations before they occur <br> 1.2 Strengthen partnerships to prevent, deter, and respond to terrorist incidents <br> 1.3 Prosecute those who have committed, or intend to commit, terrorist acts in the United States <br> 1.4 Combat espionage against the United States |
| II | Prevent Crime, Enforce Federal Laws, and Represent the Rights and Interests of the American People | 2.1 Strengthen partnerships for safer communities, and enhance the Nation's capacity to prevent, solve, and control crime <br> 2.2 Reduce the threat, incidence, and prevalence of violent crime <br> 2.3 Prevent, suppress, and intervene in crimes against children <br> 2.4 Reduce the threat, trafficking, use, and related violence of illegal drugs <br> 2.5 Combat public and corporate corruption, fraud, economic crime, and cybercrime <br> 2.6 Uphold the civil and Constitutional rights of all Americans <br> 2.7 Vigorously enforce and represent the interests of the United States in all matters over which the Department has jurisdiction <br> 2.8 Protect the integrity and ensure the effective operation of the Nation's bankruptcy system |
| III | Ensure the Fair and Efficient Administration of Justice | 3.1 Protect judges, witnesses, and other participants in federal proceedings, and ensure the appearance of criminal defendants for judicial proceedings or confinement <br> 3.2 Ensure the apprehension of fugitives from justice <br> 3.3 Provide for the safe, secure, and humane confinement of detained persons awaiting trial and/or sentencing and those in the custody of the Federal Prison System <br> 3.4 Provide services and programs to facilitate inmates' successful reintegration into society, consistent with community expectations and standards <br> 3.5 Adjudicate all immigration cases promptly and impartially in accordance with due process <br> 3.6 Promote and strengthen innovative strategies in the administration of state and local justice systems <br> 3.7 Uphold the rights and improve services to America's crime victims |

## Organizational Structure

Led by the Attorney General, the Department is comprised of more than forty separate component organizations. These include the U.S. Attorneys (USAs) who prosecute offenders and represent the United States government in court; the major investigative agencies - the Federal Bureau of Investigation (FBI), the Drug Enforcement Administration (DEA), and the Bureau of Alcohol, Tobacco, Firearms and Explosives (ATF), which deter and investigate crimes and arrest criminal suspects; the U.S. Marshals Service (USMS), which protects the federal judiciary, apprehends fugitives, and detains persons in federal custody; the Bureau of Prisons (BOP), which confines convicted offenders; and the National Security Division (NSD), which brings together national security, counterterrorism, counterintelligence, and foreign intelligence surveillance operations under a single authority.

The Department's litigating divisions represent the rights and interests of the American people and enforce federal criminal and civil laws. The litigating divisions are comprised of the Antitrust (ATR), Civil (CIV), Civil Rights (CRT), Criminal (CRM), Environment and Natural Resources (ENRD), and Tax (TAX) Divisions. The Office of Justice Programs (OJP), the Office on Violence Against Women (OVW), and the Office of Community Oriented Policing Services (COPS) provide leadership and assistance to state, local, and tribal governments. Other major Departmental components include the U.S. Trustees (UST), the Office of the Federal Detention Trustee (OFDT), the Justice Management Division (JMD), the Executive Office for Immigration Review (EOIR), the Community Relations Service (CRS), the National Drug Intelligence Center (NDIC), the Office of the Inspector General (OIG), and several offices that advise the Attorney General on policy, law, legislation, tribal justice matters, external affairs, and oversight. Headquartered in Washington, D.C., the Department conducts its work in offices located throughout the country and overseas.
U.S. DEPARTMENT OF JUSTICE


## Financial Structure

The Department's financial reporting structure is comprised of nine principal components and various Offices, Boards, and Divisions (OBDs).

Components:

- Assets Forfeiture Fund and Seized Asset Deposit Fund (AFF/SADF)
- Bureau of Alcohol, Tobacco, Firearms and Explosives (ATF)
- Bureau of Prisons (BOP)
- Drug Enforcement Administration (DEA)
- Federal Bureau of Investigation (FBI)
- Federal Prison Industries, Inc. (FPI)
- Office of Justice Programs (OJP)
- Offices, Boards and Divisions * (OBDs)
- U.S. Marshals Service (USMS)

OBDs*:

## Offices

Office of the Attorney General
Office of the Deputy Attorney General
Office of the Associate Attorney General
Community Relations Service
Executive Office for Immigration Review
Executive Office for U.S. Attorneys
Executive Office for U.S. Trustees
Executive Office for Organized Crime Drug
Enforcement Task Force
National Drug Intelligence Center
Office of Community Oriented Policing Services
Office of Dispute Resolution
Office of Information Policy
Office of Intergovernmental and Public Liaison
Office of Legal Counsel
Office of Legal Policy
Office of Legislative Affairs
Office of Professional Responsibility
Office of Public Affairs
Office of the Federal Detention Trustee
Office of the Inspector General
Office of the Pardon Attorney
Office of the Solicitor General
Office of Tribal Justice
Office on Violence Against Women
Professional Responsibility Advisory Office
U.S. Attorneys
U.S. National Central Bureau - INTERPOL

## Boards

Foreign Claims Settlement Commission
U.S. Parole Commission

Divisions
Antitrust Division
Civil Division
Civil Rights Division
Criminal Division
Environment and Natural Resources Division
Justice Management Division
National Security Division
Tax Division

## FY 2011 Resource Information

The following pages provide summary-level resource and performance information regarding the Department's operations for FY 2011. The charts on this page reflect employees on board as of September 24, 2011.


FY 2011 DOJ Employees On Board by Category
Attorneys, Correctional Officers, Agents, and Other*

*"Other" includes pay class categories such as general administrative, clerical, analyst, information technology specialist, security specialist, and legal services.

Table 1. Sources of DOJ Resources (Dollars in Thousands)

| Source | FY 2011 | FY 2010 | \% Change |
| :---: | :---: | :---: | :---: |
| Earned Revenue: | \$3,331,777 | \$3,275,846 | 1.7\% |
| Budgetary Financing Sources: Appropriations Received | 27,479,834 | 28,342,153 | -3.0\% |
| Appropriations Transferred-In/Out | 400,839 | 510,516 | -21.5\% |
| Nonexchange Revenues | 2,004,395 | 2,367,453 | -15.3\% |
| Donations and Forfeitures of Cash and Cash Equivalents | 1,580,584 | 1,502,466 | 5.2\% |
| Transfers-In/Out Without Reimbursement | 113,735 | 75,097 | 51.5\% |
| Other Adjustments | $(132,256)$ | $(153,751)$ | 14.0\% |
| Other Financing Sources: <br> Donations and Forfeitures of Property | 157,607 | 71,204 | 121.3\% |
| Transfers-In/Out Without Reimbursement | 44,556 | $(1,889)$ | 2458.7\% |
| Imputed Financing from Costs Absorbed by Others | 998,485 | 902,877 | 10.6\% |
| Other Financing Sources | $(4,613)$ | - |  |
| Total DOJ Resources | \$35,974,943 | \$36,891,972 | -2.5\% |

Table 2. How DOJ Resources Were Spent (Dollars in Thousands)

|  | Strategic Goal (SG) | FY 2011 | FY 2010 | \% Change |
| :---: | :---: | :---: | :---: | :---: |
| I | Prevent Terrorism and Promote the Nation's Security |  |  |  |
|  | Gross Cost | \$5,726,094 | \$5,545,532 |  |
|  | Less: Earned Revenue | 484,009 | 506,463 |  |
|  | Net Cost | 5,242,085 | 5,039,069 | 4.0\% |
| II | Prevent Crime, Enforce Federal Laws, and Represent the Rights and Interests of the American People |  |  |  |
|  | Gross Cost | 17,227,131 | 16,665,443 |  |
|  | Less: Earned Revenue | 1,547,697 | 1,488,093 |  |
|  | Net Cost | 15,679,434 | 15,177,350 | 3.3\% |
| III | Ensure the Fair and Efficient Administration of Justice |  |  |  |
|  | Gross Cost | 13,013,658 | 12,550,173 |  |
|  | Less: Earned Revenue | 1,300,071 | 1,281,290 |  |
|  | Net Cost | 11,713,587 | 11,268,883 | 3.9\% |
|  |  |  |  |  |
|  | Total Gross Cost | 35,966,883 | 34,761,148 |  |
|  | Less: Total Earned Revenue | 3,331,777 | 3,275,846 |  |
|  | Total Net Cost of Operations | \$32,635,106 | \$31,485,302 | 3.7\% |



FY 2011 Percentage of Net Costs by Strategic Goal


## Analysis of Financial Statements

The Department's financial statements, which are provided in Section III of this document, received an unqualified audit opinion for the fiscal years ended September 30, 2011 and 2010. These statements were prepared from the accounting records of the Department in conformity with the accounting principles generally accepted in the United States and Office of Management and Budget (OMB) Circular A-136, Financial Reporting Requirements. These principles are the standards promulgated by the Federal Accounting Standards Advisory Board (FASAB).

The following information highlights the Department's financial position and results of operations in FY 2011. The complete set of financial statements, related notes, and the opinion of the Department's auditors are provided in Section III of this document.

Assets: The Department's Consolidated Balance Sheet as of September 30, 2011, shows $\$ 42.8$ billion in total assets, an increase of $\$ 2.7$ billion over the previous year's total assets of $\$ 40.1$ billion. Fund Balance with U.S. Treasury (FBWT) was $\$ 23.4$ billion, which represented 55 percent of total assets. This increase is predominantly due to large investments activity (deposits) related to the Madoff, Barclays and Adelphia cases that occurred in FY 2011.

Liabilities: Total Department liabilities were $\$ 13.3$ billion as of September 30, 2011, an increase of $\$ 2.7$ billion from the previous year's total liabilities of $\$ 10.6$ billion. This increase is primarily due to the offsetting liability related to the large deposits of the seized cash from the Madoff, Barclays, and Adelpia cases that occurred in FY 2011.

Net Cost of Operations: The Consolidated Statement of Net Cost presents the Department's gross and net cost by strategic goal. The net cost of the Department's operations totaled $\$ 32.6$ billion for the year ended September 30, 2011, an increase of $\$ 1.1$ billion ( 3.7 percent) from the previous year's net cost of operations of $\$ 31.5$ billion. This increase is partially due to an increase in third party and equitable sharing payments related to large cases.

Brief descriptions of some of the major costs for each Strategic Goal are as follows:

| Strategic <br> Goal | Description of Major Costs |
| :---: | :--- |
| I | Includes resources dedicated to counterterrorism initiatives for ATF, CRM, <br> DEA, FBI, NSD, USAs, and USMS |
| II | Includes resources for the AFF, ATF, BOP, COPS, CRS, DEA, FBI, Foreign <br> Claims Settlement Commission (FCSC), Organized Crime Drug Enforcement <br> Task Force (OCDETF), Office of Dispute Resolution (ODR), OJJ, Office of <br> Legal Counsel, Office of the Pardon Attorney (OPA), Office of the Solicitor <br> General (OSG), OVW, USAs, USMS, U.S. National Central Bureau <br> (INTERPOL), UST, ATR, CIV, CRT, CRM, ENRD, and TAX |
| III | Includes resourres for BOP, EOIR, Fees and Expenses of Witnesses, FPI, <br> OJP, Justice Prisoner Alien Transportation System, USMS, U.S. Parole <br> Commission, and services to America's crime victims |

Management and administrative costs, including the costs for the Department's leadership offices, JMD, Wireless Management Office, and others, are allocated to each strategic goal based on full-time equivalent (FTE) employment. ${ }^{1}$

Budgetary Resources: The Department's FY 2011 Combined Statement of Budgetary Resources shows $\$ 42.4$ billion in total budgetary resources, a decrease of $\$ 403$ million from the previous year's total budgetary resources of $\$ 42.8$ billion. This decrease is primarily related to the change in the Temporarily not Available Pursuant to Public Law amount.

Net Outlays: The Department's FY 2011 Combined Statement of Budgetary Resources shows $\$ 30.9$ billion in net outlays, an increase of $\$ 1$ billion from the previous year's total net outlays of $\$ 29.9$ billion.

## Data Reliability and Validity

The Department views data reliability and validity as critically important in the planning and assessment of its performance. As such, the Department makes every effort to ensure completeness and improve reliability of its performance information by performing "data scrubs" (routine examination of current and historical data sets, as well as looking toward the future for trends) to ensure the data we rely on to make day-to-day management decisions are as accurate and reliable as possible and targets are ambitious enough given the resources provided. In an effort to communicate our data limitations and commitment to providing accurate data, this document includes a discussion of data validation, verification, and any identified data limitations for each performance measure presented. The Department ensures each reporting component providing data for this report meets the following criteria:

At a minimum, performance data are considered reliable if transactions and other data that support reported performance measures are properly recorded, processed, and summarized to permit the preparation of performance information in accordance with criteria stated by management. Performance data need not be perfect to be reliable, particularly if the cost and effort to secure the best performance data possible will exceed the value of any data so obtained.

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## Analysis of Performance Information

According to the Government Performance and Results Act (GPRA) of 1993 and as amended in the GPRA Modernization Act of 2010, an agency’s Strategic Plan must be updated every four years and cover a period of not less than four years forward from the fiscal year in which it is submitted. The Department will publish a new FY 2012-2016 Strategic Plan in FY 2012.

The Department's FY 2007-2012 Strategic Plan, which contains three goals, is used for this report. The Department's Plan includes 20 key performance measures addressing its highest priorities toward achieving these long-term outcome goals. The measures are included in the Department's annual Budget and Performance Summary and reported on in this document. The Department's full Performance Report for these measures, including an update on our progress toward meeting the FY 2012 long-term outcome goals, is included in Section II of this document. The Department strives to present the highest-level outcome-oriented measures available and fully report the accomplishments achieved during the reporting period. However, data for the 20 key measures are compiled less than 30 days after the end of the fiscal year and, occasionally, data for the entire year are not available at the time of publication.

During FY 2011, Departmental leadership continued to display a clear commitment to performance management through the reliance on formal quarterly status reviews. Additionally, Departmental components have worked to improve the quality and timeliness of financial and performance information that inform quarterly status reporting and operating plans.

For this report, 96 percent of the performance measures have actual data for FY 2011. In some cases, indicators are reported on a calendar year basis while others have a one-year lag time and thus are not included in this report. The Department achieved 80 percent of its key indicators in FY 2011, which is higher than last year's overall success of 77 percent. The Department continues to emphasize long-term and annual performance measure development, placement of key performance indicators on cascading employee work plans, and Department-wide quarterly status reporting.

The Department will continue to examine its performance management system overall and implement improvements, where necessary. Additional improvement areas include continuing to improve the quality and utility of performance information, developing the capacity to use performance information through the use of technology and reliable data systems, and continuing to work with OMB and other federal agencies to develop mechanisms to target and measure efficiency of law enforcement and regulatory programs.

In addition to monitoring its annual progress, the Department continues to monitor progress made toward achieving its FY 2012 long-term outcome goals for each of the 20 key performance measures. As of the close of FY 2011, the Department's long-term key measures are on-track for full achievement against its FY 2012 long-term outcome goals (targets). One full year of performance remains until the Department reports against planned progress, and a number of mechanisms are in place to ensure that the current progress is maintained, including quarterly status reporting and performance-informed budget submissions that request the resources necessary for the Department to reach its goals.

Beginning in FY 2012, the Department will implement its new Strategic Plan for FY 2012-2016. Similar to our existing Plan, the new Plan will include specific long-term outcome goals that reflect the Department's highest priorities. The Department's strategic planning process included a full-scale review of the existing 20 long-term outcome measures. That review revealed that certain goals have been accomplished; some were too output oriented to warrant inclusion on the long-term outcome measure list and some no longer reflected the mission of the reporting components. For the FY 2012-2016 Strategic Plan, the Department will unveil its current list of long-term outcome measures, which will fully align with current priorities and goals. Just as in the past, the Department's annual Budget and Performance Summary will target long-term outcome goals and reported each year in this report.

To prepare for the introduction of the FY 2012-2016 key outcome measures, following the FY 2011 report, the Department will be discontinuing the following measures:

1. Catastrophic acts of terrorism
2. Number of organized criminal enterprises dismantled
3. Number of children depicted in child pornography identified by the FBI
4. Number of high-impact Internet fraud targets neutralized
5. Percent of assets/funds returned to creditors - Chapter 7; Chapter 13
6. Percent reduction in DNA backlog (casework only)
7. Percent of children recovered within 72 hours of an issuance of an AMBER alert
8. Number of participants in the Residential Substance Abuse Treatment (RSAT) Program
9. Graduation rate of program participants in the Drug Courts Program
10. Per day jail costs
11. Comparative recidivism for Federal Prison Industries (FPI) inmates versus non-FPI inmates
12. Rate of serious assaults in federal prisons (per 5,000 inmates)
13. Inspection results-Percent of federal facilities with American Correctional Association (ACA) accreditations
14. Percent of Executive Office for Immigration Review (EOIR) priority cases completed within established timeframes
a. Institutional Hearing Program
b. Detained Cases - Immigration Court
c. Detained Appeals

The chart below and the table that follows summarize the Department's achievement of its FY 2011 key performance measures.


Note: For FY 2011, the Department of Justice had 20 key performance measures. Some measures had more than one annual target; therefore, for purposes of illustrating the Department's achievement rate in the chart above, a universe of 25 key performance measures instead of 20 was used.

|  | [ ] Designates the reporting entity | FY 2011 <br> Target | FY 2011 <br> Actual | Target Achieved/ Not Achieved |
| :---: | :---: | :---: | :---: | :---: |
|  | Strategic Goal I: Prevent Terrorism and Promote the Nation's Security |  |  |  |
| 1 | Catastrophic acts of terrorism [FBI] | Zero | Zero | Achieved |
|  | Strategic Goal II: Prevent Crime, Enforce Federal Laws, and Represent the Rights and Interests of the American People |  |  |  |
| 2 | Number of organized criminal enterprises dismantled [FBI] | 37 | 39 | Achieved |
| 3 | Number of children depicted in child pornography identified by the FBI [FBI] | 140 | 240 | Achieved |
|  | Percentage of firearms investigations resulting in a referral for criminal prosecution [ATF] (Discontinued) ${ }^{1}$ | N/A | N/A | N/A |
|  | ${ }^{1}$ ATF is discontinuing this measure and will be replaced with a new outcome measure linked to ATF strategic plan's goals and objectives. |  |  |  |
| 4 | Consolidated Priority Organizations Target (CPOT)linked drug trafficking organizations [DEA, FBI (Consolidated data - OCDETF)] |  |  |  |
|  | Dismantled | 157 | 195 | Achieved |
|  | Disrupted | 318 | 408 | Achieved |
| 5 | Number of high-impact Internet fraud targets neutralized [FBI] | 10 | 11 | Achieved |
| 6 | Number of criminal enterprises engaging in white-collar crimes dismantled [FBI] | 250 | 340 | Achieved |
| 7 | Percent of cases favorably resolved: [ENRD, ATR, CRM, USA, TAX, CIV, CRT (Consolidated data JMD/Budget Staff)] |  |  |  |
|  | Criminal Cases | 90\% | 93\% | Achieved |
|  | Civil Cases | 80\% | 85\% | Achieved |
|  | Percent of assets/funds returned to creditors: [USTP] (Discontinued) ${ }^{2}$ |  |  |  |
|  | Chapter 7 | N/A | N/A | N/A |
|  | Chapter 13 | N/A | N/A | N/A |
|  | ${ }^{2}$ USTP is discontinuing this measure. New measures have been developed that better reflect the mission, outcomes and impacts of the USTP. |  |  |  |
|  | Number of homicides per site (funded under the Weed and Seed program) [OJP] (Discontinued) ${ }^{3}$ | N/A | N/A | N/A |
|  | ${ }^{3}$ This measure will be replaced with a new outcome measure which collects and analyzes the number of homicides, robberies, aggravated assaults, burglaries, weapons offenses, and drug arrests on the Weed and Seed site, and calculates and tracks the average change in proportion to the overall crime rate of the jurisdiction. The existing measure only reports on homicides because data on the other offenses are harder to collect. |  |  |  |
| 8 | Percent reduction in DNA backlog (casework only) [OJP] | 25\% | 33\% | Achieved |
| 9 | Percent of children recovered within 72 hours of an issuance of an AMBER alert [OJP] | 76\% | 90\% | Achieved |


|  | [ ] Designates the reporting entity | FY 2011 <br> Target | FY 2011 <br> Actual | Target Achieved/ Not Achieved |
| :---: | :---: | :---: | :---: | :---: |
|  | Strategic Goal III: Ensure the Fair and Efficient Administration of Justice |  |  |  |
| 10 | Number of participants in the Residential Substance Abuse Treatment (RSAT) Program [OJP] | 28,000 | TBD ${ }^{4}$ | TBD |
|  | ${ }^{4}$ Data are collected on a calendar-year basis and reported with a one-year lag. |  |  |  |
| 11 | Graduation rate of program participants in the Drug Courts Program (adult drug court participants only) [OJP] | 73\% | 43\% | Not Achieved ${ }^{5}$ |
|  | ${ }^{5}$ In FY 2011, OJP established a new graduation rate target based on both historical grantee reporting and extensive research into a national average drug court graduation rate. |  |  |  |
| 12 | Ensure judicial proceedings are not interrupted due to inadequate security [USMS] | Zero | Zero | Achieved |
| 13 | Number and percent of primary felony fugitives apprehended or cleared [USMS] |  |  |  |
|  | Number | 34,000 | 34,629 | Achieved |
|  | Percent | 56\% | 52\% | Not Achieved ${ }^{6}$ |
|  | ${ }^{6}$ While the target number was met for this measure, the percentage target of $56 \%$ was not met due to a larger than expected increase in the number of wanted primary federal felony fugitives. |  |  |  |
| 14 | Per day jail costs [OFDT] | \$74.02 | \$72.88 | Achieved |
| 15 | Percent of system-wide crowding in federal prisons [BOP] | 38\% | 39\% | Not Achieved ${ }^{7}$ |
|  | BOP was not able to achieve the target due to greater than expected inmate growth and lack of funding to bring on-line the medium security beds at FCI Mendota. |  |  |  |
| 16 | Ensure zero escapes from secure BOP facilities [BOP] | Zero | Zero | Achieved |
| 17 | Comparative recidivism for Federal Prison Industries (FPI) inmates versus non-FPI inmates [FPI / BOP provides data] |  |  |  |
|  | Percentage less likely to recidivate: <br> 3 years after release | 15\% | 12\% | Not Achieved ${ }^{8}$ |
|  | ${ }^{8}$ The results of this ongoing research may differ from earlier findings due to changes in the program, improved research methods, changes in the composition of the inmate population, and changes in the quality and comprehensiveness of data. Comparing results from one year to the next is inherently speculative. |  |  |  |
| 18 | Rate of serious assaults In federal prisons (per 5,000 Inmates) [BOP] | $\begin{gathered} \text { 16/5,000 } \\ \text { Assaults/Inmates } \end{gathered}$ | 10/5,000 | Achieved |
| 19 | Inspection results-Percent of federal facilities with American Correctional Association (ACA) accreditations [BOP] | 99\% | 100\% | Achieved |
| 20 | Percent of Executive Office for Immigration Review (EOIR) priority cases completed within established timeframes [EOIR] |  |  |  |
|  | Institutional Hearing Program | 85\% | 88\% | Achieved |
|  | Detained Cases Immigration Court | 85\% | 88\% | Achieved |
|  | Detained Appeals | 90\% | 94\% | Achieved |

## FY 2010-2011 Priority Goals

The FY 2011 OMB Budget and Performance Plan guidance memorandum required federal agencies to identify a limited number of Priority Goals that are considered priorities for both the Administration and the agency, have high relevance to the public or reflect the achievement of key agency missions, and would produce significant results over a 12 to 24 month timeframe. The Priority Goals should also represent critical elements of a federal agency's strategic plan.

The following comprise the Department's six Priority Goals for FY 2010-2011 and are linked to the larger DOJ policy framework and strategic plan goals.

## Priority Goal 1, National Security: Increase the percentage of total counterterrorism investigations targeting top priority threats by 5 percent by the end of FY 2011

Terrorism remains a serious threat to the national security of the United States and the safety of all Americans. The Department of Justice is the leader of the nation's domestic counterterrorism efforts, and the Federal Bureau of Investigation (FBI) has the lead role in investigating both international and domestic terrorism within the United States and terrorism against U.S. persons and interests abroad. The FBI Counterterrorism Division (CTD) includes both the Domestic Terrorism and International Terrorism programs. Accordingly, this Priority Goal involves increasing the percentage of total counterterrorism investigations targeting both top priority domestic and international terrorism threats. With more investigations targeting high priority terrorist threats, the FBI is better positioned to detect, penetrate, and disrupt the most serious terrorist activity that threatens our country.

0 Status: The Department did not achieve its FY 2011 goal of targeting 65.1 percent of all counterterrorism investigations toward Top Priority threats, having achieved 62.7 percent. The Department's inability to achieve the target for this measure is believed to stem from several causes:

- Principally, the counterterrorism threats which comprise the FBI's "top priority" have evolved since this measure was adopted at the end of FY 2009. New threats have emerged, requiring the diversion of resources away from the threats originally defined to be within the scope of this measure. Because of these emerging threats, the FBI's performance on this measure appears unresponsive, when in actuality the FBI has allocated its investigative resources properly against the most significant counterterrorism threats.
- Additionally, data collection for this Priority Goal has led to improved accounting for investigative resources within the FBI's Counterterrorism Division (CTD). The CTD now follows various strategies to better track its investigations against priority threats, including guidance it provides to FBI Field Offices on how to appropriately classify investigations, and a stronger internal review process which can identify new threats and aid FBI Field Offices in their response.
- The FBI anticipates that these actions will improve its response capability for terrorist threats facing the United States.

Priority Goal 2, White Collar Crime: Increase white collar crime caseload by 5 percent by FY 2012, with emphasis on mortgage fraud, health care fraud, and official corruption, and with 90 percent of cases favorably resolved

The Department will pursue criminal and civil litigation to protect the federal fisc and hold accountable corrupt officials and those who commit fraud. The Department will also pursue criminal and civil litigation to preserve the environment and our limited natural resources, and promote transparency in markets by preserving competition and protecting consumers and investors.
o Status: The Department surpassed its FY 2011 caseload target. In addition, the Department favorably resolved 92.6 percent of its white collar crime cases through the fourth quarter, surpassing its annual target.

## Priority Goal 3, Violent Crime: Increase agents and prosecutors by 3 percent, in order to reduce

 incidents of violent crime in high crime areas by FY 2012The Violent Crime Priority Goal focuses on the aspects of the Department's overall violent crime strategy that involve tackling uniquely federal issues, such as prosecuting national and international gangs, and partnering with state and local law enforcement to lend support in addressing the most significant local challenges. The Department's value is in providing the leadership necessary to bring different federal, state, and local partners together to focus on multi-jurisdictional problems within a particular community.
o Status: The Department surpassed its FY 2011 annual target of increasing the number of agents and prosecutors assigned to violent crime.

## Priority Goal 4, Immigration: Increase immigration judges by 19 percent by the end of

 FY 2011 so that as Department of Homeland Security (DHS) criminal alien enforcement activity increases, not less than 85 percent of the immigration court detained cases are completed within $\mathbf{6 0}$ daysAn increased number of immigration judges will help the DOJ Executive Office for Immigration Review keep up with the workload created by increased enforcement against criminal aliens by the DHS, so that the immigration courts can continue to complete at least 85 percent of detained cases within 60 days.
o Status: The Department was unable to meet its targeted increase of immigration judges due to the Department-wide hiring freeze and the FY 2011 enacted funding level, which was $\$ 19$ million less than the FY 2011 President's Budget request; \$11 million of that reduction would have funded 21 additional immigration judges. The Department did, however, complete 88 percent of detained immigration court cases within 60 days, surpassing its target.

Priority Goal 5, Public Safety: Support 7,200 additional police officers by FY 2012 via Office of Community Oriented Policing Services (COPS) Hiring Programs to promote community policing strategies that are evidence-based

The Department's COPS Office goal is to support 7,200 additional police officers by FY 2012 via COPS Office Hiring Programs to promote community policing strategies that are evidence-based. This Priority Goal also addresses efforts to enhance the ability of the officers funded (or redeployed veterans) to use community policing strategies that are evidenced based.
o Status: The Department supported 7,115 officers via COPS Office Hiring Programs through the fourth quarter of FY 2011, narrowly missing its target of 7,200 by barely more than one percent. The target of 7,200 was based in part on estimated cost of living adjustments (COLAs). The COLA costs in FY 2010 and FY 2011 were greater than anticipated, reducing available resources to support additional officers. The FY 2011 enacted funding level was less than anticipated. While significant progress toward this Priority Goal was made, the goal was not achieved by the end of FY 2011. The COPS Office anticipates achievement of this goal during FY 2012.

Priority Goal 6, Civil Rights: Increase the number of people favorably impacted by the resolution of civil rights cases and matters:

- By the end of $\mathbf{2 0 1 1}$ increase the criminal civil rights caseload by $\mathbf{1 8}$ percent with $\mathbf{8 0}$ percent of cases favorably resolved
- By the end of 2011 increase the non-criminal civil rights caseload by 28 percent, with $\mathbf{8 0}$ percent of cases favorably resolved
- By the end of 2011 increase the number of complaints finalized by mediation by 10 percent, with 75 percent of mediation complaints successfully resolved

Some of our nation's most critical and treasured laws are those that advance equal justice and secure equal opportunity. It is the mission of the Civil Rights Division to make sure those laws continue to fulfill their purpose - namely, to protect the rights of all individuals so that equal opportunity can be a reality for everyone across the nation. We are focusing our efforts on matters with a broader impact, which will allow us to better leverage our existing tools and use our laws to their fullest extent, while taking on more complex investigations and cases that are more resource intensive. This will ultimately result in relief to more people and expand the reach of the Division in its critical protection of the rights of all Americans.
o Status: The Department met or surpassed all of its targets for this Priority Goal, with one exception the FY 2011 goal to increase the criminal civil rights caseload by 18 percent. The impact of the Department-wide hiring freeze and reduced funding limited the Civil Rights Division's ability to staff the criminal program fully. The Criminal Section of CRT was down between seven and nine attorney staff and was not able to fill those vacancies. The Criminal Section was therefore unable to continue breaking records in the number of criminal civil rights cases brought for a third straight year.

## Analysis of Systems, Controls, and Legal Compliance

## Internal Control Program in the Department of Justice

The objective of the Department of Justice's internal control program is to provide reasonable assurance that operations are effective, efficient, and comply with applicable laws and regulations; financial reporting is reliable; and assets are safeguarded against waste, loss, and unauthorized use. The Department identifies issues of concern through a strong network of oversight councils and internal review teams. These include the Department's Senior Assessment Team, the Justice Management Division's Internal Review and Evaluation Office and Quality Control and Compliance Group, and Departmental component internal review teams. The Department also considers reports by the Office of the Inspector General (OIG) in its evaluation of internal control.

The Department's internal control continues to improve through the corrective actions implemented by senior management. The Department's commitment to management excellence, accountability, and compliance with applicable laws and regulations is evidenced in our continuing actions to establish effective controls, make sound determinations on corrective actions, and verify and validate the results. This commitment is further evidenced by the many control improvements and actions taken by Departmental management in response to new legislation, OMB initiatives, and OIG recommendations. For example, in FY 2011, the Department implemented a top-down approach to assess the risk of significant improper payments across the Department's mission-aligned programs as required by the Improper Payments Elimination and Recovery Act of 2010 (IPERA or Act) and the OMB April 2011 implementing guidance, Appendix C of OMB Circular A-123, Requirements for Effective Measurement and Remediation of Improper Payments. The Department also expanded the scope of its payment recapture audits to contracts, grants, and benefit and other payments as required by the Act and implementing guidance. The Department's enhanced improper payments internal control framework leverages and builds on existing controls within the Department, such as the annual assessment of internal control for Appendix A of OMB Circular A-123, Internal Control over Financial Reporting, and promotes consistency across the Department in implementing the Act. Details on additional actions taken by Departmental management to implement the IPERA are provided later in this section and in Appendix A.

Departmental management continued in FY 2011 to further strengthen and maximize the effectiveness of its annual assessment of internal control over financial reporting. Examples of such actions include:

- refining the assessment framework,
- enhancing the oversight process to ensure prompt implementation of corrective actions,
- providing direct assistance to components with previously identified reportable conditions, and
- continuing to support and commit resources to Departmental component internal review programs.

Details on additional actions taken by Departmental management to build and sustain a strong internal control program are provided later in this section.

## Management Assurances

## Federal Managers' Financial Integrity Act of 1982

The Federal Managers’ Financial Integrity Act of 1982 (FMFIA or Integrity Act) provides the statutory basis for management's responsibility for and assessment of internal accounting and administrative controls. Such controls include program, operational, and administrative areas, as well as accounting and financial management. The Integrity Act requires federal agencies to establish controls that reasonably ensure obligations and costs are in compliance with applicable law; funds, property, and other assets are safeguarded against waste, loss, unauthorized use, or misappropriation; and revenues and expenditures are properly recorded and accounted for to maintain accountability over the assets. The Integrity Act also requires agencies to annually assess and report on the internal controls that protect the integrity of federal programs (FMFIA § 2) and whether financial management systems conform to related requirements (FMFIA §4).

Guidance for implementing the Integrity Act is provided through OMB Circular A-123, Management's Responsibility for Internal Control. In addition to requiring agencies to provide an assurance statement on the effectiveness of programmatic internal controls and conformance with financial system requirements, the Circular requires agencies to provide an assurance statement on the effectiveness of internal control over financial reporting.

## FMFIA Assurance Statement

Department of Justice management is responsible for establishing and maintaining effective internal controls and financial management systems that meet the objectives of the FMFIA. In accordance with OMB Circular A-123, the Department conducted its annual assessment of the effectiveness of internal controls to support effective and efficient programmatic operations, reliable financial reporting, and compliance with applicable laws and regulations (FMFIA § 2). The Department also assessed whether its financial management systems conform to financial system requirements (FMFIA § 4). Based on the results of the assessments, the Department can provide qualified assurance that its internal controls and financial management systems meet the objectives of the FMFIA. The assessment of systems did not identify any non-conformances required to be reported under FMFIA § 4; however, the assessment of internal controls identified one programmatic material weakness required to be reported under FMFIA § 2. This weakness involves the need to reduce the Federal Bureau of Prisons (BOP) crowding rate, currently at 39 percent over the rated capacity. Details of the weakness are provided in the section Summary of Material Weakness and Corrective Actions. Other than the exception noted, the internal controls were operating effectively as of September 30, 2011, and the assessment found no other material weaknesses in the design or operation of the controls.

In accordance with Appendix A of OMB Circular A-123, the Department conducted its assessment of the effectiveness of internal control over financial reporting, which included the safeguarding of assets and compliance with applicable laws and regulations. Based on the results of this assessment, the Department can provide reasonable assurance that its internal control over financial reporting was operating effectively as of June 30, 2011, and the assessment found no material weaknesses in the design or operation of the controls.

The Department of Justice is committed to maintaining strong program and financial management as we continue our mission of fighting terrorism and protecting our communities from crime. We take our program and financial accountability seriously and are dedicated to ensuring that funds received are expended responsibly and in a transparent manner. We will continue to strengthen controls in areas where we are aware of concerns identified through the Department's internal review activities or by the Office of the Inspector General and Government Accountability Office. We look forward in FY 2012 to building on our achievements as we continue the important work of the Department.


Eric H. Holder, Jr.
Attorney General
November 10, 2011

## Federal Financial Management Improvement Act of 1996

The Federal Financial Management Improvement Act of 1996 (FFMIA) was designed to advance federal financial management by ensuring that federal financial management systems provide accurate, reliable, and timely financial management information to the government's managers. Compliance with the FFMIA provides the basis for the continuing use of reliable financial management information by program managers, as well as by the President, Congress, and public. The FFMIA requires agencies to have financial management systems that substantially comply with federal financial management system requirements, applicable federal accounting standards, and the application of the U.S. Government Standard General Ledger at the transaction level. Guidance for implementing the FFMIA is provided through OMB Circular A-127, Financial Management Systems.

## FFMIA Compliance Determination

During FY 2011, the Department assessed its financial management systems for compliance with the FFMIA and determined that, when taken as a whole, they substantially comply with the FFMIA. This determination is based on the results of Federal Information Security Management Act of 2002 (FISMA) reviews and testing performed for OMB Circular A-123, Appendix A. Consideration was also given to issues identified during the Department's financial statement audit. A summary of the Department's compliance with the specific requirements of the FFMIA is provided at the end of this sub-section.

## Financial Management Systems Strategy, Goals, and Framework

The Department's financial management systems strategy is to replace the three remaining major non-integrated legacy accounting systems in use in the Department with the single, integrated financial management system the Department is deploying - the Unified Financial Management System (UFMS). UFMS delivers standard, core accounting processes, as well as the data needed for effective financial and budget management. In FYs 2009 through 2011, the Department made measurable progress in implementing UFMS. In FY 2009, the DEA successfully migrated to UFMS and, importantly, obtained an unqualified audit opinion on its financial statements produced from UFMS that year and in every year since. As expected, the DEA project was a large, complex, and difficult migration, but one that helped to lay the foundation for the migration of the ATF, which occurred in the first quarter of FY 2011, and the migrations of the USMS and FBI, which are underway and scheduled for completion in FYs 2013 and 2014, respectively. UFMS implementation goals, such as the migrations of the USMS and FBI, leverage lessons learned from previous migrations and are based on and aligned with operational risks and requirements unique to each component.

The Department's UFMS implementation has already enabled components to improve financial and budget management and realize increased efficiencies. Additional improvements and efficiencies are expected to be realized as additional components fully migrate to UFMS. For example, UFMS has standardized and integrated financial processes to more effectively support accounting operations, provide accurate and timely financial information throughout the year, facilitate preparation of financial statements, and streamline audit processes.

## Summary of Financial Statement Audit and Management Assurances

The following two tables summarize the results of the Department's financial statement audit and management assurances regarding the effectiveness of internal control over programmatic operations and financial reporting (FMFIA § 2), conformance with financial management system requirements (FMFIA § 4), and compliance with the FFMIA.

Table 3. Summary of Financial Statement Audit
Financial Statement Audit Opinion and Material Weaknesses

| Audit Opinion | Unqualified |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: |
| Restatement | No |  |  |  |  |
| Material Weaknesses | Beginning Balance | New | Resolved | Consolidated | Ending Balance |
| None | 0 | 0 | 0 | 0 | 0 |
| Total Material Weaknesses | 0 | 0 | 0 | 0 | 0 |

Table 4. Summary of Management Assurances

| Effectiveness of Internal Control over Programmatic Operations (FMFIA § 2) |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Statement of Assurance | Qualified |  |  |  |  |  |
| Material Weaknesses | Beginning Balance | New | Resolved | Consolidated | Reassessed | Ending Balance |
| Prison Crowding | 1 | 0 | 0 | 0 | 0 | 1 |
| Total Material Weaknesses | 1 | 0 | 0 | 0 | 0 | 1 |
| Effectiveness of Internal Control over Financial Reporting (FMFIA § 2) |  |  |  |  |  |  |
| Statement of Assurance | Unqualified |  |  |  |  |  |
| Material Weaknesses | Beginning Balance | New | Resolved | Consolidated | Reassessed | Ending Balance |
| None | 0 | 0 | 0 | 0 | 0 | 0 |
| Total Material Weaknesses | 0 | 0 | 0 | 0 | 0 | 0 |
| Conformance with Financial Management Systems Requirements (FMFIA § 4) |  |  |  |  |  |  |
| Statement of Assurance | Systems Conform |  |  |  |  |  |
| Non-conformances | Beginning Balance | New | Resolved | Consolidated | Reassessed | Ending Balance |
| None | 0 | 0 | 0 | 0 | 0 | 0 |
| Total Non-conformances | 0 | 0 | 0 | 0 | 0 | 0 |
| Compliance with Federal Financial Management Improvement Act (FFMIA) |  |  |  |  |  |  |
| Overall Substantial Compliance | Agency |  |  | Auditor |  |  |
|  | Yes |  |  | Yes |  |  |
| Compliance with Specific Requirements |  |  |  |  |  |  |
| Systems Requirements | Yes |  |  |  |  |  |
| Accounting Standards | Yes |  |  |  |  |  |
| USSGL at Transaction Level | Yes |  |  |  |  |  |

## Summary of Material Weakness and Corrective Actions

A summary of the material weakness identified in the Department's FY 2011 assessment of the effectiveness of internal control over programmatic operations (FMFIA § 2) follows, along with details regarding corrective actions. The associated Corrective Action Plan is provided in Section IV of this document.

Programmatic Material Weakness and Corrective Actions - Prison Crowding

As of September 30, 2011, the inmate population housed in BOP-operated institutions exceeded the rated housing capacity by 39 percent. The BOP's Long Range Capacity Plan relies on multiple approaches to house the increasing federal inmate population, such as contracting with the private sector and state and local facilities for certain groups of low-security inmates; expanding existing institutions where infrastructure permits, programmatically appropriate, and cost effective to do so; and acquiring, constructing, and activating new facilities as funding permits.

To address this material weakness, the BOP will continue implementing its Long Range Capacity Plan, making enhancements and modifications to the plan, as needed, commensurate with funding received through enacted budgets. For example, in FY 2011, the BOP modified its Plan because the enacted budget did not include the funding needed to activate two newly constructed prisons, acquire a new facility, or contract for the increased use of private sector and state and local facilities for low-security inmates, all three of which would have increased housing capacity and decreased the prison over-crowding rate. The BOP's formal Corrective Action Plan includes utilizing contract facilities; expanding existing institutions; and acquiring, constructing, and activating new institutions as funding permits. The BOP will continue to validate progress on construction projects at new and existing facilities through on-site inspections or by reviewing monthly construction progress reports.

This material weakness was first reported in 2006. Remediation of the weakness through increasing prison capacity is primarily dependent on funding. Other correctional reforms and alternatives will require policy and/or statutory changes. Other initiatives notwithstanding, if the acquisition, expansion, construction, and activation plans detailed in the BOP's Long Range Capacity Plan are funded as proposed, the over-crowding rate for FY 2014 is projected to be 43 percent. Without the funding and the BOP's other mitigating actions, the projected over-crowding rate would be 50 percent.

The Department's corrective action efforts are not limited to the BOP alone. The Department continues to consider and implement an array of crime prevention, sentencing, and corrections management improvements that focus on accountability and rehabilitation, while protecting public safety. The Department recognizes that the BOP's capacity management efforts must be teamed with targeted programs that are proven to reduce recidivism and promote effective re-entry. The BOP will continue to work with the Department on these programs.

## Improper Payments Elimination and Recovery Act of 2010

The Department recognizes the importance of maintaining adequate internal controls to ensure proper payments and is committed to the continuous improvement of the overall disbursement management process. A summary of actions taken by Departmental management in FY 2011 to implement the Improper Payments Elimination and Recovery Act (IPERA) follow. Additional details, as well as the Department's submission of the required improper payments reporting, are provided in Appendix A of this document.

## Risk Assessment

The IPERA and OMB April 2011 implementing guidance, OMB Circular A-123, Appendix C, Requirements for Effective Measurement and Remediation of Improper Payments, require agencies to review all programs and activities they administer to identify those that are susceptible to significant improper payments. The IPERA defines significant improper payments as gross annual improper payments (i.e., the total amount of overpayments plus underpayments) in a program exceeding (1) both 2.5 percent of program outlays and $\$ 10$ million of all program or activity payments made during the fiscal year reported or (2) $\$ 100$ million, regardless of the improper payment percentage of total program outlays.

In FY 2011, the Department updated its top-down approach for assessing the risk of significant improper payments to allow the reporting of results by the Department's five mission-aligned programs -
Law Enforcement; Litigation; Prison and Detention; State, Local, Tribal, and Other Assistance; and Administrative, Technology, and Other.

In accordance with the IPERA and OMB implementing guidance, the Department assessed its programs and activities for susceptibility to significant improper payments. Based on the results of the risk assessment for the period ending September 30, 2011, the Department concluded there were no programs susceptible to significant improper payments, i.e., improper payments exceeding the IPERA thresholds of both 2.5 percent of program outlays and $\$ 10$ million, or $\$ 100$ million.

## Payment Recapture Audits

The IPERA and OMB implementing guidance require agencies to conduct payment recapture audits (also known as recovery audits) for each program and activity that expends $\$ 1$ million or more annually - including contracts, grants, and benefit payments - if conducting such audits would be cost-effective. Previously, payment recapture audits were only required for agencies that entered into contracts with a total value in excess of $\$ 500$ million in a fiscal year, and for certain other programs that were not applicable to the Department. The OMB implementing guidance also requires agencies to establish annual targets for their payment recapture audit programs - based on the rate of recovery - to drive performance. Agencies have the discretion to set their own payment recapture targets for review and approval by OMB, but agencies are to strive to achieve annual recapture targets of at least 85 percent within three years (with the first reporting year being FY 2011 and the third, FY 2013).

In FY 2011, the Department expanded the scope of its payment recapture audits to contracts, grants, and benefit and other payments as required by the IPERA and OMB implementing guidance. The Department also established annual payment recapture targets through FY 2014 to drive performance.

In accordance with the IPERA and OMB implementing guidance, the Department measured payment recapture performance under the expanded scope of its payment recapture audits. Based on performance for the period ending September 30, 2011, the Department achieved an overall improper payment recovery rate of

86 percent - 1 percent better than the OMB target rate of 85 percent that agencies are to strive to achieve by FY 2013.

## Possible Effects of Existing, Currently Known Demands, Risks, Uncertainties, Events, Conditions, and Trends

The Department's leadership is committed to ensuring its programs and activities will continue to be focused on meeting the dynamic demands of the changing legal, economic, and technological environments of the future.

## James Zadroga 9/11 Health and Compensation Act of 2010

- Potential increase in DOJ workload resulting from the James Zadroga 9/11 Health and Compensation Act of 2010. The Act provides compensation to any individual (or personal representative of a deceased individual) who suffered physical harm as a result of the terror-related aircraft crashes of September 11, 2001, or the debris removal efforts that took place in the immediate aftermath. The Department could see a high volume of claims in the near future, FY 2012-2013.


## Immigration Enforcement

- As the Department of Homeland Security hires additional border patrol agents, the number of illegal immigrant and criminal smugglers detained for attempting to cross the border will undoubtedly increase. Increased apprehension will in turn require increased Department resources to account for the additional detainees. EOIR in particular would require additional immigration judges to keep pace with the increased caseload, area U.S. Attorneys' offices could also see increased prosecution caseloads, and the Civil Division could see an increase in appeals of removal decisions.


## Technology

- Advances in high-speed telecommunications, computers, and other technologies are creating new opportunities for criminals, new classes of crimes, and new challenges for law enforcement.
- Growing dependence on technology is creating an increasing vulnerability to illegal acts, especially white collar crime and terrorism.


## Economy

- Amount of regulation and the pace of economic growth and globalization are changing the volume and nature of anti-competitive behavior.
- The interconnected nature of the world's economy is increasing opportunities for criminal activity, including money laundering, white collar crime, and alien smuggling, as well as the complexity and scope of civil justice matters.


## Government

- Changes in the fiscal posture or policies of state and local governments could have dramatic effects on their capacity to remain effective law enforcement partners, e.g., the ability and willingness of these governments to allow federal use of their jail space affects achievement of detention goals.


## Globalization

- Issues of criminal and civil justice increasingly transcend national boundaries, requiring the cooperation of foreign governments and involving treaty obligations, multinational environment and trade agreements, and other foreign policy concerns.


## Social-Demographic

- The numbers of adolescents and young adults, now the most crime-prone segment of the population, are expected to grow rapidly over the next several years.


## American Recovery and Reinvestment Act

- The Department received $\$ 4.0$ billion in funding for programs, under the American Recovery and Reinvestment Act of 2009. In addition, $\$ 2.0$ million was provided for the Department's Office of the Inspector General oversight activities related to Recovery Act funding. The Department is fully committed to ensuring that the funds received are expended responsibly and in a transparent manner to further job creation, economic recovery, and other purposes of the Act.
- Additional information regarding the Department's Recovery Act activities can be found on: http://www.justice.gov/recovery/; government-wide Recovery Act information can also be found on: http://www.recovery.gov/Pages/home.aspx.
- The following table summarizes appropriations, obligations, and outlays by component, as of September 30, 2011:
(Dollars in Thousands)

| Component | Appropriation Amount | Obligations | Outlays |
| :--- | :---: | :---: | ---: |
| OJP | $\$ 2,761,930$ | $\$ 2,761,197$ | $\$ 2,285,487$ |
| OVW | $\$ 225,564$ | $\$ 223,067$ | $\$ 162,043$ |
| COPS | $\$ 1,002,506$ | $\$ 996,367$ | $\$ 422,188$ |
| ATF | $\$ 10,000$ | $\$ 9,948$ | $\$ 8,159$ |
| OIG | $\$ 2,000$ | $\$ 900$ | $\$ 900$ |
| DOJ Total | $\mathbf{\$ 4 , 0 0 2 , 0 0 0}$ | $\mathbf{\$ 3 , 9 9 1 , 4 7 9}$ | $\mathbf{\$ 2 , 8 7 8 , 7 7 7}$ |

## Unpredictable

- Overseas Contingency Operations require continual adjustments to new conditions. The Department is determined to proactively confront new challenges in its efforts to protect the Nation.
- Responses to unanticipated natural disasters and their aftermath require the Department to divert resources to deter, investigate, and prosecute disaster-related federal crimes, such as charity fraud, insurance fraud and other crimes.
- Changes in federal laws may affect responsibilities and workload.
- Much of the litigation caseload is defensive. The Department has little control over the number, size, and complexity of the civil lawsuits it must defend.


## Limitations of the Financial Statements

The principal financial statements have been prepared to report the financial position and results of operations of the Department of Justice, pursuant to the requirements of 31 U.S.C. § 3515(b).

While the statements have been prepared from the books and records of the Department in accordance with U.S. generally accepted accounting principles for federal entities and the formats prescribed by the OMB, the statements are in addition to the financial reports used to monitor and control budgetary resources, which are prepared from the same books and records.

The statements should be read with the realization that they are for a component of the United States Government, a sovereign entity.

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# Independent Auditors' Report on Financial Statements 

Acting Inspector General<br>U.S. Department of Justice<br>United States Attorney General<br>U.S. Department of Justice

We have audited the accompanying consolidated balance sheets of the U.S. Department of Justice (Department) as of September 30, 2011 and 2010, and the related consolidated statements of net cost and changes in net position, and the combined statements of budgetary resources and custodial activity (hereinafter referred to as "consolidated financial statements") for the years then ended. These consolidated financial statements are the responsibility of the Department's management. Our responsibility is to express an opinion on these consolidated financial statements based on our audits. We did not audit the financial statements of the following components of the Department: the U.S. Marshals Service (USMS); the Federal Prison Industries, Inc. (FPI); and the Bureau of Alcohol, Tobacco, Firearms and Explosives (ATF), which statements reflect total assets of $\$ 2.1$ billion and $\$ 2.4$ billion, and total net costs of $\$ 2.8$ billion and $\$ 2.8$ billion, as of and for the years ended September 30, 2011 and 2010, respectively. Those financial statements were audited by other auditors whose reports have been furnished to us, and our opinion, insofar as it relates to the amounts included for those components, is based solely on the reports of the other auditors.

We conducted our audits in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States; and Office of Management and Budget (OMB) Bulletin No. 07-04, Audit Requirements for Federal Financial Statements, as amended. Those standards and OMB Bulletin No. 07-04 require that we plan and perform the audits to obtain reasonable assurance about whether the consolidated financial statements are free of material misstatement. An audit includes consideration of internal control over financial reporting as a basis for designing audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Department's internal control over financial reporting. Accordingly, we express no such opinion. An audit also includes examining, on a test basis, evidence supporting the amounts and disclosures in the consolidated financial statements, assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall consolidated financial statement presentation. We believe that our audits and the reports of the other auditors provide a reasonable basis for our opinion.

In our opinion, based on our audits and the reports of the other auditors, the consolidated financial statements referred to above present fairly, in all material respects, the financial position of the U.S. Department of Justice as of September 30, 2011 and 2010, and its net costs, changes in net position, budgetary resources, and custodial activity for the years then ended in conformity with U.S. generally accepted accounting principles.

Independent Auditors’ Report on Financial Statements
Page 2

The information in the Management's Discussion and Analysis and Required Supplementary Stewardship Information sections is not a required part of the consolidated financial statements, but is supplementary information required by U.S. generally accepted accounting principles. We and the other auditors have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of this information. However, we and the other auditors did not audit this information and, accordingly, we express no opinion on it.

Our audits were conducted for the purpose of forming an opinion on the consolidated financial statements taken as a whole. The consolidating and combining information in the Consolidating and Combining Financial Statements section is presented for purposes of additional analysis of the consolidated financial statements rather than to present the financial position, net costs, changes in net position, budgetary resources, and custodial activity of the Department's components individually. The consolidating and combining information has been subjected to the auditing procedures applied by us and the other auditors in the audits of the consolidated financial statements and, in our opinion, based on our audits and the reports of the other auditors, is fairly stated, in all material respects, in relation to the consolidated financial statements taken as a whole.

In accordance with Government Auditing Standards, we have also issued our reports dated November 10, 2011, on our consideration of the Department's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of those reports is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. Those reports are an integral part of an audit performed in accordance with Government Auditing Standards and should be read in conjunction with this report in assessing the results of our audits.
KPMG LLP

November 10, 2011

# Independent Auditors' Report on Internal Control over Financial Reporting 

Acting Inspector General<br>U.S. Department of Justice<br>United States Attorney General<br>U.S. Department of Justice

We have audited the consolidated balance sheets of the U.S. Department of Justice (Department) as of September 30, 2011 and 2010, and the related consolidated statements of net cost and changes in net position and the combined statements of budgetary resources and custodial activity (hereinafter referred to as "consolidated financial statements") for the years then ended, and have issued our report thereon dated November 10, 2011. We did not audit the financial statements of the following components of the Department: the U.S. Marshals Service (USMS); the Federal Prison Industries, Inc. (FPI); and the Bureau of Alcohol, Tobacco, Firearms and Explosives (ATF) as of and for the years ended September 30, 2011 and 2010. Those financial statements were audited by other auditors whose reports have been furnished to us, and our report, insofar as it relates to the amounts included for those components, is based solely on the reports of the other auditors.

We conducted our audits in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States; and Office of Management and Budget (OMB) Bulletin No. 07-04, Audit Requirements for Federal Financial Statements, as amended. Those standards and OMB Bulletin No. 07-04 require that we plan and perform the audits to obtain reasonable assurance about whether the consolidated financial statements are free of material misstatement.

As stated above, we did not audit the fiscal year 2011 financial statements of the USMS, FPI, and ATF. Those financial statements were audited by other auditors whose reports thereon, including the other auditors' Independent Auditors' Report on Internal Control over Financial Reporting, have been furnished to us. Accordingly, our report on the Department's internal control over financial reporting, insofar as it relates to those components, is based solely on the reports and findings of the other auditors.

The Department's management is responsible for establishing and maintaining effective internal control. In planning and performing our fiscal year 2011 audit, we considered the Department's internal control over financial reporting by obtaining an understanding of the Department's internal control, determining whether internal controls had been placed in operation, assessing control risk, and performing tests of controls as a basis for designing our auditing procedures for the purpose of expressing our opinion on the consolidated financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Department's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the Department's internal control over financial reporting. We did not test all internal

Independent Auditors’ Report on Internal Control over Financial Reporting Page 2
controls relevant to operating objectives as broadly defined by the Federal Managers’ Financial Integrity Act of 1982.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis.

Our consideration of internal control over financial reporting was for the limited purpose described in the fourth paragraph of this report and was not designed to identify all deficiencies in internal control over financial reporting that might be deficiencies, significant deficiencies, or material weaknesses. In our fiscal year 2011 audit, we did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses, as defined above.

Exhibit I presents the status of the prior year's finding and recommendations.
We noted certain additional matters that we have reported to management of the Department in a separate letter dated November 10, 2011.

This report is intended solely for the information and use of the management of the U.S. Department of Justice, the U.S. Department of Justice Office of the Inspector General, OMB, the U.S. Government Accountability Office, and the U.S. Congress and is not intended to be and should not be used by anyone other than these specified parties.
KPMG LLP

November 10, 2011

## EXHIBIT I

## STATUS OF PRIOR YEAR'S FINDING AND RECOMMENDATIONS

As required by Government Auditing Standards issued by the Comptroller General of the United States, and by OMB Bulletin No. 07-04, Audit Requirements for Federal Financial Statements, as amended, we have reviewed the status of the prior year's finding and recommendations. The following table provides our assessment of the progress the Department has made in correcting the previously identified significant deficiency. We also provide the Office of the Inspector General report number where the deficiency was reported, our recommendations for improvement, and the status of the recommendations as of the end of fiscal year 2011:

| Report | Significant Deficiency | Recommendation | Status |
| :---: | :---: | :---: | :---: |
| Annual <br> Financial <br> Statements <br> Fiscal Year <br> 2010 <br> Report <br> No. 11-03 | Improvements are needed in the components’ internal controls to provide reasonable assurance that transactions are properly recorded, processed, and summarized to permit the preparation of financial statements in accordance with U.S. generally accepted accounting principles | Recommendation No. 1: Monitor the corrective actions taken by the USMS to improve the condition of its funds management controls, in response to the specific recommendations made in the component auditor's Independent Auditors' Report on Internal Control over Financial Reporting issued in connection with the audit of the USMS's financial statements as of and for the year ended September 30, 2010. | Completed ${ }^{1}$ |
|  |  | Recommendation No. 2: Assess the adequacy of the Department's accounting, internal control, and financial reporting policies in the areas of: (1) seized and forfeited property and (2) undelivered orders and accounts payable. Based on the results of this assessment, determine the need to issue new guidance and/or reiterate to the AFF and ATF the existing policies for those areas in which the components' auditors identified significant deficiencies related to the recording of transactions and the preparation of financial statements in accordance with U.S. generally accepted accounting principles. Monitor the AFF's and ATF's adherence to the Department's accounting and financial reporting policies and procedures throughout the year. | Completed ${ }^{1}$ |
|  |  | Recommendation No. 3: Continue efforts to implement a Department-wide integrated financial management system that is in compliance with the United States Government Standard General Ledger, conforms to the financial management systems requirements established by the Financial Systems Integration Office (formerly the Joint Financial Management Improvement Program), and can accommodate the requirements of applicable Federal accounting standards. | Completed ${ }^{1}$ |

[^1]This page intentionally left blank.

# Independent Auditors' Report on Compliance and Other Matters 

Acting Inspector General
U.S. Department of Justice

United States Attorney General
U.S. Department of Justice

We have audited the consolidated balance sheets of the U.S. Department of Justice (Department) as of September 30, 2011 and 2010, and the related consolidated statements of net cost and changes in net position and the combined statements of budgetary resources and custodial activity (hereinafter referred to as the "consolidated financial statements") for the years then ended, and have issued our report thereon dated November 10, 2011. We did not audit the financial statements of the following components of the Department: the U.S. Marshals Service (USMS); the Federal Prison Industries, Inc. (FPI); and the Bureau of Alcohol, Tobacco, Firearms and Explosives (ATF) as of and for the years ended September 30, 2011 and 2010. Those financial statements were audited by other auditors whose reports have been furnished to us, and our report, insofar as it relates to the amounts included for those components, is based solely on the reports of the other auditors.

We conducted our audits in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States; and Office of Management and Budget (OMB) Bulletin No. 07-04, Audit Requirements for Federal Financial Statements, as amended. Those standards and OMB Bulletin No. 07-04 require that we plan and perform the audit to obtain reasonable assurance about whether the consolidated financial statements are free of material misstatement.

As stated above, we did not audit the fiscal year 2011 financial statements of the USMS, FPI, and ATF. Those financial statements were audited by other auditors whose reports thereon, including the other auditors' Independent Auditors' Reports on Compliance and Other Matters, have been furnished to us. Accordingly, our report on the Department's compliance and other matters, insofar as it relates to those components, is based solely on the reports and findings of the other auditors.

The management of the Department is responsible for complying with laws, regulations, contracts, and grant agreements applicable to the Department. As part of obtaining reasonable assurance about whether the Department's fiscal year 2011 consolidated financial statements are free of material misstatement, we and the other auditors performed tests of the Department's compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of the consolidated financial statement amounts, and certain provisions of other laws and regulations specified in OMB Bulletin No. 07-04, including the provisions referred to in Section 803(a) of the Federal Financial Management Improvement Act of 1996 (FFMIA). We and the other auditors limited our tests of compliance to the provisions described in the preceding sentence, and we did not test compliance with all laws, regulations, contracts, and grant agreements applicable to the

Independent Auditors' Report on Compliance and Other Matters Page 2

Department. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion.

The results of our and the other auditors' tests of compliance described in the preceding paragraph, exclusive of those referred to in FFMIA, disclosed no instances of noncompliance or other matters that are required to be reported herein under Government Auditing Standards or OMB Bulletin No. 07-04.

The results of our and the other auditors' tests of FFMIA disclosed no instances in which the Department's financial management systems did not substantially comply with the (1) Federal financial management system requirements, (2) applicable Federal accounting standards, and (3) application of the United States Government Standard General Ledger at the transaction level.

This report is intended solely for the information and use of the management of the U.S. Department of Justice, the U.S. Department of Justice Office of the Inspector General, OMB, the U.S. Government Accountability Office, and the U.S. Congress and is not intended to be and should not be used by anyone other than these specified parties.
KPMG LLP

November 10, 2011


## U. S. Department of Justice

Consolidated Balance Sheets
As of September 30, 2011 and 2010

## ASSETS (Note 2)

Intragovernmental
Fund Balance with U.S. Treasury (Note 3)
Investments, Net (Note 5)
Accounts Receivable, Net (Note 6)
Other Assets (Note 10)
Total Intragovernmental
Cash and Monetary Assets (Note 4)
Accounts Receivable, Net (Note 6)
Inventory and Related Property, Net (Note 7)
Forfeited Property, Net (Note 8)
General Property, Plant and Equipment, Net (Note 9)
Advances and Prepayments
Other Assets (Note 10)
Total Assets

## LIABILITIES (Note 11)

Intragovernmental
Accounts Payable
Accrued Federal Employees' Compensation Act Liabilities
Custodial Liabilities (Note 21)
Other Liabilities (Note 15)
Total Intragovernmental
Accounts Payable
Accrued Grant Liabilities
Actuarial Federal Employees' Compensation Act Liabilities
Accrued Payroll and Benefits
Accrued Annual and Compensatory Leave Liabilities
Environmental and Disposal Liabilities (Note 12)
Deferred Revenue
Seized Cash and Monetary Instruments (Note 14)
Contingent Liabilities (Note 16)
Capital Lease Liabilities (Note 13)
Radiation Exposure Compensation Act Liabilities
Other Liabilities (Note 15)
Total Liabilities

## NET POSITION

Unexpended Appropriations - Earmarked Funds (Note 17)
Unexpended Appropriations - All Other Funds
Cumulative Results of Operations - Earmarked Funds (Note 17)
Cumulative Results of Operations - All Other Funds
Total Net Position

Total Liabilities and Net Position

| \$ | 366,027 | \$ | 273,619 |
| :---: | :---: | :---: | :---: |
|  | 250,625 |  | 243,446 |
|  | 605,009 |  | 331,172 |
|  | 389,522 |  | 951,367 |
|  | 1,611,183 |  | 1,799,604 |
|  | 2,504,820 |  | 2,520,022 |
|  | 614,419 |  | 530,823 |
|  | 1,359,360 |  | 1,314,105 |
|  | 644,502 |  | 594,981 |
|  | 831,783 |  | 826,881 |
|  | 72,709 |  | 71,657 |
|  | 533,427 |  | 502,119 |
|  | 4,063,738 |  | 1,470,383 |
|  | 68,652 |  | 101,760 |
|  | 25,141 |  | 33,649 |
|  | 535,838 |  | 541,784 |
|  | 403,905 |  | 267,369 |
| \$ | 13,269,477 | \$ | 10,575,137 |



The accompanying notes are an integral part of these financial statements.
U. S. Department of Justice

Consolidated Statements of Net Cost
For the Fiscal Years Ended September 30, 2011 and 2010

## Dollars in Thousands

|  |  | Gross Costs |  |  |  |  | Less: Earned Revenues |  |  |  |  |  | Net Cost of Operations (Note 18) |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | FY | Intra- governmental |  | With the Public |  | Total |  | Intra- <br> ernmental |  | With the Public |  | Total |  |  |
| Goal 1 | $\begin{aligned} & 2011 \\ & 2010 \end{aligned}$ | $\begin{array}{ll} \$ & 1,486,363 \\ \$ & 1,358,260 \end{array}$ | $\begin{aligned} & \$ \\ & \$ \end{aligned}$ | $\begin{aligned} & 4,239,731 \\ & 4,187,272 \end{aligned}$ | $\begin{aligned} & \$ \\ & \$ \end{aligned}$ | $\begin{aligned} & 5,726,094 \\ & 5,545,532 \end{aligned}$ | \$ | $\begin{aligned} & 446,831 \\ & 474,421 \end{aligned}$ | $\begin{aligned} & \$ \\ & \$ \end{aligned}$ | $\begin{aligned} & 37,178 \\ & 32,042 \end{aligned}$ | $\begin{aligned} & \$ \\ & \$ \end{aligned}$ | $\begin{aligned} & 484,009 \\ & 506,463 \end{aligned}$ |  | $\begin{aligned} & 5,242,085 \\ & 5,039,069 \end{aligned}$ |
| Goal 2 | $\begin{aligned} & 2011 \\ & 2010 \end{aligned}$ | $\begin{aligned} & 3,663,829 \\ & 3,464,016 \end{aligned}$ |  | $\begin{aligned} & 13,563,302 \\ & 13,201,427 \end{aligned}$ |  | $\begin{aligned} & 17,227,131 \\ & 16,665,443 \end{aligned}$ |  | $\begin{aligned} & 758,583 \\ & 751,806 \end{aligned}$ |  | $\begin{aligned} & 789,114 \\ & 736,287 \end{aligned}$ |  | $\begin{aligned} & 1,547,697 \\ & 1,488,093 \end{aligned}$ |  | $\begin{aligned} & 15,679,434 \\ & 15,177,350 \end{aligned}$ |
| Goal 3 | $\begin{aligned} & 2011 \\ & 2010 \end{aligned}$ | $\begin{aligned} & 2,328,468 \\ & 2,113,376 \end{aligned}$ |  | $\begin{aligned} & 10,685,190 \\ & 10,436,797 \end{aligned}$ |  | $\begin{aligned} & 13,013,658 \\ & 12,550,173 \end{aligned}$ |  | $\begin{aligned} & 777,487 \\ & 801,044 \end{aligned}$ |  | $\begin{aligned} & 522,584 \\ & 480,246 \end{aligned}$ |  | $\begin{aligned} & 1,300,071 \\ & 1,281,290 \end{aligned}$ |  | $\begin{aligned} & 11,713,587 \\ & 11,268,883 \end{aligned}$ |
| Total | $\begin{aligned} & 2011 \\ & 2010 \end{aligned}$ | $\$$ <br> $\$ 7,478,660$ | \$ | 28,488,223 | \$ | 35,966,883 | \$ | 1,982,901 | \$ | 1,348,876 | \$ | 3,331,777 | \$ | 32,635,106 |

Goal 1: Prevent Terrorism and Promote the Nation's Security
Goal 2: Prevent Crime, Enforce Federal Laws, and Represent the Rights and Interests of the American People
Goal 3: Ensure the Fair and Efficient Administration of Justice

## U. S. Department of Justice

Consolidated Statements of Changes in Net Position
For the Fiscal Year Ended September 30, 2011

Dollars in Thousands

|  | 2011 |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Earmarked Funds |  | All Other Funds |  | Eliminations |  | Total |  |
| Unexpended Appropriations |  |  |  |  |  |  |  |  |
| Beginning Balances | \$ | 19,585 | \$ | 13,791,272 | \$ | - | \$ | 13,810,857 |
| Budgetary Financing Sources |  |  |  |  |  |  |  |  |
| Appropriations Received |  | 71,746 |  | 27,408,088 |  | - |  | 27,479,834 |
| Appropriations Transferred-In/Out |  | - |  | 400,839 |  | - |  | 400,839 |
| Other Adjustments |  | (326) |  | $(105,930)$ |  | - |  | $(106,256)$ |
| Appropriations Used |  | $(69,278)$ |  | $(29,541,688)$ |  | - |  | $(29,610,966)$ |
| Total Budgetary Financing Sources |  | 2,142 |  | $(1,838,691)$ |  | - |  | $(1,836,549)$ |
| Unexpended Appropriations | \$ | 21,727 | \$ | 11,952,581 | \$ | - | \$ | 11,974,308 |
| Cumulative Results of Operations |  |  |  |  |  |  |  |  |
| Beginning Balances | \$ | 7,636,045 | \$ | 8,068,651 | \$ | - | \$ | 15,704,696 |
| Budgetary Financing Sources |  |  |  |  |  |  |  |  |
| Other Adjustments |  | - |  | $(26,000)$ |  | - |  | $(26,000)$ |
| Appropriations Used |  | 69,278 |  | 29,541,688 |  | - |  | 29,610,966 |
| Nonexchange Revenues |  | 2,003,887 |  | 508 |  | - |  | 2,004,395 |
| Donations and Forfeitures of Cash and Cash Equivalents |  | 1,580,584 |  | - |  | - |  | 1,580,584 |
| Transfers-In/Out Without Reimbursement |  | - |  | 113,735 |  | - |  | 113,735 |
| Other Financing Sources |  |  |  |  |  |  |  |  |
| Donations and Forfeitures of Property |  | 157,381 |  | 226 |  | - |  | 157,607 |
| Transfers-In/Out Without Reimbursement |  | $(6,192)$ |  | 50,748 |  | - |  | 44,556 |
| Imputed Financing from Costs Absorbed by Others (Note 19) |  | 16,069 |  | 1,007,880 |  | $(25,464)$ |  | 998,485 |
| Other Financing Sources |  | - |  | $(4,613)$ |  | - |  | $(4,613)$ |
| Total Financing Sources |  | 3,821,007 |  | 30,684,172 |  | $(25,464)$ |  | 34,479,715 |
| Net Cost of Operations |  | $(2,390,236)$ |  | $(30,270,334)$ |  | 25,464 |  | $(32,635,106)$ |
| Net Change |  | 1,430,771 |  | 413,838 |  | - |  | 1,844,609 |
| Cumulative Results of Operations | \$ | 9,066,816 | \$ | 8,482,489 | \$ | - | \$ | 17,549,305 |
| Net Position | \$ | 9,088,543 | \$ | 20,435,070 | \$ | - | \$ | 29,523,613 |

[^2]
## U. S. Department of Justice

Consolidated Statements of Changes in Net Position
For the Fiscal Year Ended September 30, 2010

Dollars in Thousands

|  | 2010 |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Earmarked <br> Funds |  | All Other Funds |  | Eliminations |  | Total |  |
| Unexpended Appropriations |  |  |  |  |  |  |  |  |
| Beginning Balances | \$ | 22,207 | \$ | 13,902,525 | \$ | - | \$ | 13,924,732 |
| Budgetary Financing Sources |  |  |  |  |  |  |  |  |
| Appropriations Received |  | 90,312 |  | 28,251,841 |  | - |  | 28,342,153 |
| Appropriations Transferred-In/Out |  | - |  | 510,516 |  | - |  | 510,516 |
| Other Adjustments |  | $(9,001)$ |  | $(144,750)$ |  | - |  | $(153,751)$ |
| Appropriations Used |  | $(83,933)$ |  | $(28,728,860)$ |  | - |  | (28,812,793) |
| Total Budgetary Financing Sources |  | $(2,622)$ |  | $(111,253)$ |  | - |  | $(113,875)$ |
| Unexpended Appropriations | \$ | 19,585 | \$ | 13,791,272 | \$ | - | \$ | 13,810,857 |
| Cumulative Results of Operations |  |  |  |  |  |  |  |  |
| Beginning Balances | \$ | 5,631,023 | \$ | 7,828,974 | \$ | - | \$ | 13,459,997 |
| Budgetary Financing Sources |  |  |  |  |  |  |  |  |
| Appropriations Used |  | 83,933 |  | 28,728,860 |  | - |  | 28,812,793 |
| Nonexchange Revenues |  | 2,366,521 |  | 932 |  | - |  | 2,367,453 |
| Donations and Forfeitures of Cash and Cash Equivalents |  | 1,502,466 |  | - |  | - |  | 1,502,466 |
| Transfers-In/Out Without Reimbursement |  | - |  | 75,097 |  | - |  | 75,097 |
| Other Financing Sources |  |  |  |  |  |  |  |  |
| Donations and Forfeitures of Property |  | 70,864 |  | 340 |  | - |  | 71,204 |
| Transfers-In/Out Without Reimbursement |  | $(31,173)$ |  | 29,284 |  | - |  | $(1,889)$ |
| Imputed Financing from Costs Absorbed by Others (Note 19) |  | 12,161 |  | 918,164 |  | $(27,448)$ |  | 902,877 |
| Total Financing Sources |  | 4,004,772 |  | 29,752,677 |  | $(27,448)$ |  | 33,730,001 |
| Net Cost of Operations |  | (1,999,750) |  | $(29,513,000)$ |  | 27,448 |  | $(31,485,302)$ |
| Net Change |  | 2,005,022 |  | 239,677 |  | - |  | 2,244,699 |
| Cumulative Results of Operations | \$ | 7,636,045 | \$ | 8,068,651 | \$ | - | \$ | 15,704,696 |
| Net Position | \$ | 7,655,630 | \$ | 21,859,923 | \$ | - | \$ | 29,515,553 |

## U. S. Department of Justice <br> Combined Statements of Budgetary Resources For the Fiscal Years Ended September 30, 2011 and 2010

## Dollars in Thousands

## 2011

2010

## Budgetary Resources

| Unobligated Balance, Net, Brought Forward, October 1 | \$ | 4,039,298 | \$ | 4,046,852 |
| :---: | :---: | :---: | :---: | :---: |
| Recoveries of Prior Year Unpaid Obligations |  | 753,442 |  | 766,846 |
| Budget Authority |  |  |  |  |
| Appropriations Received |  | 36,902,262 |  | 32,769,570 |
| Spending Authority from Offsetting Collections |  |  |  |  |
| Earned |  |  |  |  |
| Collected |  | 7,056,837 |  | 7,071,984 |
| Change in Receivables from Federal Sources |  | 95,361 |  | $(133,650)$ |
| Change in Unfilled Customer Orders |  |  |  |  |
| Advance Received |  | $(138,396)$ |  | $(46,906)$ |
| Without Advance from Federal Sources |  | $(57,799)$ |  | $(31,324)$ |
| Subtotal Budget Authority |  | 43,858,265 |  | 39,629,674 |
| Nonexpenditure Transfers, Net, Anticipated and Actual |  | 514,574 |  | 585,613 |
| Temporarily not Available Pursuant to Public Law |  | $(6,595,224)$ |  | $(2,041,625)$ |
| Permanently not Available |  | $(140,590)$ |  | $(154,303)$ |
| Total Budgetary Resources (Note 20) | \$ | 42,429,765 | \$ | 42,833,057 |
| Status of Budgetary Resources |  |  |  |  |
| Obligations Incurred |  |  |  |  |
| Direct | \$ | 31,840,621 | \$ | 32,257,303 |
| Reimbursable |  | 6,706,821 |  | 6,536,456 |
| Total Obligations Incurred (Note 20) |  | 38,547,442 |  | 38,793,759 |
| Unobligated Balance - Available |  |  |  |  |
| Apportioned |  | 2,426,008 |  | 2,739,193 |
| Exempt from Apportionment |  | 211,197 |  | 120,016 |
| Total Unobligated Balance - Available |  | 2,637,205 |  | 2,859,209 |
| Unobligated Balance not Available |  | 1,245,118 |  | 1,180,089 |
| Total Status of Budgetary Resources | \$ | 42,429,765 | \$ | 42,833,057 |

[^3]
## U. S. Department of Justice <br> Combined Statements of Budgetary Resources - Continued <br> For the Fiscal Years Ended September 30, 2011 and 2010

Dollars in Thousands
2011

Change in Obligated Balance
Obligated Balance, Net - Brought Forward, October 1
Unpaid Obligations \$
Less: Uncollected Customer Payments from Federal Sources
Total Unpaid Obligated Balance, Net - Brought Forward, October 1
Obligations Incurred
Less: Gross Outlays
Less: Recoveries of Prior Year Unpaid Obligations, Actual
Change in Uncollected Customer Payments from Federal Sources
Obligated Balance, Net - End of Period
Unpaid Obligations
Less: Uncollected Customer Payments from Federal Sources
Total Unpaid Obligated Balance, Net - End of Period

## Net Outlays

Gross Outlays
Less: Offsetting Collections
Less: Distributed Offsetting Receipts (Note 20)
Total Net Outlays (Note 20)

| $\$$ | $17,759,329$ |  |  |
| ---: | ---: | ---: | ---: |
| $1,753,098$ |  | $\$$ | $17,646,368$ |
|  | $16,006,231$ |  | $15,918,071$ |
|  |  |  | $15,728,297$ |
|  | $38,547,442$ |  | $38,793,759$ |
|  | $38,876,674$ |  | $37,913,953$ |
|  | 753,442 |  | 766,846 |
|  | $(37,562)$ |  | 164,974 |
|  |  |  |  |
|  | $16,676,654$ |  | $17,759,329$ |
|  | $1,790,659$ |  | $1,753,098$ |
|  |  |  |  |
|  |  |  | $\mathbf{1 6 , 0 0 6 , 2 3 1}$ |
|  |  |  |  |


| $\$$ | $38,876,674$ |  | $\$$ | $37,913,953$ |
| :--- | ---: | :--- | ---: | ---: |
|  | $6,918,445$ |  | $7,025,077$ |  |
|  | $1,025,644$ |  | 941,368 |  |
|  | $\mathbf{3 0 , 9 3 2 , 5 8 5}$ |  | $\mathbf{2 9 , 9 4 7 , 5 0 8}$ |  |

## U. S. Department of Justice <br> Combined Statements of Custodial Activity <br> For the Fiscal Years Ended September 30, 2011 and 2010

## Revenue Activity

| Sources of Cash Collections |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: |
| Delinquent Federal Civil Debts as Required by the Federal |  |  |  |  |
| Debt Recovery Act of 1986 | \$ | 5,222,083 | \$ | 4,789,655 |
| Fees and Licenses |  | 32,437 |  | 28,985 |
| Fines, Penalties and Restitution Payments - Civil |  | 82,288 |  | 5,985 |
| Fines, Penalties and Restitution Payments - Criminal |  | 38,350 |  | 33,048 |
| Miscellaneous |  | 3,951 |  | 704 |
| Total Cash Collections |  | 5,379,109 |  | 4,858,377 |
| Accrual Adjustments |  | 3,643 |  | 271 |
| Total Custodial Revenue |  | 5,382,752 |  | 4,858,648 |
| Disposition of Collections |  |  |  |  |
| Transferred to Federal Agencies |  |  |  |  |
| U.S. Department of Agriculture |  | $(96,346)$ |  | $(84,620)$ |
| U.S. Department of Commerce |  | $(5,103)$ |  | $(1,725)$ |
| U.S. Department of the Interior |  | $(29,959)$ |  | $(283,244)$ |
| U.S. Department of Justice |  | $(81,181)$ |  | $(24,865)$ |
| U.S. Department of Labor |  | (736) |  | $(3,537)$ |
| U.S. Postal Service |  | $(4,362)$ |  | $(6,762)$ |
| U.S. Department of State |  | $(8,535)$ |  | (199) |
| U.S. Department of the Treasury |  | $(249,184)$ |  | $(606,978)$ |
| Office of Personnel Management |  | $(58,144)$ |  | $(46,636)$ |
| Federal Communications Commission |  | $(14,727)$ |  | $(2,693)$ |
| Social Security Administration |  | $(2,726)$ |  | $(3,558)$ |
| Smithsonian Institution |  | (190) |  | (209) |
| U.S. Department of Veterans Affairs |  | $(28,703)$ |  | $(35,068)$ |
| General Services Administration |  | $(88,447)$ |  | $(4,008)$ |
| Securities and Exchange Commission |  | (3) |  | (2) |
| Federal Deposit Insurance Corporation |  | (71) |  | (42) |
| Railroad Retirement Board |  | (100) |  | (143) |
| Environmental Protection Agency |  | $(341,267)$ |  | $(720,010)$ |
| U.S. Department of Transportation |  | $(7,236)$ |  | (765) |
| U.S. Department of Homeland Security |  | $(66,843)$ |  | $(30,872)$ |
| Agency for International Development |  | $(22,233)$ |  | $(2,155)$ |
| Small Business Administration |  | $(10,447)$ |  | $(5,360)$ |
| U.S. Department of Health and Human Services |  | $(2,001,923)$ |  | $(1,528,861)$ |
| National Aeronautics and Space Administration |  | $(3,792)$ |  | $(2,859)$ |
| Export-Import Bank of the United States |  | $(24,643)$ |  | $(4,704)$ |
| U.S. Department of Housing and Urban Development |  | $(11,099)$ |  | $(25,985)$ |
| U.S. Department of Energy |  | $(2,093)$ |  | $(2,281)$ |
| U.S. Department of Education |  | $(55,431)$ |  | $(63,002)$ |
| Independent Agencies |  | $(67,264)$ |  | $(54,493)$ |
| Treasury General Fund |  | $(618,814)$ |  | $(485,769)$ |
| U.S. Department of Defense |  | $(173,894)$ |  | $(112,640)$ |
| Transferred to the Public |  | $(516,597)$ |  | $(391,304)$ |
| (Increase)/Decrease in Amounts Yet to be Transferred |  | $(307,947)$ |  | $(210,508)$ |
| Refunds and Other Payments |  | $(364,644)$ |  | $(11,016)$ |
| Retained by the Reporting Entity |  | $(118,068)$ |  | $(101,775)$ |
| Net Custodial Activity (Note 21) | \$ | - | \$ | - |

Net Custodial Activity (Note 21)


Notes to the Financial Statements
(Dollars in Thousands, Except as Noted)

## Note 1. Summary of Significant Accounting Policies

## A. Reporting Entity

The Department of Justice (Department) has a wide range of responsibilities which include: detecting, apprehending, prosecuting, and incarcerating criminal offenders; operating federal prison factories; upholding the civil rights of all Americans; enforcing laws to protect the environment; ensuring healthy competition of business in the United States' free enterprise system; safeguarding the consumer from fraudulent activity; carrying out the immigration laws of the United States; and representing the American people in all legal matters involving the U.S. Government. Under the direction of the Attorney General, these responsibilities are discharged by the components of the Department.

For purposes of these consolidated/combined financial statements, the following components comprise the Department's reporting entity:

- Assets Forfeiture Fund and Seized Asset Deposit Fund (AFF/SADF)
- Offices, Boards and Divisions (OBDs)
- U.S. Marshals Service (USMS)
- Office of Justice Programs (OJP)
- Drug Enforcement Administration (DEA)
- Federal Bureau of Investigation (FBI)
- Bureau of Alcohol, Tobacco, Firearms and Explosives (ATF)
- Bureau of Prisons (BOP)
- Federal Prison Industries, Inc. (FPI)

The American Recovery and Reinvestment Act of 2009 (ARRA) (Public Law 111-5) was signed into law by President Obama on February 17, 2009. As one of its many elements, the Recovery Act provides the Department with funding for grants to assist state, local, and tribal law enforcement (including support for hiring), to combat violence against women, to fight internet crimes against children, to improve the functioning of the criminal justice system, to assist victims of crime, and to support youth mentoring.

# Notes to the Financial Statements <br> (Dollars in Thousands, Except as Noted) 

## B. Basis of Presentation

These financial statements have been prepared from the books and records of the Department in accordance with United States generally accepted accounting principles issued by the Federal Accounting Standards Advisory Board (FASAB) and presentation guidelines in the Office of Management and Budget (OMB) Circular A-136. These financial statements are different from the financial reports prepared pursuant to OMB directives which are used to monitor and control the use of the Department=s budgetary resources. The accompanying financial statements include the accounts of all funds under the Department's control. To ensure that the Department financial statements are meaningful at the entity level and to enhance reporting consistency within the Department, Other Assets and Other Liabilities as defined by OMB Circular A-136 have been disaggregated on the balance sheet. These include Forfeited Property, Net; Advances and Prepayments; Accrued Grant Liabilities; Accrued Federal Employees’ Compensation Act Liabilities; Custodial Liabilities; Accrued Payroll and Benefits; Accrued Annual and Compensatory Leave Liabilities; Deferred Revenue; Seized Cash and Monetary Instruments; Contingent Liabilities; Capital Lease Liabilities; and Radiation Exposure Compensation Act Liabilities.

## C. Basis of Consolidation

The consolidated/combined financial statements of the Department include the accounts of the AFF/SADF, OBDs, USMS, OJP, DEA, FBI, ATF, BOP, and FPI. All significant proprietary intra-departmental transactions and balances have been eliminated in consolidation. The Statements of Budgetary Resources and Statements of Custodial Activity are combined statements for FYs 2011 and 2010, and as such, intra-departmental transactions have not been eliminated.

## D. Basis of Accounting

Transactions are recorded on the accrual and budgetary bases of accounting. Under the accrual basis, revenues are recorded when earned and expenses are recorded when incurred, regardless of when cash is exchanged. Under the budgetary basis, however, funds availability is recorded based upon legal considerations and constraints. As a result, certain line items on the proprietary financial statements may not equal similar line items on the budgetary financial statements. FPI is non-appropriated and self-sustaining. While FPI performs budgetary accounting in preparing its financial statements, FPI does not record budgetary information at the transaction level.

Custodial activity reported on the Combined Statement of Custodial Activity is prepared on the modified cash basis. Civil and Criminal Debt Collections are recorded when the Department receives payment from debtors. Accrual adjustments are made related to collections of fees and licenses.

[^4]Notes to the Financial Statements
(Dollars in Thousands, Except as Noted)

## D. Basis of Accounting (continued)

The financial statements should be read with the realization that they are for a component of the U.S. Government, a sovereign entity. One implication of this is that liabilities cannot be liquidated without legislation that provides resources and legal authority to do so.

## E. Non-Entity Assets

Non-entity assets are not available for use by the Department and consist primarily of restricted undisbursed civil and criminal debt collections, seized cash, accounts receivable, and other monetary assets.

## F. Fund Balance with U.S. Treasury and Cash

Funds with the Department of the Treasury (Treasury) represent primarily appropriated, revolving, and trust funds available to pay current liabilities and finance future authorized purchases. The Treasury, as directed by authorized certifying officers, processes cash receipts and disbursements. The Department does not, for the most part, maintain cash in commercial bank accounts. Certain receipts, however, are processed by commercial banks for deposit into individual accounts maintained at the Treasury. The Department's cash and other monetary assets consist of undeposited collections, imprest funds, cash used in undercover operations, cash held as evidence, and seized cash.

## G. Investments

Investments are market-based Treasury securities issued by the Bureau of Public Debt. When securities are purchased, the investment is recorded at face value (the value at maturity). The Department's intent is to hold investments to maturity, unless the invested funds are needed to sustain operations. No provision is made for unrealized gains or losses on these securities because, in the majority of cases, they are held to maturity. The market value of the investments is the current market value at the end of the reporting period. It is calculated by using the "End of Day" price listed in The FedInvest Price File which can be found on the Bureau of Public Debt website (http://www.fedinvest.gov/). Investments are reported on the Consolidated Balance Sheet at their net value, the face value plus or minus any unamortized premium or discount. Premiums and discounts are amortized over the life of the Treasury security. The interest method is used for the amortization of premium and discount of Treasury notes and the straight-line method is used for Treasury bills. Amortization is based on the straight-line method over the term of the securities.

The AFF, the U.S. Trustee System Fund, and the Federal Prison Commissary Fund are three earmarked funds that invest in Treasury securities. The Treasury does not set aside assets to pay future expenditures associated with earmarked funds. Instead, the cash generated from earmarked funds is used by the Treasury for general Government purposes. When these earmarked funds redeem their Treasury securities to make expenditures, the Treasury will finance the expenditures in the same manner that it finances all other expenditures.

# Notes to the Financial Statements <br> (Dollars in Thousands, Except as Noted) 

## G. Investments (continued)

Treasury securities are issued to the earmarked funds as evidence of earmarked receipts and provide the funds with the authority to draw upon the U.S. Treasury for future authorized expenditures. Treasury securities held by an earmarked fund are an asset of the fund and a liability of the Treasury, so they are eliminated in consolidation for the U.S. Government-wide financial statements.

## H. Accounts Receivable

Net accounts receivable includes reimbursement and refund receivables due from federal agencies and others, less the allowance for doubtful accounts. Generally, most intragovernmental accounts receivable are considered fully collectible. The allowance for doubtful accounts for public receivables is estimated based on past collection experience and analysis of outstanding receivable balances at year end.

## I. Inventory and Related Property

Inventory is maintained primarily for the manufacture of goods for sale to customers. This inventory is composed of three categories: Raw Materials, Work in Process, and Finished Goods. Raw material inventory value is based upon moving average costs. Inventories are valued at the lower of average cost or market value (LCM) and include materials, labor and manufacturing overhead. Market value is calculated on the basis of the contractual or anticipated selling price, less allowance for administrative expenses. DOJ values its finished goods and sub-assembly items at a standard cost that is periodically adjusted to approximate actual cost. DOJ has established inventory allowances to account for LCM adjustments and obsolete items that may not be utilized in future periods.

Additional inventories consist of new and rehabilitated office furniture, equipment and supplies used for the repair of airplanes, administrative supplies and materials, commissary sales to inmates (sundry items), metals, plastics, electronics, graphics, and optics.

Notes to the Financial Statements
(Dollars in Thousands, Except as Noted)

## J. General Property, Plant and Equipment

With the exception of land, real property and leasehold improvements are capitalized when the cost of acquiring and/or improving the asset is $\$ 100$ or more and the asset has a useful life of two or more years. Land is capitalized regardless of the acquisition cost. Real property is depreciated or amortized, based on historical cost, using the straight-line method over the estimated useful life of the asset.

Except for BOP and FPI, Department acquisitions of personal property, excluding internal use software, costing \$25 or more is capitalized if the asset has an estimated useful life of two or more years. Personal property is depreciated, based on historical cost, using the straight-line method over the estimated useful life of the asset. BOP and FPI capitalize personal property acquisitions over \$5.

Internal use software is capitalized when developmental phase costs or enhancement costs are \$500 or more and the asset has an estimated useful life of two or more years. Except for FBI, aircraft are capitalized when the initial cost of acquiring those assets is $\$ 100$ or more. FBI capitalized aircraft over $\$ 25$. Internal use software and aircraft are depreciated, based on historical cost, using the straight-line method over the estimated useful life of the asset.

## K. Advances and Prepayments

Advances and prepayments, classified as assets on the Consolidated Balance Sheets, consist primarily of funds disbursed to grantees in excess of total expenditures made by those grantees to third parties, funds advanced to state and local participants in the DEA Domestic Cannabis Eradication and Suppression Program, and travel advances issued to federal employees for official travel. Travel advances are limited to meals and incidental expenses expected to be incurred by the employees during official travel. Payments in advance of the receipt of goods and services are recorded as prepaid charges at the time of payment and are recognized as expenses when the goods and services are received.

## L. Forfeited and Seized Property

Forfeited property is property for which the title has passed to the U.S. Government. This property is recorded at the estimated fair market value at the time of forfeiture and is not adjusted for any subsequent increases and decreases in estimated fair market value. The value of the property is reduced by the estimated liens of record.

Property is seized in consequence of a violation of public law. Seized property can include monetary instruments, real property, and tangible personal property of others in the actual or constructive possession of the custodial agency. Most non-cash property is held by the USMS from the point of seizure until its disposition. This property is recorded at the estimated fair market value at the time of seizure and is not adjusted for any subsequent increases and decreases in estimated fair market value.

# Notes to the Financial Statements <br> (Dollars in Thousands, Except as Noted) 

## M. Liabilities

Liabilities represent the monies or other resources that are likely to be paid by the Department as the result of a transaction or event that has already occurred. However, no liability can be paid by the Department absent proper budget authority. Liabilities that are not funded by the current year appropriation are classified as liabilities not covered by budgetary resources in Note 11. Accrued payroll and benefits are accrued based on the number of days in a pay period earned but not paid to employees at the end of the quarter

On October 15, 1990, Congress passed the Radiation Exposure Compensation Act (RECA), 42 U.S.C. § 2210 (1990), providing for compassionate payments to individuals who contracted certain cancers and other serious diseases as a result of their exposure to radiation released during above-ground nuclear weapons tests or as a result of their exposure to radiation during employment in underground uranium mines. The September 30, 2011 and 2010 estimated liabilities are based on activity between FYs 2006-2011, and management's assumptions concerning receipt and approval of claims in the future.

Key factors in determining liability are the number of claims filed, the number of claims approved, and estimates for these factors through FY 2022. These estimates are then discounted in accordance with the discount rates set by OMB.

## N. Accrued Grant Liabilities

Disbursements of grant funds are recognized as expenses at the time of disbursement. However, some grant recipients incur expenditures prior to initiating a request for disbursement based on the nature of the expenditures. The OBDs and OJP accrue a liability for expenditures incurred by grantees prior to receiving grant funds for expenditures. The amount to be accrued is determined through an analysis of historic grant expenditures. These estimates are based on the most current information available at the time the financial statements are prepared.

Estimates for the grant accrual contain assumptions that have an impact on the financial statements. The key assumptions used in the grant accrual are: grantees have consistent spending patterns throughout the life of the grant, grantees will drawdown throughout the life of the grant, and the grant has a determined end date. The primary elements of these assumptions include, but are not limited to, type of grant that has been awarded, grant period, accounting basis used by the grantees, and the grant expenditure rate.

[^5]Notes to the Financial Statements
(Dollars in Thousands, Except as Noted)

## O. Contingencies and Commitments

The Department is involved in various legal actions, including administrative proceedings, lawsuits, and claims. A liability is generally recognized on the Balance Sheet as an unfunded liability for those legal actions where unfavorable decisions are considered "probable" and an estimate for the liability can be made. Contingent liabilities that are considered "probable" or "reasonably possible" are disclosed in Note 16. However, there are cases where amounts have not been accrued or disclosed because the amounts of the potential loss cannot be estimated or the likelihood of an unfavorable outcome is considered "remote".

## P. Annual, Sick, and Other Leave

Annual and compensatory leave is expensed with an offsetting liability as it is earned and the liability is reduced as leave is taken. Each year, the balance in the accrued annual leave liability account is adjusted to reflect current pay rates. To the extent current or prior year appropriations are not available to fund annual and compensatory leave earned but not taken, funding will be obtained from future financing sources. Sick leave and other types of nonvested leave are expensed as taken.

## Q. Interest on Late Payments

Pursuant to the Prompt Payment Act, 31 U.S.C. §3901-3907, the Department pays interest on payments for goods or services made to business concerns after the due date. The due date is generally 30 days after receipt of a proper invoice or acceptance of the goods or services, whichever is later.

## R. Retirement Plan

With few exceptions, employees hired before January 1, 1984 are covered by the Civil Service Retirement System (CSRS) and employees hired on or after that date are covered by the Federal Employees Retirement System (FERS). For employees covered by CSRS, the Department contributes $7 \%$ of the employees' gross pay for regular and $7.5 \%$ for law enforcement officers' retirement. For employees covered by FERS, the Department contributes $11.7 \%$ of employees' gross pay for regular and $25.7 \%$ for law enforcement officers' retirement. All employees are eligible to contribute to the Federal Thrift Savings Plan (TSP). For those employees covered by the FERS, a TSP account is automatically established to which the Department is required to contribute an additional $1 \%$ of gross pay and match employee contributions up to $4 \%$. No contributions are made to the TSP accounts established by the CSRS employees. The Department does not report CSRS or FERS assets, accumulated plan benefits, or unfunded liabilities, if any, which may be applicable to its employees. Such reporting is the responsibility of the Office of Personnel Management (OPM). Statement of Federal Financial Accounting Standards (SFFAS) No. 5, Accounting for Liabilities of the Federal Government, requires employing agencies to recognize the cost of pensions and other retirement benefits during their employees' active years of service. Refer to Note 19, Imputed Financing from Costs Absorbed by Others, for additional details.

> Notes to the Financial Statements
> (Dollars in Thousands, Except as Noted)

## S. Federal Employee Compensation Benefits

The Federal Employees’ Compensation Act (FECA) provides income and medical cost protection to covered federal civilian employees injured on the job, employees who have incurred a work-related occupational disease, and beneficiaries of employees whose death is attributable to a job-related injury or occupational disease. The total FECA liability consists of an actuarial and an accrued portion as discussed below.

Actuarial Liability: The Department of Labor (DOL) calculates the liability of the federal government for future compensation benefits, which includes the expected liability for death, disability, medical, and other approved costs. The liability is determined using the paid-losses extrapolation method calculated over the next 37 -year period. This method utilizes historical benefit payment patterns related to a specific incurred period to predict the ultimate payments related to that period. The projected annual benefit payments are discounted to present value. The resulting federal government liability is then distributed by agency. The Department's portion of this liability includes the estimated future cost of death benefits, workers' compensation, medical, and miscellaneous cost for approved compensation cases for the Department employees. The Department liability is further allocated to component reporting entities on the basis of actual payments made to the FECA Special Benefits Fund (SBF) for the three prior years as compared to the total Department payments made over the same period.

The FECA actuarial liability is recorded for reporting purposes only. This liability constitutes an extended future estimate of cost, which will not be obligated against budgetary resources until the fiscal year in which the cost is actually billed to the Department. The cost associated with this liability cannot be met by the Department without further appropriation action.

Accrued Liability: The accrued FECA liability is the amount owed to the DOL for the benefits paid from the FECA SBF directly to Department employees.

## T. Intragovernmental Activity

Intragovernmental costs and exchange revenue represent transactions made between two reporting entities within the federal government. Costs and earned revenues with the public represent exchange transactions made between the reporting entity and a non-federal entity. The classification of revenue or cost as "intragovernmental" or "with the public" is defined on a transaction-by-transaction basis. The purpose of this classification is to enable the federal government to prepare consolidated financial statements, not to match public and intragovernmental revenue with the costs incurred to produce public and intragovernmental revenue.

[^6]Notes to the Financial Statements
(Dollars in Thousands, Except as Noted)

## U. Revenues and Other Financing Sources

The Department receives the majority of funding needed to support its programs through Congressional appropriations. The Department receives annual, multi-year, and no-year appropriations that may be used, within statutory limits, for operating and capital expenditures. Additional funding is obtained through exchange revenues, nonexchange revenues, and transfers-in.

Appropriations Used are recognized as budgetary financing sources at the time the related program or administrative expenses are incurred. Exchange revenues are recognized when earned, for example, when goods have been delivered or services rendered. Nonexchange revenues are resources that the government demands or receives, for example, forfeiture revenue and fines and penalties.

The Department's exchange revenue consists of the following activities: licensing fees to manufacture and distribute controlled substances; services rendered for legal activities; space management; data processing services; sale of merchandise and telephone services to inmates; sale of manufactured goods and services to other federal agencies; and other services. Fees are set by law and are periodically evaluated in accordance with OMB guidance.

The Department's nonexchange revenue consists of forfeiture income resulting from the sale of forfeited property, penalties in lieu of forfeiture, recovery of returned asset management cost, judgment collections, and other miscellaneous income. Other nonexchange revenue includes the OJP Crime Victims Fund receipts, ATF fees from firearms and ammunition industries, and AFF/SADF interest on investments with the Treasury.

The Department's deferred revenue includes fees received for processing various applications and licenses with DEA for which the process was not completed at the end of fiscal year or for licenses that are valid for multiple years. These monies are recorded as liabilities in the financial statements. Deferred revenue also includes forfeited property held for sale. When the property is sold, deferred revenue is reversed and forfeiture revenue in the amount of the gross proceeds of the sale is recorded.

## V. Earmarked Funds

SFFAS No. 27, Identifying and Reporting Earmarked Funds, defines 'earmarked funds’ as being financed by specifically identified revenues, often supplemented by other financing sources, which remain available over time. These specifically identified revenues and other financing sources are required by statute to be used for designated activities, benefits or purposes, and must be accounted for separately from the government's general revenues. The three required criteria for an Earmarked Fund are:

1. A statute committing the federal government to use specifically identified revenues and other financing sources only for designated activities, benefits or purposes;

Notes to the Financial Statements
(Dollars in Thousands, Except as Noted)

## V. Earmarked Funds (continued)

2. Explicit authority for the earmarked fund to retain revenues and other financing sources not used in the current period for future use to finance the designated activities, benefits, or purposes; and
3. A requirement to account for and report on the receipt, use, and retention of the revenues and other financing sources that distinguishes the earmarked fund from the Government's general revenues.

The following funds meet the definition of an earmarked fund: AFF, UST System Fund, Antitrust Division, Crime Victims Fund, Diversion Control Fee Account, and Federal Prison Commissary Fund.

## W. Allocation Transfer of Appropriation

The Department is a party to allocation transfers with other Federal agencies as a transferring (parent) entity and/or a receiving (child) entity. Allocation transfers are legal delegations by one department of its authority to obligate budget authority and outlay funds to another department. Generally, all financial activity related to these allocation transfers (e.g., budget authority, obligations, outlays) is reported in the financial statements of the parent entity, from which the underlying legislative authority, appropriations, and budget apportionments are derived. An exception to this general rule affecting the Department includes the funds transferred from the Judicial Branch to the USMS, for whom the USMS is the child to the allocation transfer, but, per OMB guidance, will report all activity relative to these allocation transfers in the USMS financial statements.

The activity related to these transfers, included as part of these financial statements, is highlighted below:

OJP, as the parent, transfers funds from the Crime Victims Fund (CVF) to the Department of Health and Human Services (HHS). This transfer is required by 42 U.S.C. §10603a \{Sec. 14-4A \} for Child Abuse Prevention and Treatment Grants. Amounts made available by section §10601(d)(2) of this title, for the purposes of this section, are to be obligated and expended by the Secretary of HHS for grants under section §5106c of this title.

The Department also allocated funds from BOP, as the parent, to the Public Health Service (PHS). PHS provides a portion of medical treatment for federal inmates. The money is designated and expended for current year obligation of PHS staff salaries, benefits, and applicable relocation expenses.

USMS, as the child, receives allocation transfers of appropriation from the Administrative Office of U.S. Courts (AOUSC). The allocation transfers are used for costs associated with protective guard services - Court Security Officers at United States courthouses and other facilities housing federal court operations. These costs include their salaries (paid through contracts), equipment, and supplies. This transfer is performed on an annual basis.

Notes to the Financial Statements
(Dollars in Thousands, Except as Noted)

## X. Tax Exempt Status

As an agency of the federal government, the Department is exempt from all taxes imposed by any governing body whether it be a federal, state, commonwealth, local or foreign government.

## Y. Use of Estimates

The preparation of financial statements requires management to make certain estimates and assumptions that affect the reported amounts of assets and liabilities and the reported amounts of revenue and expenses during the reporting period. Actual results could differ from those estimates.

## Z. Reclassifications

The FY 2010 financial statements were reclassified to conform to the FY 2011 Departmental financial statement presentation requirements. The reclassifications had no material effect on total assets, liabilities, net position, change in net position or budgetary resources as previously reported.

## AA. Subsequent Events

Subsequent events and transactions occurring after September 30, 2011 through the date of the auditors' opinion have been evaluated for potential recognition or disclosure in the financial statements. The date of the auditors' opinion also represents the date that the financial statements were available to be issued.

Notes to the Financial Statements
(Dollars in Thousands, Except as Noted)

## Note 2. Non-Entity Assets

As of September 30, 2011 and 2010
$2011-2010$

Intragovernmental
Fund Balance with U.S. Treasury

| \$ | 727,647 | \$ | 908,929 |
| :---: | :---: | :---: | :---: |
|  | 3,989,294 |  | 1,379,942 |
|  | 4,716,941 |  | 2,288,871 |

With the Public
Cash and Monetary Assets
Accounts Receivable, Net
Total With the Public
Total Non-Entity Assets
Total Entity Assets
Total Assets

|  | 233,376 |  | 228,085 |
| :---: | :---: | :---: | :---: |
|  | 7,304 |  | 15,257 |
|  | 240,680 |  | 243,342 |
|  | 4,957,621 |  | 2,532,213 |
|  | 37,835,469 |  | 37,558,477 |
| \$ | 42,793,090 | \$ | 40,090,690 |

[^7]Notes to the Financial Statements
(Dollars in Thousands, Except as Noted)

## Note 3. Fund Balance with U.S. Treasury

The Fund Balances with U.S. Treasury represent the unexpended balances on the Department's books for all the Department's Treasury Symbols.

As of September 30, 2011 and 2010


Annual and multi-year budget authority expires at the end of its period of availability. During the first through the fifth expired years, the unobligated balance is unavailable and may only be used to adjust obligations and disbursements that were recorded before the budgetary authority expired or to meet a legitimate or bona fide need arising in the fiscal year for which the appropriation was made. The unobligated balance for no-year budget authority may be used to incur obligations indefinitely for the purpose specified by the appropriation act. No-year budget authority unobligated balances are still subject to the annual apportionment and allotment process.

Unobligated Balance - Unavailable includes amounts appropriated in prior fiscal years that are no longer available to fund new obligations, but can be used for upward and/or downward adjustments for existing obligations. Additionally, this line includes amounts received that are restricted to future use and as a result are not apportioned for current use. Other restricted funds include the collections of fees in excess of amounts budgeted for administering the Diversion Control Program. These collections may not be used until authorized by Congress.

Other Funds (With)/Without Budgetary Resources primarily represent the net of 1) investments in short-term securities with budgetary resources, 2) resources temporarily not available pursuant to public law, 3 ) custodial liabilities, and 4) miscellaneous receipts.

Notes to the Financial Statements
(Dollars in Thousands, Except as Noted)

## Note 4. Cash and Monetary Assets

As of September 30, 2011 and 2010

| Cash | 2011 |  | 2010 |  |
| :---: | :---: | :---: | :---: | :---: |
|  |  |  |  |  |
| Undeposited Collections | \$ | 2,813 | \$ | 3,132 |
| Imprest Funds |  | 14,071 |  | 14,068 |
| Seized Cash Deposited |  | 87,243 |  | 106,154 |
| Other Cash |  | 72,700 |  | 51,476 |
| Total Cash |  | 176,827 |  | 174,830 |
| Monetary Assets |  |  |  |  |
| Seized Monetary Instruments |  | 73,426 |  | 70,453 |
| Total Cash and Monetary Assets | \$ | 250,253 | \$ | 245,283 |

The majority of Other Cash consists of project-generated proceeds from undercover operations.

## Note 5. Investments, Net



[^8]Notes to the Financial Statements
(Dollars in Thousands, Except as Noted)

## Note 6. Accounts Receivable, Net

As of September 30, 2011 and 2010

|  | 2011 |  | 2010 |  |
| :---: | :---: | :---: | :---: | :---: |
| Intragovernmental |  |  |  |  |
| Accounts Receivable | \$ | 380,562 | \$ | 304,000 |
| Allowance for Uncollectible Accounts |  | (131) |  | $(1,690)$ |
| Total Intragovernmental |  | 380,431 |  | 302,310 |
| With the Public |  |  |  |  |
| Accounts Receivable |  | 141,934 |  | 93,552 |
| Allowance for Uncollectible Accounts |  | $(16,036)$ |  | $(6,292)$ |
| Total With the Public |  | 125,898 |  | 87,260 |
| Total Accounts Receivable, Net | \$ | 506,329 | \$ | 389,570 |

Intragovernmental accounts receivable consists mainly of amounts due under reimbursable agreements with federal entities for services and goods provided.

The accounts receivable with the public primarily consists of OBDs U.S. Trustee Chapter 11 quarterly fees, FBI Non-Federal User Fee Program, FBI National Name Check Program, court mandated restitution, and refunds due from the public.

Note 7. Inventory and Related Property, Net
As of September 30, 2011 and 2010


# Notes to the Financial Statements <br> (Dollars in Thousands, Except as Noted) 

## Note 8. Forfeited and Seized Property

## Equitable Sharing Payments:

The statute governing the use of the AFF (28 U.S.C. §524(c)) permits the payment of equitable shares of forfeiture proceeds to participating foreign governments and state and local law enforcement agencies. The statute does not require such sharing and permits the Attorney General wide discretion in determining those transfers. Actual sharing is difficult to predict because many factors influence both the amount and timing of disbursement of equitable sharing payments, such as the length of time required to move an asset through the forfeiture process to disposition, the amount of net proceeds available for sharing, the elapse of time for Departmental approval of equitable sharing requests for cases with asset values exceeding $\$ 1$ million, and appeal of forfeiture judgments. Because of uncertainties surrounding the timing and amount of any equitable sharing payment, an obligation and expense are recorded only when the actual disbursement of the equitable sharing payment is imminent. The anticipated equitable sharing allocation level for FY 2012 is $\$ 446$ million.

## Analysis of Change in Forfeited Property:

The number of items represents quantities calculated using many different units of measure. If necessary, the adjustments column includes property status and valuation changes received after, but properly credited to the appropriate fiscal years. The valuation changes include updates and corrections to an asset's value recorded in the prior year.

[^9]Notes to the Financial Statements
(Dollars in Thousands, Except as Noted)

## Note 8. Forfeited and Seized Property (continued)

For the Fiscal Year Ended September 30, 2011


For the Fiscal Year Ended September 30, 2010

| Forfeited <br> Property <br> Category |  | Beginning Balance | Adjust- <br> ments | Forfeitures | Disposals | Ending <br> Balance |  | Liens <br> and Claims | Ending <br> Balance, Net of Liens |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Financial | Number | 90 |  | 162 | (155) |  | 97 | - |  | 97 |
| Instruments | Value | \$ 19,680 | \$ | \$ 10,043 | \$ $(27,504)$ | \$ | 2,219 | \$ (155) | \$ | 2,064 |
| Real | Number | 496 |  | 358 | (377) |  | 477 | - |  | 477 |
| Property | Value | \$ 104,905 | \$ | \$ 60,739 | \$ $(76,626)$ | \$ | 89,018 | \$ $(3,468)$ | \$ | 85,550 |
| Personal | Number | 3,496 |  | 5,264 | $(5,713)$ |  | 3,047 | - |  | 3,047 |
| Property | Value | \$ 105,038 | \$ | \$ 67,480 | \$ (70,322) | \$ | 102,196 | \$ (688) | \$ | 101,508 |
| Non-Valued |  |  |  |  |  |  |  |  |  |  |
| Firearms | Number | 21,940 | - | - 9,457 | $(12,019)$ |  | 19,378 | - |  | 19,378 |
| Total | Number | 26,022 |  | 15,241 | $(18,264)$ |  | 22,999 | - |  | 22,999 |
|  | Value | \$ 229,623 | \$ | \$ 138,262 | \$ $(174,452)$ | \$ | 193,433 | \$ $(4,311)$ | \$ | 189,122 |

These notes are an integral part of the financial statements.

## Note 8. Forfeited and Seized Property (continued)

## Method of Disposition of Forfeited Property:

During FYs 2011 and 2010, $\$ 165,406$ and $\$ 103,678$ of forfeited property were sold, $\$ 16,211$ and $\$ 6,560$ were destroyed or donated, $\$ 9,262$ and $\$ 17,045$ were returned to owners, and $\$ 12,533$ and $\$ 47,169$ were disposed of by other means, respectively. Other means of distribution include property transferred to other federal agencies for official use or equitable sharing, or property distributed to a state or local agency.

## Analysis of Change in Seized Property:

Property seized for any purpose other than forfeiture and held by the seizing agency or a custodial agency should be disclosed by the seizing agency. All property seized for forfeiture, including property with evidentiary value, will be reported by the AFF/SADF. The Department has established a reporting threshold of $\$ 1$ or more for Personal Property seized for evidentiary purposes.

A seizure is the act of taking possession of goods in consequence of a violation of public law. Seized property consists of seized cash, monetary instruments, real property and tangible personal property in the actual or constructive possession of the seizing and the custodial agencies. The Department, until judicially or administratively forfeited, does not legally own such property. Seized evidence includes cash, financial instruments, non-monetary valuables, firearms, and illegal drugs. The AFF/SADF reports property seized for forfeiture and the FBI, DEA, and ATF report property seized for evidence.

The adjustments for FYs 2011 and 2010 include property status and valuation changes received after, but properly credited to FYs 2010 and 2009, respectively. The valuation changes include updates and corrections to an asset's value recorded in a prior year. During FY 2011, the DEA had access to better information that allowed the reporting of partial destructions of drugs held for evidence at the time of partial destruction rather than at the time the exhibit was fully destroyed. Therefore, the DEA has recorded an adjustment in the FY 2011 "Adjustment" column to primarily reflect the partial destruction of exhibits destroyed in prior years. ATF's adjustments for non-valued firearms are items determined to be seized for evidence that were not included in the seized for evidence balances in prior years.

The DEA, FBI, and ATF have custody of illegal drugs taken as evidence for legal proceedings. In accordance with Federal Financial Accounting and Auditing Technical Release No. 4, Reporting on Non-Valued Seized and Forfeited Property, the Department reports the total amount of seized drugs by quantity only, as illegal drugs have no value and are destroyed upon resolution of legal proceedings.

Notes to the Financial Statements
(Dollars in Thousands, Except as Noted)

## Note 8. Forfeited and Seized Property (continued)

Analyzed drug evidence includes cocaine, heroin, marijuana and methamphetamine and represents actual laboratory tested classification and weight in kilograms (KG). Since enforcing the controlled substances laws and regulations of the United States is a primary mission of the DEA, the DEA reports all analyzed drug evidence regardless of seizure weight. However, the enforcement of these laws and regulations is incidental to the missions of the FBI and ATF and therefore they only report those individual seizures exceeding 1 KG in weight.
"Other" primarily consist of illegal substances other than those discussed above. "Bulk Drug Evidence" is comprised of controlled substances housed by the DEA in secured storage facilities of which only a sample is taken for laboratory analysis. The actual bulk drug weight may vary from seizure weight due to changes in moisture content over time.

Unanalyzed drug evidence is qualitatively different from analyzed and bulk drug evidence because unanalyzed drug evidence includes the weight of packaging and drug categories are based on the determination of Special Agents instead of laboratory chemists. For these reasons, unanalyzed drug evidence is not reported by the Department. Seized drug evidence must be analyzed and confirmed through laboratory testing to be placed in one of the five categories of drug above.
"Disposals" occur when seized property is forfeited, returned to parties with a bona fide interest, or destroyed in accordance with federal guidelines.

# Notes to the Financial Statements <br> (Dollars in Thousands, Except as Noted) 

## Note 8. Forfeited and Seized Property (continued)

For the Fiscal Year Ended September 30, 2011

| Seized Property <br> Category |  | BeginningBalance |  | Adjustments | Seizures |  | Disposals |  | Ending <br> Balance |  | Liens and Claims | Ending <br> Balance, <br> Net of Liens |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Seized for Forfeiture |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Seized Cash <br> Deposited and <br> Seized Monetary <br> Instruments | Value |  | ,424,806 | \$ |  | ,844,026 |  | 1,251,941) | \$ | 4,016,891 | \$ $(92,080)$ | \$ | 3,924,811 |
| Financial | Number |  | 413 | (109) |  | 274 |  | (101) |  | 477 | - |  | 477 |
| Instruments | Value | \$ | 99,712 | \$ $(66,438)$ | \$ | 24,101 | \$ | $(4,134)$ | \$ | 53,241 | \$ $(3,236)$ | \$ | 50,005 |
| Real | Number |  | 183 | - |  | 153 |  | (190) |  | 146 | - |  | 146 |
| Property | Value | \$ | 61,270 | \$ | \$ | 49,431 | \$ | $(62,337)$ | \$ | 48,364 | \$ $(16,030)$ | \$ | 32,334 |
| Personal | Number |  | 7,319 | - |  | 7,171 |  | $(7,013)$ |  | 7,477 | - |  | 7,477 |
| Property | Value | \$ | 161,552 | \$ | \$ | 124,371 | \$ | $(101,920)$ | \$ | 184,003 | \$ $(16,209)$ | \$ | 167,794 |
| Non-Valued |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Firearms | Number |  | 34,281 | - |  | 23,858 |  | $(21,224)$ |  | 36,915 | - |  | 36,915 |

For the Fiscal Year Ended September 30, 2010

| Seized Property Category |  | $\begin{gathered} \text { Beginning } \\ \text { Balance } \\ \hline \end{gathered}$ |  | Adjustments |  | Seizures |  | Disposals |  | Ending <br> Balance |  | Liens and Claims | Ending <br> Balance, Net of Liens |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Seized for Forfeiture |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Seized Cash <br> Deposited and Seized Monetary Instruments | Value |  | ,451,259 | \$ | - |  | 588,064 |  | ,614,517) | \$ | 1,424,806 | \$ $(91,260)$ | \$ | 1,333,546 |
| Financial | Number |  | 365 |  | - |  | 114 |  | (66) |  | 413 | - |  | 413 |
| Instruments | Value | \$ | 124,578 |  | $(37,259)$ | \$ | 28,692 | \$ | $(16,299)$ | \$ | 99,712 | \$ $(9,045)$ | \$ | 90,667 |
| Real | Number |  | 210 |  | - |  | 162 |  | (189) |  | 183 | - |  | 183 |
| Property | Value | \$ | 66,178 | \$ | $(5,699)$ | \$ | 56,409 | \$ | $(55,618)$ | \$ | 61,270 | \$ $(9,675)$ | \$ | 51,595 |
| Personal | Number |  | 7,429 |  | - |  | 6,699 |  | $(6,809)$ |  | 7,319 | - |  | 7,319 |
| Property | Value | \$ | 158,880 | \$ | - | \$ | 88,032 | \$ | $(85,360)$ | \$ | 161,552 | \$ $(11,544)$ | \$ | 150,008 |
| Non-Valued |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Firearms | Number |  | 39,569 |  | - |  | 9,459 |  | $(14,747)$ |  | 34,281 | - |  | 34,281 |

These notes are an integral part of the financial statements.

Notes to the Financial Statements
(Dollars in Thousands, Except as Noted)

## Note 8. Forfeited and Seized Property (continued)

| For the Fiscal Year Ended September 30, 2011 |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Seized Property Category |  | Beginning Balance |  | Adjustments | Seizures |  | Disposals |  | Ending <br> Balance |  | Liens and Claims |  | Ending <br> Balance, Net of Liens |  |
| Seized for Evidence |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Seized Monetary <br> Instruments | Value | \$ | 45,577 | \$ $(4,903)$ | \$ | 45,419 | \$ | $(39,246)$ | \$ | 46,847 | \$ | - | \$ | 46,847 |
| Personal | Number |  | 1,602 | (85) |  | 412 |  | (508) |  | 1,421 |  | - |  | 1,421 |
| Property | Value | \$ | 26,691 | \$ 8,649 | \$ | 13,946 | \$ | $(12,907)$ | \$ | 36,379 | \$ | - | \$ | 36,379 |
| Non-Valued |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Firearms | Number |  | 44,465 | 7,405 |  | 14,268 |  | $(3,543)$ |  | 62,595 |  | - |  | 62,595 |
| Drug Evidence |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Cocaine | KG |  | 278,449 | $(222,619)$ |  | 27,429 |  | $(27,098)$ |  | 56,161 |  | - |  | 56,161 |
| Heroin | KG |  | 3,450 | (589) |  | 812 |  | (565) |  | 3,108 |  | - |  | 3,108 |
| Marijuana | KG |  | 20,061 | $(1,521)$ |  | 6,362 |  | $(7,095)$ |  | 17,807 |  | - |  | 17,807 |
| Bulk Drug Evidence | KG |  | 227,564 | 1,043 |  | 1,058,390 |  | $(1,008,845)$ |  | 278,152 |  | - |  | 278,152 |
| Methamphetamine | KG |  | 7,622 | $(1,928)$ |  | 2,649 |  | $(1,386)$ |  | 6,957 |  | - |  | 6,957 |
| Other | KG |  | 46,663 | $(16,935)$ |  | 3,563 |  | $(8,528)$ |  | 24,763 |  | - |  | 24,763 |
| Total Drug Evidence | KG |  | 583,809 | $(242,549)$ |  | 1,099,205 |  | $(1,053,517)$ |  | 386,948 |  | - |  | 386,948 |

For the Fiscal Year Ended September 30, 2010

| Seized Property Category |  | Beginning <br> Balance |  | Adjustments |  | Seizures |  | Disposals |  | Ending <br> Balance |  | Liens and Claims |  | Ending <br> Balance, Net of Liens |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Seized for Evidence |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Seized Monetary Instruments | Value | \$ | 40,401 | \$ | $(2,164)$ | \$ | 34,425 | \$ | $(27,085)$ | \$ | 45,577 | \$ |  | \$ | 45,577 |
| Personal | Number |  | 1,485 |  | 47 |  | 300 |  | (230) |  | 1,602 |  | - |  | 1,602 |
| Property | Value | \$ | 27,943 | \$ | $(2,186)$ | \$ | 13,202 | \$ | $(12,268)$ | \$ | 26,691 | \$ | - | \$ | 26,691 |
| Non-Valued |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Firearms | Number |  | 43,878 |  | (230) |  | 8,685 |  | $(7,868)$ |  | 44,465 |  | - |  | 44,465 |
| Drug Evidence |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Cocaine | KG |  | 349,451 |  | $(34,698)$ |  | 33,711 |  | $(70,015)$ |  | 278,449 |  | - |  | 278,449 |
| Heroin | KG |  | 3,572 |  | (20) |  | 643 |  | (745) |  | 3,450 |  | - |  | 3,450 |
| Marijuana | KG |  | 19,913 |  | (26) |  | 5,400 |  | $(5,226)$ |  | 20,061 |  | - |  | 20,061 |
| Bulk Drug Evidence | KG |  | 223,936 |  | 1,278 |  | 1,128,098 |  | $(1,125,748)$ |  | 227,564 |  | - |  | 227,564 |
| Methamphetamine | KG |  | 6,791 |  | (47) |  | 2,154 |  | $(1,276)$ |  | 7,622 |  | - |  | 7,622 |
| Other | KG |  | 47,180 |  | 386 |  | 5,359 |  | $(6,262)$ |  | 46,663 |  | - |  | 46,663 |
| Total Drug Evidence | KG |  | 650,843 |  | $(33,127)$ |  | 1,175,365 |  | $(1,209,272)$ |  | 583,809 |  | - |  | 583,809 |

These notes are an integral part of the financial statements.

Notes to the Financial Statements
(Dollars in Thousands, Except as Noted)

## Note 8. Forfeited and Seized Property (continued)

## Method of Disposition of Seized Property:

During FYs 2011 and 2010, \$1,297,764 and \$1,628,886 of seized property were forfeited, \$120,156 and $\$ 155,022$ of valued property seized for evidence were returned to parties with a bonafide interest, and \$54,566 and $\$ 27,239$ were either released to a designated party or transferred to the appropriate federal entity under forfeiture or abandonment procedures. Non-valued property was primarily disposed of through destruction.

## Note 9. General Property, Plant and Equipment, Net

As of September 30, 2011

|  | Acquisition <br> Cost | Accumulated Depreciation | Net Book Value | Useful <br> Life |
| :---: | :---: | :---: | :---: | :---: |
| Land and Land Rights | 193,042 | \$ | \$ 193,042 | N/A |
| Improvements to Land | 4,584 | (866) | 3,718 | 15 yrs |
| Construction in Progress | 894,755 | - | 894,755 | N/A |
| Buildings, Improvements and |  |  |  |  |
| Renovations | 9,578,003 | $(4,001,606)$ | 5,576,397 | 2-50 yrs |
| Other Structures and Facilities | 849,524 | $(433,515)$ | 416,009 | $10-50 \mathrm{yrs}$ |
| Aircraft | 450,418 | $(132,678)$ | 317,740 | 5-30 yrs |
| Boats | 10,078 | $(5,943)$ | 4,135 | $5-25$ yrs |
| Vehicles | 594,285 | $(368,856)$ | 225,429 | 2-25 yrs |
| Equipment | 1,676,992 | $(1,007,478)$ | 669,514 | 2-25 yrs |
| Assets Under Capital Lease | 105,246 | $(61,623)$ | 43,623 | 5-30 yrs |
| Leasehold Improvements | 1,338,886 | $(714,246)$ | 624,640 | 2-20 yrs |
| Internal Use Software | 773,237 | $(287,106)$ | 486,131 | 3-10 yrs |
| Internal Use Software in Development | 762,637 | - | 762,637 | N/A |
| Total | \$17,231,687 | \$ (7,013,917) | \$10,217,770 |  |


|  | Federal |  | Public |  | Total |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Sources of Capitalized Property, Plant and Equipment Purchases for FY 2011 | \$ | 229,207 | \$ | 1,023,422 | \$ | 1,252,629 |
|  |  |  |  | 1,023,422 |  | 1,252,629 |

Notes to the Financial Statements
(Dollars in Thousands, Except as Noted)

## Note 9. General Property, Plant and Equipment, Net (continued)

As of September 30, 2010

|  | Acquisition Cost | Accumulated Depreciation | Net Book <br> Value | Useful Life |
| :---: | :---: | :---: | :---: | :---: |
| Land and Land Rights | \$ 192,821 | \$ | \$ 192,821 | N/A |
| Improvements to Land | 4,518 | (552) | 3,966 | 15 yrs |
| Construction in Progress | 728,617 | - | 728,617 | N/A |
| Buildings, Improvements and |  |  |  |  |
| Renovations | 9,365,319 | $(3,679,717)$ | 5,685,602 | 2-50 yrs |
| Other Structures and Facilities | 808,964 | $(395,986)$ | 412,978 | $10-50 \mathrm{yrs}$ |
| Aircraft | 377,329 | $(115,798)$ | 261,531 | 5-30 yrs |
| Boats | 9,967 | $(5,302)$ | 4,665 | 5-25 yrs |
| Vehicles | 549,692 | $(335,338)$ | 214,354 | 2-25 yrs |
| Equipment | 1,612,309 | $(995,050)$ | 617,259 | 2-25 yrs |
| Assets Under Capital Lease | 107,399 | $(58,688)$ | 48,711 | 5-30 yrs |
| Leasehold Improvements | 1,129,117 | $(609,571)$ | 519,546 | 2-20 yrs |
| Internal Use Software | 408,472 | $(194,868)$ | 213,604 | 3-10 yrs |
| Internal Use Software in Development | 837,500 | - | 837,500 | N/A |
| Total | \$ 16,132,024 | $\underline{\text { \$ (6,390,870) }}$ | \$ 9,741,154 |  |


|  | Federal |  | Public |  |
| :--- | :--- | :--- | :--- | :--- |
|  |  | Total |  |  |
| Sources of Capitalized Property, Plant and Equipment |  |  |  |  |
| Purchases for FY 2010 |  |  |  |  |

Notes to the Financial Statements
(Dollars in Thousands, Except as Noted)

## Note 10. Other Assets

As of September 30, 2011 and 2010

|  | 2011 |  | 2010 |  |
| :---: | :---: | :---: | :---: | :---: |
| Intragovernmental |  |  |  |  |
| Advances and Prepayments | \$ | 115,075 | \$ | 122,609 |
| Other Intragovernmental Assets |  | 28 |  | 55 |
| Total Intragovernmental |  | 115,103 |  | 122,664 |
| Other Assets With the Public |  | 5,982 |  | 5,826 |
| Total Other Assets | \$ | 121,085 | \$ | 128,490 |

Other Assets With the Public primarily consist of farm livestock held by the BOP.
Note 11. Liabilities not Covered by Budgetary Resources
As of September 30, 2011 and 2010

|  | 2011 |  | 2010 |  |
| :---: | :---: | :---: | :---: | :---: |
| Intragovernmental |  |  |  |  |
| Accrued FECA Liabilities | \$ | 247,813 | \$ | 241,124 |
| Other Unfunded Employment Related Liabilities |  | 2,178 |  | 1,758 |
| Other |  | 3,690 |  | 58 |
| Total Intragovernmental |  | 253,681 |  | 242,940 |
| With the Public |  |  |  |  |
| Actuarial FECA Liabilities |  | 1,359,360 |  | 1,314,105 |
| Accrued Annual and Compensatory Leave Liabilities |  | 822,891 |  | 816,970 |
| Environmental and Disposal Liabilities (Note 12) |  | 72,709 |  | 71,657 |
| Deferred Revenue |  | 358,742 |  | 311,164 |
| Contingent Liabilities (Note 16) |  | 68,652 |  | 101,760 |
| Capital Lease Liabilities (Note 13) |  | 23,941 |  | 30,703 |
| RECA Liabilities |  | 535,838 |  | 541,784 |
| Other |  | 122,152 |  | 47,300 |
| Total With the Public |  | 3,364,285 |  | 3,235,443 |
| Total Liabilities not Covered by Budgetary Resources |  | 3,617,966 |  | 3,478,383 |
| Total Liabilities Covered by Budgetary Resources |  | 9,651,511 |  | 7,096,754 |
| Total Liabilities | \$ | 13,269,477 | \$ | 10,575,137 |

Notes to the Financial Statements
(Dollars in Thousands, Except as Noted)

## Note 11. Liabilities not Covered by Budgetary Resources (continued)

Generally, liabilities not covered by budgetary resources are liabilities for which Congressional action is needed before budgetary resources can be provided. However, some liabilities do not require appropriations and will be liquidated by the assets of the entities holding these liabilities. Such assets include civil and criminal debt collections, seized cash and monetary instruments, and revolving fund operations.

## Note 12. Environmental and Disposal Liabilities

Per SFFAS No. 5, Accounting for Liabilities of the Federal Government, SFFAS No. 6, Accounting for Property, Plant, and Equipment, and Technical Release No. 2, Determining Probably and Reasonably Estimable for Environmental Liabilities in the Federal Government, federal agencies are required to recognize liabilities for environmental clean-up costs when the future outflow or sacrifice of resources is probable and reasonably estimable.

## Firing Ranges

The BOP operates firing ranges on 65 of the sites where its institutions are located. Use of these firing ranges generates waste consisting primarily of lead shot and spent rounds from rifles, shotguns, pistols, and automatic weapons. At operational firing ranges, lead-containing bullets are fired and eventually fall to the ground at or near the range. As of September 30, 2010, BOP management determined their estimated clean-up liability to be $\$ 25,069$. In FY 2011, BOP management adjusted the estimated clean-up liability by the current U.S. inflation rate as determined by the U.S. Treasury and as such determined that an estimated firing range cleanup liability of $\$ 26,045$, based on an inflation rate of 3.9 percent, should be recorded.

## Asbestos

BOP conducted a review of 46 institutions that were built prior to 1980 ; the review provided an estimate of the extent of friable and non-friable Asbestos Containing Materials (ACM) remaining in each of the institutions as of October 30, 2009. As of September 30, 2010, BOP management determined their estimated clean-up liability to be $\$ 36,833$. As of September 30, 2011, BOP management adjusted the clean-up liability in the amount of $\$ 156$ for the removal of asbestos at 5 locations and by the U.S. inflation rate of 3.9 percent as determined by the U.S. Treasury and as such determined that an estimated asbestos clean-up liability of $\$ 36,677$, should be recorded.

The FBI operates facilities in Quantico, Virginia that contain friable and non-friable ACM. The facilities have a useful life of 50 years. The estimated total liability of $\$ 11,613$ is based on the square footage of the facilities that may be contaminated. This value, divided by the useful life and multiplied by the number of years in service, is the estimated cleanup liability. As of September 30, 2011 and 2010, the FBI recognized the estimated cleanup liability of $\$ 9,987$ and $\$ 9,755$. The estimated asbestos cleanup liability is increased each quarter by recording future expenses for the asbestos clean-up costs. During FY 2011, future funded expense for asbestos cleanup is $\$ 232$. There are no other potentially responsible parties to the environmental liability and there are no unrecognized amounts to disclose as of September 30, 2011.

These notes are an integral part of the financial statements.

# Notes to the Financial Statements <br> (Dollars in Thousands, Except as Noted) 

## Note 13. Leases

Capital leases include a Federal Transfer Center (25 year lease term) in Oklahoma City, Oklahoma; an airplane hangar (20 year lease term) in Oklahoma City, Oklahoma, which expired in FY 2011 and will not be renewed; and other machinery and equipment that expire over future periods.

As of September 30, 2011 and 2010

| Capital Leases | 2011 |  | 2010 |  |
| :---: | :---: | :---: | :---: | :---: |
| Summary of Assets Under Capital Lease |  |  |  |  |
| Land and Buildings | \$ | 100,352 | \$ | 100,352 |
| Machinery and Equipment |  | 4,894 |  | 7,047 |
| Accumulated Amortization |  | $(61,623)$ |  | $(58,688)$ |
| Total Assets Under Capital Lease (Note 9) | \$ | 43,623 | \$ | 48,711 |

Future Capital Lease Payments Due

| Fiscal Year | Land and Buildings |  | Machinery and Equipment |  | Total |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| 2012 | \$ | 9,073 | \$ | 970 | \$ | 10,043 |
| 2013 |  | 9,073 |  | 592 |  | 9,665 |
| 2014 |  | 9,073 |  | 15 |  | 9,088 |
| 2015 |  | 32 |  | 15 |  | 47 |
| 2016 |  | 32 |  | 14 |  | 46 |
| After 2016 |  | 96 |  | - |  | 96 |
| Total Future Capital Lease Payments | \$ | 27,379 | \$ | 1,606 | \$ | 28,985 |
| Less: Imputed Interest |  | $(3,438)$ |  | (41) |  | $(3,479)$ |
| Less: Executory Costs |  | - |  | (365) |  | (365) |
| FY 2011 Net Capital Lease Liabilities | \$ | 23,941 | \$ | 1,200 | \$ | 25,141 |
| FY 2010 Net Capital Lease Liabilities | \$ | 31,649 | \$ | 2,000 | \$ | 33,649 |
|  |  |  | 2011 |  | 2010 |  |
| Net Capital Lease Liabilities Covered by Budgetary Resources |  |  | \$ | 1,200 | \$ | 2,946 |
| Net Capital Lease Liabilities not Covered | ary | ources | \$ | 23,941 | \$ | 30,703 |

The net capital lease liability not covered by budgetary resources primarily represents the capital lease of the Federal Transfer Center for which the Department received Congressional authority to fund with annual appropriations.

Notes to the Financial Statements
(Dollars in Thousands, Except as Noted)

## Note 13. Leases (continued)

Future Noncancelable Operating Lease Payments

| Fiscal Year | Land and Buildings |  | Machinery and Equipment |  | Total |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| 2012 | \$ | 223,236 | \$ | 10,505 | \$ | 233,741 |
| 2013 |  | 283,190 |  | 9,543 |  | 292,733 |
| 2014 |  | 314,601 |  | 4,408 |  | 319,009 |
| 2015 |  | 313,075 |  | 4,386 |  | 317,461 |
| 2016 |  | 313,609 |  | - |  | 313,609 |
| After 2016 |  | 3,417,847 |  | - |  | 3,417,847 |
| Total Future Noncancelable Operating Lease Payments | \$ | 4,865,558 | \$ | 28,842 | \$ | 4,894,400 |

## Note 14. Seized Cash and Monetary Instruments

The Seized Cash and Monetary Instruments represent liabilities for seized assets held by the Department pending disposition.

As of September 30, 2011 and 2010

|  | 2011 |  | 2010 |  |
| :---: | :---: | :---: | :---: | :---: |
| Investments, Net | \$ | 3,903,069 | \$ | 1,293,776 |
| Seized Cash Deposited |  | 87,243 |  | 106,154 |
| Seized Monetary Instruments |  | 73,426 |  | 70,453 |
| Total Seized Cash and Monetary Instruments | \$ | 4,063,738 | \$ | 1,470,383 |

## Notes to the Financial Statements <br> (Dollars in Thousands, Except as Noted)

## Note 15. Other Liabilities

As of September 30, 2011 and 2010


In prior years, the majority of Intragovernmental Other Liabilities were related to miscellaneous receipts of civil and criminal debt collections where Treasury was designated as the recipient of either a portion of a collection or the entire amount. As of September 30, 2010 this amount totaled $\$ 485,769$. In FY 2011, OBDs changed its method of reporting for these miscellaneous receipts. As outlined in Note 25, Changes in Accounting Principle, these miscellaneous receipts will no longer be reported as Other Liabilities on the Consolidated Balance Sheet.

Other Accrued Liabilities with the Public consists primarily of future funded energy savings performance contracts and utilities.

The majority of Other Liabilities with the Public consists of project-generated proceeds from undercover operations. The proceeds not subject to forfeiture will be returned to the Department of Treasury General Fund at the conclusion of the project.

The majority of Liabilities are current with the exception of a portion that consists of capital leases and those liabilities related to future employee related expenses, such as accrued retirement contributions, life insurance, and retiree health benefits.

These notes are an integral part of the financial statements.

Notes to the Financial Statements
(Dollars in Thousands, Except as Noted)

## Note 16. Contingencies and Commitments

Accrued

Liabilities $\quad$| Estimated Range of Loss |
| :---: |

As of September 30, 2011

| Probable | $\$$ | 68,652 | $\$$ | 68,652 | $\$$ | 190,144 |
| :--- | :--- | :--- | :--- | :--- | :--- | :--- |
| Reasonably Possible |  |  |  | 86,576 |  | 135,569 |

As of September 30, 2010

| Probable | $\$$ | 101,760 | $\$$ | 101,760 | $\$$ | 214,237 |
| :--- | ---: | ---: | ---: | ---: | ---: | ---: |
| Reasonably Possible |  |  |  | 95,585 |  | 124,326 |

Additionally, FPI has entered into firm purchase commitments for solar panel material totaling \$36,801 of which \$13,129 is to be delivered in FY 2012 and \$23,672 is to be delivered in FY 2015.

## Notes to the Financial Statements <br> (Dollars in Thousands, Except as Noted)

## Note 17. Earmarked Funds

Earmarked funds are financed by specifically identified revenues and are required by statute to be used for designated activities or purposes, and must be accounted for separately from the Government's general revenues. See SFFAS 27, Identifying and Reporting Earmarked Funds, for the required criteria for an earmarked fund.

As of September 30, 2011

|  | Assets Forfeiture $\qquad$ <br> Fund |  | U.S. Trustee System Fund |  | Antitrust Division |  | Crime Victims <br> Fund | Diversion <br> Control Fee <br> Account |  | Federal Prison <br> Commissary Fund |  | Total <br> Earmarked <br> Funds |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Balance Sheet $\quad$ - $\longrightarrow$ — |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Fund Balance with U. S. Treasury | \$ | 229,030 | \$ | 14,532 | \$ | 33,106 | \$7,260,185 | \$ | 104,565 | \$ | 80,240 |  | 7,721,658 |
| Investments, Net |  | 2,443,702 |  | 216,029 |  | - | - |  | - |  | - |  | 2,659,731 |
| Other Assets |  | 180,020 |  | 58,406 |  | 3,152 | 275 |  | 46,184 |  | 27,572 |  | 315,609 |
| Total Assets | \$ | 2,852,752 | \$ | 288,967 | \$ | 36,258 | \$7,260,460 | \$ | 150,749 | \$ | 107,812 |  | 10,696,998 |
| Liabilities |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Accounts Payable | \$ | 918,358 | \$ | 8,236 | \$ | 5,949 | \$ 9,664 | \$ | 6,923 | \$ | 11,131 |  | 960,261 |
| Other Liabilities |  | 173,850 |  | 21,594 |  | 15,090 | 48,548 |  | 375,988 |  | 13,124 |  | 648,194 |
| Total Liabilities | \$ | 1,092,208 | \$ | 29,830 | \$ | 21,039 | \$ 58,212 | \$ | 382,911 | \$ | 24,255 |  | 1,608,455 |
| Net Position |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Unexpended Appropriations | \$ | - | \$ | - | \$ | 21,727 | \$ | \$ | - | \$ | - | \$ | 21,727 |
| Cumulative Results of Operations |  | 1,760,544 |  | 259,137 |  | $(6,508)$ | 7,202,248 |  | $(232,162)$ |  | 83,557 |  | 9,066,816 |
| Total Net Position | \$ | 1,760,544 | \$ | 259,137 | \$ | 15,219 | \$7,202,248 | \$ | $(232,162)$ | \$ | 83,557 |  | 9,088,543 |
| Total Liabilities and Net Position | \$ | 2,852,752 | \$ | 288,967 | \$ | 36,258 | \$7,260,460 | \$ | 150,749 | \$ | 107,812 |  | 10,696,998 |

For the Fiscal Year Ended September 30, 2011

|  | Assets Forfeiture$\qquad$ |  | U.S. Trustee System Fund |  | Antitrust Division |  | Crime Victims $\qquad$ | Diversion <br> Control Fee Account |  | Federal Prison <br> Commissary Fund |  | Total <br> Earmarked <br> Funds |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Statement of Net Cost |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Gross Cost of Operations | \$ | 1,673,412 | \$ | 234,356 | \$ | 162,760 | \$ 662,569 |  | \$ 277,514 | \$ | 332,106 |  | 3,342,717 |
| Less: Exchange Revenues |  | 9,513 |  | 314,921 |  | 91,636 | - |  | 195,235 |  | 341,176 |  | 952,481 |
| Net Cost of Operations | \$ | 1,663,899 | \$ | $(80,565)$ | \$ | 71,124 | \$ 662,569 |  | \$ 82,279 | \$ | $(9,070)$ |  | \$ 2,390,236 |
| Statement of Changes in Net Position |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Net Position Beginning of Period | \$ | 1,687,400 | \$ | 176,675 | \$ | 14,385 | \$5,866,596 |  | \$ $(159,279)$ | \$ | 69,853 |  | \$ 7,655,630 |
| Budgetary Financing Sources |  | 1,585,180 |  | 1,070 |  | 71,420 | 1,998,221 |  | - |  | - |  | 3,655,891 |
| Other Financing Sources |  | 151,863 |  | 827 |  | 538 | - |  | 9,396 |  | 4,634 |  | 167,258 |
| Total Financing Sources |  | 1,737,043 |  | 1,897 |  | 71,958 | 1,998,221 |  | 9,396 |  | 4,634 |  | 3,823,149 |
| Net Cost of Operations |  | $(1,663,899)$ |  | 80,565 |  | $(71,124)$ | $(662,569)$ |  | $(82,279)$ |  | 9,070 |  | (2,390,236) |
| Net Change |  | 73,144 |  | 82,462 |  | 834 | 1,335,652 |  | $(72,883)$ |  | 13,704 |  | 1,432,913 |
| Net Position End of Period | \$ | 1,760,544 | \$ | 259,137 | \$ | 15,219 | \$7,202,248 |  | \$ $(232,162)$ | \$ | 83,557 |  | \$ 9,088,543 |

These notes are an integral part of the financial statements.

Notes to the Financial Statements
(Dollars in Thousands, Except as Noted)

## Note 17. Earmarked Funds (continued)

As of September 30, 2010

|  | Assets Forfeiture <br> Fund |  | U.S. Trustee System Fund |  | Antitrust Division |  | Crime Victims $\qquad$ <br> Fund | Diversion Control Fee Account |  | Federal Prison Commissary Fund |  | Total <br> Earmarked <br> Funds |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Balance Sheet |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Assets |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Fund Balance with U. S. Treasury | \$ | 180,150 | \$ | 4,439 | \$ | 30,210 | \$5,938,699 | \$ | 123,755 | \$ | 67,328 |  | 6,344,581 |
| Investments, Net |  | 2,197,486 |  | 184,105 |  | - | - |  | - |  | - |  | 2,381,591 |
| Other Assets |  | 197,403 |  | 20,704 |  | 4,894 | 3,380 |  | 52,534 |  | 27,560 |  | 306,475 |
| Total Assets | \$ | 2,575,039 | \$ | 209,248 | \$ | 35,104 | \$5,942,079 | \$ | 176,289 | \$ | 94,888 |  | 9,032,647 |
| Liabilities |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Accounts Payable | \$ | 698,517 | \$ | 11,370 | \$ | 5,652 | \$ 15,560 | \$ | 8,479 | \$ | 12,696 |  | 752,274 |
| Other Liabilities |  | 189,122 |  | 21,203 |  | 15,067 | 59,923 |  | 327,089 |  | 12,339 |  | 624,743 |
| Total Liabilities | \$ | 887,639 | \$ | 32,573 | \$ | 20,719 | \$ 75,483 | \$ | 335,568 | \$ | 25,035 |  | 1,377,017 |
| Net Position |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Unexpended Appropriations | \$ | - | \$ | - | \$ | 19,585 | \$ | \$ | - | \$ | - | \$ | 19,585 |
| Cumulative Results of Operations |  | 1,687,400 |  | 176,675 |  | $(5,200)$ | 5,866,596 |  | $(159,279)$ |  | 69,853 |  | 7,636,045 |
| Total Net Position | \$ | 1,687,400 | \$ | 176,675 | \$ | 14,385 | \$5,866,596 | \$ | $(159,279)$ | \$ | 69,853 |  | 7,655,630 |
| Total Liabilities and Net Position | \$ | 2,575,039 | \$ | 209,248 | \$ | 35,104 | \$5,942,079 |  | 176,289 | \$ | 94,888 |  | 9,032,647 |

For the Fiscal Year Ended September 30, 2010

|  | Assets Forfeiture Fund |  | U.S. Trustee System Fund |  | Antitrust Division |  | Crime Victims Fund | Diversion <br> Control Fee <br> Account |  | Federal Prison <br> Commissary Fund |  | Total <br> Earmarked <br> Funds |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Statement of Net Cost |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Gross Cost of Operations | \$ | 1,291,742 | \$ | 229,760 | \$ | 166,135 | \$ 608,723 |  | \$ 255,152 | \$ | 338,286 |  | 2,889,798 |
| Less: Exchange Revenues |  | 7,324 |  | 289,191 |  | 72,958 |  |  | 189,376 |  | 331,199 |  | 890,048 |
| Net Cost of Operations | \$ | 1,284,418 | \$ | $(59,431)$ | \$ | 93,177 | \$ 608,723 |  | \$ 65,776 | \$ | 7,087 |  | 1,999,750 |
| Statement of Changes in Net Position |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Net Position Beginning of Period | \$ | 1,425,883 | \$ | 116,141 | \$ | 25,734 | \$4,112,981 |  | \$ $(100,558)$ | \$ | 73,049 |  | 5,653,230 |
| Budgetary Financing Sources |  | 1,506,330 |  | 319 |  | 81,311 | 2,362,338 |  | - |  | - |  | 3,950,298 |
| Other Financing Sources |  | 39,605 |  | 784 |  | 517 | - |  | 7,055 |  | 3,891 |  | 51,852 |
| Total Financing Sources |  | 1,545,935 |  | 1,103 |  | 81,828 | 2,362,338 |  | 7,055 |  | 3,891 |  | 4,002,150 |
| Net Cost of Operations |  | $(1,284,418)$ |  | 59,431 |  | $(93,177)$ | $(608,723)$ |  | $(65,776)$ |  | $(7,087)$ |  | (1,999,750) |
| Net Change |  | 261,517 |  | 60,534 |  | $(11,349)$ | 1,753,615 |  | $(58,721)$ |  | $(3,196)$ |  | 2,002,400 |
| Net Position End of Period | \$ | 1,687,400 | \$ | 176,675 | \$ | 14,385 | \$5,866,596 |  | \$ $(159,279)$ | \$ | 69,853 |  | 7,655,630 |

These notes are an integral part of the financial statements.

# Notes to the Financial Statements <br> (Dollars in Thousands, Except as Noted) 

## Note 17. Earmarked Funds (continued)

The Comprehensive Crime Control Act of 1984 established the AFF to receive the proceeds of forfeiture and to pay the costs associated with such forfeitures, including the costs of managing and disposing of property, satisfying valid liens, mortgages, and other innocent owner claims, and costs associated with accomplishing the legal forfeiture of the property. Authorities of the fund have been amended by various public laws enacted since 1984. Under current law, authority to use the fund for certain investigative expenses shall be specified in annual appropriation acts. Expenses necessary to seize, detain, inventory, safeguard, maintain, advertise or sell property under seizure are funded through a permanent, indefinite appropriation. In addition, beginning in FY 1993, other general expenses of managing and operating the Asset Forfeiture Program are paid from the permanent, indefinite portion of the fund. Once all expenses are covered, the balance is maintained to meet ongoing expenses of the program. Excess unobligated balances may also be allocated by the Attorney General in accordance with 28 U.S.C. §524(c)(8)(E).

United States Trustees (UST) supervise the administration of bankruptcy cases and private trustees in the Federal Bankruptcy Courts. The Bankruptcy Judges, UST, and Family Farmer Bankruptcy Act of 1986 (Public Law 99-554) expanded the pilot trustee program to a 21 region, nationwide program encompassing 88 judicial districts. The UST System Fund collects user fees assessed against debtors, which offset the annual appropriation.

The Antitrust Division administers and enforces antitrust and related statutes. This program primarily involves the investigation of suspected violations of the antitrust laws, the conduct of civil and criminal proceedings in the federal courts, and the maintenance of competitive conditions. The Antitrust Division collects filing fees for pre-merger notifications and retains these fees for expenditure in support of its programs.

The Crime Victims Fund is financed by collections of fines, penalty assessments, and bond forfeitures from defendants convicted of federal crimes. This fund supports victim assistance and compensation programs around the country and advocates, through policy development, for the fair treatment of crime victims. The Office for Victims of Crime administers formula and discretionary grants for programs designed to benefit victims, provides training for diverse professionals who work with victims, develops projects to enhance victims' rights and services, and undertakes public education and awareness activities on behalf of crime victims.

The Diversion Control Fee Account is established in the General Fund of the Treasury as a separate account. Fees charged by the DEA under the Diversion Control Program are set at a level that ensures the recovery of the full costs of operating this program. The program's purpose is to prevent, detect, and investigate the diversion of controlled substances from legitimate channels, while ensuring an adequate and uninterrupted supply of controlled substances required to meet legitimate needs.

The Federal Prison Commissary Fund was created in the early 1930s to allow inmates a means to purchase additional products and services above the necessities provided by appropriated federal funds, e.g., personal grooming products, snacks, postage stamps, and telephone services. The Trust Fund is a self-sustaining trust revolving fund account that is funded through sales of goods and services to inmates.

These notes are an integral part of the financial statements.

Notes to the Financial Statements
(Dollars in Thousands, Except as Noted)

## Note 18. Net Cost of Operations by Suborganization

For the Fiscal Year Ended September 30, 2011

| Dollars in Thousands | AFF/SADF | OBDs | USMS | OJP |  | DEA |  | FBI |  | ATF |  | BOP |  | FPI | Eliminations |  | nsolidated |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Goal 1: Prevent Terrorism and Promote the Nation's Security |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Gross Cost | \$ | \$ 378,325 | \$ 6,484 | \$ - | \$ | 106,082 | \$ | 5,326,383 | \$ | 5,649 | \$ | - | \$ | - | \$ $(96,829)$ | \$ | 5,726,094 |
| Less: Earned Revenue | - | 116,209 | - | - |  | 693 |  | 463,936 |  | - |  | - |  | - | $(96,829)$ |  | 484,009 |
| Net Cost of Operations | - | 262,116 | 6,484 |  |  | 105,389 |  | 4,862,447 |  | 5,649 |  | - |  | - |  |  | 5,242,085 |
| Goal 2: Prevent Crime, Enforce Federal Laws, and Represent the Rights and Interests of the American People |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Gross Cost | 1,673,412 | 5,858,718 | 30,396 | 2,680,635 |  | 2,929,005 |  | 3,903,753 |  | 1,268,049 |  | 6,613 |  | - | \$ $(1,123,450)$ |  | 17,227,131 |
| Less: Earned Revenue | 9,513 | 1,002,609 | - | 32,322 |  | 722,217 |  | 813,186 |  | 91,300 |  | - |  | - | $(1,123,450)$ |  | 1,547,697 |
| Net Cost of Operations | 1,663,899 | 4,856,109 | 30,396 | 2,648,313 |  | 2,206,788 |  | 3,090,567 |  | 1,176,749 |  | 6,613 |  | - | - |  | 15,679,434 |
| Goal 3: Ensure the Fair and Efficient Administration of Justice |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Gross Cost | - | 2,441,919 | 3,174,846 | 1,054,276 |  | - |  | - |  | - |  | 7,213,365 |  | 942,915 | $(1,813,663)$ |  | 13,013,658 |
| Less: Earned Revenue | - | 203,511 | 1,583,960 | 10,440 |  | - |  | - |  | - |  | 385,676 |  | 904,683 | $(1,788,199)$ |  | 1,300,071 |
| Net Cost of Operations | - | 2,238,408 | 1,590,886 | 1,043,836 |  | - |  | - |  | - |  | 6,827,689 |  | 38,232 | $(25,464)$ |  | 11,713,587 |
| Net Cost of Operations | \$ 1,663,899 | \$ 7,356,633 | \$ 1,627,766 | \$ 3,692,149 | \$ | 2,312,177 | \$ | 7,953,014 | \$ | 1,182,398 |  | 6,834,302 | \$ | 38,232 | \$ $(25,464)$ |  | 32,635,106 |

For the Fiscal Year Ended September 30, 2010

| Dollars in Thousands | AFF/SADF |  | OBDs |  | USMS |  | OJP |  | DEA |  | FBI |  | ATF |  | BOP |  | FPI |  | minations |  | onsolidated |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Goal 1: Prevent Terrorism and Promote the Nation's Security |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Gross Cost | \$ | \$ | 359,943 | \$ | 5,159 | \$ | - | \$ | 100,315 | \$ | 5,185,327 | \$ | 7,185 | \$ | - | \$ | - | \$ | $(112,397)$ | \$ | 5,545,532 |
| Less: Earned Revenue | - |  | 110,232 |  | - |  | - |  | 632 |  | 507,996 |  | - |  | - |  | - |  | $(112,397)$ |  | 506,463 |
| Net Cost of Operations | - |  | 249,711 |  | 5,159 |  | - |  | 99,683 |  | 4,677,331 |  | 7,185 |  | - |  | - |  | - |  | 5,039,069 |
| Goal 2: Prevent Crime, Enforce Federal Laws, and Represent the Rights and Interests of the American People |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Gross Cost | 1,291,742 |  | 5,763,437 |  | 4,872 |  | 2,757,971 |  | 2,801,202 |  | 3,846,770 |  | 1,265,934 |  | 6,860 |  | - |  | $(1,073,345)$ |  | 16,665,443 |
| Less: Earned Revenue | 7,324 |  | 968,224 |  | - |  | 49,851 |  | 677,670 |  | 767,210 |  | 91,159 |  | - |  | - |  | $(1,073,345)$ |  | 1,488,093 |
| Net Cost of Operations | 1,284,418 |  | 4,795,213 |  | 4,872 |  | 2,708,120 |  | 2,123,532 |  | 3,079,560 |  | 1,174,775 |  | 6,860 |  | - |  | - |  | 15,177,350 |
| Goal 3: Ensure the Fair and Efficient Administration of Justice |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Gross Cost | - |  | 2,269,929 |  | 3,016,174 |  | 988,230 |  | - |  | - |  | - |  | 7,021,759 |  | 951,139 |  | $(1,697,058)$ |  | 12,550,173 |
| Less: Earned Revenue | - |  | 180,804 |  | 1,514,103 |  | 26,252 |  | - |  | - |  | - |  | 372,199 |  | 857,542 |  | $(1,669,610)$ |  | 1,281,290 |
| Net Cost of Operations | - |  | 2,089,125 |  | 1,502,071 |  | 961,978 |  | - |  | - |  | - |  | 6,649,560 |  | 93,597 |  | $(27,448)$ |  | 11,268,883 |
| Net Cost of Operations | \$ 1,284,418 | \$ | 7,134,049 | \$ | 1,512,102 |  | 3,670,098 |  | 2,223,215 | \$ | 7,756,891 | \$ | 1,181,960 |  | 6,656,420 | \$ | 93,597 | \$ | $(27,448)$ | \$ | 31,485,302 |

These notes are an integral part of the financial statements.

## Notes to the Financial Statements <br> (Dollars in Thousands, Except as Noted)

## Note 19. Imputed Financing from Costs Absorbed by Others

Imputed Inter-Departmental Financing Sources are the unreimbursed (i.e., non-reimbursed and underreimbursed) portion of the full costs of goods and services received by the Department from a providing entity that is not part of the Department. In accordance with SFFAS No. 30, Inter-Entity Cost Implementation Amending SFFAS 4, Managerial Cost Accounting Standards and Concepts, the material Imputed InterDepartmental financing sources currently recognized by the Department include the cost of benefits for the Federal Employees Health Benefits Program (FEHB), the Federal Employees' Group Life Insurance Program (FEGLI), and the Federal Pension plans that are paid by other federal entities, and any un-reimbursed payments made from the Treasury Judgment Fund on behalf of the Department. The Treasury Judgment Fund was established by the Congress and funded at 31 U.S.C. $\S 1304$ to pay in whole or in part the court judgments and settlement agreements negotiated by the Department on behalf of agencies, as well as certain types of administrative awards. Interpretation of Federal Financial Accounting Standards Interpretation No. 2, Accounting for Treasury Judgment Fund Transactions, requires agencies to recognize liabilities and expenses when unfavorable litigation outcomes are probable and the amount can be estimated and will be paid by the Treasury Judgment Fund.

SFFAS No. 5, Accounting for Liabilities of the Federal Government, requires that employing agencies recognize the cost of pensions and other retirement benefits during their employees' active years of service. SFFAS No. 5 requires OPM to provide cost factors necessary to calculate cost. OPM actuaries calculate the value of pension benefits expected to be paid in the future, and then determine the total funds to be contributed by and for covered employees, such that the amount calculated would be sufficient to fund the projected pension benefits. For employees covered by Civil Service Retirement System (CSRS), the cost factors are $30.1 \%$ of basic pay for regular, $51.1 \%$ law enforcement officers, $23.5 \%$ regular offset, and $45.6 \%$ law enforcement officers offset. For employees covered by Federal Employees Retirement System (FERS), the cost factors are $13.8 \%$ of basic pay for regular and $29.8 \%$ for law enforcement officers.

The cost to be paid by other agencies is the total calculated future costs, less employee and employer contributions. In addition, other retirement benefits, which include health and life insurance that are paid by other federal entities, must also be disclosed.

For the Fiscal Years Ended September 30, 2011 and 2010


[^10]
# Notes to the Financial Statements <br> (Dollars in Thousands, Except as Noted) 

## Note 19. Imputed Financing from Costs Absorbed by Others (continued)

Imputed Intra-Departmental Financing Sources as defined in SFFAS No. 4, Managerial Cost Accounting Standards and Concepts, are the unreimbursed portion of the full costs of goods and services received by a Department component from a providing entity that is part of the Department. Recognition is required for those transactions determined to be material to the receiving entity. The determination of whether the cost is material requires considerable judgment based on the specific facts and circumstances of each type of good or service provided. SFFAS No. 4 also states that costs for broad and general support need not be recognized by the receiving entity, unless such services form a vital and integral part of the operations or output of the receiving entity. Costs are considered broad and general if they are provided to many, if not all, reporting components and not specifically related to the receiving entity's output. The FPI imputed $\$ 25,464$ and $\$ 27,448$ for FYs 2011 and 2010, respectively of unreimbursed costs for BOP warehouse space used in the production of goods by the FPI and for managerial and operational services BOP provided to FPI. These imputed costs have been eliminated from the consolidated financial statements.

Note 20. Information Related to the Statement of Budgetary Resources

## Apportionment Categories of Obligations Incurred:

|  | Direct <br> Obligations | Reimbursable Obligations | Total Obligations Incurred |
| :---: | :---: | :---: | :---: |
| For the Fiscal Year Ended September 30, 2011 |  |  |  |
| Obligations Apportioned Under |  |  |  |
| Category A | \$ 28,235,878 | \$ 5,835,181 | \$ 34,071,059 |
| Category B | 3,604,743 | 46,787 | 3,651,530 |
| Exempt from Apportionment | - | 824,853 | 824,853 |
| Total | \$ 31,840,621 | \$ 6,706,821 | \$ 38,547,442 |

For the Fiscal Year Ended September 30, 2010
Obligations Apportioned Under
Category A

| \$ 29,509,630 |  |  |  |  |  |
| ---: | :--- | :--- | ---: | :--- | ---: |
| $2,747,673$ |  |  | $5,664,568$ |  | $\$ 35,174,198$ |
| - |  | 30,019 |  | $2,777,692$ |  |
|  |  | 841,869 |  | 841,869 |  |
|  |  |  |  |  |  |

The apportionment categories are determined in accordance with the guidance provided in Part 4 "Instructions on Budget Execution" of OMB Circular A-11, Preparation, Submission and Execution of the Budget. Category A obligations represent resources apportioned for calendar quarters. Category B obligations represent resources apportioned for other time periods; for activities, projects, and objectives or for a combination thereof.

These notes are an integral part of the financial statements.

## Notes to the Financial Statements <br> (Dollars in Thousands, Except as Noted)

## Note 20. Information Related to the Statement of Budgetary Resources (continued)

## Status of Undelivered Orders:

Undelivered Orders (UDO) represent the amount of goods and/or services ordered, which have not been actually or constructively received. This amount includes any orders which may have been prepaid or advanced but for which delivery or performance has not yet occurred.

As of September 30, 2011 and 2010

| 2011 |  | 2010 |  |
| :---: | :---: | :---: | :---: |
| \$ | 11,606,422 | \$ | 12,835,522 |
|  | 1,344,717 |  | 1,824,439 |
| \$ | 12,951,139 | \$ | 14,659,961 |

## Permanent Indefinite Appropriations:

A permanent indefinite appropriation is open-ended as to both its period of availability (amount of time the agency has to spend the funds) and its amount. Following are the Department's permanent indefinite appropriations.

- 28 U.S.C. §524(c)(4) authorized the Attorney General to retain AFF receipts to pay operations expenses, equitable sharing to state and local law enforcement agencies who assist in forfeiture cases, and lien holders.
- On October 5, 1990, Congress passed the Radiation Exposure Compensation Act ("RECA" or "the Act"), 42 U.S.C. §2210, providing for compassionate payments to individuals who contracted certain cancers and other serious diseases as a result of their exposure to radiation released during aboveground nuclear weapons tests or as a result of their exposure to radiation during employment in underground uranium mines. Implementing regulations were issued by the Department of Justice and published in the Federal Register on April 10, 1992. These regulations established procedures to resolve claims in a reliable, objective, and non-adversarial manner, with little administrative cost to the United States or to the person filing the claim. Revisions to the regulations, published in the Federal Register on March 22, 1999, served to greater assist claimants in establishing entitlement to an award. On July 10, 2000, P.L. 106-245, the Radiation Exposure Compensation Act Amendments of 2000 ("the 2000 Amendments") were passed. On November 2, 2002, the President signed the "21st Century Department of Justice Appropriation Authorization Act" (P.L. 107-273). Contained in the law were several provisions relating to RECA. While most of these amendments were "technical" in nature, some affected eligibility criteria and revised claims adjudication procedures. The Consolidated Appropriations Act, 2005 provides a permanent indefinite appropriation for the OBDs’ Radiation Exposure Compensation Act program beginning FY 2006.

These notes are an integral part of the financial statements.

Notes to the Financial Statements
(Dollars in Thousands, Except as Noted)

## Note 20. Information Related to the Statement of Budgetary Resources (continued)

Permanent Indefinite Appropriations (continued):

- Congress established the Federal Prison Commissary Fund (Trust Fund) in 1932 to allow inmates a means to purchase additional products and services above the necessities provided by appropriated federal funds. The BOP Trust Fund is now a self-sustaining revolving account that is funded through the sales of goods and services, rather than annual or no-year appropriations.
- The Public Safety Officers' Benefits Act of 1976 (the "PSOB Act") is generally codified at 42 U.S.C. §46 Subchapter XII.

OJP's PSOB appropriation supports one mandatory and two discretionary programs that provide benefits to public safety officers who are severely injured in the line of duty and to the families and survivors of public safety officers killed or mortally injured in the line of duty. The PSOB Program offers three types of benefits:

1. Death Benefits, a one-time financial benefit to survivors of public safety officers whose deaths resulted from injuries sustained in the line of duty. Under the Hometown Heroes Survivors Benefit Act of 2003, survivors of public safety officers who die of a heart attack or stroke within 24 hours of stressful, non-routine public safety activities may also qualify for death benefits.
2. Disability Benefits, a one-time financial benefit to public safety officers permanently disabled by catastrophic injuries sustained in the line of duty.
3. Education Benefits, which provide financial support for higher education expenses (such as tuition and fees, books, supplies, and room and board) to the eligible spouses and children of public safety officers killed or permanently disabled in the line of duty.

## Legal Arrangements Affecting Use of Unobligated Balances:

Unobligated balances represent the cumulative amount of budget authority that is not obligated and that remains available for obligation under law, unless otherwise restricted. The use of unobligated balances is restricted based on annual legislation requirements and other enabling authorities. Funds are appropriated on an annual, multi-year, and no-year basis. Appropriated funds shall expire on the last day of availability and are no longer available for new obligations. Unobligated balances in unexpired fund symbols are available in the next fiscal year for new obligations unless some restrictions had been placed on those funds by law. Amounts in expired fund symbols are unavailable for new obligations, but may be used to adjust previously established obligations.

Notes to the Financial Statements
(Dollars in Thousands, Except as Noted)

## Note 20. Information Related to the Statement of Budgetary Resources (continued)

## Statement of Budgetary Resources vs Budget of the United States Government:

The reconciliation as of September 30, 2010 is presented below. The reconciliation as of September 30, 2011 is not presented, because the submission of the Budget of the United States (Budget) for FY 2013, which presents the execution of the FY 2011 Budget, occurs after publication of these financial statements. The Department of Justice Budget Appendix can be found on the OMB website (http://www.whitehouse.gov/omb/budget) and will be available in early February 2012.

| For the Fiscal Year Ended September 30, 2010 (Dollars in Millions) | Budgetary <br> Resources |  | Distributed <br> Offsetting <br> Receipts |  |  |  | $\begin{gathered} \text { Net } \\ \text { Outlays } \end{gathered}$ |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Statement of Budgetary Resources (SBR) | \$ | 42,833 | \$ | 38,794 | \$ | 941 | \$ | 29,948 |
| Funds not Reported in the Budget |  |  |  |  |  |  |  |  |
| Expired Funds: OBDs, USMS, DEA, OJP, FBI, ATF \& BOP |  | (786) |  | (211) |  | - |  | - |
| AFF/SADF Forfeiture Activity |  | (12) |  | - |  | - |  | - |
| OCDETF Adjustments |  | (9) |  | 15 |  | - |  | - |
| USMS Court Security Funds |  | (418) |  | (398) |  | - |  | (380) |
| Distributed Offsetting Receipts |  | - |  | - |  | (368) |  | 368 |
| Special and Trust Fund Receipts |  | - |  | - |  | - |  | 573 |
| Other |  | (4) |  | 2 |  | 1 |  | (1) |
| Budget of the United States Government | \$ | 41,604 | \$ | 38,202 | \$ | 574 | \$ | 30,508 |

Other differences represent financial statement adjustments, timing differences and other immaterial differences between amounts reported in the Department SBR and the Budget of the United States Government.

> Notes to the Financial Statements
> (Dollars in Thousands, Except as Noted)

## Note 21. Net Custodial Revenue Activity

Custodial revenue activity represents those collections of non-exchange revenue on behalf of other recipient entities. These collections are not recorded as revenue by the Department but as activity on the Statement of Custodial Activity. The custodial liabilities presented on the Consolidated Balance Sheet and Note 15 represent funds held by the Department that have yet to be disbursed to the appropriate Federal agency or individual.

The primary source of the Department's Office of Debt Collection Management (DCM) collections consists of civil litigated matters i.e., student loan defaults, health care fraud, etc. The DCM also processes certain payments on criminal debts as an accommodation for the BOP and the Clerks of the U.S. District Courts. The BOP aggregates collections of inmate criminal debt by correction facility, and the DCM sorts the collections by judicial district and disburses payments to the respective Clerks of the U.S. Court. The DCM also accepts wire transfers or other payments on a criminal debt if a Clerk of the U.S. Court is unable or unwilling to do so. In addition, other negligible custodial collections occur for interest, fines, and penalties.

The OBDs collect civil fines, penalties, and restitution payments that are incidental to its mission. By court order, the OBDs were given the investment authority and the settlement funds collected must be invested. The OBDs invest these funds with the Treasury, Bureau of the Public Debt. As of September 30, 2011 and 2010, the custodial assets and liabilities recorded by the OBDs on the Consolidated Balance Sheet are \$752,797 and $\$ 448,467$, respectively. The OBDs custodial collections totaled $\$ 5,260,397$ and $\$ 4,822,740$ for the fiscal years ended September 30, 2011 and 2010.

For the fiscal years ended September 30, 2011 and 2010, DEA collected $\$ 97,268$ and $\$ 20,963$, respectively. DEA's collections include $\$ 15$ million of the total fees collected for the Diversion Control Program and civil monetary penalties related to violations of the Controlled Substances Act that were incidental to DEA's mission. Since DEA has no statutory authority to use these excess funds, DEA transmits them to the Treasury General Fund. The DEA has a custodial liability for funds that have not yet been transmitted to the Treasury General Fund. As of September 30, 2011 and 2010 balances for custodial liabilities were $\$ 5,199$ and $\$ 1,584$, respectively.

As an agent of the federal government and as authorized by 26 U.S.C. § 6301, ATF collects fees from firearms and explosives industries, as well as import, permit and license fees. Special Occupational Taxes are collected from certain firearms businesses. Miscellaneous collections include project-generated proceeds. As ATF is unable to use these collections in its operations, ATF also has the authority to transfer these collections to the Treasury General Fund. The ATF custodial collections totaled $\$ 21,444$ and $\$ 14,674$ for the fiscal years ended September 30, 2011 and 2010, respectively.

Notes to the Financial Statements (Dollars in Thousands, Except as Noted)

Note 22. OMB Circular A-136 Consolidated Balance Sheet Presentation

## U.S. Department of Justice <br> Consolidated Balance Sheets

As of September 30, 2011 and 2010

## Dollars in ASSETS

Intragovernmental

Fund Balance with U.S. Treasury
Investments, Net
Accounts Receivable, Net
Other Assets
Total Intragovernmental
Cash and Other Monetary Assets
Accounts Receivable, Net
Inventory and Related Property, Net
General Property, Plant and Equipment, Net
Other Assets

## Total Assets

## LIABILITIES

Intragovernmental
Accounts Payable
Other Liabilities
Total Intragovernmental
Accounts Payable
Federal Employee and Veteran Benefits
Environmental and Disposal Liabilities
Other Liabilities

## Total Liabilities

2011 2010

| NET POSITION |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: |
| Unexpended Appropriations - Earmarked Funds | \$ | 21,727 | \$ | 19,585 |
| Unexpended Appropriations - All Other Funds |  | 11,952,581 |  | 13,791,272 |
| Cumulative Results of Operations - Earmarked Funds |  | 9,066,816 |  | 7,636,045 |
| Cumulative Results of Operations - All Other Funds |  | 8,482,489 |  | 8,068,651 |
| Total Net Position | \$ | 29,523,613 | \$ | 29,515,553 |
| Total Liabilities and Net Position | \$ | 42,793,090 | \$ | 40,090,690 |

These notes are an integral part of the financial statements.

Notes to the Financial Statements
(Dollars in Thousands, Except as Noted)

## Note 23. Reconciliation of Net Cost of Operations (proprietary) to Budget (formerly the Statement of Financing)

For the Fiscal Years Ended September 30, 2011 and 2010

|  | 2011 | 2010 |
| :--- | ---: | ---: |
| Resources Used to Finance Activities |  |  |
| Budgetary Resources Obligated | $\$ 38,547,442$ | $\$ 38,793,759$ |
| Obligations Incurred | $7,709,445$ | $7,626,950$ |
| Less: Spending Authority from Offsetting Collections and Recoveries | $30,837,997$ | $31,166,809$ |
| Obligations Net of Offsetting Collections and Recoveries | $1,025,644$ | 941,368 |
| Less: Offsetting Receipts | $29,812,353$ | $30,225,441$ |

## Other Resources

Donations and Forfeitures of Property 157,607 71,204
Transfers-In/Out Without Reimbursement
44,556
Imputed Financing from Costs Absorbed by Others (Note 19)
998,485
902,877
Other
Net Other Resources Used to Finance Activities
Total Resources Used to Finance Activities

| $\frac{(4,613)}{1,196,035}$ |
| ---: |
|  |
| $31,008,388$ |$\frac{-}{31,196,089}$

Resources Used to Finance Items not Part of the Net Cost of
Operations
Net Change in Budgetary Resources Obligated for Goods, Services and Benefits Ordered but not Yet Provided
$\left.\begin{array}{rr}1,608,057 \\ (45,816)\end{array} \begin{array}{c}139,965 \\ 294,218 \\ (1,184,420)\end{array} \begin{array}{c}300,608 \\ (1,295,160)\end{array}\right)$

These notes are an integral part of the financial statements.

## Notes to the Financial Statements <br> (Dollars in Thousands, Except as Noted)

## Note 23. Reconciliation of Net Cost of Operations (proprietary) to Budget (formerly the Statement of Financing) (continued)

For the Fiscal Years Ended September 30, 2011 and 2010
Components of Net Cost of Operations That Will not Require or Generate Resources in the Current Period

Components That will Require or Generate Resources in Future Periods (Note 24)

Depreciation and Amortization
Revaluation of Assets or Liabilities
Other

| 2011 |  | 2010 |  |
| :---: | :---: | :---: | :---: |
| \$ | 129,497 | \$ | 450,866 |
|  | 826,899 |  | 727,012 |
|  | 23,586 |  | 29,772 |
|  | $(39,599)$ |  | 63,064 |
|  | 940,383 |  | 1,270,714 |

Total Components of Net Cost of Operations That Will not Require or Generate Resources in the Current Period

940,383 1,270,714
Net Cost of Operations

$$
\xlongequal{\$ 32,635,106} \xlongequal{\$ 31,485,302}
$$

Notes to the Financial Statements
(Dollars in Thousands, Except as Noted)

## Note 24. Explanation of Differences Between Liabilities not Covered by Budgetary Resources and Components of Net Cost of Operations Requiring or Generating Resources in Future Periods

Liabilities that are not covered by realized budgetary resources and for which there is not certainty that budgetary authority will be realized, such as the enactment of an appropriation, are considered liabilities not covered by budgetary resources. These liabilities totaling \$3,617,966 and \$3,478,383 on September 30, 2011 and 2010, respectively, are discussed in Note 11, Liabilities not Covered by Budgetary Resources. Decreases in these liabilities result from current year budgetary resources that were used to fund expenses recognized in prior periods. Increases in these liabilities represent unfunded expenses that were recognized in the current period. These increases along with the change in the portion of exchange revenue receivables from the public, which are not considered budgetary resources until collected, represent components of current period net cost of operations that will require or generate budgetary resources in future periods. The changes in liabilities not covered by budgetary resources and receivables generating resources in future periods are comprised of the following:

| For the Fiscal Years Ended September 30, 2011 and 2010 |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: |
|  | 2011 |  | 2010 |  |
| Resources that Fund Expenses Recognized in Prior Periods Other |  |  |  |  |
|  |  |  |  |  |
| Decrease in Contingent Liabilities | \$ | $(33,108)$ | \$ | $(70,893)$ |
| Decrease in Unfunded Capital Lease Liabilities |  | $(6,762)$ |  | $(6,253)$ |
| Decrease in RECA Liabilities |  | $(5,946)$ |  | - |
| Total Resources that Fund Expenses Recognized in Prior Periods | \$ | $\underline{(45,816)}$ | \$ | $\underline{(77,146)}$ |
| Components of Net Cost of Operations That Will Require or Generate Resources in Future Periods |  |  |  |  |
| Increase in Accrued Annual and Compensatory Leave Liabilities | \$ | 5,921 | \$ | 45,156 |
| Increase in Environmental and Disposal Liabilities |  | 1,052 |  | 49,545 |
| (Increase)/Decrease in Exchange Revenue Receivable from the Public |  | $(51,628)$ |  | $(1,671)$ |
| Other |  |  |  |  |
| Increase in Actuarial FECA Liabilities |  | 45,255 |  | 80,206 |
| Increase in Accrued FECA Liabilities |  | 6,689 |  | 6,951 |
| Increase in Deferred Revenue |  | 47,578 |  | 41,324 |
| Increase in RECA Liabilities |  | - |  | 197,949 |
| Increase in Other Unfunded Employee Related Liabilities |  | 420 |  | 230 |
| Increase in Other Liabilities |  | 78,484 |  | 33,030 |
| (Increase)/Decrease in Nonexchange Receivables from the Public |  | (94) |  | (63) |
| (Increase)/Decrease in Surcharge Revenue Receivable from Other Federal Agencies |  | $(4,180)$ |  | $(1,791)$ |
| Total Other |  | 174,152 |  | 357,836 |
| Total Components of Net Cost of Operations That Will Require or Generate Resources in Future Periods | \$ | 129,497 | \$ | 450,866 |

Notes to the Financial Statements
(Dollars in Thousands, Except as Noted)

## Note 25. Changes in Accounting Principle

Based upon guidance received from the U.S. Department of Treasury in FY 2011, the OBDs has changed its method of reporting for Debt Collection Management miscellaneous receipts, which as of September 30, 2011 totaled $\$ 618,814$. This change in method of reporting results in a change in accounting principle, which OBDs is applying prospectively beginning with FY 2011. The cumulative amount of miscellaneous receipts from prior years that were reported as Other Liabilities (Note 15) will no longer be reported in the Consolidated Balance Sheet, and will be reflected in the Statement of Custodial Activity as Transfers to the Treasury General Fund.

Based upon guidance received from OMB regarding their interpretation of P.L. 112-10, Section 1101, OJP has changed its method of accounting for previous years' unobligated CVF collections, which as of October 1, 2010 , totaled $\$ 4,801,473$. As a result of this change in accounting principle, which OJP is applying prospectively beginning with FY 2011 (subject to the annual appropriation language for the CVF fund), the cumulative amount of unobligated CVF collections from prior years is included in the 'Appropriations Received' and 'Temporarily Not Available Pursuant to Public Law' line items of the Combined Statement of Budgetary Resources.

## Consolidating and Combining Financial Statements

U. S. Department of Justice
As of September 30, 2011

U. S. Department of Justice Consolidating Balance Sheet
As of September 30, 2010

|  | AFF/SADF |  | OBDs |  | USMS |  | OJP |  | DEA |  | FBI |  | ATF |  | BOP |  | FPI |  | Eliminations |  | Consolidated |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| ASSETS |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Intragovernmental |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Fund Balance with U.S. Treasury | \$ | 180,150 | \$ | 5,825,079 | \$ | 684,686 | \$ | 10,519,156 | \$ | 809,035 | \$ | 3,694,239 | \$ | 261,136 | \$ | 1,600,858 | \$ | 22,248 | \$ | - | \$ | 23,596,587 |
| Investments, Net |  | 3,491,262 |  | 270,271 |  |  |  |  |  |  |  |  |  |  |  |  |  | 300,200 |  |  |  | 4,061,733 |
| Accounts Receivable, Net |  | 4,245 |  | 291,193 |  | 149,713 |  | 6,883 |  | 39,117 |  | 158,737 |  | 28,291 |  | 6,235 |  | 25,219 |  | (407,323) |  | 302,310 |
| Other Assets |  | 2,607 |  | 134,244 |  | 17,212 |  | 76,831 |  | 51,090 |  | 30,638 |  | 14,349 |  | 407 |  |  |  | (204,714) |  | 122,664 |
| Total Intragovernmental |  | 3678264 |  | 6520787 |  | 851611 |  | 10602870 |  | 899242 |  | 3883614 |  | 303776 |  | 1607500 |  | 347667 |  | (612 037) |  | 28083294 |
| Cash and Monetary Assets |  | 131,030 |  | 46 |  | - |  | - |  | 13,407 |  | 51,017 |  | 49,009 |  | 774 |  | - |  |  |  | 245,283 |
| Accounts Receivable, Net |  |  |  | 19,769 |  | 47 |  | 5,774 |  | 2,325 |  | 30,384 |  | 162 |  | 20,012 |  | 8,787 |  |  |  | 87,260 |
| Inventory and Related Property, Net |  | $\checkmark$ |  | 106 |  | 2,739 |  | - |  | 6,770 |  | 7,927 |  |  |  | 16,474 |  | 203,331 |  |  |  | 237,347 |
| Forfeited Property, Net |  | 189,122 |  |  |  |  |  | - |  |  |  | - |  |  |  | - |  |  |  |  |  | 189,122 |
| General Property, Plant and Equipment, Net |  | 1,417 |  | 231,301 |  | 257,937 |  | 12,032 |  | 382,137 |  | 2,197,590 |  | 207,118 |  | 6,334,726 |  | 116,896 |  |  |  | 9,741,154 |
| Advances and Prepayments |  | 12 |  | 8,225 |  | 17 |  | 1,428,298 |  | 9,929 |  | 46,698 |  | 1,669 |  | 3,845 |  | 2,711 |  | - |  | 1,501,404 |
| Other Assets |  |  |  |  |  | 184 |  |  |  |  |  |  |  |  |  | 4662 |  | 980 |  |  |  | 5826 |
| Total Assets | \$ | 3,999,845 | \$ | 6,780,234 | \$ | 1,112,535 | \$ | 12,048,974 | \$ | 1,313,810 | \$ | 6,217,230 | \$ | 561,734 | \$ | 7,987,993 | \$ | 680,372 | \$ | (612,037) | \$ | 40,090,690 |


Consolidating Statement of Net Cost
For the Fiscal Year Ended September 30, 20

| Dollars in Thousands |  | AFF/SADF |  | OBDs |  | USMS |  | OJP |  | DEA |  | FBI |  | ATF |  | BOP |  | FPI |  | ninations |  | solidated |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Goal 1: Prevent Terrorism and Promote the Nation's Security |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Gross Cost- Intragovernmental | \$ | - | \$ | 112,985 | \$ | 6,484 | \$ | - | \$ | 15,196 | \$ | 1,448,527 | \$ | - | \$ |  | \$ |  | \$ | $(96,829)$ | \$ | 1,486,363 |
| Gross Cost - With the Public |  | . |  | 265,340 |  |  |  |  |  | 90,886 |  | 3,877,856 |  | 5,649 |  |  |  | . |  |  |  | 4,239,731 |
| Subtotal Gross Costs |  | - |  | 378,325 |  | 6,484 |  | - |  | 106,082 |  | 5,326,383 |  | 5,649 |  | - |  | - |  | $(96,829)$ |  | 5,726,094 |
| Earned Revenues - Intragovernmental |  | - |  | 93,776 |  |  |  |  |  | 687 |  | 449,197 |  | - |  | - |  | - |  | $(96,829)$ |  | 446,831 |
| Earned Revenues - With the Public |  | - |  | 22,433 |  | . |  | . |  | 6 |  | 14,739 |  | - |  | - |  | - |  |  |  | 37,178 |
| Subtotal Earned Revenues |  |  |  | 116,209 |  | - |  | . |  | 693 |  | 463,936 |  | - |  | - |  | - |  | $(96,829)$ |  | 484,009 |
| Subtotal Net Cost of Operations | \$ |  | \$ | 262,116 | \$ | 6,484 | \$ |  | \$ | 105,389 | \$ | 4,862,447 | \$ | 5,649 | \$ |  | \$ |  | \$ |  | \$ | 5,242,085 |
| Goal 2: Prevent Crime, Enforce Federal Laws, and Represent the Rights and Interests of the American Peopls |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Gross Cost- Intragovernmental | \$ | 380,028 | \$ | 1,868,383 | \$ | 30,396 | \$ | 158,557 | \$ | 907,038 | \$ | 1,061,638 | \$ | 381,239 | \$ | - | \$ |  | \$ | $(1,123,450)$ | \$ | 3,663,829 |
| Gross Cost - With the Public |  | 1,293,384 |  | 3,990,335 |  | . |  | 2,522,078 |  | 2,021,967 |  | 2,842,115 |  | 886,810 |  | 6,613 |  | - |  | - |  | 13,563,302 |
| Subtotal Gross Costs |  | 1,673,412 |  | 5,858,718 |  | 30,396 |  | 2,680,635 |  | 2,929,005 |  | 3,903,753 |  | 1,268,049 |  | 6,613 |  |  |  | $(1,123,450)$ |  | 17,227,131 |
| Earned Revenues - Intragovernmental |  | 9,513 |  | 575,651 |  |  |  | 32,277 |  | 521,896 |  | 652,046 |  | 90,650 |  | - |  | - |  | $(1,123,450)$ |  | 758,583 |
| Earned Revenues - With the Public |  |  |  | 426,958 |  | - |  | 45 |  | 200,321 |  | 161,140 |  | 650 |  | - |  | - |  |  |  | 789,114 |
| Subtotal Earned Revenues |  | 9,513 |  | 1,002,609 |  | - |  | 32,322 |  | 722,217 |  | 813,186 |  | 91,300 |  | - |  | . |  | (1,123,450) |  | 1,547,697 |
| Subtotal Net Cost of Operations | \$ | 1,663,899 | \$ | 4,856,109 | \$ | 30,396 | \$ | 2,648,313 | \$ | 2,206,788 | \$ | 3,090,567 | \$ | 1,176,749 | \$ | 6,613 | \$ |  | \$ |  | \$ | 15,679,434 |
| Goal 3: Ensure the Fair and Efficient Administration of Justice |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Gross Cost- Intragovernmental | \$ | - | \$ | 1,736,875 | \$ | 546,964 | \$ | 65,346 | \$ | - | \$ |  | \$ | - | \$ | 1,629,744 | \$ | 163,202 | \$ | $(1,813,663)$ | \$ | 2,328,468 |
| Gross Cost - With the Public |  | . |  | 705044 |  | 2627882 |  | 988930 |  | . |  | . |  | . |  | 5583621 |  | 779713 |  |  |  | 10685190 |
| Subtotal Gross Costs |  | - |  | 2,441,919 |  | 3,174,846 |  | 1,054,276 |  | - |  | - |  | - |  | 7,213,365 |  | 942,915 |  | $(1,813,663)$ |  | 13,013,658 |
| Earned Revenues - Intragovernmental |  | - |  | 158,055 |  | 1,581,441 |  | 10,440 |  | - |  | - |  | - |  | 15,252 |  | 800,498 | \$ | $(1,788,199)$ |  | 777,487 |
| Earned Revenues - With the Public |  | - |  | 45,456 |  | 2,519 |  |  |  | . |  | . |  | . |  | 370,424 |  | 104,185 |  |  |  | 522,584 |
| Subtotal Earned Revenues |  | - |  | 203,511 |  | 1,583,960 |  | 10,440 |  | - |  | - |  | - |  | 385,676 |  | 904,683 |  | $(1,788,199)$ |  | 1,300,071 |
| Subtotal Net Cost of Operations | \$ |  | \$ | 2,238,408 | \$ | 1,590,886 | \$ | 1,043,836 | \$ |  | \$ |  | \$ |  | \$ | 6,827,689 | \$ | 38,232 | \$ | $(25,464)$ | \$ | 11,713,587 |
| Total Net Cost of Operations | \$ | 1,663,899 | \$ | 7,356,633 | \$ | 1,627,766 | \$ | 3,692,149 | \$ | 2,312,177 | \$ | 7,953,014 | \$ | 1,182,398 | \$ | 6,834,302 | \$ | 38,232 | \$ | (25,464) | \$ | 32,635,106 |

U. S. Department of Justice
For the Fiscal Year Ended September 30, 2010


U. S. Department of Justice
Consolidating Statement of Changes in Net Position
For the Fiscal Year Ended September 30, 2011

| Dollars in Thousands | AFF/SADF |  |  | OBDs |  | USMS |  | OJP |  | DEA |  | FBI |  | ATF |  | BOP |  | FPI |  |  |  |  | Consolidated |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Unexpended Appropriations |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Beginning Balances |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Earmarked Funds |  |  | - | \$ | 19,585 | \$ |  | \$ |  | \$ |  | \$ |  | \$ | - | \$ |  | \$ |  |  | \$ |  | \$ | 19,585 |
| All Other Funds |  |  | - |  | 3,979,216 |  | 328,900 |  | 5,571,977 |  | 559,167 |  | 2,255,206 |  | 202,183 |  | 894,623 |  |  | - |  |  |  | 13,791,272 |
| Budgetary Financing Sources |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Appropriations Received |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
|  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| All Other Funds |  |  | - |  | 6,901,999 |  | 1,142,388 |  | 1,893,160 |  | 2,019,682 |  | 7,941,932 |  | 1,114,772 |  | 6,394,155 |  |  | - |  | - |  | 27,408,088 |
| Appropriations Transferred-In/Out |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| All Other Funds |  |  | - |  | (187,823) |  | 388,191 |  | 200,344 |  | 71,029 |  | (61,176) |  | $(7,892)$ |  | $(1,834)$ |  |  | - |  | - |  | 400,839 |
| Other Adjustments |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Earmarked Funds |  |  | - |  | (326) |  | - |  | - |  | $\bigcirc$ |  | - |  | - |  | - |  |  | - |  |  |  | (326) |
| All Other Funds |  |  | - |  | $(23,338)$ |  | $(2,285)$ |  | $(45,365)$ |  | $(4,039)$ |  | $(15,884)$ |  | $(2,231)$ |  | (12,788) |  |  | - |  | - |  | $(105,930)$ |
| Appropriations Used |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Earmarked Funds |  |  | - |  | (69,278) |  |  |  |  |  | - |  | - |  | - |  | - |  |  | - |  | - |  | (69,278) |
| All Other Funds |  |  | . |  | (7,197,692) |  | $(1,600,101)$ |  | $(3,014,146)$ |  | (2,142,076) |  | (7,925,566) |  | (1,132,622) |  | $(6,529,485)$ |  |  | - |  | . |  | (29,541,688) |
| Total Financing Sources |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Earmarked Funds |  |  | - |  | 2,142 |  |  |  | - |  | - |  | - |  | - |  |  |  |  | - |  |  |  | 2,142 |
| All Other Funds |  |  | - |  | $(506,854)$ |  | (71,807) |  | $(966,007)$ |  | $(55,404)$ |  | (60,694) |  | (27,973) |  | (149,952) |  |  | - |  | - |  | (1,838,691) |
| Net Change |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Earmarked Funds |  |  | - |  | 2,142 |  |  |  | - |  | - |  | - |  | - |  | - |  |  | - |  | - |  | 2,142 |
| All Other Funds |  |  | . |  | (506,854) |  | (71,807) |  | (966,007) |  | (55,404) |  | (60,694) |  | (27,973) |  | (149,952) |  |  | . |  | . |  | (1,838,691) |
| Ending Balances |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
|  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| All Other Funds |  |  | . |  | 3,472,362 |  | 257,093 |  | 4,605,970 |  | 503,763 |  | 2,194,512 |  | 174,210 |  | 744,671 |  |  | - |  | - |  | 11,952,581 |
| Total All Funds |  |  | - | \$ | 3,494,089 | \$ | 257,093 | \$ | 4,605,970 | S | 503,763 | \$ | 2,194,512 | \$ | 174,210 | \$ | 744,671 | \$ |  |  | \$ |  | \$ | 11,974,308 |



U. S. Department of Justice
Consolidating Statement of Changes in Net Position - Continued

U. S. Department of Justice
Combining Statement of Budgetary Resources
For the Fiscal Year Ended September 30, 2011

U. S. Department of Justice
Combining Statement of Budgetary Resources - Continued

Combining Statement of Budgetary Resources
For the Fiscal Year Ended September 30, 2010

U. S. Department of Justice
Combining Statement of Budgetary Resources - Continued
For the Fiscal Year Ended September 30, 2010

U. S. Department of Justice
Combining Statement of Custodial Activity
For the Fiscal Year Ended September 30, 2011
OBD $\begin{array}{llllll}\text { USMS } & \text { OJP } & \text { DEA } & \text { FBI } & \text { ATF } & \text { BOP } \\ \text { FPI } & \text { Combined }\end{array}$

|  |  |  | 会 | $\qquad$ $\qquad$ $\qquad$ $\qquad$ $\qquad$ |  |
| :---: | :---: | :---: | :---: | :---: | :---: |

U. S. Department of Justice
For the Fiscal Year Ended September 30, 2010


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| Required Supplementary Stewardship Information |
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| Unaudited |

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## U.S. Department of Justice <br> Required Supplementary Stewardship Information <br> Consolidated Stewardship Investments <br> For the Fiscal Years Ended September 30, 2011, 2010, 2009, 2008 and 2007

The Violent Offender Incarceration and Truth-In Sentencing (VOI/TIS) and the Correctional Grants for Tribal Programs are administered by OJP's Bureau of Justice Assistance (BJA). The VOI/TIS and Correctional Grants for Tribal Land programs provide grants to all states as well as the District of Columbia, Puerto Rico, Virgin Islands, American Samoa, Guam, the Northern Mariana Islands, and Tribes for the purposes of building or expanding correctional facilities and jails to increase secure confinement space for violent offenders. The facilities built or expanded with these funds constitute non-federal physical property.

VOI/TIS and CSCATL funds are available for the following purposes:

- Build or expand correctional facilities to increase the bed capacity for the confinement of persons convicted of a Part 1 violent crime or adjudicated delinquent for an act that, if committed by an adult, would be a Part 1 violent crime. NOTE: Part 1 violent crime included murder and non-negligent manslaughter, forcible rape, robbery, and aggravated assault as reported to the Federal Bureau of Investigation for purposes of the Uniform Crime Reports.
- Build or expand temporary or permanent correctional facilities, including facilities on military bases, prison barges, and boot camps, for the confinement of convicted offenders and criminal aliens, for the purpose of freeing suitable existing prison space for the confinement of persons convicted of a Part 1 violent crime.
- Build or expand jails.
- Additionally, since fiscal year (FY) 1999, up to 10.0 percent of a state's VOI/TIS award may be applied to the costs of offender drug testing or intervention programs during periods of incarceration and post-incarceration criminal justice supervision and/or pay the costs of providing the required reports on prison drug use.

VOI/TIS and CSCATL funds expended from FY 2007 through FY 2011 are as follows:

| Dollars in Thousands | 2011 | 2010 | 2009 | 2008 | 2007 |
| :---: | :---: | :---: | :---: | :---: | :---: |
| Cooperative Agreement Program Administered by USMS | \$0 | \$0 | \$0 | \$1,140 | \$2,839 |
| Discretionary Grants to Indian Tribes | 52,339 | 24,768 | 14,320 | 5,094 | 11,334 |
| Formula Grants to States | -1,139 | 11,389 | 41,561 | 59,011 | 188,171 |
| Total | \$51,200 | \$36,157 | \$55,881 | \$65,245 | \$202,344 |


[^0]:    ${ }^{1}$ FTE employment means the total number of regular straight-time hours (i.e., not including overtime or holiday hours) worked by employees, divided by the number of compensable hours applicable to each fiscal year. Annual leave, sick leave, compensatory ime off, and other approved leave categories are considered "hours worked" for purposes of defining FTE employment.

[^1]:    ${ }^{1}$ Sufficient progress has been made in addressing this finding and the related recommendation such that the remaining risk of misstatement no longer merits the attention by those charged with governance. Therefore, the condition has been downgraded to a deficiency in internal control.

[^2]:    The accompanying notes are an integral part of these financial statements.

[^3]:    The accompanying notes are an integral part of these financial statements.

[^4]:    These notes are an integral part of the financial statements.

[^5]:    These notes are an integral part of the financial statements.

[^6]:    These notes are an integral part of the financial statements.

[^7]:    These notes are an integral part of the financial statements.

[^8]:    These notes are an integral part of the financial statements.

[^9]:    These notes are an integral part of the financial statements.

[^10]:    These notes are an integral part of the financial statements.

